

Comprehensive Annual Financial Report

Fiscal year ended December 31, 2016



Wooster
EST. 1808 OHIO



Dave Yost • Auditor of State

City Council
City of Wooster
538 North Market Street
Wooster, Ohio 44691

We have reviewed the Independent Auditor's Report of the City of Wooster, Wayne County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2016 through December 31, 2016. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Wooster is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost
Auditor of State

September 19, 2017

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**City of Wooster
Wayne County, Ohio**

* * * *

*Comprehensive Annual Financial Report
Year ended December 31, 2016*

**Issued By: Department of Finance
Andrei A. Dordea, CPA
Director of Finance**

TABLE OF CONTENTS

INTRODUCTORY SECTION

	<i>Page</i>
Table of Contents	i
Letter of Transmittal	v
Title Page and List of Principal Officials	xi
Organization Chart	xii
Certificate of Achievement for Excellence in Financial Reporting	xiii

FINANCIAL SECTION

Independent Auditor's Report	1
Management's Discussion and Analysis	5
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	17
Statement of Activities	18
Fund Financial Statements:	
Balance Sheet - Governmental Funds	20
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	21
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	22
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	23
Statement of Fund Net Position - Proprietary Funds	24
Statement of Revenues, Expenses and Changes in Fund Net Position - Proprietary Funds	26
Statement of Cash Flows - Proprietary Funds	28
Statement of Fiduciary Assets and Liabilities - Agency Funds	30
Notes to the Basic Financial Statements	32
Required Supplementary Information Section	
Schedule of the City's Proportionate Share of the Net Pension Liability	71
Schedule of City Contributions	72
Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) General Fund	74

FINANCIAL SECTION (continued)

Combining Statements and Individual Fund Schedules:

Fund Descriptions - Special Revenue Funds, Debt Service Fund and Capital Projects Fund	76
Combining Balance Sheet - Nonmajor Governmental Funds	78
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds	79
Combining Balance Sheet - Nonmajor Special Revenue Funds	80
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Special Revenue Funds	84
Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) Capital Improvement Major Capital Projects Fund	89
Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual (Budgetary Basis) - Nonmajor Special Revenue Funds	90
Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) - Nonmajor Capital Projects Fund	108
Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) - Nonmajor Debt Service Fund	109
Combining Statement of Fund Net Position - Internal Service Funds	111
Combining Statement of Revenues, Expenses and Changes in Fund Net Position - Internal Service Funds	112
Combining Statement of Cash Flows - Internal Service Funds	113
Fund Descriptions - Agency Funds	115
Combining Statement of Assets and Liabilities - Agency Funds	116
Combining Statement of Changes in Assets and Liabilities - Agency Funds	117

STATISTICAL SECTION

FINANCIAL TRENDS

1.1 Net Position (Primary Government)	S-3
1.2 Changes in Net Position (Primary Government)	S-4
1.3 Fund Balances (Governmental Funds)	S-6
1.4 Changes in Fund Balances (Governmental Funds)	S-7
1.5 Net Position/Changes in Net Position (Business-Type Services):	
1.5.1 Water	S-8
1.5.2 Water Pollution Control	S-9
1.5.3 Storm Drainage Utility	S-10
1.5.4 Wooster Community Hospital	S-11

REVENUE CAPACITY

2.1 Income Tax Gross Receipts (Governmental Activities)	S-12
2.2 Property Taxes (Governmental Activities)	
2.2.1 Assessed Valuation and Estimated True Value	S-13
2.2.2 Property Tax Rates - Direct and Overlapping Governments	S-14
2.2.3 Principal Property Tax Payers	S-15
2.2.4 Property Taxes Levied, Billed and Collected	S-16
2.3 User Charges (Business-type Activities):	
2.3.1 Water	S-17
2.3.2 Water Pollution Control	S-18
2.3.3 Storm Drainage Utility	S-19
2.3.4 Refuse Collection	S-20

DEBT CAPACITY

3.1 Ratios of Outstanding Debt by Type	S-21
3.2 Direct and Overlapping Debt	S-22
3.3 Legal Debt Margins	S-23
3.4 Ratio of Outstanding Debt to Assessed Value and Net Bonded Debt Per Capita	S-24

STATISTICAL SECTION (continued)

DEMOGRAPHIC AND ECONOMIC CHARACTERISTICS

4.1 Demographics	S-25
4.2 Economic Indicators - Full-Time Equivalents - Top Ten Employers	S-26

OPERATING INFORMATION

5.1 Full-time Equivalent City Government Employees	S-27
5.2 Personal Services Expenses	S-28
5.3 Service Indicators - Governmental Activities	S-29
5.4 Capital Assets by Function/Program - Governmental Activities	S-32
5.5 Capital Asset Information Business-type Activities:	
5.5.1 Water	S-33
5.5.2 Water Pollution Control	S-34
5.5.3 Storm Drainage Utility	S-35
5.6 Wooster Community Hospital - Significant Financial and Statistical Information	S-36

INTRODUCTORY SECTION



Robert F. Breneman
Mayor

Andrei A. Dordea, CPA
Director of Finance

Finance Department
PO Box 1128
Wooster, OH 44691
(330) 263-5225

CITY OF WOOSTER

June 30, 2017

City Council and Citizens of Wooster
Wooster, Ohio

The Comprehensive Annual Financial Report

The Ohio Revised Code requires that every public office, other than a state agency, publish a financial report for each fiscal year. Because the City prepares this report pursuant to generally accepted accounting principles, the report must be filed with the Auditor of State within one hundred fifty days after the end of the fiscal year. The City has fulfilled this requirement for the year ended December 31, 2016.

City Management is fully responsible for the completeness and reliability of the information contained in this report. The City uses a comprehensive framework of internal controls to ensure that this information is dependable. Because the cost of internal controls should not exceed the benefit derived from such controls, the objective of the framework is to provide reasonable, not absolute, assurance that this report is free from any material misstatements.

Clark Schaefer Hackett has issued an unmodified (“clean”) opinion for the City of Wooster’s financial statements for the year ended December 31, 2016. The independent auditor’s report is located in the front of the financial section of this report on page one.

Management Discussion and Analysis (MD&A) immediately follows the independent auditor’s report. The MD&A provides a narrative of the financial statements including an introduction, overview and analysis of the information reported in this document. MD&A, beginning on page three, complements this letter of transmittal and should be read in conjunction with it.

Profile of the Government

The City of Wooster, incorporated in 1817, is located in the north central part of the State of Ohio. The City’s 17.567 square mile area is home to a population of 27,023. Located within Wayne County, Wooster is a home rule municipal corporation under the laws of the State of Ohio and, as such, operates under its own charter. The current charter was adopted in 1972 and has undergone four amendments since that time. The city government consists of a Mayor, a seven-member Council and a Council President. All of these officials are elected for four-year terms. The Mayor, three Council members and the Council President are elected on an at-large basis. The four remaining Council members are elected from their respective wards within the City.

The City provides a full range of municipal services contemplated by its charter. These services include police, fire, health care, recreation programs (including parks), a subsidized transportation program, water and water pollution control programs, planning and zoning, and general administrative services.

For financial reporting purposes, the City includes in this report all funds, agencies, boards, and commissions that are controlled by, or dependent on, the City legislative branch. “Controlled by” or “dependent on” the City is determined on the basis of budget adoption, taxing authority, outstanding debts secured by revenues or general taxing authority of the City, and/or the City’s obligation to fund any deficits that may occur.

Annual budgets are adopted for all City funds, with the exception of agency funds. Under state law, the Mayor is required to submit an annual budget (often referred to as the “tax budget”) to Council for consideration and approval no later than July 15. By Charter, the Mayor must submit an annual appropriation ordinance to City Council by the last Council meeting in the November of the preceding year. This ordinance builds upon the tax budget of the previous July and is updated for any estimates or revisions. The legal level of City Council appropriated budgetary control is at the program level within a fund.

Local Economy

The Economic Segment Mix for the Tax Years 2011 through 2016 and The Change of Economic Segment Mix for the Tax Years 2011 through 2016 as Measured by Total Income Tax Receipts:

Income Tax Principal Payers	2011	2012	2013	2014	2015	2016	% of Change 11-'16
Industrial	29.20%	35.40%	34.00%	32.00%	31.90%	31.90%	9.25%
Education/Government	19.80%	17.60%	17.40%	19.40%	18.10%	16.90%	-14.65%
Services	13.00%	11.40%	12.00%	11.00%	11.00%	10.90%	-16.15%
Retail	7.50%	7.00%	7.20%	7.00%	7.00%	6.70%	-10.67%
Medical	8.80%	8.20%	9.00%	9.00%	8.00%	9.00%	2.27%
Construction	3.50%	2.80%	3.40%	3.40%	4.00%	3.90%	11.43%
Financial	4.60%	3.90%	4.50%	4.60%	6.00%	5.20%	13.04%
Oil	3.10%	2.80%	2.50%	2.60%	3.00%	2.60%	-16.13%
Restaurants	2.50%	1.90%	2.00%	2.00%	2.00%	2.00%	-20.00%
Miscellaneous	8.00%	9.00%	8.00%	9.00%	9.00%	10.90%	36.25%
	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	

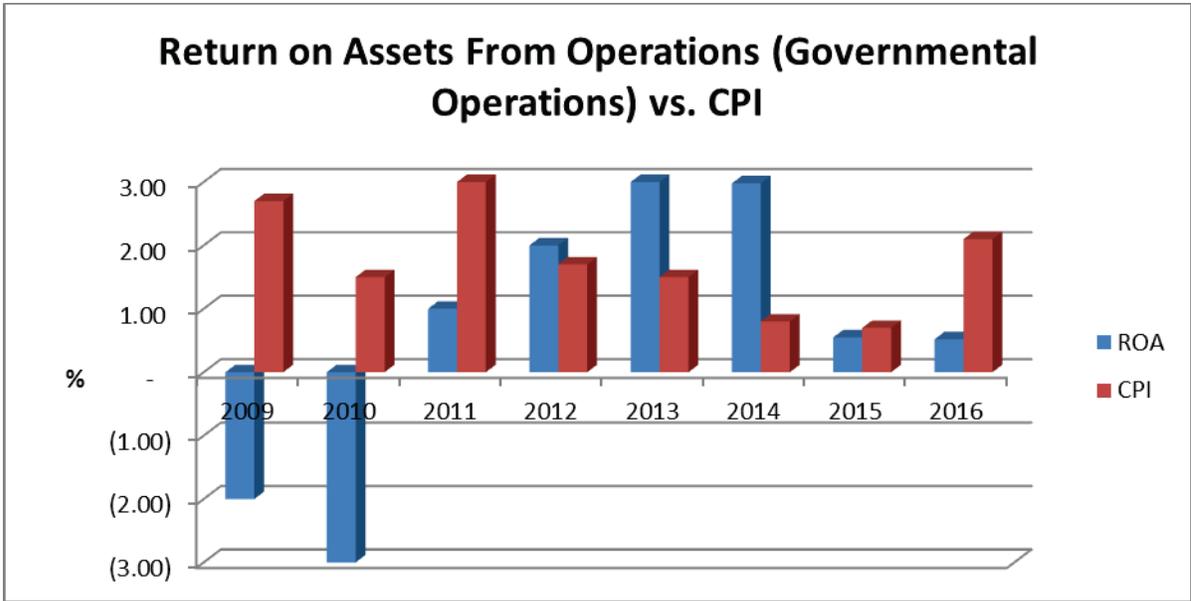
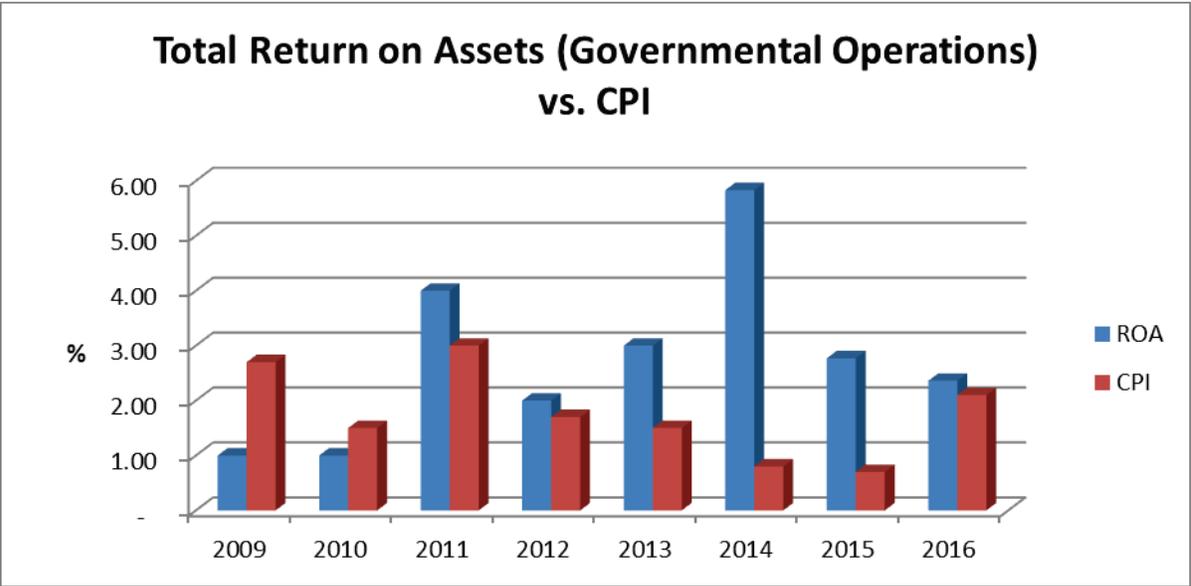
The chart displayed above demonstrates past economic trends in the community and provides indications of possible future trends. The Industrial segment continues to lead our economy. Through economic diversification, the City has become less reliant on the industrial sector. We view this trend as positive and expect this pattern to continue. We anticipate, as indicated by the strength of the construction segment and building permits issued during the last two years, future economic expansion. The dollar value of all building permits issued in 2016 was \$100,000,000. The top 6 projects in 2016 were: The College of Wooster - 71,000 sq. ft. Science Center, The Avenue at Wooster – 100,000 sq. ft. nursing home, Wooster Community Hospital – 88,000 sq. ft. addition, LuK USA – 90,000 sq. ft. manufacturing addition, Danbury Woods – 65,000 sq. ft. nursing home addition, and City of Wooster – 36,000 sq. ft. Safety Center.

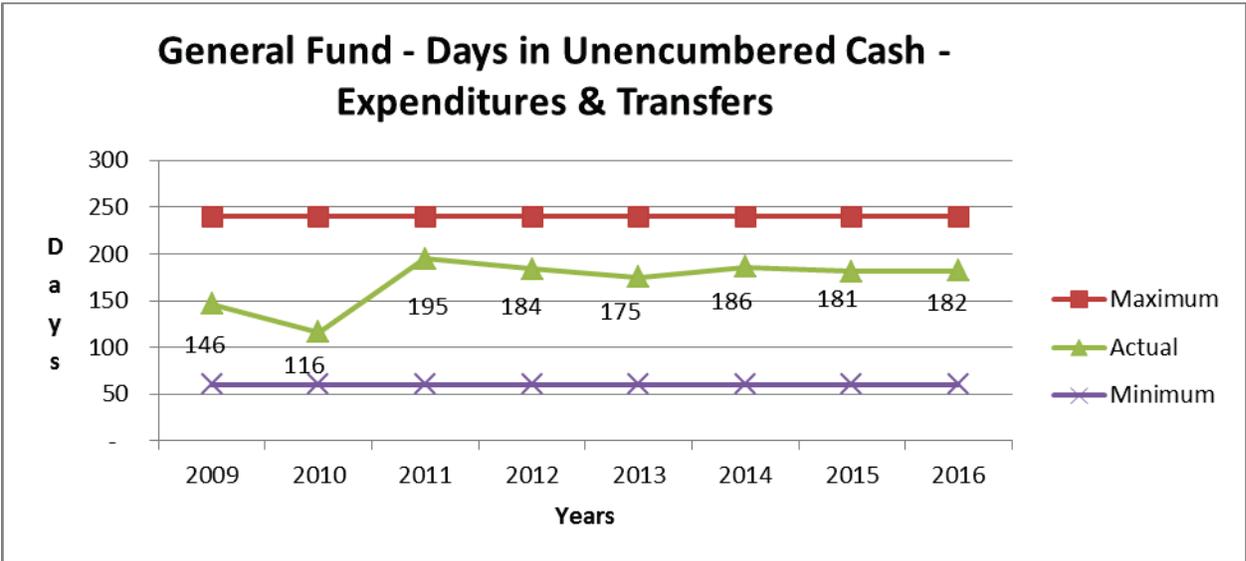
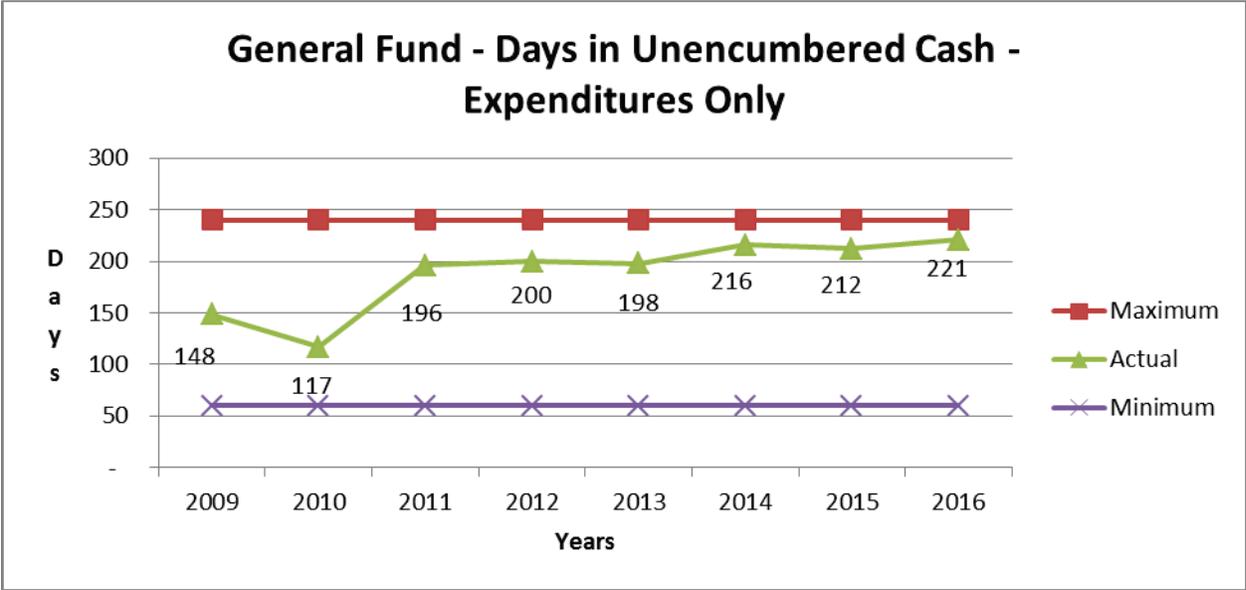
Financial Management Initiatives

On January 17, 1995, and amended in 1999, Council passed and the Mayor approved new financial policies for the governmental funds of the City. In part, the ordinance states:

- (1) The governmental funds shall be budgeted to have a rate of return on all assets greater than or equal to the rate of inflation;
- (2) Council will not provide new services unless new revenue is available or there is a cost reduction in another service;
- (3) By 1999, the General Fund shall have an unencumbered cash balance of at least 60 days of expenditures, but no more than 240 days;
- (4) By 2001, the Capital Improvements Fund shall have a cash balance at least equal to the value of the annual depreciation of the governmental fund assets; and,
- (5) If the General Fund cash exceeds the 240 day requirement and the Capital Improvements Fund cash requirement is achieved and the return on assets in the governmental funds is greater than the rate of inflation Council will lower either the property tax rate or the income tax rate.

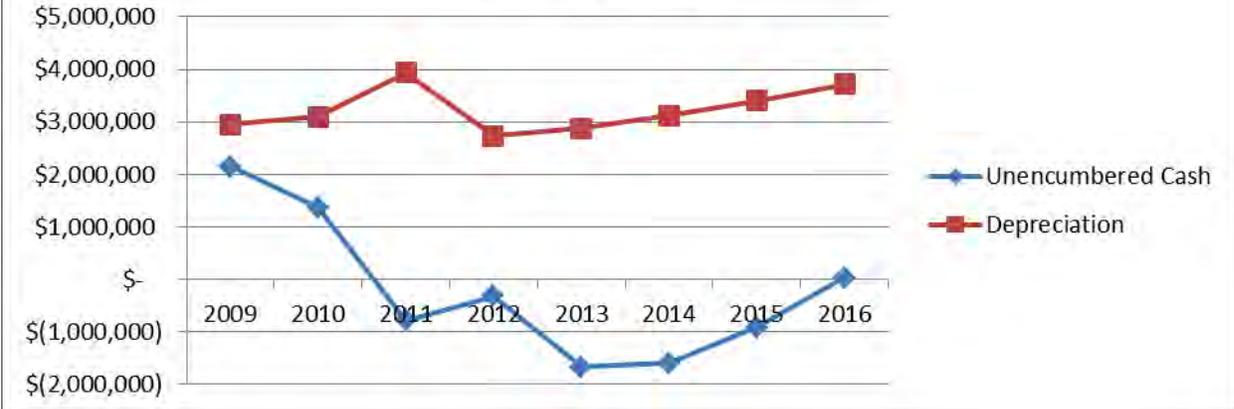
GASB Statement No. 34 financial reporting requirements facilitate monitoring actual results with these City policies. Our positions on each measurable point as of December 31 are presented in the following graphs:



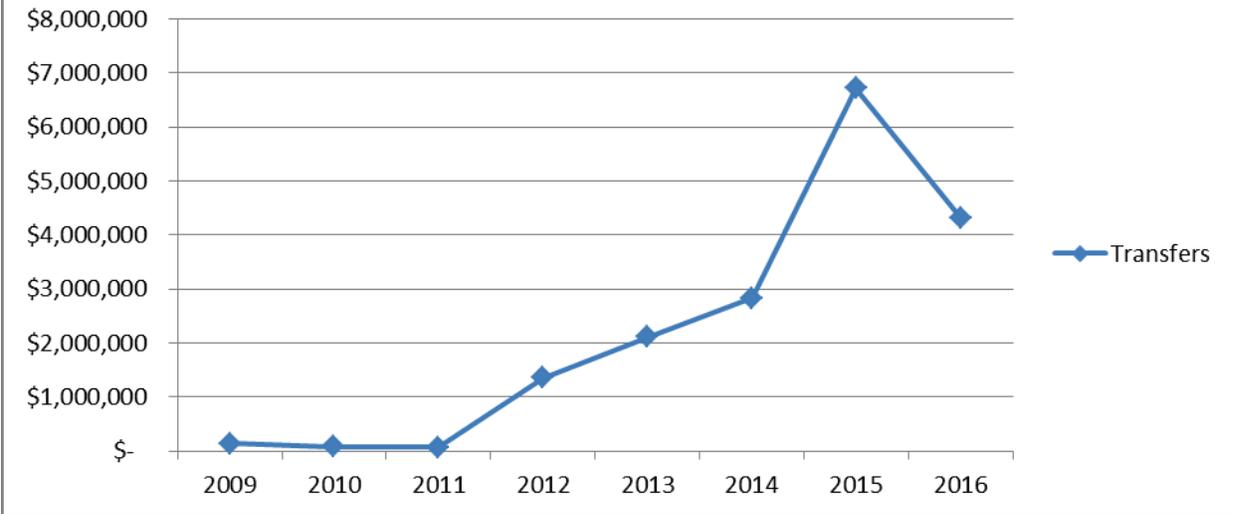


The City’s financial management team makes authorized transfers each fiscal year from the General Fund to the Capital Improvements Fund. This transaction ensures that the cash balance in the Capital Improvements Fund remains at least equal to the amount of annual depreciation of governmental fund assets. In 2009, 2010 and 2011, the transfers from the General Fund to the Capital Improvements Fund were significantly reduced in order to preserve General Fund Cash. Below are two charts, one illustrating unencumbered cash in the Capital Improvements Fund to annual depreciation and one illustrating General Fund transfers to the Capital Improvements Fund.

Unencumbered Cash Balance (Capital Improvement Fund) vs. Annual Depreciation (Governmental Activities)



General Fund Transfers to Capital Improvement Fund



Major Initiatives

Major infrastructure projects completed during 2016 include Akron Road Industrial Park (new road), East Pine Street Reconstruction, Secondary Transmission Waterline, Oakley Culvert Replacement, and Fire Station #3 Reconstruction.

Award and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Wooster, Ohio, for its comprehensive annual financial report for the fiscal year ended December 31, 2015. This was the thirty-sixth consecutive year that the government has received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized

comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the dedicated and efficient services of the Finance Department, and the various managers, directors, and employees who contributed to this report. Our sincere appreciation is given not only for their assistance in the preparation of this report, but also for the efforts expended throughout the year in following good financial management in order to maintain sound business practices. We would also like to acknowledge the members of City Council who have consistently supported the City's goals of both excellence and continuous improvement in all aspects of financial management.

We would like to honor two beloved City of Wooster retirees by dedicating this report to them: Richard R. Benson, Jr. and Eileen Brodie.

Richard "Dick" Benson was the City's Law Director from July 1990 until his retirement in 2016. Wooster is Dick's hometown and he was proud to benefit his community through government service. Dick began his career at the City of Wooster as a seasonal Playground Leader during his high school years. Dick earned a Bachelor of Arts from Baldwin Wallace University and then worked for the Ohio Department of Mental Retardation in Southeast Ohio as a Case Management Specialist, where he determined his interest in the law. Graduating with his Juris Doctorate from Cleveland State's Marshall College of Law, Dick held several jobs before coming to back to government service. He served as prosecuting attorney for both Holmes and Wayne Counties before returning to the City of Wooster. As Law Director, Dick was the legal and ethical authority for the City, interacting with employees at all departments and divisions of the City. Known for his generosity and commitment to the Wooster community, Dick was active in Kiwanis, the Wayne Center for the Arts, community theater and his church. We wish Dick much happiness in his retirement, as he now has more time to spend with his wife, Tina, his children and grandchildren. Thank you, Mr. Benson, for your service to the City and Citizens of Wooster.

Eileen Brodie was hired in February 1980 as a Computer Operator in the Management Information Systems (MIS) Division within the Finance Department. Taking night classes, Eileen quickly earned a promotion to Computer Programmer in 1981. Eileen was known equally for her professionalism and diligence as she was for her sense of humor and infectious laugh. Eileen earned many well-recognized software and network certifications throughout her career, increasing her value to the organization. As the City evolved and MIS became its own stand-alone division of Information Technology, Eileen worked through many software and system upgrades, remaining a source of efficient and effective service with a great deal of institutional knowledge. Before her retirement in 2006, Eileen returned to the Finance Department, bringing her skills to the Utility Billing division where she was noted for her exceptional internal and external customer service skills. After retirement, Eileen and her husband moved to Utah, where she loved hiking the red rocks, enjoying the beautiful arches and canyons. Sadly, Eileen recently passed away after battling cancer. We wish to express our deepest sympathies to Eileen's husband, John, and her daughters, Jenny and Stephanie. Eileen's service is remembered and her friendship is celebrated by those fortunate enough to have worked with her during her career at the City of Wooster.

Respectfully submitted,



Robert F. Breneman
Mayor



Andrei A. Dordea, CPA
Director of Finance

CITY OF WOOSTER, OHIO
Comprehensive Annual Financial Report
For the year ended December 31, 2016

Prepared by Finance Department

CITY OFFICIALS
As of January 1, 2016

MAYOR

Robert F. Breneman
Second Term Expires 12-31-19

CITY COUNCIL

Mike Buytendyk
President
First Term as President Expires 12-31-19

Craig Sanders
Term Expires 12-31-19
First Term – At Large

David Silvestri
Term Expires 12-31-19
Third Term – Ward 3

Mark Cavin
Term Expires 12-31-19
Second Term – Ward 1

Barbara Knapic
Term Expires 12-31-17
Second Term – Ward 2

Jon Ulbright
Term Expires 12-31-17
Fourth Term – At Large

Jon Ansel
Term Expires 12-31-17
Third Term – At Large

Scott Myers
Term Expires 12-31-17
First Term – Ward 4

DIRECTOR OF FINANCE

Andrei A. Dordea, CPA – 14 years of service

DIRECTOR OF LAW

Linda Applebaum – 6 months of service

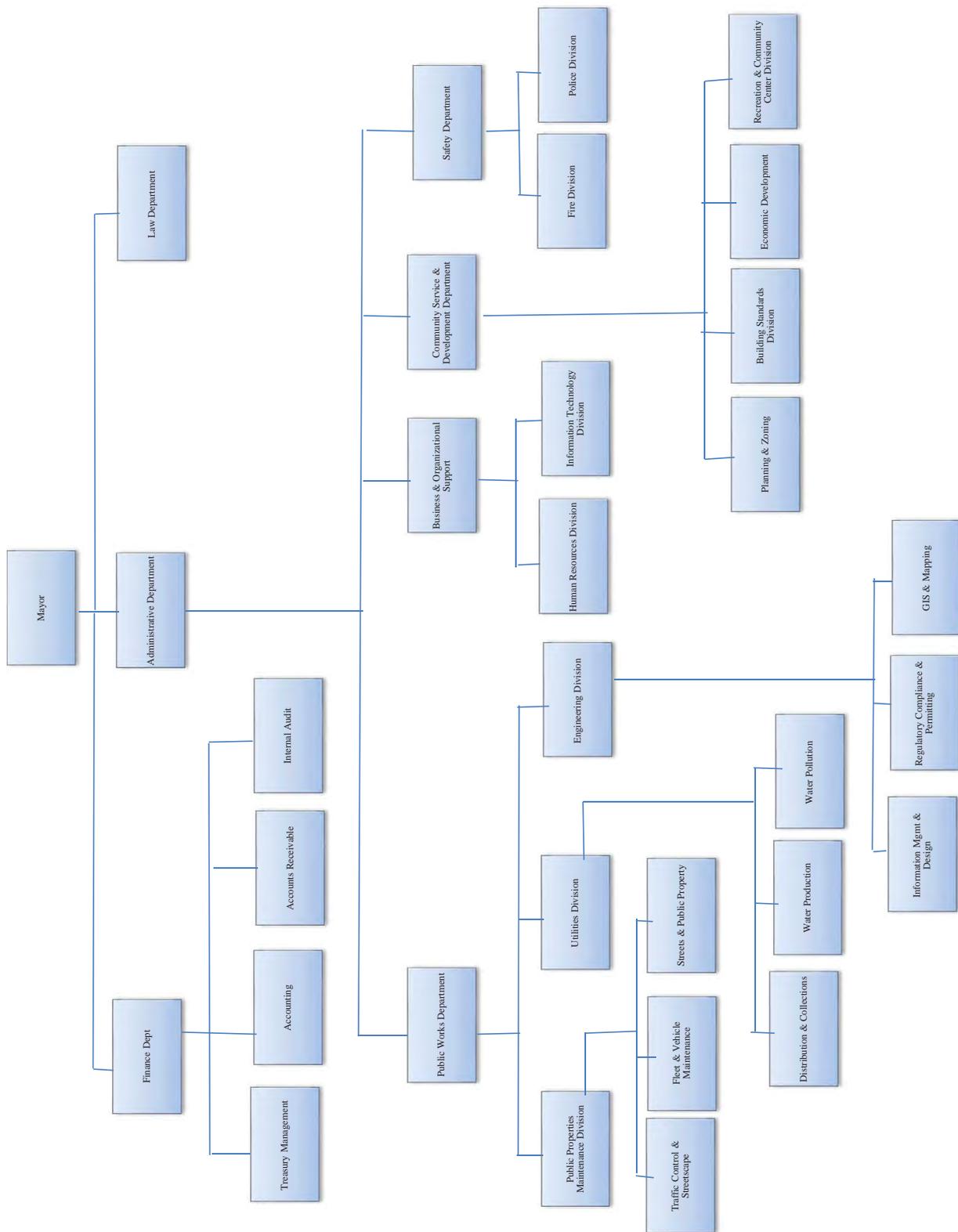
DIRECTOR OF ADMINISTRATION

Joel Montgomery – 3 years of service as director

WOOSTER COMMUNITY HOSPITAL ADMINISTRATOR

William Sheron – 22 years of service

CITY OF WOOSTER, OHIO
 ORGANIZATION CHART
 DECEMBER 31, 2016





Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**City of Wooster
Ohio**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2015

Executive Director/CEO

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FINANCIAL SECTION

INDEPENDENT AUDITORS' REPORT

City Council
City of Wooster
538 North Market Street
Wooster, Ohio 44691

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Wooster, Ohio (the "City") as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Wooster, Ohio, as of December 31, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (pages 5 – 16); the schedules of proportionate share of net pension liability and pension contributions (pages 71 – 73); and the schedule of revenues, expenditures, and changes in fund balances - budget and actual (budgetary basis) – general fund (page 74) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2017 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio
June 30, 2017

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**CITY OF WOOSTER
WAYNE COUNTY, OHIO
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2016**

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Wooster, Ohio, we offer readers of the City of Wooster, Ohio's financial statements this narrative overview and analysis of the financial activities of the City of Wooster, Ohio for the year ended December 31, 2016. Please read this narrative and overview in conjunction with the City of Wooster, Ohio's basic financial statements.

Financial Highlights

- ! The assets and deferred outflows of resources of the City of Wooster, Ohio exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$260,558,776 (*net position*). Of this amount, \$77,743,167 represents unrestricted net position, which may be used to meet the government's ongoing obligations to citizens and creditors.
- ! The City of Wooster, Ohio's total net position increased \$7,130,382 primarily because of the strong financial performance of the Wooster Community Hospital and robust income tax receipts.
- ! Net position of business-type activities increased by \$4,969,261. Of these amounts, Wooster Community Hospital's net position increased by \$4,143,335 while the City of Wooster, Ohio's utility service funds' net position increased by \$825,926.
- ! At the close of the current fiscal year, the City of Wooster, Ohio's governmental funds reported combined fund balances of \$25,964,492, a decrease of \$493,801 in comparison with the prior year. Approximately 43% of this amount (\$11,119,184) is available for spending at the government's discretion (*unassigned fund balance*).
- ! At the end of the current fiscal year, unrestricted fund balance (the total of the *committed*, *assigned*, and *unassigned* components of *fund balance*) for the general fund was \$15,477,614, or approximately 77% of total general fund expenditures.
- ! The City of Wooster, Ohio's total outstanding long-term debt decreased by \$2,112,527 because of scheduled principal payments only partially offset by loan proceeds.
- ! Income tax revenue increased by \$1,319,368 or 8% in comparison with the prior year.
- ! Net capital assets for the City of Wooster, Ohio increased by \$16,698,867, of this amount, \$13,325,770 represents an increase in business type net capital assets and \$3,373,097 represents an increase in net capital assets of governmental activities.

Overview of the Financial Statements

The discussion and analysis provided here are intended to serve as an introduction to the City of Wooster, Ohio's basic financial statements. The City of Wooster, Ohio's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, 3) the notes to financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Government-wide Financial Statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Wooster, Ohio's finances, in a manner similar to a private sector business.

The *statement of net position* presents financial information on all of the City of Wooster, Ohio's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Wooster, Ohio is improving or deteriorating.

The *statement of activities* presents information showing how the City of Wooster, Ohio's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused paid leave of absence).

Both of the government-wide financial statements distinguish functions of the City of Wooster, Ohio that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Wooster, Ohio include general government, public safety, streets and highways, recreation and leisure, and environment and development. The business-type activities of the City of Wooster, Ohio include water, water pollution control, storm drainage, Wooster Community Hospital, and refuse.

The government-wide financial statements can be found on pages 17 – 19 of this report.

Fund Financial Statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Wooster, Ohio, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Wooster, Ohio can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *the near-term inflows and outflows of spendable resources*, as well as *on balances of spendable resources* available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2016**

The City of Wooster, Ohio maintains twenty-two individual funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, and the capital projects which are considered to be major funds. Data from the other twenty governmental funds are combined into a single aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in the combining and individual fund statements and schedules section of this report.

The City of Wooster, Ohio adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 20 - 23 of this report.

Proprietary Funds. The City of Wooster, Ohio maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City of Wooster, Ohio uses enterprise funds to account for its water, water pollution control, Wooster Community Hospital, storm drainage, and refuse collections. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City of Wooster, Ohio's various functions. The City of Wooster, Ohio uses internal service funds to account for the management of fleet vehicles and equipment, employee benefits, and investments. Because these three functions predominantly benefit governmental rather than business-type functions, they have been included within the *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water, water pollution control, Wooster Community Hospital, storm drainage, and refuse collection operations, all of which are considered to be major funds of the City of Wooster, Ohio. Conversely, the three internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds are provided in the form of combining statements in the combining and individual fund statements and schedules section of this report.

The basic proprietary fund financial statements can be found on pages 24 - 29 of this report.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are *not* reported in the government-wide financial statements because the resources of those funds *are* not available to support the City of Wooster, Ohio's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The City of Wooster, Ohio maintains four different agency funds. These four funds *are agency funds*, which report resources held by the City of Wooster, Ohio in a custodial capacity for individuals, non-profits, and other governments.

The fiduciary fund financial statement can be found on page 30 of this report.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Notes to the financial statements. The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 31 - 70 of this report.

Other Information. In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* concerning the City of Wooster, Ohio's progress in funding obligation to provide pension benefits to its employees as well as budgetary comparison for the General Fund. Required supplementary information can be found on page 71 - 74 of this report.

Government-wide Overall Financial Analysis

As noted earlier, net position over time, may serve as a useful indicator of a government's financial position. In the case of the City of Wooster, Ohio, assets and deferred outflows of resources exceed liabilities and deferred inflows of resources by \$260,558,776, at the close of the most recent fiscal year.

City of Wooster, Ohio's Net Position

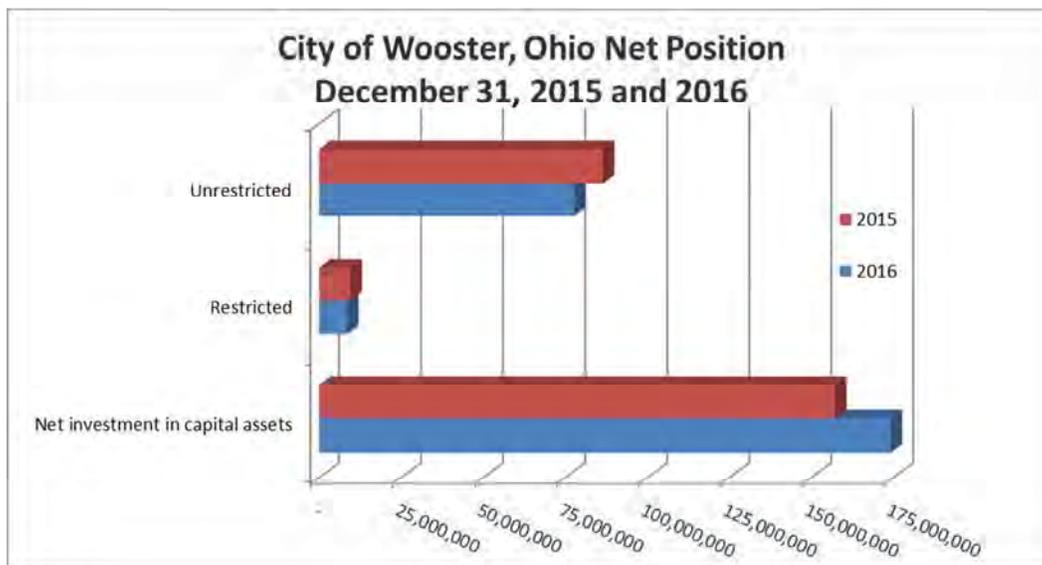
	Governmental Activities		Business-Type Activities		Total Primary Government	
	2016	2015	2016	2015	2016	2015
Assets						
Current assets	\$ 34,373,628	\$ 34,968,323	\$ 130,598,541	\$ 133,148,600	\$ 164,972,169	\$ 168,116,923
Noncurrent receivables	1,705,915	1,704,942	72,514	105,675	1,778,429	1,810,617
Net pension asset	0	19,049	0	194,389	0	213,438
Net capital assets	57,348,524	53,975,427	147,950,858	134,625,088	205,299,382	188,600,515
Total assets	93,428,067	90,667,741	278,621,913	268,073,752	372,049,980	358,741,493
Deferred Outflows of Resources						
Pension	6,029,282	2,377,100	22,637,872	7,087,242	28,667,154	9,464,342
Total deferred outflows of resources	6,029,282	2,377,100	22,637,872	7,087,242	28,667,154	9,464,342
Liabilities						
Current liabilities	1,673,683	1,898,954	14,304,720	10,954,334	15,978,403	12,853,288
Long-term liabilities						
Due within one year	1,868,824	1,842,517	5,464,634	4,986,989	7,333,458	6,829,506
Net pension liability	22,480,027	17,411,415	56,057,906	37,552,949	78,537,933	54,964,364
Other amounts	9,130,583	9,823,600	26,053,294	27,620,850	35,183,877	37,444,450
Total liabilities	35,153,117	30,976,486	101,880,554	81,115,122	137,033,671	112,091,608
Deferred Inflow of Resources						
Property taxes	1,912,012	1,913,042	0	0	1,912,012	1,913,042
Pension	129,529	53,743	1,083,146	719,048	1,212,675	772,791
Total deferred outflows of resources	2,041,541	1,966,785	1,083,146	719,048	3,124,687	2,685,833
Net Position						
Net Investment in Capital Assets	52,931,789	51,261,796	121,278,269	106,000,665	174,210,058	157,262,461
Restricted	6,999,286	7,598,390	1,606,265	2,001,711	8,605,551	9,600,101
Unrestricted	2,331,616	1,241,384	75,411,551	85,324,448	77,743,167	86,565,832
Total net position	\$ 62,262,691	\$ 60,101,570	\$ 198,296,085	\$ 193,326,824	\$ 260,558,776	\$ 253,428,394

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
MANAGEMENT’S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2016**

By far, the largest portion of the City of Wooster, Ohio’s net position (67%) reflects its investment in capital assets (e.g., land, buildings, construction in progress, machinery, equipment, vehicles, and infrastructure), less any related outstanding debt that was used to acquire those assets. The City of Wooster, Ohio uses these capital assets to provide a variety of services to its citizens. Accordingly, these assets are not available for future spending. Although the City of Wooster Ohio’s investment in capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Wooster, Ohio’s net position (3.3%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$77,743,167 is unrestricted and may be used to meet the government’s ongoing obligations to its citizens and creditors.

At the end of the current fiscal year, the City of Wooster, Ohio is able to report positive balances in all reported categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.



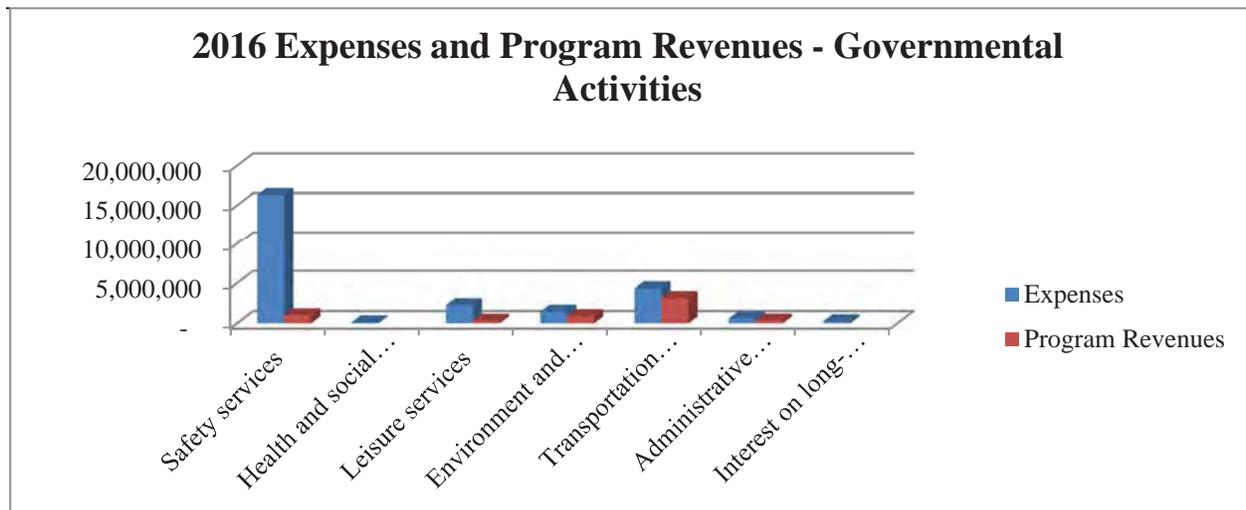
The City of Wooster, Ohio’s overall net position increased \$7,130,382 over the prior fiscal year. The reasons for this overall increase are discussed in the following sections for governmental activities and business-type activities.

Governmental Activities. During the current fiscal year, net position for governmental activities increased \$2,161,121 from the prior fiscal year for an ending balance of \$62,262,691. The majority of this increase can be attributed to increase in income tax revenues.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Governmental Activities		Business-type Activities		Total Primary Government	
	2016	2015	2016	2015	2016	2015
Program revenues:						
Charges for Services	\$ 2,153,667	\$ 2,003,920	\$ 159,769,426	\$ 150,512,903	\$ 161,923,093	\$ 152,516,823
Operating Grants and Contributions	1,880,980	3,180,107	302,013	263,148	2,182,993	3,443,255
Capital Grants and Contributions	1,754,113	231,534	195,477	974,903	1,949,590	1,206,437
General revenues:						
Income Taxes (net of refunds)	17,836,770	16,517,402	0	0	17,836,770	16,517,402
Property Taxes	1,975,304	1,992,452	0	0	1,975,304	1,992,452
Other Taxes	284,048	367,241	0	0	284,048	367,241
Grants and Contributions, not restricted	868,452	960,304	0	0	868,452	960,304
Interest and Investment Earnings -						
Not Restricted	202,805	116,212	643,478	574,575	846,283	690,787
Other Revenues	644,245	934,335	305,651	2,489,921	949,896	3,424,256
Total Revenues:	<u>27,600,384</u>	<u>26,303,507</u>	<u>161,216,045</u>	<u>154,815,450</u>	<u>188,816,429</u>	<u>181,118,957</u>
Governmental program expenses including indirect expenses:						
Safety Services	16,295,627	14,021,518	0	0	16,295,627	14,021,518
Health and Social Services	125,542	133,913	0	0	125,542	133,913
Leisure Services	2,281,569	2,049,325	0	0	2,281,569	2,049,325
Environment and Development	1,472,669	1,840,682	0	0	1,472,669	1,840,682
Transportation Services	4,340,883	4,409,213	0	0	4,340,883	4,409,213
Administrative and Central Services	623,931	654,060	0	0	623,931	654,060
Interest on Long Term Debt	258,642	183,116	0	0	258,642	183,116
Business-type services:						
Wooster Community Hospital	0	0	142,069,530	129,972,827	142,069,530	129,972,827
Water	0	0	5,238,994	5,599,133	5,238,994	5,599,133
Water Pollution Control	0	0	6,516,679	7,048,437	6,516,679	7,048,437
Storm Drainage	0	0	1,195,430	994,581	1,195,430	994,581
Refuse Collection	0	0	1,267,551	1,475,426	1,267,551	1,475,426
Total expenses	<u>25,398,863</u>	<u>23,291,827</u>	<u>156,288,184</u>	<u>145,090,404</u>	<u>181,687,047</u>	<u>168,382,231</u>
Excess before transfers	2,201,521	3,011,680	4,927,861	9,725,046	7,129,382	12,736,726
Transfers	<u>(41,400)</u>	<u>(500,000)</u>	<u>41,400</u>	<u>500,000</u>	<u>0</u>	<u>0</u>
Change in Net Position	2,160,121	2,511,680	4,969,261	10,225,046	7,129,382	12,736,726
Net Position Beginning of Year	<u>60,101,570</u>	<u>57,589,890</u>	<u>193,326,824</u>	<u>183,101,778</u>	<u>253,428,394</u>	<u>240,691,668</u>
Net Position End of Year	<u>\$ 62,261,691</u>	<u>\$ 60,101,570</u>	<u>\$ 198,296,085</u>	<u>\$ 193,326,824</u>	<u>\$ 260,557,776</u>	<u>\$ 253,428,394</u>

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2016**



Business-type Activities. For the City of Wooster Ohio’s business-type activities, the results for the current fiscal year were positive in that overall net position increased to reach an ending balance of \$198,296,085. The total increase in net position for business-type activities (water, water pollution control, storm drainage, Wooster Community Hospital, and refuse) was \$4,969,261 or 2.6% from the prior fiscal year. The growth, in large part, is attributable to positive financial results of Wooster Community Hospital.

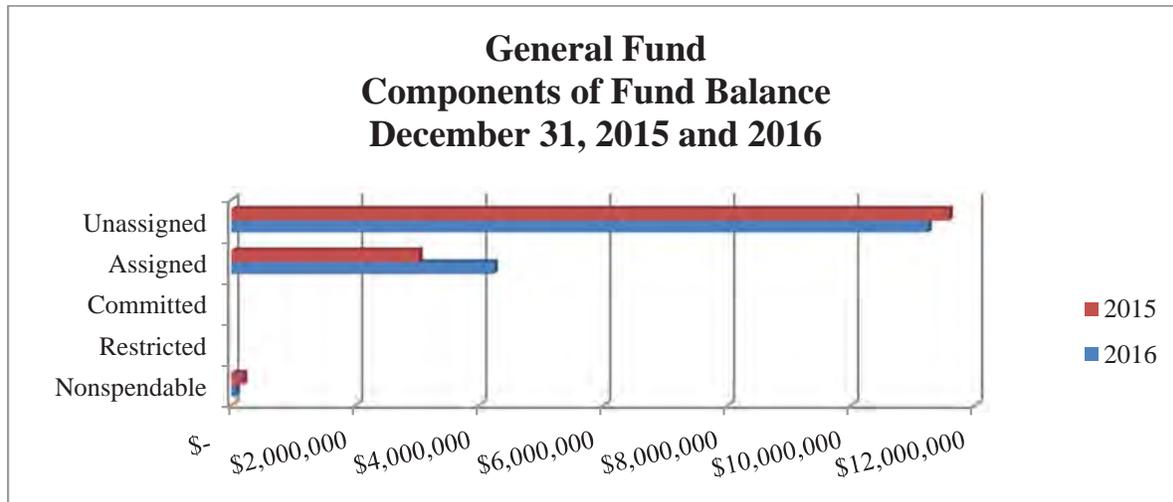
Financial Analysis of Governmental Funds

As noted earlier, the City of Wooster, Ohio uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

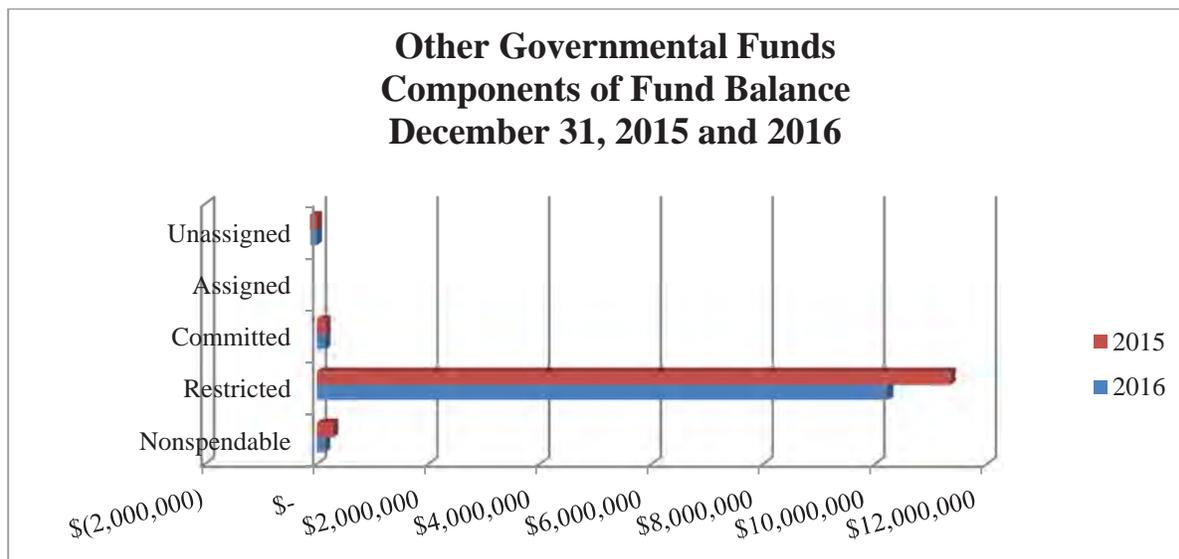
Governmental Funds. The focus of the City of Wooster, Ohio’s *governmental funds* is to provide information on near-term inflows, outflows, and balances of spending resources. Such information is useful in assessing the City of Wooster, Ohio’s financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government’s net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the City of Wooster, Ohio itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the City of Wooster, Ohio’s Council.

At December 31, 2016, the City of Wooster, Ohio’s governmental funds reported combined fund balances of \$25,964,492, a decrease of \$493,801 in comparison with the prior year. Approximately 43% of this amount (\$11,119,184) constitutes *unassigned fund balance*, which is available for spending at the government’s discretion. The remainder of the fund balance is either *nonspendable*, *restricted*, *committed*, or *assigned* to indicate that it is 1) not in spendable form (\$219,884), 2) restricted for particular purposes (\$10,234,691), 3) committed for particular purposes (\$151,250), or 4) assigned for particular purposes (\$4,239,483).

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2016**



The general fund is the chief operating fund of the City of Wooster, Ohio. At the end of the current fiscal year, unassigned fund balance of the general fund was \$11,238,131, while total fund balance increased to \$15,549,846. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Unassigned fund balance represents approximately 56% of total general fund expenditures, while total fund balance represents approximately 78% of that same amount.



The fund balance of the City of Wooster, Ohio's general fund increased by \$754,290 during the current fiscal year. As discussed earlier in connection with governmental activities, the increase was due to the increased income tax revenues from a strong local economy.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
MANAGEMENT’S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2016**

The capital projects fund, a major fund, had a \$783,103 decrease in fund balance during the current fiscal year which put the overall fund balance at \$7,787,671. The decrease is due to timing of capital projects compared to resources received for these projects.

Enterprise Funds. The City of Wooster, Ohio’s enterprise funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Wooster Community Hospital funds at the end of the year was \$66,675,564, the water fund was \$2,040,831, the water pollution control fund was \$3,569,333, the storm drainage fund was \$2,186,242, and the refuse fund was \$939,581. The growth in total net position for enterprise funds was \$4,969,261. As noted earlier in the discussion of business-type activities, the increase in total net position can be largely attributed to the strong financial performance of the Wooster Community Hospital.

General Fund Budgetary Highlights

Original budget compared to final budget. During the year there was no need for any significant amendments to increase either the original estimated revenues or original budgeted appropriations. However, city council allocated additional appropriations in September for the purchase of a fire truck (\$620,000) and street resurfacing (\$500,000).

Final budget compared to actual results. The most significant differences between estimated revenues and actual revenues were as follows:

Revenue Source	Estimated Revenues	Actual Revenues	Difference
Taxes	\$ 17,778,674	\$ 19,845,837	\$ 2,067,163
Fines, license, permits	700,460	899,921	199,461
Interfund services provided	1,500,000	1,859,242	359,242

The increases in the revenue sources listed above were the result of a strong local economy.

A review of the actual expenditures compared to the appropriations in the final budget yields no significant variances.

Capital Assets and Debt Administration

Capital assets. The City of Wooster, Ohio’s investment in capital assets for its governmental and business-type activities as of December 31, 2016 amounts to \$205,299,382 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings, machinery, equipment, vehicles, park facilities, roads, bridges, water treatment plant, water pollution control plant, and community hospital. The total increase in net capital assets for the current fiscal year was approximately 9%.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2016**

City of Wooster, Ohio's Capital Assets (net of depreciation)

	Governmental Activities		Business-type Activities		Totals	
	2016	2015	2016	2015	2016	2015
Land	\$ 4,847,426	\$ 4,690,762	\$ 8,506,067	\$ 8,506,067	\$ 13,353,493	\$ 13,196,829
Buildings	8,764,716	8,444,114	106,353,673	104,578,763	115,118,389	113,022,877
Improvements/Infrastructure	99,163,743	96,401,276	111,229,162	106,491,675	210,392,905	202,892,951
Equipment	14,129,131	12,974,261	67,780,774	62,400,014	81,909,905	75,374,275
Construction in progress	2,844,812	309,412	19,509,834	8,051,069	22,354,646	8,360,481
	<u>129,749,828</u>	<u>122,819,825</u>	<u>313,379,510</u>	<u>290,027,588</u>	<u>443,129,338</u>	<u>412,847,413</u>
Accumulated Depreciation	(72,401,304)	(68,844,398)	(165,428,652)	(155,402,500)	(237,829,956)	(224,246,898)
Totals	<u>\$ 57,348,524</u>	<u>\$ 53,975,427</u>	<u>\$ 147,950,858</u>	<u>\$ 134,625,088</u>	<u>\$ 205,299,382</u>	<u>\$ 188,600,515</u>

Major capital asset events during the current fiscal year include the following:

- ! In April, Wooster Community Hospital broke ground on their north side building expansion project. The new wing will house our comprehensive cancer center and Wooster Medical Oncology practice, an affiliate of The Ohio State University Comprehensive Cancer Center – James Cancer Hospital and Solove Research Institute (OSUCCC-James). The estimated cost of this project is \$29,700,000.
- ! In June, the City of Wooster, Ohio broke ground a \$7,570,637 joint police and fire safety center.
- ! The City of Wooster, Ohio substantially completed a \$3,817,000 water pollution control plant improvement project.
- ! In November, the City of Wooster, Ohio entered into a \$465,088 contract to make improvements and expand the Utilities Distribution and Collection Department's building. The building will house water and sewer pipe, supplies, equipment, and office space.
- ! In August, the City of Wooster, Ohio entered into a contract to replace five traffic signaling systems near our downtown at a price of \$505,300.
- ! In October, the City of Wooster, Ohio awarded \$479,533 worth of paving projects that were to be completed in 2017.
- ! In August, the City of Wooster, Ohio awarded a contract for the construction of new basketball courts in Christmas Run Park at a price of \$86,832.

Additional information on the City of Wooster, Ohio's capital assets can be found in Note 6.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
MANAGEMENT’S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Long-term Debt. At the end of the current fiscal year, the City of Wooster, Ohio had a total bonded debt outstanding of \$18,909,114. Of this amount, \$18,571,425 is debt backed by the full faith and credit of the government and \$337,689 is special assessment debt for which the government is liable in the event of default by the property owners subject to the assessment. The remainder of the City of Wooster, Ohio’s long-term obligations comprises pension-related liability, Ohio Public Works Commission Loans, and Ohio Water Development Authority Loans and compensated absences.

City of Wooster, Ohio’s Outstanding Debt

	Governmental Activities		Business-type Activities		Totals	
	2016	2015	2016	2015	2016	2015
General obligation bonds	\$ 8,638,023	\$ 9,224,340	\$ 9,933,402	\$ 10,547,337	\$ 18,571,425	\$ 19,771,677
Special assessments bonds	337,689	399,406	0	0	337,689	399,406
Long term loans	62,389	83,164	16,615,932	17,445,715	16,678,321	17,528,879
Totals	\$ 9,038,101	\$ 9,706,910	\$ 26,549,334	\$ 27,993,052	\$ 35,587,435	\$ 37,699,962

The City of Wooster, Ohio’s total debt increased by \$21,816,948, (22.0%) during the current fiscal year. The reason for the increase was pension obligations exceeding debt service payments.

The City of Wooster, Ohio maintained a “AA” rating from Standard & Poor’s for general obligation debt.

Additional information on the City of Wooster, Ohio’s long-term debt can be found in Note 15.

Economic Factors and Next Year’s Budgets and Rates

The following economic factors affect the City of Wooster, Ohio and were considered in developing the 2017 budget.

- ! Water, sanitary sewer, and storm sewer rates remain at 2011 levels.
- ! Assessed property values in the City of Wooster, Ohio have remained constant over the past six years.
- ! The expected rise in short-term interest rates should favorably impact our investment income.
- ! The City of Wooster, Ohio continues to experience lower unemployment rates at approximately 4%.
- ! The City of Wooster, Ohio continues to collaborate with our local development agencies to encourage job retention and job creation.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2016**

- ! The City of Wooster, Ohio continuously works to limit the cost increases of providing health care insurance in part by plan changes, reinsurance changes, and working closely with our benefits administrator.

- ! Building permit values for 2016 set a record at \$100,000,000. We continue to see large investment in our community.

Requests for Information

This financial report is designed to provide a general overview of the City of Wooster, Ohio's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requires for additional financial information should be addressed to the Office of the Finance Director, 538 North Market Street, Wooster, Ohio 44691.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
STATEMENT OF NET POSITION
DECEMBER 31, 2016**

	Governmental Activities	Business-type Activities	Total
ASSETS			
Current assets			
Equity in city treasury cash and investments	\$ 25,708,185	\$ 105,146,253	\$ 130,854,438
Net receivables	8,445,558	21,726,941	30,172,499
Inventory	219,885	2,256,546	2,476,431
Prepaid expenses	0	1,468,801	1,468,801
Total current assets	<u>34,373,628</u>	<u>130,598,541</u>	<u>164,972,169</u>
Noncurrent assets			
Net receivables	1,705,915	72,514	1,778,429
Capital assets (net of accumulated depreciation):			
Land	4,847,426	8,506,067	13,353,493
Buildings	2,399,765	47,741,129	50,140,894
Improvements/Infrastructure	43,871,658	57,269,855	101,141,513
Equipment	3,384,863	14,923,973	18,308,836
Construction in progress	2,844,812	19,509,834	22,354,646
Net capital assets	<u>57,348,524</u>	<u>147,950,858</u>	<u>205,299,382</u>
Total noncurrent assets	<u>59,054,439</u>	<u>148,023,372</u>	<u>207,077,811</u>
Total assets	<u>93,428,067</u>	<u>278,621,913</u>	<u>372,049,980</u>
DEFERRED OUTFLOWS OF RESOURCES			
Pension	6,029,282	22,637,872	28,667,154
Total deferred outflow of resources	<u>6,029,282</u>	<u>22,637,872</u>	<u>28,667,154</u>
LIABILITIES			
Current liabilities			
Accounts payable	882,618	6,361,095	7,243,713
Accrued salaries, wages and benefits	420,568	5,228,564	5,649,132
Other accrued liabilities	370,497	2,715,061	3,085,558
Compensated absences, current	1,203,405	3,388,959	4,592,364
Current portion of long term bonds	593,131	621,535	1,214,666
Current portion special assessment debt with governmental commitment	65,362	0	65,362
Current portion long term loans	6,926	1,454,140	1,461,066
Total current liabilities	<u>3,542,507</u>	<u>19,769,354</u>	<u>23,311,861</u>
Noncurrent liabilities			
Bonds	8,044,892	9,311,867	17,356,759
Special assessment debt with governmental commitment	272,327	0	272,327
Loans	55,463	15,161,791	15,217,254
Net pension liability (See Note 8)	22,480,027	56,057,906	78,537,933
Compensated absences	757,901	1,579,636	2,337,537
Total noncurrent liabilities	<u>31,610,610</u>	<u>82,111,200</u>	<u>113,721,810</u>
Total liabilities	<u>35,153,117</u>	<u>101,880,554</u>	<u>137,033,671</u>
DEFERRED INFLOWS OF RESOURCES			
Property taxes levied for the next year	1,912,012	0	1,912,012
Pension	129,529	1,083,146	1,212,675
Total deferred inflows of resources	<u>2,041,541</u>	<u>1,083,146</u>	<u>3,124,687</u>
NET POSITION			
Net investment in capital assets	52,931,789	121,278,269	174,210,058
Restricted for:			
Capital projects	19,187	0	19,187
Debt service	3,677,541	0	3,677,541
Street construction and maintenance	1,066,776	0	1,066,776
Public works projects	1,522,584	0	1,522,584
Economic development projects	416,887	0	416,887
Restricted by donors	0	1,606,265	1,606,265
Other purposes	296,311	0	296,311
Unrestricted	2,331,616	75,411,551	77,743,167
Total net position	<u>\$ 62,262,691</u>	<u>\$ 198,296,085</u>	<u>\$ 260,558,776</u>

See accompanying notes to the basic financial statements.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2016**

Functions/Programs	Expenses	Indirect Expense Allocation	Program Revenues		
			Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary government					
Governmental activities:					
Safety services	\$ 14,731,712	\$ 1,563,915	\$ 1,018,103	\$ 3,548	\$ 0
Health and social services	125,542	0	0	0	0
Leisure services	1,961,037	320,532	324,208	15,100	0
Environment and development	1,448,939	23,730	410,293	435,207	63,799
Transportation services	4,087,717	253,166	65,448	1,423,025	1,682,704
Administrative services	4,140,925	(3,537,661)	335,615	4,100	7,610
Central services	538,615	(517,948)	0	0	0
Interest expense	258,642	0	0	0	0
Total governmental activities	<u>27,293,129</u>	<u>(1,894,266)</u>	<u>2,153,667</u>	<u>1,880,980</u>	<u>1,754,113</u>
Business-type activities:					
Wooster Community Hospital	142,069,530	0	145,427,161	221,805	0
Water	5,031,846	207,148	5,371,358	0	195,477
Water pollution control	5,210,897	1,305,782	6,186,665	0	0
Storm drainage	932,869	262,561	1,509,571	0	0
Refuse collection	1,148,776	118,775	1,274,671	80,208	0
Total business-type activities	<u>154,393,918</u>	<u>1,894,266</u>	<u>159,769,426</u>	<u>302,013</u>	<u>195,477</u>
Total primary government	<u>\$ 181,687,047</u>	<u>\$ 0</u>	<u>\$ 161,923,093</u>	<u>\$ 2,182,993</u>	<u>\$ 1,949,590</u>

General revenues:

Taxes:
City income taxes
Property taxes
Estate taxes
Other taxes
Grants and entitlements, not restricted
Interest and investment earnings
Miscellaneous
Total general revenues

Change in net position before transfers

Transfers

Change in net position

Net position -- beginning of year

Net position -- end of year

See accompanying notes to the basic financial statements.

Net (Expense) Revenue and Changes in Net Position		
Primary Government		
Governmental Activities	Business-Type Activities	Total
\$ (15,273,976)	\$ 0	\$ (15,273,976)
(125,542)	0	(125,542)
(1,942,261)	0	(1,942,261)
(563,370)	0	(563,370)
(1,169,706)	0	(1,169,706)
(255,939)	0	(255,939)
(20,667)	0	(20,667)
(258,642)	0	(258,642)
<u>(19,610,103)</u>	<u>0</u>	<u>(19,610,103)</u>
0	3,579,436	3,579,436
0	327,841	327,841
0	(330,014)	(330,014)
0	314,141	314,141
0	87,328	87,328
<u>0</u>	<u>3,978,732</u>	<u>3,978,732</u>
<u>(19,610,103)</u>	<u>3,978,732</u>	<u>(15,631,371)</u>
17,836,770	0	17,836,770
1,975,304	0	1,975,304
2,593	0	2,593
282,455	0	282,455
868,452	0	868,452
202,805	643,478	846,283
644,245	305,651	949,896
<u>21,812,624</u>	<u>949,129</u>	<u>22,761,753</u>
2,202,521	4,927,861	7,130,382
<u>(41,400)</u>	<u>41,400</u>	<u>0</u>
2,161,121	4,969,261	7,130,382
<u>60,101,570</u>	<u>193,326,824</u>	<u>253,428,394</u>
<u>\$ 62,262,691</u>	<u>\$ 198,296,085</u>	<u>\$ 260,558,776</u>

See accompanying notes to the basic financial statements.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2016**

	General Fund	Capital Improvement Fund	Nonmajor Governmental Funds	Total Governmental Funds
Assets:				
Equity in city treasury cash and investments	\$ 14,609,078	\$ 8,074,869	\$ 2,512,430	\$ 25,196,377
Taxes receivable	5,060,171	0	292,267	5,352,438
Accounts receivable	82,469	0	20,645	103,114
Due from other governments	457,568	1,078,845	1,132,965	2,669,378
Due from other funds	100,000	0	0	100,000
Accrued interest receivable	0	3,692	2,933	6,625
Inventory	72,232	0	147,653	219,885
Long term receivables	0	0	80,207	80,207
Special assessments receivable	0	221,668	1,617,788	1,839,456
Total assets	<u>\$ 20,381,518</u>	<u>\$ 9,379,074</u>	<u>\$ 5,806,888</u>	<u>\$ 35,567,480</u>
Liabilities:				
Accounts payable	\$ 359,805	\$ 317,835	\$ 115,442	\$ 793,082
Accrued salaries, wages and benefits	413,683	0	0	413,683
Due to other funds	0	0	100,000	100,000
Total liabilities	<u>773,488</u>	<u>317,835</u>	<u>215,442</u>	<u>1,306,765</u>
Deferred Inflows of Resources:				
Property taxes levied for the next year	1,637,646	0	274,366	1,912,012
Unavailable revenue	2,420,538	1,273,568	2,690,105	6,384,211
Total deferred inflows of resources	<u>4,058,184</u>	<u>1,273,568</u>	<u>2,964,471</u>	<u>8,296,223</u>
Fund Balances:				
Nonspendable	72,232	0	147,652	219,884
Restricted	0	7,787,671	2,447,020	10,234,691
Committed	0	0	151,250	151,250
Assigned	4,239,483	0	0	4,239,483
Unassigned (Deficit)	11,238,131	0	(118,947)	11,119,184
Total fund balances	<u>15,549,846</u>	<u>7,787,671</u>	<u>2,626,975</u>	<u>25,964,492</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 20,381,518</u>	<u>\$ 9,379,074</u>	<u>\$ 5,806,888</u>	<u>\$ 35,567,480</u>

See accompanying notes to the basic financial statements.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES
TO NET POSITION OF GOVERNMENTAL ACTIVITIES
DECEMBER 31, 2016**

Total Governmental Fund Balances \$ 25,964,492

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.** 57,345,980

Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds.

Special assessments receivable	\$ 1,839,456	
Delinquent property taxes receivable	78,623	
Due from other governments	2,499,278	
Accounts receivable	43,549	
Income tax receivable	<u>1,923,305</u>	6,384,211

The net pension liability is not due and payable in the current period, therefore, liability and deferred inflows/outflows are not reported in governmental funds:

Deferred outflows - pension	5,957,598	
Deferred inflows - pension	(124,953)	
Net pension liability	<u>(22,243,175)</u>	(16,410,530) ***

Long-term liabilities, including compensated absences payable, are not due and payable in the current period and therefore are not reported in the funds:

Special assessment debt	(337,689)	
General obligation bonds	(8,638,023)	
Long term loans	(62,389)	
Compensated absences payable*	<u>(1,896,735)</u>	(10,934,836)

Internal service fund is used to charge the costs of insurance to individual funds. The assets and deferred outflows, and liabilities and deferred inflows of the internal service fund are included in the governmental activities in the statement of net position. (97,886)

Internal service fund costs spread to other governmental funds should not be included in fund net position. 11,260

Net Position of Governmental Activities \$ 62,262,691

*Excludes \$64,571 reported in Internal Service Funds.

**Excludes \$2,544 reported in Internal Service Funds.

***Excludes the following reported in the Internal Service Fund:

Deferred outflows - pension \$71,684
Deferred inflows - pension \$4,576
Net pension liability \$236,852

See accompanying notes to the basic financial statements.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	General Fund	Capital Improvement Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:				
Taxes	\$ 19,845,837	\$ 0	\$ 415,607	\$ 20,261,444
Intergovernmental	885,566	1,268,209	1,876,137	4,029,912
Charges for services	1,399,117	0	0	1,399,117
Special assessments	0	53,900	199,891	253,791
Fines, licenses, permits	899,921	0	9,101	909,022
Interfund services provided	1,859,242	0	0	1,859,242
Interest income	80,372	45,280	15,881	141,533
Miscellaneous	135,532	74,534	111,127	321,193
Total Revenues	<u>25,105,587</u>	<u>1,441,923</u>	<u>2,627,744</u>	<u>29,175,254</u>
Expenditures:				
Current operations :				
Safety services	12,285,656	0	671,210	12,956,866
Health and social services	126,241	0	0	126,241
Leisure services	1,705,918	0	2,000	1,707,918
Environment and development	898,668	0	519,891	1,418,559
Transportation services	708,901	0	900,997	1,609,898
Administrative services	3,686,401	0	0	3,686,401
Capital expenditures	0	6,547,216	623,907	7,171,123
Debt service :				
Principal	425,000	0	243,809	668,809
Interest	192,322	0	89,518	281,840
Total Expenditures	<u>20,029,107</u>	<u>6,547,216</u>	<u>3,051,332</u>	<u>29,627,655</u>
Excess revenues over (under) expenditures	<u>5,076,480</u>	<u>(5,105,293)</u>	<u>(423,588)</u>	<u>(452,401)</u>
Other financing sources (uses):				
Transfers in	0	4,322,190	0	4,322,190
Transfers (out)	(4,322,190)	0	(41,400)	(4,363,590)
Total other financing sources (uses)	<u>(4,322,190)</u>	<u>4,322,190</u>	<u>(41,400)</u>	<u>(41,400)</u>
Net changes in fund balances	754,290	(783,103)	(464,988)	(493,801)
Fund balances at beginning of year	<u>14,795,556</u>	<u>8,570,774</u>	<u>3,091,963</u>	<u>26,458,293</u>
Fund balances at end of year	<u>\$ 15,549,846</u>	<u>\$ 7,787,671</u>	<u>\$ 2,626,975</u>	<u>\$ 25,964,492</u>

See accompanying notes to the basic financial statements.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2016**

Net Change in Fund Balances - Total Governmental Funds	\$	(493,801)
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures; however, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense:		
Capital Asset Additions	\$	7,178,733
Current Year Depreciation		<u>(3,719,019) *</u>
		3,459,714
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		
		(86,188)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:		
Taxes		(166,498)
Due from other governments		158,457
Accounts		(55,047)
Special assessments		<u>13,530</u>
		(49,558)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:		
Decrease in bonds and loans payable		668,809
Change in compensated absences		1,951 **
Change in accrued interest payable		<u>23,198</u>
		693,958
Contractually required pension contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		
		1,662,358
Except for amount reported as deferred inflows/outflows, changes in net pension asset/liability are reported as pension expense in the statement of activities.		
		(3,136,483)
The internal service fund used by management to charge the cost of insurance to individual funds is not reported in the government-wide statements of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.		
		<u>111,121</u>
Change in Net Position of Governmental Activities	\$	<u><u>2,161,121</u></u>

*\$429 depreciation for Internal Service fund excluded

**Excludes an increase of \$4,050 reported in the Internal Service Fund

See accompanying notes to the basic financial statements.

WAYNE COUNTY, OHIO
STATEMENT OF FUND NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2016

	Business-type Activities		
	Wooster Community Hospital	Water	Water Pollution Control
Assets			
Current assets			
Equity in city treasury cash and investments	\$ 95,495,958	\$ 2,717,998	\$ 3,845,094
Receivables - net of allowances:			
Accounts	19,460,005	822,243	831,594
Accrued interest	168,683	44,078	41,239
Due from other governments	0	0	0
Inventory	2,138,668	80,736	3,154
Prepaid expenses	1,468,801	0	0
Total current assets	<u>118,732,115</u>	<u>3,665,055</u>	<u>4,721,081</u>
Noncurrent assets			
Long term receivables	0	0	72,514
Net capital assets	77,734,893	29,841,150	29,994,447
Total noncurrent assets	<u>77,734,893</u>	<u>29,841,150</u>	<u>30,066,961</u>
Total assets	<u>196,467,008</u>	<u>33,506,205</u>	<u>34,788,042</u>
Deferred Outflows of Resources			
Pension	21,611,089	523,454	404,097
Total deferred outflows of resources	<u>21,611,089</u>	<u>523,454</u>	<u>404,097</u>
Liabilities			
Current liabilities			
Accounts payable	5,391,199	474,575	327,520
Accrued salaries, wages and benefits	5,102,378	45,578	63,872
Other accrued liabilities	2,488,100	0	0
Interest payable	0	47,270	179,012
Current portion of long term debt	0	488,473	1,418,338
Current portion of compensated absences	3,169,012	114,483	94,054
Total current liabilities	<u>16,150,689</u>	<u>1,170,379</u>	<u>2,082,796</u>
Long term liabilities			
Long term debt	0	7,878,166	15,742,828
Net pension liability	53,450,119	1,329,450	1,026,311
Compensated absences	1,427,809	113,802	37,851
Total noncurrent liabilities	<u>54,877,928</u>	<u>9,321,418</u>	<u>16,806,990</u>
Total liabilities	<u>71,028,617</u>	<u>10,491,797</u>	<u>18,889,786</u>
Deferred Inflows of Resources			
Pension	1,032,758	25,688	19,830
Total deferred inflows of resources	<u>1,032,758</u>	<u>25,688</u>	<u>19,830</u>
Net Position			
Net Investment in capital assets	77,734,893	21,471,343	12,713,190
Restricted by donors	1,606,265	0	0
Unrestricted	66,675,564	2,040,831	3,569,333
Total net position	<u>\$ 146,016,722</u>	<u>\$ 23,512,174</u>	<u>\$ 16,282,523</u>

See accompanying notes to the basic financial statements.

Business-type Activities			Governmental Activities
Storm Drainage	Refuse	Totals	Internal Service Funds
\$ 2,220,881	\$ 866,322	\$ 105,146,253	\$ 500,589
176,515	154,950	21,445,307	0
4,979	2,075	261,054	213
0	20,580	20,580	0
33,988	0	2,256,546	0
0	0	1,468,801	0
<u>2,436,363</u>	<u>1,043,927</u>	<u>130,598,541</u>	<u>500,802</u>
0	0	72,514	0
<u>10,380,368</u>	<u>0</u>	<u>147,950,858</u>	<u>2,544</u>
<u>10,380,368</u>	<u>0</u>	<u>148,023,372</u>	<u>2,544</u>
<u>12,816,731</u>	<u>1,043,927</u>	<u>278,621,913</u>	<u>503,346</u>
99,232	0	22,637,872	71,684
<u>99,232</u>	<u>0</u>	<u>22,637,872</u>	<u>71,684</u>
63,455	104,346	6,361,095	89,535
16,736	0	5,228,564	6,885
0	0	2,488,100	270,497
679	0	226,961	0
168,864	0	2,075,675	0
11,410	0	3,388,959	17,575
<u>261,144</u>	<u>104,346</u>	<u>19,769,354</u>	<u>384,492</u>
852,664	0	24,473,658	0
252,026	0	56,057,906	236,852
174	0	1,579,636	46,996
<u>1,104,864</u>	<u>0</u>	<u>82,111,200</u>	<u>283,848</u>
<u>1,366,008</u>	<u>104,346</u>	<u>101,880,554</u>	<u>668,340</u>
4,870	0	1,083,146	4,576
<u>4,870</u>	<u>0</u>	<u>1,083,146</u>	<u>4,576</u>
9,358,843	0	121,278,269	2,544
0	0	1,606,265	0
2,186,242	939,581	75,411,551	(100,430)
<u>\$ 11,545,085</u>	<u>\$ 939,581</u>	<u>\$ 198,296,085</u>	<u>\$ (97,886)</u>

See accompanying notes to the basic financial statements.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Business-type Activities		
	Wooster Community Hospital	Water	Water Pollution Control
Operating revenues:			
Charges for services	\$ 145,419,122	\$ 5,371,358	\$ 6,186,665
Interfund services provided	0	0	0
Miscellaneous	0	149,401	131,421
Total operating revenues	<u>145,419,122</u>	<u>5,520,759</u>	<u>6,318,086</u>
Operating expenses:			
Personal services	92,395,235	1,805,054	1,435,154
Operations and maintenance	42,255,869	1,736,308	1,529,401
Depreciation	7,418,423	1,258,250	1,769,695
Interfund services used	0	207,148	1,305,782
Total operating expenses	<u>142,069,527</u>	<u>5,006,760</u>	<u>6,040,032</u>
Operating income (loss)	<u>3,349,595</u>	<u>513,999</u>	<u>278,054</u>
Non-operating revenues (expenses):			
Interest & investment earnings	571,935	19,456	32,050
Grants	221,805	0	0
Miscellaneous non-operating revenue	0	16,414	6,208
Interest expense	0	(232,234)	(476,648)
Net non-operating revenues (expenses)	<u>793,740</u>	<u>(196,364)</u>	<u>(438,390)</u>
Income (loss) before capital contributions and transfers	4,143,335	317,635	(160,336)
Capital contributions	0	195,477	0
Transfers in	0	41,400	0
Change in net position	4,143,335	554,512	(160,336)
Total net position at beginning of year	<u>141,873,387</u>	<u>22,957,662</u>	<u>16,442,859</u>
Total net position at end of year	<u>\$ 146,016,722</u>	<u>\$ 23,512,174</u>	<u>\$ 16,282,523</u>

See accompanying notes to the basic financial statements.

Business-type Activities			Governmental Activities
Storm Drainage	Refuse	Totals	Internal Service Funds
\$ 1,509,571	\$ 1,274,671	\$ 159,761,387	\$ 3,180,964
0	0	0	517,948
5,456	4,790	291,068	13,603
<u>1,515,027</u>	<u>1,279,461</u>	<u>160,052,455</u>	<u>3,712,515</u>
366,077	0	96,001,520	3,399,551
224,775	1,148,776	46,895,129	262,687
330,809	0	10,777,177	429
262,561	118,775	1,894,266	0
<u>1,184,222</u>	<u>1,267,551</u>	<u>155,568,092</u>	<u>3,662,667</u>
<u>330,805</u>	<u>11,910</u>	<u>4,484,363</u>	<u>49,848</u>
14,188	5,849	643,478	61,273
0	80,208	302,013	0
0	0	22,622	0
(11,210)	0	(720,092)	0
<u>2,978</u>	<u>86,057</u>	<u>248,021</u>	<u>61,273</u>
333,783	97,967	4,732,384	111,121
0	0	195,477	0
<u>0</u>	<u>0</u>	<u>41,400</u>	<u>0</u>
333,783	97,967	4,969,261	111,121
<u>11,211,302</u>	<u>841,614</u>	<u>193,326,824</u>	<u>(209,007)</u>
<u>\$ 11,545,085</u>	<u>\$ 939,581</u>	<u>\$ 198,296,085</u>	<u>\$ (97,886)</u>

See accompanying notes to the basic financial statements.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Business-type Activities		
	Wooster Community Hospital	Water	Water Pollution Control
Cash flows from operating activities:			
Cash received from customers	\$ 143,160,162	\$ 5,383,458	\$ 6,251,434
Cash paid to suppliers	(35,019,304)	(1,846,420)	(3,232,542)
Cash paid to employees	(87,917,391)	(1,811,697)	(1,345,031)
Cash received from interfund services provided	0	0	0
Other revenue (expense)	0	149,401	131,421
Net cash provided (used) by operating activities	<u>20,223,467</u>	<u>1,874,742</u>	<u>1,805,282</u>
Cash flows from capital and related financing activities:			
Capital contributions received	23,029	195,477	0
Transfer in	0	41,400	0
Issuance of debt	0	0	549,833
Proceeds from sale of capital assets	0	(21,720)	0
Acquisitions of capital assets	(19,579,733)	(1,952,739)	(2,075,564)
Principal paid on capital debt	0	(516,196)	(1,265,766)
Interest paid on capital debt	0	(240,572)	(470,536)
Net cash provided (used) for capital and related financing activities	<u>(19,556,704)</u>	<u>(2,494,350)</u>	<u>(3,262,033)</u>
Cash flows from investing activities:			
Interest from investments	<u>491,587</u>	<u>18,460</u>	<u>27,677</u>
Net cash provided (used) by investing activities	<u>491,587</u>	<u>18,460</u>	<u>27,677</u>
Cash flows from non-capital financing activities:			
Grants	0	0	0
Non-operating subsidies	279,798	0	0
Other income	0	16,414	39,369
Net cash provided (used) by non-capital financing activities	<u>279,798</u>	<u>16,414</u>	<u>39,369</u>
Net increase (decrease) in city treasury cash and investments	1,438,148	(584,734)	(1,389,705)
Equity in city treasury cash and investments at beginning of year	<u>94,057,810</u>	<u>3,302,732</u>	<u>5,234,799</u>
Equity in city treasury cash and investments at end of year	<u><u>\$ 95,495,958</u></u>	<u><u>\$ 2,717,998</u></u>	<u><u>\$ 3,845,094</u></u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:			
Operating income (loss)	\$ 3,349,595	\$ 513,999	\$ 278,054
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Depreciation expense	7,418,423	1,258,250	1,769,695
Reconciling items:			
Receivables - net of allowances	2,086,262	12,100	(27,992)
Inventory	(56,839)	31,584	1,035
Due from other governments	0	0	92,761
Net pension asset	181,821	6,752	4,672
Deferred outflows - pension	(14,862,738)	(341,399)	(278,108)
Prepaid expenses	(86,510)	0	0
Accounts and other payables	2,068,200	65,452	(398,394)
Accrued wages	725,848	(22,946)	17,615
Compensated absences payable	394,557	(18,133)	(17,810)
Net pension liability	17,697,227	362,444	357,106
Deferred inflows - pension	349,169	6,639	6,648
Other accrued liabilities	958,452	0	0
Net cash provided (used) by operating activities	<u><u>\$ 20,223,467</u></u>	<u><u>\$ 1,874,742</u></u>	<u><u>\$ 1,805,282</u></u>

See accompanying notes to the basic financial statements.

Business-type Activities			Governmental Activities
Storm Drainage	Refuse	Totals	Internal Service Funds
\$ 1,500,139	\$ 1,275,464	\$ 157,570,657	\$ 3,180,964
(448,522)	(1,371,426)	(41,918,214)	(256,487)
(345,914)	0	(91,420,033)	(3,362,829)
0	0	0	517,948
5,456	4,790	291,068	13,603
<u>711,159</u>	<u>(91,172)</u>	<u>24,523,478</u>	<u>93,199</u>
0	0	218,506	0
0	0	41,400	0
0	0	549,833	0
0	0	(21,720)	0
(473,189)	0	(24,081,225)	0
(211,590)	0	(1,993,552)	0
(11,500)	0	(722,608)	0
<u>(696,279)</u>	<u>0</u>	<u>(26,009,366)</u>	<u>0</u>
11,768	5,023	554,515	61,273
<u>11,768</u>	<u>5,023</u>	<u>554,515</u>	<u>61,273</u>
0	80,208	80,208	0
0	0	279,798	0
0	0	55,783	0
<u>0</u>	<u>80,208</u>	<u>415,789</u>	<u>0</u>
26,648	(5,941)	(515,584)	154,472
2,194,233	872,263	105,661,837	346,117
<u>\$ 2,220,881</u>	<u>\$ 866,322</u>	<u>\$ 105,146,253</u>	<u>\$ 500,589</u>
\$ 330,805	\$ 11,910	\$ 4,484,363	\$ 49,848
330,809	0	10,777,177	429
(9,432)	(377)	2,060,561	(213)
(1,347)	0	(25,567)	0
0	1,170	93,931	0
1,144	0	194,389	1,123
(68,385)	0	(15,550,630)	(41,404)
0	0	(86,510)	0
40,161	(103,875)	1,671,544	39,217
2,388	0	722,905	(5,745)
(4,806)	0	353,808	4,050
88,180	0	18,504,957	76,013
1,642	0	364,098	1,408
0	0	958,452	(31,527)
<u>\$ 711,159</u>	<u>\$ (91,172)</u>	<u>\$ 24,523,478</u>	<u>\$ 93,199</u>

See accompanying notes to the basic financial statements.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
AGENCY FUNDS
DECEMBER 31, 2016**

	Total Agency Funds
Assets:	
Equity in city treasury cash and investments	\$ 1,130,515
Restricted cash and cash equivalents with escrow agent	180,000
Receivables:	
Accrued interest	549
Accounts	991
Total assets	<u>\$ 1,312,055</u>
 Liabilities:	
Accounts payable	\$ 644
Due to agency recipient	1,311,411
Total liabilities	<u>\$ 1,312,055</u>

See accompanying notes to the basic financial statements.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

INDEX

<u>Note</u>		<u>Page</u>
1	Summary of Significant Accounting Policies.....	32
	Financial Reporting Entity.....	32
	Jointly Governed Organization.....	32
	Basis of Presentation – Fund Accounting.....	32
	Basis of Accounting.....	33
	Revenue Recognition.....	34
	Expenditure Recognition.....	35
	Deferred Inflows of Resources and Deferred Outflows of Resources.....	36
	Cash and Cash Equivalents.....	37
	Investments.....	37
	Receivables.....	38
	Reimbursements.....	38
	Inventory of Supplies.....	38
	Capital Assets and Depreciation.....	39
	Fund Balance.....	39
	Unpaid Compensated Absences.....	40
	Pensions.....	40
	Accrued Liabilities and Long-Term Obligations.....	41
	Operating Revenues and Expenses.....	41
	Net Position.....	41
2	Budgetary Data.....	41
	Budget Requirements, Accounting, and Reporting.....	41
3	Interfund Transactions.....	42
4	Changes in Accounting Principles.....	42
5	Deposits and Investments.....	43
	Policies and Practices.....	43
	Deposits with Financial Institutions.....	44
	Investments.....	45
6	Capital Assets and Depreciation.....	46
7	Property Tax.....	48
8	Defined Benefit Pension Plans.....	49
9	Post Employment Benefits.....	57
10	Other Employee Benefits.....	60
	Compensated Absences.....	60
11	Other Commitments.....	60
	Justice Center Contract.....	60
	Operating Leases.....	60
	City Construction Commitments.....	61
	Encumbrances.....	61
12	Contingencies.....	62
	Enterprise and Special Assessment Bonded Debt.....	62
	Litigation.....	62
	Contingencies Under Grant Provisions.....	63
	Other Contingencies.....	63
13	Conduit Debt Obligations.....	63
14	Risk Management.....	63
	Risk Pool Membership.....	63
	Self-Insured Health Care.....	64
15	Long-Term Liabilities.....	65
	Governmental Activities.....	65
	Compensated Absences.....	65
	Debt service requirements to maturity.....	65
	Changes and balances of long-term liabilities.....	67
	2010 Various Purpose Refunding Bonds.....	69
16	Accountability.....	69
17	Fund Balance.....	70
18	Subsequent Event.....	70

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Financial Reporting Entity

The City of Wooster (City) was incorporated on October 13, 1817 under the laws of the State of Ohio. In 1973 a voter-approved charter became effective. The City provides various services and consists of many different activities and smaller accounting entities. These include a community hospital, an economic development loan program, a police force, a fire fighting and prevention force, a water treatment plant, a sewage treatment plant, a storm water drainage system, a traffic control system, street lighting, a street maintenance force (including construction, repair, and snow and ice removal), a parks and recreation system, a community center, rubbish collection and recycling service, and staff to provide the necessary support to these service providers. All are responsible to the citizens of Wooster and are; therefore, included within the reporting entity.

The criteria used to determine which accounting entities, agencies, commissions, boards and authorities are part of the City's operations include how the budget is adopted, whether debt is secured by general obligations of the City, the City's duty to cover any deficits that may occur, and supervision over the accounting functions. There are no agencies, organizations or activities meeting any of the above criteria that are excluded from the City reporting entity.

Jointly Governed Organization

Wooster-Ashland Regional Council of Governments (WARCOG) The City is a member of the Wooster-Ashland Regional Council of Governments (WARCOG). WARCOG is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. It was formed to plan for, create and operate a joint dispatching system for police, fire, emergency medical services (EMS), and other related public safety services within the WARCOG area and to provide a link between these dispatching systems and the State emergency management services platform. It is currently comprised of four members (the cities of Ashland, Orrville and Wooster and Wooster Community Hospital). It is authorized to perform all functions necessary to improve, maintain and operate the dispatching services including entering into contractual arrangements for necessary services; to employ staff; purchase, lease or otherwise provide for supplies, materials and equipment and facilities; accept and raise public and private funding; and any and all other powers and authorities available pursuant to Chapter 167 of the Ohio Revised Code. A 13 member Board of Directors governs the WARCOG. One public official from each founding member (3 members); three additional appointed by each founding member (9 members); one additional rotated between the founding members (1 member). Those subdivisions are the City of Wooster, City of Orrville and City of Ashland. Each member is entitled to one vote. During 2016, the City made payment for services of \$581,358 to the WARCOG. The City of Wooster serves as the fiscal agent. Financial information can be obtained by contacting Andrei Dordei, Treasurer of WARCOG, 538 North Market St., Wooster, OH 44691.

Basis of Presentation - Fund Accounting

The accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

The City's funds are grouped into two broad fund categories and seven generic fund types for financial statement presentation purposes. Governmental funds include the general, special revenue, debt service and capital projects funds. Proprietary funds include enterprise funds and an internal service fund. The City has 4 fiduciary agency funds.

Basis of Accounting

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which primarily rely on fees and charges for support. Internal service fund activity is eliminated to avoid “doubling up” revenues and expenses. Fiduciary funds are also excluded from the government-wide financial statements.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Therefore, governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds. The primary effect of the internal service fund activity has been eliminated from the government-wide financial statements. Other activities from interfund services provided and used are not eliminated in the process of consolidation.

The government-wide Statement of Activities presents a comparison between expenses, both direct and indirect, and program revenues for each segment of the business-type activities of the City and for each governmental program. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Indirect expenses for centralized services and administrative overhead are allocated among the programs, functions and segments using a full cost allocation approach and are presented separately to enhance comparability of direct expenses between governments that allocate direct expenses and those that do not. Program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program or business segment is self-financing or draws from the general revenues of the City.

Net position should be reported as restricted when constraints placed on their use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The net position restricted for other purposes result from special revenue funds and the restrictions on their use.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

FUND FINANCIAL STATEMENTS

Fund financial statements report detailed information about the City. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements.

GOVERNMENTAL FUNDS

All governmental funds are accounted for using modified accrual basis of accounting and the current financial resources measurement focus. Under this basis, revenues are recognized in the accounting period in which they become measurable and available. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable.

The major governmental funds are:

- ! General Fund – This is the City’s primary operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

- ! Capital Improvement Fund – To account for various capital projects financed by intergovernmental revenues as well as other financing sources.

The other governmental funds of the City account for grants and other resources to which the City is bound to observe constraints imposed upon the use of the resources.

Revenue Recognition

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available (i.e., collectible within the current year or within one month of year-end and available to pay obligations of the current period). These revenues include investment earnings, income taxes withheld by employers, estate taxes, and fines and forfeitures. In accordance with GASB 36, certain state-levied locally shared taxes including motor vehicle license tax and gasoline taxes are considered voluntary non-exchange transactions. Eligibility requirements include time requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis.

Property taxes and special assessments (in the debt service funds), though measurable, are not available soon enough in the subsequent year to finance current period obligations. Therefore, property tax and special assessment receivables are recorded as deferred inflows of resources until they become available.

Other revenues, including licenses and permits, certain charges for services, income taxes other than those withheld by employers and miscellaneous revenues, are recorded as revenue when received in cash because they are generally not measurable until actually received.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Expenditure Recognition

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related fund liability is incurred. However, principal and interest on general long-term debt, which has not matured, are recognized when paid. Allocations of costs, such as depreciation and amortization, are not recognized in the governmental funds.

PROPRIETARY FUNDS

All proprietary funds are accounted for using the accrual basis of accounting. These funds account for operations that are primarily financed by user charges. The economic resource focus concerns determining costs as a means of maintaining the capital investment and management control. Revenues are recognized when earned and expenses are recognized when incurred. Allocations of costs, such as depreciation, are recorded in proprietary funds. Unbilled utility and hospital service receivables are recorded at each year-end.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of all the City's enterprise funds and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and the internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The major proprietary funds are:

- ! Wooster Community Hospital Fund – To account for the health care services provided by the City owned and operated hospital.
- ! Water Fund – To account for the provision of water treatment and distribution to the residential and commercial users of the City and some residents of the county.
- ! Water Pollution Control Fund – To account for sanitary sewer services provided to the residential and commercial users of the City and some residents of the county.
- ! Storm Drainage Fund – To account for the storm drainage runoff service provided to the residential and commercial users of the City.
- ! Refuse Fund – To account for trash collection services provided to the residential and some commercial users of the City.

The City has three internal service funds:

- ! Municipal Garage – To account for the costs of maintaining automotive equipment used by various City departments. Costs are billed to the departments for labor and materials at actual cost with the elimination of the effect of internal service fund activity adjusted to break even.
- ! Employee Benefits Fund - To account for all claims filed against and paid by the City (as the employer) under the City's self-funded program of group health insurance.
- ! Investment Fund – To accumulate interest earnings from certain pooled investments and to pay expenses incurred in the handling of fiscal matters with third parties until such time as the net proceeds can be distributed to the other funds.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

FIDUCIARY FUNDS

The City currently has four agency fiduciary funds. Agency funds are unlike all other types of funds, reporting only assets and liabilities; therefore, agency funds cannot be said to have a measurement focus. They do, however, use the accrual basis of accounting to recognize receivables and payables. The following four funds are used by the City to account for assets held by the City in a custodial capacity:

- ! The Wooster Growth Corporation Fund is used to account for the activity of the City's community improvement corporation.
- ! The Guaranteed Deposits Fund is used to hold funds received from a contractor, developer, or individual to insure compliance with City ordinances through the completion of a construction or development project. Upon project completion, the deposit is returned to the party, less any applicable inspection fees.
- ! The Clearing Fund is used to hold monies received for bid bonds or proceeds on behalf of certain individuals, as well as any unclaimed checks of the municipality. Insurance premiums for retired employees or spouses participating in the City's group health insurance program are also reimbursed and paid from this fund.
- ! The Wooster-Ashland Regional Council of Governments Fund is used to hold monies received from members for services provided by a joint dispatching service for police, fire, emergency medical services (EMS), and other related public safety services.

Deferred Inflows of Resources and Deferred Outflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for pension. The deferred outflows of resources related to pension are explained in Note 8.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the City, deferred inflows of resources include property taxes, special assessments, pension, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2016, but which were levied to finance 2017 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, intergovernmental grants and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension are reported on the government-wide statement of net position. (See Note 8).

Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled and invested. Individual fund integrity is maintained through City records. Interest in the pool is presented as "Equity in City Treasury Cash and Investments."

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments

Investments held at December 31, 2016 with original maturities greater than one year are stated at fair value. Fair value is estimated based on quoted market prices at year-end. Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificate of deposit are reported at cost.

Governmental Accounting Standards Board Statement No. 40, *Deposit and Investment Risk Disclosures* was implemented during 2004. This statement addresses common deposit and investment risks related to credit risk, concentration of credit risk, interest rate risk, and foreign currency risk. The City of Wooster's policy is to invest public funds in a manner which protects the citizens and the investors from a loss of principal while attaining a competitively high rate of return on investment.

During 2016, the City invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2016, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

The portfolio is continuously analyzed to attain the following objectives:

- A. Preserve capital and protect investment principal in conformance with federal, state and local requirements.
- B. Maintain sufficient liquidity to meet operating requirements.
- C. Diversify the portfolio to avoid incurring unreasonable risks regarding specific security type or Individual financial institutions.
- D. Attain a market rate of return throughout budgetary and economic cycles.
- E. Protect the principal of lenders.
- F. Encourage community growth.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Receivables

Wooster Community Hospital Fund accounts receivable is stated at billed charges less the difference between billed charges and the amount payable under third-party payor contractual agreements, and net of allowance for doubtful accounts. The \$16,827,457 allowance for uncollectibles represents estimates of uncollectible patient receivables in the accounts (user charge) classification and third party contractual adjustments for hospital fund receivables.

Other receivables at December 31, 2016 consist of property tax, income taxes, accounts (billings for user charged services, including utility services), due from other governments, due from other funds, special assessments, and accrued interest on investments. Taxes, special assessments, utility charges and accrued interest are deemed collectible in full.

Receivables not expected to be collected within the subsequent year include deferred special assessments receivable in the Debt Service fund and Capital Improvement Fund, and long-term receivables in the Water Pollution Control and Economic/Downtown Development Loan funds.

Reimbursements

Wooster Community Hospital Fund net operating revenues include amounts received or receivable from Medicare, Medicaid, and other third party payors under the provisions of reimbursement agreements. Inpatient services rendered to Medicare and Medicaid program beneficiaries are paid at prospectively determined rates per discharge. These rates vary according to a patient classification system that is based on clinical, diagnostic, and other factors. Outpatient services rendered to Medicare program beneficiaries are paid based on a combination of fee schedules, prospectively determined rates and a cost reimbursement methodology. Outpatient services rendered to the Medicaid program beneficiaries are generally paid based on fee schedules and prospectively determined rates.

Other third party payors may provide for payments at amounts different from established rates. Payment arrangements may include prospectively determined rates per discharge, discounted charges and per diem payments.

Wooster Community Hospital accepts all patients, regardless of their ability to pay. Care is provided without charge, or at amounts less than established rates, to patients who meet certain criteria under a charity care policy. Wooster Community Hospital provided \$457,572 in charity care in 2016.

Inventory of Supplies

Inventories are stated at cost, on the first-in, first-out basis. The costs of inventory items are recorded as expenditures in the governmental fund types and expenses in the proprietary fund types when used.

Capital Assets and Depreciation

The accounting and reporting treatment applied to the capital assets associated with a fund are determined by its measurement focus. General capital assets are long-lived assets of the City as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized. Infrastructure such as streets, traffic signals and signs are capitalized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement cost. The minimum capitalization threshold is any individual item with a total cost greater than \$5,000.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Capital assets in the proprietary funds are capitalized in the fund in which they are utilized. The valuation basis for proprietary fund capital assets are the same as those used for the general capital assets. Donated capital assets are capitalized at estimated fair value on the date donated.

Depreciation of capital assets is computed and recorded by the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows:

Buildings: 5-50 years

Improvements/Infrastructure: streets 10-50 years; land improvements 10-20 years; water, sewer, storm lines 50 years

Equipment: vehicles 2-6 years; other moveable equipment 10-15 years; fire equipment 12 years.

Fund Balance

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the City classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The classifications are as follows:

Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the City Council. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the City Council. The City has by resolution authorized the Finance Director to assign fund balance. The City may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year’s appropriated budget.

Unassigned – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Unpaid Compensated Absences

The City accrues unused portions of vacation pay in the period the liability is incurred. As permitted by Governmental Accounting Standards Board Statement No. 16, the vesting method is used to accrue sick leave liability. The liability is based on the sick leave accumulated at year-end by those employees who are currently eligible to receive termination payments as well as other employees who are expected to become eligible to receive such payments. Even though the City has appropriated, accumulated and earmarked expendable available fund resources for these amounts, the portion not normally expected to be liquidated with expendable available financial resources is not reported as a fund liability in accordance with Interpretation No. 6 of the Governmental Accounting Standards Board –*Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements*.

Pensions

For purposes of measuring the net pension asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that once incurred, are paid in a timely manner and in full from current financial resources, and are reported as obligations of the funds. However, claims and judgments, compensated absences and net pension liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds are recognized as a liability on the fund financial statements when due.

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activities of the proprietary funds. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the fund. All revenue and expenses not meeting these definitions are classified as nonoperating.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. At December 31, 2016, net position restricted for other purposes include parks and recreation, and law enforcement and fire department operations.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

NOTE 2 - BUDGETARY DATA

Budget Requirements, Accounting, and Reporting

Requirements for all funds:

- A. Annual budgets are adopted for all City funds. Under state law, the Mayor submits an annual budget (a preliminary financial plan often referred to as the 'tax budget') to Council for consideration and approval no later than July 15. Such budget is based on expected expenditures by program within a fund and estimated resources by source for all funds.
- B. By Charter the Mayor must submit an annual appropriation ordinance to City Council. This ordinance builds upon the tax budget of the previous July and is updated for any estimate revisions as well as year-end encumbrances and may include any additional information requested by Council. Council may subsequently amend such ordinance. Amendments to the appropriation ordinance during 2015 were approved by City Council as provided by the Charter.
- C. For day-to-day management control, expenditures plus encumbrances may not exceed budget at the expenditure-type (i.e., personal services, operations and maintenance, capital, etc.) level of each cost center (activity within a program within a fund). The Mayor may transfer unencumbered appropriations within programs within funds.
- D. Appropriation control (City Council appropriated budget) is at the object level (personal services and other) by program (i.e., safety, leisure, health, etc.) within a fund. City Council may, by ordinance, transfer amounts among programs within and between funds. Budgetary comparison schedules are presented in the Supplemental Section as Required Supplemental Information. The budgetary basis is the modified accrual basis of accounting with encumbrances included as actual.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

NOTE 3 – INTER-FUND TRANSACTIONS

During the year, the general fund transferred \$4,322,190 to the capital improvements fund to provide capital funding. The general fund advanced \$100,000 to the CDBG fund to provide interim funding. The Debt Service fund transferred \$41,400 to the Water Fund for principal payment on a loan.

NOTE 4 – CHANGES IN ACCOUNTING PRINCIPLES

For the year ended December 31, 2016, the City has implemented Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*, GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*, GASB Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*, GASB Statement No. 77, *Tax Abatement Disclosures*, GASB Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*, and GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*.

GASB Statement No. 72 clarifies the definition of fair value for financial reporting purposes, establishes general principles for measuring fair value, provides additional fair value application guidance, and enhances disclosures about fair value measurements. These changes were incorporated in the City's fiscal year 2016 note disclosures; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 73 establishes requirements for defined benefit pensions that are not within the scope of GASB Statement No. 68 as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement 68. It also clarifies the application of certain provisions of GASB Statements 67 and 68. The implementation of GASB Statement No. 73 did not have an effect on the financial statements of the City.

GASB Statement No. 76 reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The implementation of GASB Statement No. 76 did not have an effect on the financial statements of the City.

GASB Statement No. 77 requires disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments and that reduce the reporting government's tax revenues. The implementation of this statement did not result in any change in the City's financial statements as the City does not have any material GASB Statement No. 77 tax abatements.

GASB Statement No. 78 amends the scope of GASB Statement No. 68 to exclude certain multiple-employer defined benefit pension plans provided to employees of state and local governments on the basis that obtaining the measurements and other information required by GASB Statement No. 68 was not feasible. The implementation of GASB Statement No. 78 did not have an effect on the financial statements of the City.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

GASB Statement No. 79 establishes accounting and financial reporting standards for qualifying external investment pools that elect to measure for financial reporting purposes all of their investments at amortized cost. This Statement provides accounting and financial reporting guidance also establishes additional note disclosure requirements for governments that participate in those pools. The City participates in STAR Ohio which implemented GASB Statement No. 79 for fiscal year 2016. The City incorporated the corresponding GASB 79 guidance into their fiscal year 2016 financial statements; however, there was no effect on beginning net position/fund balance.

NOTE 5 - DEPOSITS AND INVESTMENTS

Policies and Practices

The City's Charter specifies that the Director of Finance is responsible for selecting depositories and investing idle funds. The Director of Finance also has the authority to choose the types of deposits and investments made by the City. The Federal Deposit Insurance Corporation provides protection of City cash and investments as well as qualified pledged or pooled securities by the institutions holding the assets. The various institutions, or their trustees, including the Federal Home Loan Bank and the Federal Reserve Bank hold such collateral. The City does not enter into reverse repurchase agreements.

The City pools all individual fund cash balances. Each fund's portion of this pool is displayed on the statements of net assets or balance sheets as 'Equity in city treasury cash and investments'. Income is distributed to the funds based on contribution to the pool.

Investment securities purchased by the City will be delivered by either book entry or physical delivery. The purchase and sale of all securities may be on a delivery versus payment basis. The primary agent shall issue a safekeeping receipt to the City listing the specific instrument, rate, maturity and other pertinent information. Deposit type securities (i.e., certificates of deposit) shall be collateralized as required by ORC for any amount exceeding FDIC or FSLIC coverage. Other investments shall be collateralized by the actual security held in safekeeping by the primary agent.

The City will diversify the portfolio to avoid incurring unreasonable risks inherent in over investing in specific instruments, individual financial institutions or maturities. Diversification by instrument and the percentage of portfolio cannot exceed the following:

- A. U.S. Treasury Obligations (bills, notes and bonds), 100%.
- B. U.S. Government Agency Securities and Instrumentality's of Government Sponsored Corporations, 100%.
- C. Certificates of Deposit (collateralized), 100%.
- D. Commercial paper notes, 40%.
 - 1. Notes must be rated at time of purchase in the highest classification established by at least two standard rating services.
 - 2. Aggregate value of the note does not exceed 10% of the aggregate value of the outstanding commercial paper of the issuing corporation.
 - 3. Notes mature no later than 180 days after purchase.
- E. Banker's acceptance of banks that are members of the FDIC, 40%.
 - 1. The obligations are eligible for purchase by the Federal Reserve System.
 - 2. The obligations mature no later than 180 days after purchase.
- F. Repurchase Agreements, 25%.
- G. State and Local Government Securities, 25%.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

H. State of Ohio Investment pool, 25%.

Maturity limitations shall depend upon whether the funds being invested are considered short term or long-term funds. All funds shall be considered short term except those reserved for capital projects (i.e., bond sale proceeds), funds to be used in the future for debt service, and special assessment prepayments being held for debt retirement. Except for previously mentioned situations, as directed by the investment officer, investments shall be limited to maturities not exceeding 24 months.

According to State law, public depositories must give security for all uninsured public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by FDIC, or may pledge a pool of government securities valued at least 105 percent of the total value of public monies on deposit at the institution. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and mature or be redeemable within five years of the date of the related repurchase agreement. State law does not require security for public deposits and investments to be maintained in the City's name. During 2016, the City and public depositories complied with the provisions of these statutes.

Deposits with Financial Institutions

Custodial credit risk is the risk that, in the event of bank failure, the City's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105 percent of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as collateral against all of the uninsured public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the City.

At year-end, the carrying amount of the City's deposits was \$46,219,084, which includes \$7,673 cash on hand. Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, as of December 31, 2016, \$35,845,584 of the City's bank balance of \$48,147,368 was exposed to custodial risk as discussed above, while \$12,301,784 was covered by Federal Deposit Insurance Corporation.

Investments

As of December 31, 2016, the City had the following investments and maturities:

Investment Type	Measurement Value	Maturity		
		1 Year or Less	1-3 Years	4-5 Years
U. S. Agency Notes	\$ 30,126,720	\$ 999,110	\$ 11,966,948	\$ 17,160,662
Commercial Paper	40,622,878	40,622,878	0	0
STAROhio	14,898,122	14,898,122	0	0
Money Market	296,034	296,034	0	0
Municipal Bonds	2,115	0	0	2,115
	<u>\$ 85,945,869</u>	<u>\$ 56,816,144</u>	<u>\$ 11,966,948</u>	<u>\$ 17,162,777</u>

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the City's recurring fair value measurements as of December 31, 2016. STAR Ohio is reported at its share price. All other investments of the City are valued using quoted market prices (Level 1 inputs).

Interest Rate Risk. As a means of limiting its exposure to fair value losses caused by rising interest rates, the City's investment policy requires that operating funds be invested primarily in short-term investments maturing within two years from the date of purchase and that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

STAROhio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAROhio as of December 31, 2016, is 52 days and carries a rating of AAAM by S & P Global Ratings.

Credit Risk. State law limits investments in corporate debt to the top two ratings issued by nationally recognized statistical rating organizations. The City does not have a written policy limiting its corporate debt investments to the top rating. All amounts in U.S. Agency notes and the federal agency securities that underly the City's repurchase agreement are rated Aaa and AA+ by Moody's and S&P Global Ratings, respectively. The commercial paper is rated A-1+ by S&P Global Ratings.

Custodial Credit Risk. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City has no investment policy dealing with investment custodial risk beyond the requirement in Ohio law that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

Concentration of Credit Risk. The City's investment policy limits the amounts it may invest in any one type of instrument. The following is the City's allocation as of December 31, 2016:

Investment Type	Measurement Value	Percentage of Investments
U. S. Agency Notes	\$ 30,126,720	35.06%
Commercial Paper	40,622,878	47.27%
STAROhio	14,898,122	17.33%
Money Market	296,034	0.34%
Municipal Bonds	2,115	0.00%
	\$ 85,945,869	100.00%

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

NOTE 6 - CAPITAL ASSETS AND DEPRECIATION

Capital asset activity for the year ended December 31, 2016 was as follows:

Governmental Activities	Balance 12/31/15	Increases	Decreases	Balance 12/31/16
<i>Capital Assets, Not Being Depreciated:</i>				
Land	\$ 4,690,762	\$ 242,852	\$ (86,188)	\$ 4,847,426
Construction in progress	309,412	4,348,160	(1,812,760)	2,844,812
<i>Total Capital Assets, not being depreciated</i>	<u>5,000,174</u>	<u>4,591,012</u>	<u>(1,898,948)</u>	<u>7,692,238</u>
<i>Capital Assets, Being Depreciated:</i>				
Buildings	8,444,114	320,602	0	8,764,716
Improvements/infrastructure	96,401,276	2,832,779	(70,312)	99,163,743
Equipment	12,974,261	1,247,100	(92,230)	14,129,131
<i>Total Capital Assets, being depreciated</i>	<u>117,819,651</u>	<u>4,400,481</u>	<u>(162,542)</u>	<u>122,057,590</u>
<i>Accumulated Depreciation:</i>				
Buildings	(6,130,758)	(234,193)	0	(6,364,951)
Improvements/infrastructure	(52,644,745)	(2,717,652)	70,312	(55,292,085)
Equipment	(10,068,895)	(767,603)	92,230	(10,744,268)
<i>Total Accumulated Depreciation</i>	<u>(68,844,398)</u>	<u>(3,719,448)</u>	<u>162,542</u>	<u>(72,401,304)</u>
<i>Total Capital Assets being depreciated, net</i>	<u>48,975,253</u>	<u>681,033</u>	<u>0</u>	<u>49,656,286</u>
<i>Governmental Activities, Capital Assets, net</i>	<u>\$ 53,975,427</u>	<u>\$ 5,272,045</u>	<u>\$ (1,898,948)</u>	<u>\$ 57,348,524</u> *

*Balance includes \$2,544 from the Internal Service Fund

Depreciation was charged to functions as follows:

<i>Governmental Activities:</i>	
Safety services	\$ 685,366
Leisure services	196,719
Environment and development	122,042
Transportation services	2,625,022
Administrative services	90,299
<i>Total governmental activities depreciation expense</i>	<u>\$ 3,719,448</u> *

*Includes \$429 for Internal Service fund

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Business-type Activities	Balance 12/31/15	Additions	Reductions	Balance 12/31/16
<i>Capital Assets, Not Being Depreciated:</i>				
Land	\$ 8,506,067	\$ 0	\$ 0	\$ 8,506,067
Construction in progress	8,051,069	23,030,101	(11,571,336)	19,509,834
<i>Total Capital Assets, not being depreciated</i>	<u>16,557,136</u>	<u>23,030,101</u>	<u>(11,571,336)</u>	<u>28,015,901</u>
<i>Capital Assets, Being Depreciated:</i>				
Buildings	104,578,763	1,860,945	(86,035)	106,353,673
Improvements/infrastructure	106,491,675	4,737,487	0	111,229,162
Equipment	62,400,014	6,114,165	(733,405)	67,780,774
<i>Total Capital Assets, being depreciated</i>	<u>273,470,452</u>	<u>12,712,597</u>	<u>(819,440)</u>	<u>285,363,609</u>
<i>Accumulated Depreciation:</i>				
Buildings	(56,103,044)	(2,535,160)	25,660	(58,612,544)
Improvements/infrastructure	(49,600,221)	(4,359,086)	0	(53,959,307)
Equipment	(49,699,235)	(3,882,931)	725,365	(52,856,801)
<i>Total Accumulated Depreciation</i>	<u>(155,402,500)</u>	<u>(10,777,177)</u>	<u>751,025</u>	<u>(165,428,652)</u>
<i>Total Capital Assets being depreciated, net</i>	<u>118,067,952</u>	<u>1,935,420</u>	<u>(68,415)</u>	<u>119,934,957</u>
<i>Business-type Activities, Capital Assets, net</i>	<u>\$ 134,625,088</u>	<u>\$ 24,965,521</u>	<u>\$ (11,639,751)</u>	<u>\$ 147,950,858</u>

Depreciation was charged to services as follows:

<i>Business-type Activities:</i>	
Wooster Community Hospital	\$ 7,418,423
Water	1,258,250
Water Pollution Control	1,769,695
Storm Drainage	330,809
<i>Total business-type activities depreciation expense</i>	<u>\$ 10,777,177</u>

NOTE 7 - PROPERTY TAX

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2016 for real and public utility property taxes represents collections of the 2015 taxes.

2016 real property taxes were levied after October 1, 2016 on the assessed value as of January 1, 2016, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2016 real property taxes are collected in and intended to finance 2017.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2016 public utility property taxes which became a lien December 31, 2015, are levied after October 1, 2016, and are collected in 2017 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2016, was \$4.20 per \$1,000 of assessed valuation. The assessed values of real property and public utility tangible property upon which 2016 property tax receipts were based are as follows:

<u>Category</u>	<u>Assessed Value</u>
Real Property	\$ 522,642,670
Public Utilities - Personal	<u>11,351,510</u>
Total Assessed Value	<u><u>\$ 533,994,180</u></u>

The County Treasurer collects property taxes on behalf of all taxing districts within the County, including the City. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2016, and for which there was an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2016 operations is offset to deferred inflows of resources – property taxes levied for the next year. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

NOTE 8 – DEFINED BENEFIT PENSION PLANS

Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City’s proportionate share of each pension plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan’s fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City’s obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees’ services in exchange for compensation including pension.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *accrued salaries, wages and benefits* on both the accrual and modified accrual bases of accounting.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Group A	Group B	Group C
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local
2016 Statutory Maximum Contribution Rates	
Employer	14.00 %
Employee	10.00 %
2016 Actual Contribution Rates	
Employer:	
Pension	12.00 %
Post-employment Health Care Benefits	2.00
Total Employer	14.00 %
Employee	10.00 %

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$5,537,030 for 2016. Of this amount, \$52,524 is reported as *accrued salaries, wages and benefits*.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Plan Description – Ohio Police & Fire Pension Fund (OPF)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OPF), a cost-sharing, multiple-employer defined benefit pension plan administered by OPF. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OPF website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OPF may retire and receive a lifetime monthly pension. OPF offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Police	Firefighters
2016 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2016 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	<u>19.50 %</u>	<u>24.00 %</u>
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OPF was \$1,296,086 for 2016. Of this amount \$100,757 is reported as *accrued salaries, wages and benefits*.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OPF's total pension liability was measured as of December 31, 2015, and was determined by rolling forward the total pension liability as of January 1, 2015, to December 31, 2015. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	OPERS Traditional Plan	OPF
Proportion of the Net Pension Liability :		
Current Measurement Date	0.34685200%	0.28693600%
Prior Measurement Date	0.33397600%	0.28343520%
Change in Proportionate Share	<u>0.01287600%</u>	<u>0.00350080%</u>

	OPERS Traditional Plan	OPF	Total
Proportionate Share of the Net Pension Liability	\$ 60,079,139	\$ 18,458,794	\$ 78,537,933
Proportion of the Net Pension Liability	0.34685200%	0.28693600%	
Pension Expense	\$ 8,952,536	\$ 2,541,067	\$ 11,493,603

At December 31, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	OPERS Traditional Plan	OPF	Total
Deferred Outflows of Resources			
Net difference between projected and actual earnings on pension plan investments	\$ 17,659,513	\$ 3,004,385	\$ 20,663,898
Changes of assumptions			
Changes in proportion	1,024,637	145,503	1,170,140
City contributions subsequent to the measurement date	5,537,030	1,296,086	6,833,116
Total Deferred Outflows of Resources	<u>\$ 24,221,180</u>	<u>\$ 4,445,974</u>	<u>\$ 28,667,154</u>
Deferred Inflows of Resources			
Differences between expected and actual experience	<u>\$ 1,160,844</u>	<u>\$ 51,831</u>	<u>\$ 1,212,675</u>

\$6,833,116 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability or addition of the net pension asset in the year ending December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS Traditional Plan	OPF	Total
Year Ending December 31:			
2016	\$ 4,335,076	\$ 809,185	\$ 5,144,261
2017	4,617,449	809,185	5,426,634
2018	4,574,432	809,187	5,383,619
2019	3,996,349	649,024	4,645,373
2020	0	18,049	18,049
Thereafter	0	3,427	3,427
	<u>\$ 17,523,306</u>	<u>\$ 3,098,057</u>	<u>\$ 20,621,363</u>

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

<u>Actuarial Information</u>	<u>Traditional Pension Plan</u>
Wage Inflation	3.75 percent
Future Salary Increases, including inflation	4.25 percent to 10.05 percent, including wage inflation at 3.75 percent
COLA or Ad Hoc COLA	Pre 1/7/2013 Retirees: 3.00 percent simple Post 1/7/2013 Retirees: 3.00 percent simple through 2018, then 2.80 percent simple
Investment Rate of Return	8.00 percent
Actuarial Cost Method	Individual Entry Age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

In 2015, OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 0.40 percent for 2015.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2015 and the long-term expected real rates of return:

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	23.00 %	2.31 %
Domestic Equities	20.70	5.84
Real Estate	10.00	4.25
Private Equity	10.00	9.25
International Equities	18.30	7.40
Other Investments	18.00	4.59
Total	100.00 %	5.27 %

Discount Rate The discount rate used to measure the total pension liability was eight percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the City’s proportionate share of the net pension liability calculated using the current period discount rate assumption of eight percent, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (seven percent) or one-percentage-point higher (nine percent) than the current rate:

City's proportionate share of the net pension (asset)/liability:	1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
Traditional Plan	\$ 95,720,747	\$ 60,079,139	\$ 30,016,572

Changes between Measurement Date and Report Date

In October 2016, the OPERS Board adopted certain assumption changes which will impact their annual actuarial valuation prepared as of December 31, 2016. The most significant change is a reduction in the discount rate from 8.0 percent to 7.5 percent. Although the exact amount of these changes is not known, the impact to the City’s net pension liability is expected to be significant.

Actuarial Assumptions – OPF

OPF’s total pension liability as of December 31, 2015 is based on the results of an actuarial valuation date of January 1, 2015, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OPF’s actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2015, are presented below:

Valuation Date	January 1, 2015
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.25 percent
Projected Salary Increases	4.25 percent to 11.00 percent
Payroll Increases	3.75 percent
Inflation Assumptions	3.25 percent
Cost of Living Adjustments	2.60 percent and 3.00 percent, simple

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed January 1, 2012.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2015 are summarized below:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>10 Year Expected Real Rate of Return**</u>	<u>30 Year Expected Real Rate of Return**</u>
Domestic Equity	16.00	4.47 %	7.80 %
Non-US Equity	16.00	4.47	8.00
Core Fixed Income*	20.00	1.62	5.35
Global Inflation Protected*	20.00	1.33	4.73
High Yield	15.00	3.39	7.21
Real Estate	12.00	3.93	7.43
Private Markets	8.00	6.98	10.73
Timber	5.00	4.92	7.35
Master Limited Partnerships	8.00	7.03	10.75
Total	<u>120.00</u> %		

Note: Assumptions are geometric.

* levered 2x

** Numbers include inflation

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

OPF’s Board of Trustees has incorporated the “risk parity” concept into OPF’s asset liability valuation with the goal of reducing equity risk exposure, which reduces overall total portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the total portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total pension liability was calculated using the discount rate of 8.25 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8.25 percent. Based on those assumptions, the plan’s fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25 percent), or one percentage point higher (9.25 percent) than the current rate.

	1% Decrease (7.25%)	Current Discount Rate (8.25%)	1% Increase (9.25%)
City's proportionate share of the net pension liability:	\$ 24,344,677	\$ 18,458,794	\$ 13,472,872

NOTE 9 - POSTEMPLOYMENT BENEFITS

Ohio Public Employees Retirement System

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan – a cost sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains two cost-sharing multiple-employer defined benefit post-employment health care trusts, which fund multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the Traditional Pension and the Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Postemployment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2015 CAFR details.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible benefit recipients. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer’s contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2016, State and Local employers contributed at a rate of 14.0 percent of earnable salary and Public Safety and Law Enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

OPERS maintains three health care trusts. The two cost-sharing, multiple-employer trusts, the 401(h) Health Care Trust and the 115 Health Care Trust, work together to provide health care funding to eligible retirees of the Traditional Pension and Combined plans. The third trust is a Voluntary Employee’s Beneficiary Association (VEBA) that provides funding for a Retiree Medical Account for Member-Directed Plan members. Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0 percent during calendar year 2016 as recommended by OPERS’ actuary. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited to the VEBA for participants in the Member-Directed Plan for 2016 was 4.0 percent.

The City’s contributions allocated to fund post-employment health care benefits for the years ended December 31, 2016, 2015, and 2014 were \$922,838, \$906,429 and \$907,689, respectively. For 2016, 91 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2015 and 2014.

Ohio Police and Fire Pension Fund

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OPF) sponsored health care program, a cost-sharing multiple-employer defined post-employment health care plan administered by OPF. OPF provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long-term care to retirees, qualifying benefit recipients and their eligible dependents.

OPF provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit or is a spouse or eligible dependent child of such person. The health care coverage provided by OPF meets the definition of an Other Post-employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate, OPF to provide OPEB benefits. Authority for the OPF Board of Trustees to provide healthcare coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

OPF issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OPF, 140 East Town Street, Columbus, Ohio 43215-5164. That report is also available on OPF's website at www.op-f.org.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OPF defined benefit pension plan. Participating employers are required Ohio Revised Code to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5 percent and 24.0 percent of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24.0 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OPF maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OPF Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The portion of employer contribution allocated to health care was 0.5 percent of covered payroll from January 1, 2016 through December 31, 2016. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OPF Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OPF, which were allocated to fund post-employment health care benefits, for police and firefighters were \$13,879 and \$16,355 for the year ended December 31, 2016, \$38,930 and \$61,317 for the year ended December 31, 2015, and \$10,751 and \$16,937 for the year ended December 31, 2014. 93 percent has been contributed for police and 92 percent has been contributed for firefighters for 2016. The full amount has been contributed for 2015 and 2014.

NOTE 10 - OTHER EMPLOYEE BENEFITS

Compensated Absences

Accumulated Unpaid Vacation and Compensatory Time

Each bargaining unit and the management staff earn vacation at different rates, which are based upon length of service. Vacation accumulation is limited to two and three years, respectively. Any unused excess is eliminated from the employee's leave balance. In the case of death, termination, or retirement an employee (or his estate) is paid for his unused vacation to a maximum of the above limitations. The total obligation for vacation and compensatory time accrual for the City and Hospital amounted to \$3,733,973 at December 31, 2016.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Accumulated Unpaid Sick Leave

Each bargaining unit and the management staff earn sick leave at different rates. Employees in police and fire bargaining units with at least 10 years’ service upon retirement are paid for 33% (City) and 25% (Hospital, City management and WEA) of their accumulated sick leave, not to exceed various ceilings depending on bargaining unit or management staff status. This obligation amounted to \$3,195,928 for the City and Hospital at December 31, 2016, for those employees who are eligible, or are expected to become eligible, to retire with at least 10 years of service at retirement. Employees are expected to become eligible 5 years of services in safety forces and 7 or 10 for all others.

NOTE 11 - OTHER COMMITMENTS

Justice Center Contract

The City entered into a new agreement with Wayne County effective April 1, 2015, and terminating March 31, 2018. There are no annual lease payments for the premises, as a result of a quick claim deed conveying the City’s interest in the Justice Center to the County.

Operating Leases

The Wooster Community Hospital leases medical and office equipment under noncancelable operating leases. Total costs for such leases were \$271,429 for the year ended December 31, 2016. All leases end in 2019 or earlier. The future minimum payments for these leases are as follows:

Year Ending December 31,	2017	\$ 247,359
	2018	222,884
	2019	113,648
		<u>\$ 583,891</u>

City Construction Commitments

Utilities Building Addition: Designed by B.A. Widder, this project involved the renovation of and addition to a building purchased from the State of Ohio for the purpose of housing water and sewer line supplies and equipment and office space. In November 2016, the bid was awarded to CCI at a price of \$465,088. Of this contract amount, \$412,869 was outstanding at December 31, 2016.

WRRF – Liquid Stream: The project was designed by URS and is being partially funded by an OPWC grant and zero interest loan. It was bid out in September 2014 and was awarded to Kirk Brothers Company at a low bid price of \$3,817,000. It was substantially complete as of December 31, 2016, but included an amount outstanding of \$79,281.

Safety Services Building: The project was designed by Bowden & Associates and involved constructing a new facility to house the entire police force and to replace the current Fire Station #2 servicing the north end of the City. The contract was awarded to John G. Johnson at a price of \$7,570,637. The building is expected to be completed by July 2017. \$5,507,721 was outstanding on the contract on December 31, 2016.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

2017 Paving: Designed by the City of Wooster’s Engineering Department, this project was bid in October 2016, with an estimated price of \$490,000. Kokosing won the contract with a bid of \$479,533. This project was not under construction at December 31, 2016.

North Street Traffic Signals: This project designed by Poggemeyer was bid in August 2016 at a price of \$505,300. At December 31, 2016, \$464,767 was outstanding on the contact with Perram Electric. Of this amount, \$324,967 will be funded through a CDBG program.

Christmas Run Basketball Courts: Designed by the City of Wooster’s Engineering Department, this project was bid in August 2016, with an estimated price of \$65,000. T.R. Snyder won the contract with a bid of \$86,832. This project was under construction at December 31, 2016 with \$13,701 outstanding.

Encumbrances

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At year end, the City’s commitments for encumbrances in the governmental funds were as follows:

<u>Fund</u>	<u>Amount</u>
General	\$ 2,444,670
Capital Improvement Fund	8,040,204
Other Governmental	503,360
	<u>\$ 10,988,234</u>

NOTE 12 - CONTINGENCIES

Enterprise and Special Assessment Bonded Debt

Certain general obligation bonds are being retired by use of revenues generated by the General, Street Maintenance, Water, Water Pollution Control, Storm Drainage, and Special Assessment Debt Service Funds. These bonds are general obligation issues backed by the full faith and credit of the City. Management does not foresee any circumstance that would change the current source of funding for these obligations.

Litigation

During 2016 the City carried a policy of general liability coverage as a member of the Ohio Plan. The maximum exposure to the City is a deductible of \$25,000 per case for the defense of claims which fall within the scope of the policy.

The City is a defendant in a tort case before the Wayne County Common Pleas Court. In this case, a City employee was charged with negligence for striking a vehicle with a snowplow. An adverse judgement against the City of up to \$100,000 is possible. The Ohio Plan will cover all damage’s under the City’s policy with no deductible for the City.

The City was a defendant in a case before the United States District Court. In this case, the City was being charged with a violation of the American with Disabilities Act by a city resident for \$5,000,000 and other injunctive relief. The case was dismissed without prejudice, but the City still has minor outside counsel expenses.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

The City was a third-party defendant in a case before the Wayne County Common Pleas Court. In this case, the plaintiff maintained the City negligently failed to remove foliage from an intersection, which resulted in an obstructed stop sign. This case was dismissed with the City agreeing to contribute \$2,000 to a global settlement of \$24,000. The Ohio Plan will cover all damage's under the City's policy with no deductible for the City.

The City is a defendant in a case before the Wayne County Common Pleas Court. In this case, the City was sued for denying a use variance to a city resident. There are no monetary damages asserted and the Director of Law is representing the City on this matter.

The City along with 30 other cities in northeast Ohio are plaintiffs in a case before the Summit County Court of Common Pleas. The state legislature passed wireless facility legislation in violation of the one-subject rule and many home-rule provisions. As a result, there are multiple lawsuits brought by cities all over the state against the state legislature. The City paid \$6,000 to join the Summit County lawsuit, and there is no monetary exposure for the City.

Finally, the City is occasionally named as a defendant in foreclosure actions, usually as a result of either unpaid utility charges (water, sewer, storm water) that have been certified to the county auditor as liens on the tax duplicate, or mortgages that are issued in connection with the loan of governmental Community Housing Improvement Program ("CHIP") funds. In the case of unpaid utility charges the amounts are frequently recovered in the foreclosure process. In the case of CHIP funds the loss, if any, involves grant monies from the state or federal government, and not from local sources. In either event, it is not anticipated that such cases will have a material adverse impact on City finances.

In all such cases the claims will be vigorously defended. It is not anticipated that any of these cases will have a material adverse impact on the finances of the City or the Wooster Community Hospital.

Contingencies under Grant Provisions

The City participates in several federally assisted programs and is a recipient of several grants. These programs and grants are subject to financial and compliance audits by the grantors or their representatives. As of December 31, 2016, the audits of these grants and programs were complete through 2015 and the City's compliance with applicable requirements has been established. The City's compliance audit for 2016 will be established at a future date. The City does not expect any disallowance of grant expenditures.

Other Contingencies

Wayne Metropolitan Housing Authority (WMHA) and Community Crossroads, Incorporated collectively manage fifteen properties to be made available to low and moderate income housing under grant provisions approved by the Secretary of Housing and Urban Development (HUD). Thirteen properties are owned and managed by WMHA and two are owned and managed by Community Crossroads, Incorporated. The property deeds carry the restriction that the properties must be used for the intended purpose (low and moderate income housing). If the properties are no longer used for the intended purpose, the properties will be transferred back to the City or such other agency as the City determines.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

NOTE 13 - CONDUIT DEBT OBLIGATIONS

From time to time, the City has issued certain limited-obligation revenue bonds on behalf of private sector and nonprofit entities for the acquisition and construction of facilities deemed to be in the public interest. The bonds are secured by the property and revenues of those entities, and are payable solely from the resources of those entities. The City is not obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2016, there was one series of Adjustable Rate Demand Health Care Facilities Bonds outstanding with a principal amount payable of \$4,235,000.

NOTE 14 - RISK MANAGEMENT

Risk Pool Membership

The City belongs to the Ohio Plan Risk Management, Inc. (the Plan), a non-assessable, non-profit providing a formalized, jointly administered self-insurance risk management program and other administrative services to over 770 Ohio governments (Members).

Pursuant to Section 2744.081 of the Ohio Revised Code, the Plan is a separate legal entity. The Plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages, modified for each Member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceed the Member's deductible.

The Plan issues its own policies and reinsures the Plan with A- VII or better rated carriers, except for the 47% casualty and the 10% property portions the Plan retains. The Plan retains the lesser of 47% or \$117,500 of casualty losses and the lesser of 10% or \$100,000 of property losses. Individual Members are only responsible for their self-retention (deductible) amounts, which vary from member to member.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three fiscal years. Coverage has not been significantly reduced from the prior year.

The Pool's audited financial statements conform to generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2015 and 2014 (the latest information available):

	<u>2015</u>	<u>2014</u>
Assets	\$ 14,643,667	\$ 14,830,185
Liabilities	<u>(9,112,030)</u>	<u>(8,942,504)</u>
Members' Equity	<u>\$ 5,531,637</u>	<u>\$ 5,887,681</u>

You can read the complete audited financial statements for The Ohio Plan Risk Management at the Plan's website, www.ohioplan.org.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Self-Insured Health Care

City employees are provided traditional health care insurance that covers hospitalization and major medical expenses within specified limits. The plan is self-funded by the City and administered by a third-party administrator. The City pays the administrator a monthly fixed fee for various claim administration services on a per enrolled employee basis.

The City pays all claims. The third-party administrator submits weekly funding requests for all processed claims. The City issues payment to the plan administrator who in turn issues individual claim checks. The City carries stop-loss insurance against catastrophic losses. The premiums for these policies are billed monthly by the third-party administrator on a per enrolled employee basis. Third party administrators estimated the claims liability reported in the fund at December 31, 2016. It is based on the requirements of Governmental Accounting Standards Board Statement No. 10 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported.

As of December 31, 2016, the outstanding claims liability was \$2,099,033 of which \$1,885,887 is attributed to the Hospital and \$213,146 is attributed to the City.

Changes in the fund's claims liability amounts 2012 to 2016 are:

	2012	2013	2014	2015	2016
Balance at beginning of year	\$ 901,900	\$ 1,378,159	\$ 1,201,394	\$ 1,474,021	\$ 1,955,687
Current year claims	12,043,391	11,120,770	10,838,412	11,967,930	12,859,943
Claim payments	(11,567,132)	(11,297,535)	(10,565,785)	(11,486,264)	(12,716,597)
Balance at end of year	<u>\$ 1,378,159</u>	<u>\$ 1,201,394</u>	<u>\$ 1,474,021</u>	<u>\$ 1,955,687</u>	<u>\$ 2,099,033</u>

NOTE 15 – LONG-TERM LIABILITIES

Governmental Activities

The internal service fund predominantly serves the governmental funds. Accordingly, long-term liabilities for compensated absences related to internal services are included in governmental activities. Also for governmental activities, the General fund, Permissive Tax fund, and Street Construction Maintenance and Repair fund have been used to liquidate compensated absences of governmental activities in the past.

All special assessment debt is paid through the Debt Service Fund. In the event and to the extent that special assessments are not collected and to pay the debt charges on the bonds representing the City portion, there shall be levied on all the taxable property in the City, in addition to all other taxes, a direct tax annually during the period the bonds are outstanding in an amount sufficient to pay the principal and interest on the bonds when due. The amount of delinquent special assessments receivable at year-end is \$7,820. The remaining general portion of bonds and notes are liquidated by General, Special Revenue, and Capital Project fund types. The City pays obligations related to employee compensation from the fund benefitting from their service.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Compensated Absences

For all employees, except for those that have separated employment as of December 31, 2016, the estimated sick leave payable upon termination is recorded as a long term liability. Compensated absences are reported as a governmental fund liability only if they have matured. Compensated absences are considered to be mature when an employee retires prior to the end of the fiscal period but has not yet been paid for accumulated leave balances as of year end. Vacation accrual in excess of one year is also considered a long-term liability. The General fund, Permissive Tax fund, and Street Construction Maintenance and Repair fund have been used to liquidate compensated absences of governmental activities in the past.

Debt Service Requirements to Maturity

The City's legal debt margin within the 10.5% limitation was approximately \$56.1 million at December 31, 2016.

Principal and interest requirements to retire the City's long-term obligations are as follows:

GOVERNMENTAL ACTIVITIES

Year	Bonds		OPWC	Totals
	Principal	Interest	Loans Principal	
2017	\$ 658,493	\$ 258,528	\$ 6,926	\$ 923,947
2018	673,053	240,813	12,992	926,858
2019	495,364	221,979	12,135	729,478
2020	504,962	207,713	12,135	724,810
2021	467,761	193,015	12,133	672,909
2022-2026	2,192,981	796,053	6,068	2,995,102
2027-2031	2,298,098	501,836	0	2,799,934
2032-2036	1,685,000	148,437	0	1,833,437
	<u>\$ 8,975,712</u>	<u>\$ 2,568,374</u>	<u>\$ 62,389</u>	<u>\$ 11,606,475</u>

**BUSINESS-TYPE ACTIVITY
WATER**

Year	General Obligation Bonds		OWDA Loans		OPWC	Totals
	Principal	Interest	Principal	Interest	Loans Principal	
2017	\$ 320,250	\$ 169,907	\$ 145,596	\$ 65,667	\$ 22,627	\$ 724,047
2018	334,100	161,865	150,703	61,263	45,254	753,185
2019	336,700	153,030	155,988	56,703	45,255	747,676
2020	350,450	142,975	161,459	51,982	45,255	752,121
2021	305,000	132,490	167,124	47,096	45,255	696,965
2022-2026	1,645,000	534,322	927,841	155,979	210,334	3,473,476
2027-2031	1,703,750	253,198	516,335	23,512	194,395	2,691,190
2032-2036	395,000	23,800	0	0	94,393	513,193
2037-2041	0	0	0	0	48,575	48,575
	<u>\$ 5,390,250</u>	<u>\$ 1,571,587</u>	<u>\$ 2,225,046</u>	<u>\$ 462,202</u>	<u>\$ 751,343</u>	<u>\$ 10,400,428</u>

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

**BUSINESS-TYPE ACTIVITY
WATER POLLUTION CONTROL FUND**

Year	General Obligation Bonds		OWDA Loans		OPWC Loan	Totals
	Principal	Interest	Principal	Interest	Principal	
2017	\$ 151,285	\$ 126,081	\$ 1,251,983	\$ 330,220	\$ 15,070	\$ 1,874,639
2018	151,937	118,924	1,288,971	294,331	30,183	1,884,346
2019	151,937	111,708	1,327,059	257,378	30,183	1,878,265
2020	157,588	108,500	1,366,282	219,327	30,183	1,881,880
2021	158,239	105,172	1,406,674	180,146	30,183	1,880,414
2022-2026	854,014	472,990	5,051,551	415,763	150,915	6,945,233
2027-2031	943,152	352,262	379,261	5,063	150,915	1,830,653
2032-2036	990,000	207,419	0	0	150,919	1,348,338
2037-2041	680,000	45,569	0	0	147,649	873,218
2042-2046	0	0	0	0	115,033	115,033
	<u>\$ 4,238,152</u>	<u>\$ 1,648,625</u>	<u>\$ 12,071,781</u>	<u>\$ 1,702,228</u>	<u>\$ 851,233</u>	<u>\$ 20,512,019</u>

**BUSINESS-TYPE ACTIVITY
STORM DRAINAGE FUND**

Year	General Obligation Bonds		OPWC Loans	Totals
	Principal	Interest	Principal	
2017	\$ 150,000	\$ 8,012	\$ 18,864	\$ 176,876
2018	155,000	4,262	37,685	196,947
2019	0	0	37,685	37,685
2020	0	0	37,685	37,685
2021	0	0	37,685	37,685
2022-2026	0	0	181,231	181,231
2027-2031	0	0	143,245	143,245
2032-2036	0	0	105,903	105,903
2037-2041	0	0	79,266	79,266
2042-2046	0	0	37,280	37,280
	<u>\$ 305,000</u>	<u>\$ 12,274</u>	<u>\$ 716,529</u>	<u>\$ 1,033,803</u>

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Amount	Balance 12/31/2015	Increases	(Decreases)	Balance 12/31/2016	Amount Due in 2017
GOVERNMENTAL ACTIVITIES:						
Special Assessment:						
1995 Various Purpose Bond - 5.4-5.75% (Downtown/Oldman)	\$ 1,245,955	\$ 217,100	\$ 0	\$ (38,600)	\$ 178,500	\$ 41,000
1998 Special Assessment Bond - 6% - Buena Vista	13,234	3,085	0	(969)	2,116	1,027
2007 Special Assessment Bond - 4.7% - Milltown Rd. Construction	337,361	179,221	0	(22,148)	157,073	23,335
Special Assessment Total	<u>1,596,550</u>	<u>399,406</u>	<u>0</u>	<u>(61,717)</u>	<u>337,689</u>	<u>65,362</u>
Long Term Bonds:						
2007 General Obligation Bond 4.87% - Milltown Road	492,667	273,776	0	(33,852)	239,924	35,666
2010 Refunding Bonds (2.0-2.75%) Municipal Building (20 years)	1,040,000	400,000	0	(130,000)	270,000	135,000
2010 Refunding Bonds (2.0-2.75%) Milltown Road (20 years)	385,000	150,000	0	(50,000)	100,000	50,000
2010 Refunding Bonds (2.0-2.75%) Beall Avenue (20 years)	1,066,000	848,297	0	(46,919)	801,378	46,919
2010 Refunding Bonds (2.0-2.75%) Beall Ave-Assessment (20 years)	694,000	552,267	0	(30,546)	521,721	30,546
2015 Safety Center Improvement Bond 2.0-3.5% (20 years)	7,000,000	7,000,000	0	(295,000)	6,705,000	295,000
Long Term Bonds Total	<u>10,677,667</u>	<u>9,224,340</u>	<u>0</u>	<u>(586,317)</u>	<u>8,638,023</u>	<u>593,131</u>
Long Term Loans:						
1998 0% OPWC Loan-Route 585 (1/19/1998 - 1/1/2018)	34,304	4,287	0	(2,573)	1,714	857
2007 0% OPWC Loan-East Milltown (7/1/2007 - 12/1/2022)	182,022	78,877	0	(18,202)	60,675	6,069
Long Term Loans Total	<u>216,326</u>	<u>83,164</u>	<u>0</u>	<u>(20,775)</u>	<u>62,389</u>	<u>6,926</u>
Net Pension Liability**	0	17,411,415	5,068,612	0	22,480,027	0
Compensated Absences*	0	1,959,207	1,149,226	(1,147,127)	1,961,306	1,203,405
Total Governmental Activities	<u>\$ 12,490,543</u>	<u>\$ 29,077,532</u>	<u>\$ 6,217,838</u>	<u>\$ (1,815,936)</u>	<u>\$ 33,479,434</u>	<u>\$ 1,868,824</u>

*Includes \$64,571 for the Internal Service Fund

**Includes \$236,852 for the Internal Service Fund

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Amount	Balance 12/31/2015	Increases	(Decreases)	Balance 12/31/2016	Amount Due in 2017
BUSINESS-TYPE ACTIVITIES:						
Wooster Community Hospital Fund:						
Net Pension Liability	\$ 0	\$ 35,752,892	\$ 17,697,227	\$ 0	\$ 53,450,119	\$ 0
Compensated Absences	0	4,202,264	852,951	(458,394)	4,596,821	3,169,012
WCH Fund Total	0	39,955,156	18,550,178	(458,394)	58,046,940	3,169,012
Water Fund:						
5.4-5.75% 1995 G.O. Bonds	704,045	232,900	0	(41,400)	191,500	44,000
2007 0% OPWC Loan-Intermediate Zone Water Tank (20 years)	416,362	340,031	0	(20,818)	319,213	6,939
2007 3.36% O.W.D.A. Loans - Water Tank and Booster Station (20 years)	3,042,615	1,874,687	0	(113,834)	1,760,853	117,691
2008 0% OPWC Loan - Cleveland/ Portage Waterline (20 years)	295,637	54,194	0	(9,564)	44,630	3,188
2009 4.14% O.W.D.A. Loan - Waterline Replacement (20 years)	384,528	300,101	0	(16,201)	283,900	16,879
2009 3.7% O.W.D.A. Loan - Secondary Transmission Line (20 years)	247,128	190,922	0	(10,629)	180,293	11,026
2010 Refunding Bonds (2.0-2.75%) Beall Avenue (20 years)	710,000	565,000	0	(31,250)	533,750	31,250
2010 Refunding Bonds (2.0-2.75%) Water (20 years)	2,510,000	2,000,000	0	(110,000)	1,890,000	110,000
2011 0% OPWC Loan-Burbank Road Waterline Replacement (20 years)	500,000	425,000	0	(37,500)	387,500	12,500
2014 Water Tower & Pump Bond (25 years) 2% - 5%	3,025,000	2,900,000	0	(125,000)	2,775,000	135,000
Net Pension Liability	0	967,006	362,444	0	1,329,450	0
Compensated Absences	0	246,418	111,897	(130,030)	228,285	114,483
Water Fund Total	11,835,315	10,096,259	474,341	(646,226)	9,924,374	602,956
Water Pollution Control Fund:						
3.25% 2005 O.W.D.A. Loan-Sewer Plant Upgrade (7/1/07-1/1/22)	6,088,332	3,001,649	0	(421,860)	2,579,789	435,718
2.67% 2006 O.W.D.A. Loan-Sewer Plant Equipment (7/1/07-1/1/27)	11,851,333	7,568,202	0	(570,362)	6,997,840	585,693
2009 0% OPWC Loan-Larwill Street Sewer Separation (30 years)	65,375	53,392	0	(3,269)	50,123	1,089
2009 1% O.W.D.A. Loan - Bio tower & Sewer Line (15 years)	2,753,629	2,606,892	0	(112,740)	2,494,152	230,572
2010 Refunding Bonds (2.0-2.75%) Water Pollution Control (20 years)	370,000	294,437	0	(16,285)	278,152	16,285
2014 0% OPWC Loan Spink Street (30 years)	126,232	122,066	0	(6,250)	115,816	2,083
2014 Sewerage System Improvement Bond (25 years) 2% - 5%	4,220,000	4,095,000	0	(135,000)	3,960,000	135,000
2015 0% OPWC Loan Plant Improvement (30 years)	713,852	135,461	549,833	0	685,294	11,898
Net Pension Liability	0	669,205	357,106	0	1,026,311	0
Compensated Absences	0	149,715	83,981	(101,791)	131,905	94,054
Water Pollution Control Fund Total	26,188,753	18,696,019	990,920	(1,367,557)	18,319,382	1,512,392
Storm Drainage Fund:						
2003 0% OPWC Loan-Mulberry Ave Storm Drainage (1/1/04-7/1/23)	47,888	19,158	0	(3,591)	15,567	1,198
2007 0% OPWC Loan-Grant Area Storm Drainage (1/1/08-7/31/27)	166,000	99,600	0	(12,450)	87,150	4,150
2009 0% OPWC Loan-Landfill Street Sewer Separation (30 years)	145,511	118,833	0	(7,276)	111,557	2,426
2010 Refunding Bonds (2.0-2.75%) Quinby Avenue (20 years)	480,000	180,000	0	(60,000)	120,000	60,000
2010 Refunding Bonds (2.0-2.75%) Storm Water (20 years)	720,000	280,000	0	(95,000)	185,000	90,000
2013 0% OPWC Loan-Market & Spruce Street (12/1/13-7/1/23)	193,622	174,259	0	(14,522)	159,737	4,840
2014 0% OPWC Loan Spink Street (30 years)	373,768	361,268	0	(18,750)	342,518	6,250
Net Pension Liability	0	163,846	88,180	0	252,026	0
Compensated Absences	0	16,390	8,987	(13,794)	11,583	11,410
Storm Drainage Fund Total	2,126,789	1,413,354	97,167	(225,383)	1,285,138	180,274
Total Business-Type Activities	\$ 40,150,857	\$ 70,160,788	\$ 20,112,606	\$ (2,697,560)	\$ 87,575,834	\$ 5,464,634

**CITY OF WOOSTER
 WAYNE COUNTY, OHIO
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 FOR THE YEAR ENDED DECEMBER 31, 2016**

2010 Various Purpose Refunding Bonds

In October 2010, the City issued \$7,975,000 general obligation bonds, \$2,625,000 of which were issued to partially refund \$2,595,000 (\$1,185,000 within enterprise funds and \$1,410,000 within governmental funds) of outstanding general obligation bonds and finance issuance costs. The balance was used to retire outstanding bond anticipation notes. The bonds were issued for an eight year period with final maturity at December 1, 2018. At the date of the refunding, \$2,645,946 (\$1,208,259 within enterprise funds and \$1,437,687 within governmental funds) was deposited in an irrevocable trust to provide for all future payments on the partially refunded bonds. As of December 31, 2016, \$710,000 of these bonds is considered defeased.

The premium of issuance on these refunded bonds were insignificant amounts that have been recognized in the year of issuance and will not be amortized. The issuance resulted in a difference between the reacquisition price and the carrying amount of the old debt was immaterial and expensed in the year of the refunding. The issuance resulted in an economic gain of \$181,542.

NOTE 16 – ACCOUNTABILITY

As of December 31, 2016, the following had a deficit fund balance. This deficit was caused by the application of generally accepted accounting principles. The general fund provides transfers to cover deficit balances in other funds; however, this is done when cash is needed rather than when accruals occur.

<u>Nonmajor Special Revenue Fund:</u>	
Community Development Block Grant Fund	\$ 118,947

As of December 31, 2016, the following had a deficit net position.

<u>Internal Service Funds:</u>	
Municipal Garage Fund	224,974
Investments Fund	638

NOTE 17 – FUND BALANCE

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	General Fund	Capital Improvement Fund	Other Governmental Funds	Total
Nonspendable for:				
Inventory	\$ 72,232	\$ 0	\$ 147,652	\$ 219,884
Restricted for:				
Street Construction Maintenance and Repair	0	0	432,351	432,351
State Highway	0	0	239,662	239,662
Permissive Tax	0	0	295,699	295,699
Debt Service	0	0	1,124,263	1,124,263
Capital Projects	0	7,787,671	0	7,787,671
Other Purposes	0	0	355,045	355,045
Total Restricted	0	7,787,671	2,447,020	10,234,691
Committed to:				
Economic Development	0	0	132,064	132,064
Economic/Downtown Loan	0	0	19,186	19,186
Total Committed	0	0	151,250	151,250
Assigned for:				
Encumbrances				
Safety	1,665,606	0	0	1,665,606
Health and Social Services	30,818	0	0	30,818
Leisure Services	185,821	0	0	185,821
Environment and Development	14,419	0	0	14,419
Transportation Services	124,253	0	0	124,253
Administrative Services	423,753	0	0	423,753
Subsequent Year Appropriations	1,794,813	0	0	1,794,813
Total Assigned	4,239,483	0	0	4,239,483
Unassigned (Deficit)	11,238,131	0	(118,947)	11,119,184
Total Fund Balance	<u>\$ 15,549,846</u>	<u>\$ 7,787,671</u>	<u>\$ 2,626,975</u>	<u>\$ 25,964,492</u>

NOTE 18 – SUBSEQUENT EVENT

On February 15, 2017, the City issued \$4,700,000 in Sanitary Sewerage System Improvement Notes, Series 2017 at 1.55 percent that mature on February 15, 2018.

Required Supplementary Information

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
LAST THREE YEARS**

	<u>2016</u>	<u>2015</u>	<u>2014</u>
<i>Ohio Public Employees' Retirement System (OPERS) - Traditional Plan</i>			
City's Proportion of the Net Pension Liability	0.3468520%	0.3339760%	0.3339760%
City's Proportionate Share of the Net Pension Liability	\$ 60,079,139	\$ 40,281,239	\$ 39,371,419
City's Covered-Employee Payroll	\$ 43,215,716	\$ 40,945,358	\$ 40,946,517
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	139.02%	98.38%	104.17%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	86.45%	86.45%	86.36%
<i>Ohio Police and Fire Pension Fund (OPF)</i>			
City's Proportion of the Net Pension Liability	0.2869360%	0.2834352%	0.2834352%
City's Proportionate Share of the Net Pension Liability	\$ 18,458,794	\$ 14,683,125	\$ 13,804,183
City's Covered-Employee Payroll	\$ 5,720,744	\$ 5,618,126	\$ 4,646,673
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	305.27%	261.35%	297.08%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	66.77%	72.20%	73.00%

(1) Information prior to 2014 is not available.

Note: The amounts are reported as of the measurement date, which is the prior fiscal year.
10 years will be included when available.

Required Supplementary Information

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF CITY CONTRIBUTIONS
LAST NINE YEARS**

	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
<i>Ohio Public Employees' Retirement System (OPERS) - Traditional Plan</i>				
Contractually Required Contribution	\$ 5,537,030	\$ 5,185,886	\$ 4,913,443	\$ 4,913,582
Contributions in Relation to the Contractually Required Contribution	<u>(5,537,030)</u>	<u>(5,185,886)</u>	<u>(4,913,443)</u>	<u>(4,913,582)</u>
Contribution deficiency (excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
City's covered-employee payroll	\$ 46,141,917	\$ 43,215,717	\$ 40,945,358	\$ 37,796,785
Contributions as a percentage of covered-employee payroll	12.00%	12.00%	12.00%	13.00%
<i>Ohio Police and Fire Pension Fund (OPF)</i>				
Contractually Required Contribution	\$ 1,296,086	\$ 1,230,626	\$ 1,186,158	\$ 851,348
Contributions in relation to the contractually required contribution	<u>(1,296,086)</u>	<u>(1,230,626)</u>	<u>(1,186,158)</u>	<u>(851,348)</u>
Contribution deficiency (excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
City's covered-employee payroll	\$ 6,046,795	\$ 5,720,744	\$ 5,618,126	\$ 4,646,673
Contributions as a percentage of covered-employee payroll	21.43%	21.51%	21.11%	18.32%

(n/a) Information prior to 2013 is not available.

10 Years will be included when available

<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>
n/a	n/a	n/a	n/a	n/a
n/a	n/a	n/a	n/a	n/a
n/a	n/a	n/a	n/a	n/a
n/a	n/a	n/a	n/a	n/a
n/a	n/a	n/a	n/a	n/a
\$ 851,727	\$ 690,655	\$ 833,949	\$ 795,360	\$ 797,506
<u>(851,727)</u>	<u>(690,655)</u>	<u>(833,949)</u>	<u>(795,360)</u>	<u>(797,506)</u>
<u>\$ 0</u>				
\$ 5,604,322	\$ 4,617,225	\$ 5,484,255	\$ 5,248,074	\$ 5,262,233
15.20%	14.96%	15.21%	15.16%	15.16%

Required Supplementary Information

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Taxes	\$ 17,778,614	\$ 17,778,674	\$ 19,845,837	\$ 2,067,163
Intergovernmental	899,737	899,737	885,566	(14,171)
Charges for services	1,451,880	1,451,880	1,399,118	(52,762)
Fines, licenses, permits	700,460	700,460	899,921	199,461
Interfund services provided	1,500,000	1,500,000	1,859,242	359,242
Interest income	60,000	60,000	80,372	20,372
Miscellaneous	47,446	47,446	135,532	88,086
Total Revenues	<u>22,438,137</u>	<u>22,438,197</u>	<u>25,105,588</u>	<u>2,667,391</u>
Expenditures:				
Safety services				
Personal services	9,999,164	11,366,398	11,147,370	219,028
Operations and maintenance	1,832,168	2,611,154	2,664,126	(52,972)
Interfund	110,000	188,000	174,065	13,935
Total safety services	<u>11,941,332</u>	<u>14,165,552</u>	<u>13,985,561</u>	<u>179,991</u>
Health and social services				
Operations and maintenance	130,000	130,000	126,241	3,759
Total health and social services	<u>130,000</u>	<u>130,000</u>	<u>126,241</u>	<u>3,759</u>
Leisure services				
Personal services	729,017	873,782	800,628	73,154
Operations and maintenance	947,771	1,091,539	1,053,564	37,975
Interfund	45,797	36,597	32,046	4,551
Total leisure services	<u>1,722,585</u>	<u>2,001,918</u>	<u>1,886,238</u>	<u>115,680</u>
Environment & development				
Personal services	734,145	848,228	809,735	38,493
Operations and maintenance	140,990	229,419	187,801	41,618
Interfund	5,412	5,512	2,208	3,304
Total environment & development	<u>880,547</u>	<u>1,083,159</u>	<u>999,744</u>	<u>83,415</u>
Transportation services				
Personal services	802,404	870,095	670,473	199,622
Operations and maintenance	132,000	128,157	108,514	19,643
Debt service	617,323	617,323	617,323	0
Total transportation services	<u>1,551,727</u>	<u>1,615,575</u>	<u>1,396,310</u>	<u>219,265</u>
Administrative services				
Personal services	2,659,941	2,924,193	2,612,030	312,163
Operations and maintenance	1,560,475	1,650,590	1,467,025	183,565
Interfund	4,956	5,256	629	4,627
Total administrative services	<u>4,225,372</u>	<u>4,580,039</u>	<u>4,079,684</u>	<u>500,355</u>
Total Expenditures	<u>20,451,563</u>	<u>23,576,243</u>	<u>22,473,778</u>	<u>1,102,465</u>
Excess revenues over (under) expenditures	1,986,574	(1,138,046)	2,631,810	3,769,856
Other Financing Sources (Uses):				
Transfers out	(2,282,690)	(4,322,190)	(4,322,190)	0
Total Other Financing Sources (Uses)	<u>(2,282,690)</u>	<u>(4,322,190)</u>	<u>(4,322,190)</u>	<u>0</u>
Encumbrances	0	0	2,444,670	2,444,670
Fund balances at beginning of year	14,795,556	14,795,556	14,795,556	0
Fund balances at end of year	<u>\$ 14,499,440</u>	<u>\$ 9,335,320</u>	<u>\$ 15,549,846</u>	<u>\$ 6,214,526</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**COMBINING STATEMENTS FOR
NONMAJOR GOVERNMENTAL FUNDS
AND
INDIVIDUAL FUND SCHEDULES FOR
GOVERNMENTAL FUNDS**

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NONMAJOR SPECIAL REVENUE FUNDS

Special revenue funds are used to account for the proceeds of specific revenue sources (other than debt service or capital project funds) legally restricted to expenditure for specified purposes.

STREET CONSTRUCTION MAINTENANCE AND REPAIR – Required by the Ohio Revised Code to account for that portion of the state gasoline tax and motor vehicle registration fees restricted for maintenance of streets within the City.

STATE HIGHWAY – This fund is required by the Ohio Revised Code to account for that portion of the state gasoline tax and motor vehicle registration fees which are to be used for maintenance of state highways within the City.

PERMISSIVE TAX – This fund is required by the Ohio Revised Code to account for that portion of motor vehicle registration fees allocated to assist in maintaining those city streets designated as contributing to the effective and efficient flow of traffic through and within the county.

ENFORCEMENT AND EDUCATION – This fund accounts for monies from the Municipal Court used to enforce drunk driving laws and related educational programs.

MANDATORY DRUG FINES - This fund is used to account for monies from the Municipal Court allocated to subsidize each agency's law enforcement efforts that pertain to drug offenses.

COMMUNITY DEVELOPMENT BLOCK GRANT– This fund is used to account for monies received from the federal government under the Community Development Block Grant program for providing decent housing and a suitable living environment, and expanded economic opportunities principally for persons of low and moderate income and the allowable administrative costs associated with those projects.

ECONOMIC DEVELOPMENT (Hotel Tax) – This fund is used to account for the portion of the transient occupancy tax to be used for promoting economic development within the City.

LAW ENFORCEMENT TRUST – This fund is used to account for receipts and expenditures of funds from sale of contraband. These funds can only be expended to pay the costs of protracted or complex investigations or prosecutions, to provide reasonable technical training or expertise, to provide matching funds to obtain federal grants to aid law enforcement, or for such other law enforcement purposes that Council determines to be appropriate.

POLICE PENSION – This fund is used to accumulate property taxes levied for the partial payment of the current and accrued liability for police disability and pension. Amounts collected for the police disability and pension are periodically remitted to the State operated Police and Firemen's Disability and Pension Fund.

FIRE PENSION – This fund is used to accumulate property taxes levied for the partial payment of the current and accrued liability for firemen's disability and pension. Amounts collected for the firemen's disability and pension are periodically remitted to the State operated Police and Firemen's Disability and Pension Fund.

FEDERAL EQUITABLE SHARING – This fund is used to account for the City's portion of federally forfeited property resulting from the Wooster Police Department's participation with a federal agency, which resulted in forfeiture of property.

CDBG CHIP HOME REVOLVING LOAN – This fund is used to account for the loans, repayments, and subsequent loans provided for economic development purposes and downtown revitalization.

ECONOMIC/DOWNTOWN LOAN – This fund is used to account for the loans, repayments, and subsequent loans provided for economic development purposes and downtown revitalization.

SHADE TREE – This fund is used to account for financial donations to the City for the purpose of providing trees throughout the City in the public right-of-way.

LAW ENFORCEMENT PROFESSIONAL TRAINING – This fund accounts for the receipt and disbursement of funds for continuing professional education for the Police Division, which participates in the state law enforcement assistance fund.

LILLIAN LONG ESTATE – This fund is used to account for a bequest from the estate of Lillian Long for the purpose of acquiring additional land for use as a part of Wooster Memorial Park and/or making improvements to that park.

RECREATION SUPPLEMENT – This fund is used to account for financial donations from individuals and organizations that wish to specify that their gifts and donations support recreational opportunities for underprivileged youth in the community.

CHRISTMAS RUN PARK RESTORATION – This fund is used to collect donations intended for the restoration of Christmas Run Park necessitated by the damage done from the November 2003 tornado.

NONMAJOR DEBT SERVICE FUND

DEBT SERVICE – This fund is used to accumulate revenues collected by the County Treasurer and remitted to the City by the County Auditor for payment of special assessment principal and interest.

NONMAJOR CAPITAL PROJECTS FUND

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary or trust funds.

ECONOMIC DEVELOPMENT CAPITAL IMPROVEMENT – This fund is used to account for “one-time” revenues (revenues which are generated only one time and usually in connection with an event such as a sale of major assets, the merger or sale of a company, or insurance proceeds where the asset will not be replaced). These resources can be appropriated for capital expenditures intended to promote economic development within the community. Economic development may be defined as the retention of existing jobs or businesses; the creation of new jobs or businesses; the creation of capital investment through construction of new or the renovation of existing buildings; and the purchase of real estate, buildings or machinery.

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**CITY OF WOOSTER
WAYNE COUNTY, OHIO
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
DECEMBER 31, 2016**

	Special Revenue Funds	Debt Service Fund	Capital Projects Fund	Total Nonmajor Governmental Funds
Assets:				
Equity in city treasury cash and investments	\$ 1,368,991	\$ 1,124,253	\$ 19,186	\$ 2,512,430
Taxes receivable	292,267	0	0	292,267
Accounts receivable	20,645	0	0	20,645
Due from other governments	1,132,965	0	0	1,132,965
Accrued interest receivable	2,933	0	0	2,933
Inventory	147,653	0	0	147,653
Long term receivables	80,207	0	0	80,207
Special assessment receivable	0	1,617,788	0	1,617,788
Total assets	<u>\$ 3,045,661</u>	<u>\$ 2,742,041</u>	<u>\$ 19,186</u>	<u>\$ 5,806,888</u>
Liabilities:				
Accounts payable	\$ 115,442	\$ 0	\$ 0	\$ 115,442
Due to other funds	100,000	0	0	100,000
Total liabilities	<u>215,442</u>	<u>0</u>	<u>0</u>	<u>215,442</u>
Deferred Inflows of Resources:				
Property taxes levied for the next year	274,366	0	0	274,366
Unavailable revenue	1,072,327	1,617,778	0	2,690,105
Total deferred inflows of resources	<u>1,346,693</u>	<u>1,617,778</u>	<u>0</u>	<u>2,964,471</u>
Fund balances:				
Nonspendable	147,652	0	0	147,652
Restricted	1,322,757	1,124,263	0	2,447,020
Committed	132,064	0	19,186	151,250
Unassigned	(118,947)	0	0	(118,947)
Total fund balances	<u>1,483,526</u>	<u>1,124,263</u>	<u>19,186</u>	<u>2,626,975</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 3,045,661</u>	<u>\$ 2,742,041</u>	<u>\$ 19,186</u>	<u>\$ 5,806,888</u>

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Special Revenue Funds	Debt Service Fund	Capital Project Fund	Total Nonmajor Governmental Funds
Revenues:				
Taxes	\$ 415,607	\$ 0	\$ 0	\$ 415,607
Intergovernmental	1,876,137	0	0	1,876,137
Special assessments	0	199,891	0	199,891
Fines, licenses, permits	9,101	0	0	9,101
Interest income	9,569	6,312	0	15,881
Miscellaneous	111,127	0	0	111,127
Total revenues	<u>2,421,541</u>	<u>206,203</u>	<u>0</u>	<u>2,627,744</u>
Expenditures:				
Current operations :				
Safety services	671,210	0	0	671,210
Leisure services	2,000	0	0	2,000
Environment and development	519,891	0	0	519,891
Transportation services	898,035	2,962	0	900,997
Capital expenditures	623,907	0	0	623,907
Debt service :				
Principal	100,781	143,028	0	243,809
Interest	29,868	59,650	0	89,518
Total expenditures	<u>2,845,692</u>	<u>205,640</u>	<u>0</u>	<u>3,051,332</u>
Excess revenues over (under) expenditures	<u>(424,151)</u>	<u>563</u>	<u>0</u>	<u>(423,588)</u>
Other financing sources (uses):				
Transfers out	<u>0</u>	<u>(41,400)</u>	<u>0</u>	<u>(41,400)</u>
Net change in fund balances	(424,151)	(40,837)	0	(464,988)
Fund balances at beginning of year	<u>1,907,677</u>	<u>1,165,100</u>	<u>19,186</u>	<u>3,091,963</u>
Fund balances at end of year	<u>\$ 1,483,526</u>	<u>\$ 1,124,263</u>	<u>\$ 19,186</u>	<u>\$ 2,626,975</u>

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2016**

	Street Construction Maintenance and Repair Fund	State Highway Fund	Permissive Tax Fund	Enforcement and Education Fund
Assets:				
Equity in city treasury cash and investments	\$ 378,363	\$ 234,549	\$ 288,250	\$ 63,022
Taxes receivable	0	0	0	0
Accounts receivable	15,554	5,091	0	0
Due from other governments	554,915	44,703	390,460	0
Accrued interest receivable	1,244	537	0	80
Inventory	112,657	34,996	0	0
Long term receivables	0	0	0	0
Total assets	<u>\$ 1,062,733</u>	<u>\$ 319,876</u>	<u>\$ 678,710</u>	<u>\$ 63,102</u>
Liabilities:				
Accounts payable	\$ 20,440	\$ 1,218	\$ 6,089	\$ 0
Due to other funds	0	0	0	0
Total liabilities	<u>20,440</u>	<u>1,218</u>	<u>6,089</u>	<u>0</u>
Deferred inflows of resources:				
Property taxes levied for the next year	0	0	0	0
Unavailable revenue	497,286	44,000	376,922	0
Total deferred inflows of resources	<u>497,286</u>	<u>44,000</u>	<u>376,922</u>	<u>0</u>
Fund balances:				
Nonspendable	112,656	34,996	0	0
Restricted	432,351	239,662	295,699	63,102
Committed	0	0	0	0
Unassigned	0	0	0	0
Total fund balances	<u>545,007</u>	<u>274,658</u>	<u>295,699</u>	<u>63,102</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 1,062,733</u>	<u>\$ 319,876</u>	<u>\$ 678,710</u>	<u>\$ 63,102</u>

Mandatory Drug Fines Fund	Community Development Block Grant Fund	Economic Development Fund	Law Enforcement Trust Fund	Police Pension Fund	Fire Pension Fund	Federal Equitable Sharing Fund
\$ 31,680	\$ 40,445	\$ 90,100	\$ 57,406	\$ 24,525	\$ 25,985	\$ 14,093
0	0	6,669	0	142,799	142,799	0
0	0	0	0	0	0	0
0	126,221	0	0	8,333	8,333	0
18	0	344	63	344	0	0
0	0	0	0	0	0	0
0	0	57,886	0	0	0	0
<u>\$ 31,698</u>	<u>\$ 166,666</u>	<u>\$ 154,999</u>	<u>\$ 57,469</u>	<u>\$ 176,001</u>	<u>\$ 177,117</u>	<u>\$ 14,093</u>
\$ 3,368	\$ 59,392	\$ 22,935	\$ 0	\$ 0	\$ 0	\$ 0
0	100,000	0	0	0	0	0
<u>3,368</u>	<u>159,392</u>	<u>22,935</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
0	0	0	0	137,183	137,183	0
0	126,221	0	0	13,949	13,949	0
<u>0</u>	<u>126,221</u>	<u>0</u>	<u>0</u>	<u>151,132</u>	<u>151,132</u>	<u>0</u>
0	0	0	0	0	0	0
28,330	0	0	57,469	24,869	25,985	14,093
0	0	132,064	0	0	0	0
0	(118,947)	0	0	0	0	0
<u>28,330</u>	<u>(118,947)</u>	<u>132,064</u>	<u>57,469</u>	<u>24,869</u>	<u>25,985</u>	<u>14,093</u>
<u>\$ 31,698</u>	<u>\$ 166,666</u>	<u>\$ 154,999</u>	<u>\$ 57,469</u>	<u>\$ 176,001</u>	<u>\$ 177,117</u>	<u>\$ 14,093</u>

(continued)

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2016**

	CDBG CHIP Home Revolving Loan Fund	Economic/ Downtown Loan Fund	Shade Tree Fund	Law Enforcement Professional Training Fund
Assets:				
Equity in city treasury cash and investments	\$ 45,278	\$ 30,854	\$ 0	\$ 3,980
Taxes receivable	0	0	0	0
Accounts receivable	0	0	0	0
Due from other governments	0	0	0	0
Accrued interest receivable	41	172	0	0
Inventory	0	0	0	0
Long term receivables	0	22,321	0	0
Total assets	<u>\$ 45,319</u>	<u>\$ 53,347</u>	<u>\$ 0</u>	<u>\$ 3,980</u>
Liabilities:				
Accounts payable	\$ 0	\$ 0	\$ 0	\$ 0
Due to other funds	0	0	0	0
Total liabilities	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Deferred inflows of resources:				
Property taxes levied for the next year	0	0	0	0
Unavailable revenue	0	0	0	0
Total deferred inflows of resources	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Fund balances:				
Nonspendable	0	0	0	0
Restricted	45,319	53,347	0	3,980
Committed	0	0	0	0
Unassigned	0	0	0	0
Total fund balances	<u>45,319</u>	<u>53,347</u>	<u>0</u>	<u>3,980</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 45,319</u>	<u>\$ 53,347</u>	<u>\$ 0</u>	<u>\$ 3,980</u>

Lillian Long Estate Fund	Recreation Supplement Fund	Christmas Run Park Restoration Fund	Total Nonmajor Special Revenue Funds
\$ 0	\$ 7,183	\$ 33,278	\$ 1,368,991
0	0	0	292,267
0	0	0	20,645
0	0	0	1,132,965
8	0	82	2,933
0	0	0	147,653
0	0	0	80,207
<u>\$ 8</u>	<u>\$ 7,183</u>	<u>\$ 33,360</u>	<u>\$ 3,045,661</u>
\$ 0	\$ 0	\$ 2,000	\$ 115,442
0	0	0	100,000
<u>0</u>	<u>0</u>	<u>2,000</u>	<u>215,442</u>
0	0	0	274,366
0	0	0	1,072,327
<u>0</u>	<u>0</u>	<u>0</u>	<u>1,346,693</u>
0	0	0	147,652
8	7,183	31,360	1,322,757
0	0	0	132,064
0	0	0	(118,947)
<u>8</u>	<u>7,183</u>	<u>31,360</u>	<u>1,483,526</u>
<u>\$ 8</u>	<u>\$ 7,183</u>	<u>\$ 33,360</u>	<u>\$ 3,045,661</u>

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Street Construction Maintenance and Repair Fund	State Highway Fund	Permissive Tax Fund	Enforcement and Education Fund
Revenues:				
Taxes	\$ 0	\$ 0	\$ 0	\$ 0
Intergovernmental	1,041,186	84,421	284,200	0
Charges for services	0	0	0	0
Fines, licenses, permits	0	0	0	2,099
Interest income	2,728	1,442	2,425	346
Miscellaneous	106,454	0	159	0
Total revenues	<u>1,150,368</u>	<u>85,863</u>	<u>286,784</u>	<u>2,445</u>
Expenditures:				
Current operations :				
Safety services	313,125	37,615	0	0
Leisure services	0	0	0	0
Environment and development	0	0	0	0
Transportation services	837,738	34,486	25,811	0
Capital expenditures	0	0	547,450	0
Debt service :				
Principal	62,581	2,573	35,627	0
Interest	28,106	0	1,762	0
Total expenditures	<u>1,241,550</u>	<u>74,674</u>	<u>610,650</u>	<u>0</u>
Net change in fund balance	(91,182)	11,189	(323,866)	2,445
Fund balances at beginning of year	<u>636,189</u>	<u>263,469</u>	<u>619,565</u>	<u>60,657</u>
Fund balances at end of year	<u>\$ 545,007</u>	<u>\$ 274,658</u>	<u>\$ 295,699</u>	<u>\$ 63,102</u>

Mandatory Drug Fines Fund	Community Development Block Grant Fund	Economic Development Fund	Law Enforcement Trust Fund	Police Pension Fund	Fire Pension Fund	Federal Equitable Sharing Fund
\$ 0	\$ 0	\$ 131,507	\$ 0	\$ 142,050	\$ 142,050	\$ 0
0	417,843	0	0	16,720	16,720	0
0	0	0	0	0	0	0
7,002	0	0	0	0	0	0
161	0	435	512	477	367	67
0	0	0	0	0	0	0
<u>7,163</u>	<u>417,843</u>	<u>131,942</u>	<u>512</u>	<u>159,247</u>	<u>159,137</u>	<u>67</u>
6,402	0	0	0	154,529	159,528	0
0	0	0	0	0	0	0
0	368,109	134,485	0	0	0	0
0	0	0	0	0	0	0
0	40,532	0	35,925	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
<u>6,402</u>	<u>408,641</u>	<u>134,485</u>	<u>35,925</u>	<u>154,529</u>	<u>159,528</u>	<u>0</u>
761	9,202	(2,543)	(35,413)	4,718	(391)	67
<u>27,569</u>	<u>(128,149)</u>	<u>134,607</u>	<u>92,882</u>	<u>20,151</u>	<u>26,376</u>	<u>14,026</u>
<u>\$ 28,330</u>	<u>\$ (118,947)</u>	<u>\$ 132,064</u>	<u>\$ 57,469</u>	<u>\$ 24,869</u>	<u>\$ 25,985</u>	<u>\$ 14,093</u>

(continued)

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	CDBG CHIP Home Revolving Loan Fund	Economic/ Downtown Loan Fund	Shade Tree Fund	Law Enforcement Professional Training Fund
Revenues:				
Taxes	\$ 0	\$ 0	\$ 0	\$ 0
Intergovernmental	15,047	0	0	0
Charges for services	0	0	0	0
Fines, licenses, permits	0	0	0	0
Interest income	265	173	0	0
Miscellaneous	0	0	0	0
Total revenues	<u>15,312</u>	<u>173</u>	<u>0</u>	<u>0</u>
Expenditures:				
Current operations :				
Safety services	0	0	11	0
Leisure services	0	0	0	0
Environment and development	17,297	0	0	0
Transportation services	0	0	0	0
Capital expenditures	0	0	0	0
Debt service :				
Principal	0	0	0	0
Interest	0	0	0	0
Total expenditures	<u>17,297</u>	<u>0</u>	<u>11</u>	<u>0</u>
Net change in fund balance	(1,985)	173	(11)	0
Fund balances at beginning of year	<u>47,304</u>	<u>53,174</u>	<u>11</u>	<u>3,980</u>
Fund balances at end of year	<u><u>\$ 45,319</u></u>	<u><u>\$ 53,347</u></u>	<u><u>\$ 0</u></u>	<u><u>\$ 3,980</u></u>

Lillian Long Estate Fund	Recreation Supplement Fund	Christmas Run Park Restoration Fund	Total Nonmajor Special Revenue Funds
\$ 0	\$ 0	\$ 0	\$ 415,607
0	0	0	1,876,137
0	0	0	0
0	0	0	9,101
0	0	171	9,569
0	0	4,514	111,127
0	0	4,685	2,421,541
0	0	0	671,210
0	0	2,000	2,000
0	0	0	519,891
0	0	0	898,035
0	0	0	623,907
0	0	0	100,781
0	0	0	29,868
0	0	2,000	2,845,692
0	0	2,685	(424,151)
8	7,183	28,675	1,907,677
<u>\$ 8</u>	<u>\$ 7,183</u>	<u>\$ 31,360</u>	<u>\$ 1,483,526</u>

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**INDIVIDUAL FUND SCHEDULES OF REVENUES,
EXPENDITURES AND CHANGES IN
FUND BALANCES – BUDGET AND ACTUAL
(BUDGETARY BASIS)
CAPITAL IMPROVEMENT (MAJOR) AND
OTHER NON-MAJOR GOVERNMENTAL FUNDS**

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**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
CAPITAL IMPROVEMENT MAJOR CAPITAL PROJECTS FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Intergovernmental	\$ 1,913,200	\$ 3,952,700	\$ 1,268,209	\$ (2,684,491)
Special Assessments	0	0	53,900	53,900
Interest income	30,000	30,000	45,279	15,279
Miscellaneous	0	0	74,534	74,534
Total Revenues	<u>1,943,200</u>	<u>3,982,700</u>	<u>1,441,922</u>	<u>(2,540,778)</u>
Expenditures:				
Transportation services				
Capital outlay	2,895,444	15,003,531	14,587,421	416,110
Total Expenditures	<u>2,895,444</u>	<u>15,003,531</u>	<u>14,587,421</u>	<u>416,110</u>
Excess revenues over (under) expenditures	(952,244)	(11,020,831)	(13,145,499)	(2,124,668)
Other Financing Sources (Uses):				
Transfers in	2,282,690	2,282,690	4,322,190	2,039,500
Encumbrances	0	0	8,040,204	8,040,204
Fund balances at beginning of year	8,570,774	8,570,774	8,570,774	0
Fund balances at end of year	<u>\$ 9,901,220</u>	<u>\$ (167,367)</u>	<u>\$ 7,787,669</u>	<u>\$ 7,955,036</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
STREET CONSTRUCTION MAINTENANCE AND REPAIR NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Intergovernmental	\$ 1,110,000	\$ 1,110,000	\$ 1,041,186	\$ (68,814)
Interest income	2,500	2,500	2,728	228
Miscellaneous	28,000	28,000	106,454	78,454
Total Revenues	<u>1,140,500</u>	<u>1,140,500</u>	<u>1,150,368</u>	<u>9,868</u>
Expenditures:				
Safety services				
Operations and maintenance	226,000	315,112	305,642	9,470
Capital outlay	0	3,332	0	3,332
Interfund	20,400	20,400	20,376	24
Total safety services	<u>246,400</u>	<u>338,844</u>	<u>326,018</u>	<u>12,826</u>
Transportation services				
Personal services	4,350	9,503	1,486	8,017
Operations and maintenance	542,293	653,157	771,908	(118,751)
Interfund	179,250	180,750	180,750	0
Debt service	90,800	90,800	90,686	114
Total transportation services	<u>816,693</u>	<u>934,210</u>	<u>1,044,830</u>	<u>(110,620)</u>
Total Expenditures	<u>1,063,093</u>	<u>1,273,054</u>	<u>1,370,848</u>	<u>(97,794)</u>
Excess revenues over (under) expenditures	77,407	(132,554)	(220,480)	(87,926)
Encumbrances	0	0	129,287	129,287
Fund balances at beginning of year	636,158	636,158	636,158	0
Fund balances at end of year	<u>\$ 713,565</u>	<u>\$ 503,604</u>	<u>\$ 544,965</u>	<u>\$ 41,361</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
STATE HIGHWAY NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Intergovernmental	\$ 88,000	\$ 88,000	\$ 84,421	\$ (3,579)
Interest income	2,500	2,500	1,442	(1,058)
Total Revenues	<u>90,500</u>	<u>90,500</u>	<u>85,863</u>	<u>(4,637)</u>
Expenditures:				
Safety services				
Operations and maintenance	48,000	48,250	47,891	359
Total safety services	<u>48,000</u>	<u>48,250</u>	<u>47,891</u>	<u>359</u>
Transportation services				
Operations and maintenance	106,500	106,700	35,549	71,151
Capital outlay	0	778	0	778
Debt service	1,720	2,578	2,573	5
Total transportation services	<u>108,220</u>	<u>110,056</u>	<u>38,122</u>	<u>71,934</u>
Total Expenditures	<u>156,220</u>	<u>158,306</u>	<u>86,013</u>	<u>72,293</u>
Excess revenues over (under) expenditures	(65,720)	(67,806)	(150)	67,656
Encumbrances	0	0	11,338	11,338
Fund balances at beginning of year	263,469	263,469	263,469	0
Fund balances at end of year	<u>\$ 197,749</u>	<u>\$ 195,663</u>	<u>\$ 274,657</u>	<u>\$ 78,994</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
PERMISSIVE TAX NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Intergovernmental	\$ 285,000	\$ 285,000	\$ 284,200	\$ (800)
Interest income	2,000	2,000	2,424	424
Miscellaneous	0	0	159	159
Total Revenues	<u>287,000</u>	<u>287,000</u>	<u>286,783</u>	<u>(217)</u>
Expenditures:				
Transportation services				
Personal services	37,330	43,983	1,911	42,072
Operations and maintenance	14,513	26,771	26,397	374
Capital outlay	525,000	547,756	547,450	306
Interfund	750	750	453	297
Debt service	84,900	84,900	37,389	47,511
Total Expenditures	<u>662,493</u>	<u>704,160</u>	<u>613,600</u>	<u>90,560</u>
Excess revenues over (under) expenditures	(375,493)	(417,160)	(326,817)	90,343
Encumbrances	0	0	2,950	2,950
Fund balances at beginning of year	619,565	619,565	619,565	0
Fund balances at end of year	<u>\$ 244,072</u>	<u>\$ 202,405</u>	<u>\$ 295,698</u>	<u>\$ 93,293</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
ENFORCEMENT AND EDUCATION NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Fines, licenses, permits	\$ 2,750	\$ 2,750	\$ 2,099	\$ (651)
Interest income	300	300	346	46
Total Revenues	<u>3,050</u>	<u>3,050</u>	<u>2,445</u>	<u>(605)</u>
Expenditures:				
Safety services				
Operations and maintenance	50,000	50,000	0	50,000
Total Expenditures	<u>50,000</u>	<u>50,000</u>	<u>0</u>	<u>50,000</u>
Excess revenues over (under) expenditures	(46,950)	(46,950)	2,445	49,395
Fund balances at beginning of year	60,657	60,657	60,657	0
Fund balances at end of year	<u>\$ 13,707</u>	<u>\$ 13,707</u>	<u>\$ 63,102</u>	<u>\$ 49,395</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
MANDATORY DRUG FINES NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Fines, licenses, permits	\$ 9,500	\$ 9,500	\$ 7,002	\$ (2,498)
Interest income	180	180	161	(19)
Total Revenues	<u>9,680</u>	<u>9,680</u>	<u>7,163</u>	<u>(2,517)</u>
Expenditures:				
Safety services				
Operations and maintenance	25,000	25,000	6,402	18,598
Total Expenditures	<u>25,000</u>	<u>25,000</u>	<u>6,402</u>	<u>18,598</u>
Excess revenues over (under) expenditures	(15,320)	(15,320)	761	16,081
Fund balances at beginning of year	27,569	27,569	27,569	0
Fund balances at end of year	<u>\$ 12,249</u>	<u>\$ 12,249</u>	<u>\$ 28,330</u>	<u>\$ 16,081</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
COMMUNITY DEVELOPMENT BLOCK GRANT NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Intergovernmental	\$ 605,000	\$ 768,000	\$ 417,843	\$ (350,157)
Total Revenues	<u>605,000</u>	<u>768,000</u>	<u>417,843</u>	<u>(350,157)</u>
Expenditures:				
Environment & development				
Operations and maintenance	239,500	588,993	368,109	220,884
Capital outlay	<u>365,500</u>	<u>365,500</u>	<u>365,500</u>	<u>0</u>
Total Expenditures	<u>605,000</u>	<u>954,493</u>	<u>733,609</u>	<u>220,884</u>
Excess revenues over (under) expenditures	0	(186,493)	(315,766)	(129,273)
Encumbrances	0	0	324,968	324,968
Fund balances at beginning of year	(128,149)	(128,149)	(128,149)	0
Fund balances at end of year	<u>\$ (128,149)</u>	<u>\$ (314,642)</u>	<u>\$ (118,947)</u>	<u>\$ 195,695</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
ECONOMIC DEVELOPMENT NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Taxes	\$ 128,000	\$ 128,000	\$ 131,507	\$ 3,507
Interest income	1,100	1,100	435	(665)
Total Revenues	<u>129,100</u>	<u>129,100</u>	<u>131,942</u>	<u>2,842</u>
Expenditures:				
Environment & development				
Operations and maintenance	194,000	201,150	138,111	63,039
Total Expenditures	<u>194,000</u>	<u>201,150</u>	<u>138,111</u>	<u>63,039</u>
Excess revenues over (under) expenditures	(64,900)	(72,050)	(6,169)	65,881
Encumbrances	0	0	3,627	3,627
Fund balances at beginning of year	134,607	134,607	134,607	0
Fund balances at end of year	<u>\$ 69,707</u>	<u>\$ 62,557</u>	<u>\$ 132,065</u>	<u>\$ 69,508</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
LAW ENFORCEMENT TRUST NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Interest income	\$ 500	\$ 500	\$ 512	\$ 12
Total Revenues	<u>500</u>	<u>500</u>	<u>512</u>	<u>12</u>
Expenditures:				
Safety services				
Operations and maintenance	93,000	57,075	0	57,075
Capital outlay	0	35,925	35,925	0
Total Expenditures	<u>93,000</u>	<u>93,000</u>	<u>35,925</u>	<u>57,075</u>
Excess revenues over (under) expenditures	(92,500)	(92,500)	(35,413)	57,087
Fund balances at beginning of year	92,882	92,882	92,882	0
Fund balances at end of year	<u>\$ 382</u>	<u>\$ 382</u>	<u>\$ 57,469</u>	<u>\$ 57,087</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
POLICE PENSION NON-MAJOR SPECIAL REVENUE
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Taxes	\$ 135,725	\$ 135,725	\$ 142,050	\$ 6,325
Intergovernmental	16,775	16,775	16,720	(55)
Interest income	150	150	476	326
Total Revenues	<u>152,650</u>	<u>152,650</u>	<u>159,246</u>	<u>6,596</u>
Expenditures:				
Safety services				
Personal services	152,000	152,000	152,000	0
Operations and maintenance	3,000	3,000	2,529	471
Total Expenditures	<u>155,000</u>	<u>155,000</u>	<u>154,529</u>	<u>471</u>
Excess revenues over (under) expenditures	(2,350)	(2,350)	4,717	7,067
Fund balances at beginning of year	20,151	20,151	20,151	0
Fund balances at end of year	<u>\$ 17,801</u>	<u>\$ 17,801</u>	<u>\$ 24,868</u>	<u>\$ 7,067</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
FIRE PENSION NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Taxes	\$ 135,725	\$ 135,725	\$ 142,050	\$ 6,325
Intergovernmental	16,775	16,775	16,720	(55)
Interest income	150	150	367	217
Total Revenues	<u>152,650</u>	<u>152,650</u>	<u>159,137</u>	<u>6,487</u>
Expenditures:				
Safety services				
Personal services	157,000	157,000	157,000	0
Operations and maintenance	3,000	3,000	2,529	471
Total Expenditures	<u>160,000</u>	<u>160,000</u>	<u>159,529</u>	<u>471</u>
Excess revenues over (under) expenditures	(7,350)	(7,350)	(392)	6,958
Fund balances at beginning of year	26,376	26,376	26,376	0
Fund balances at end of year	<u>\$ 19,026</u>	<u>\$ 19,026</u>	<u>\$ 25,984</u>	<u>\$ 6,958</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
FEDERAL EQUITABLE SHARING NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Interest income	\$ 55	\$ 55	\$ 68	\$ 13
Total Revenues	<u>55</u>	<u>55</u>	<u>68</u>	<u>13</u>
Expenditures:				
Safety services				
Operations and maintenance	14,000	14,000	0	14,000
Total Expenditures	<u>14,000</u>	<u>14,000</u>	<u>0</u>	<u>14,000</u>
Excess revenues over (under) expenditures	(13,945)	(13,945)	68	14,013
Fund balances at beginning of year	14,026	14,026	14,026	0
Fund balances at end of year	<u>\$ 81</u>	<u>\$ 81</u>	<u>\$ 14,094</u>	<u>\$ 14,013</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
CDBG CHIP HOME REVOLVING LOAN NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Intergovernmental	\$ 0	\$ 0	\$ 15,046	\$ 15,046
Interest income	100	100	265	165
Total Revenues	<u>100</u>	<u>100</u>	<u>15,311</u>	<u>15,211</u>
Expenditures:				
Environment & development				
Operations and maintenance	47,291	47,291	17,297	29,994
Total Expenditures	<u>47,291</u>	<u>47,291</u>	<u>17,297</u>	<u>29,994</u>
Excess revenues over (under) expenditures	(47,191)	(47,191)	(1,986)	45,205
Fund balances at beginning of year	47,304	47,304	47,304	0
Fund balances at end of year	<u>\$ 113</u>	<u>\$ 113</u>	<u>\$ 45,318</u>	<u>\$ 45,205</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
ECONOMIC/DOWNTOWN LOAN NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Interest income	\$ 0	\$ 0	\$ 173	\$ 173
Total Revenues	<u>0</u>	<u>0</u>	<u>173</u>	<u>173</u>
Expenditures:				
Environment & development				
Capital outlay	30,691	30,691	30,691	0
Total Expenditures	<u>30,691</u>	<u>30,691</u>	<u>30,691</u>	<u>0</u>
Excess revenues over (under) expenditures	(30,691)	(30,691)	(30,518)	173
Encumbrances	0	0	30,691	30,691
Fund balances at beginning of year	53,174	53,174	53,174	0
Fund balances at end of year	<u>\$ 22,483</u>	<u>\$ 22,483</u>	<u>\$ 53,347</u>	<u>\$ 30,864</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
SHADE TREE NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues	\$ 0	\$ 0	\$ 0	\$ 0
Expenditures				
Environment & development				
Operations and maintenance	0	0	11	(11)
Total Expenditures	<u>0</u>	<u>0</u>	<u>11</u>	<u>(11)</u>
Excess revenues over (under) expenditures	0	0	(11)	(11)
Fund balances at beginning of year	11	11	11	0
Fund balances at end of year	<u>\$ 11</u>	<u>\$ 11</u>	<u>\$ 0</u>	<u>\$ (11)</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
LAW ENFORCEMENT PROFESSIONAL TRAINING NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues	\$ 0	\$ 0	\$ 0	\$ 0
Expenditures:				
Safety services				
Personal services	3,980	3,980	0	3,980
Total Expenditures	<u>3,980</u>	<u>3,980</u>	<u>0</u>	<u>3,980</u>
Excess revenues over (under) expenditures	(3,980)	(3,980)	0	3,980
Fund balances at beginning of year	3,980	3,980	3,980	0
Fund balances at end of year	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 3,980</u>	<u>\$ 3,980</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
LILLIAN LONG ESTATE NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues	\$ 0	\$ 0	\$ 0	\$ 0
Expenditures	0	0	0	0
Excess revenues over (under) expenditures	0	0	0	0
Fund balances at beginning of year	8	8	8	0
Fund balances at end of year	<u>\$ 8</u>	<u>\$ 8</u>	<u>\$ 8</u>	<u>\$ 0</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
RECREATION SUPPLEMENTAL NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues	\$ 0	\$ 0	\$ 0	\$ 0
Expenditures:				
Leisure services				
Personal services	7,183	7,183	0	7,183
Total Expenditures	7,183	7,183	0	7,183
Excess revenues over (under) expenditures	(7,183)	(7,183)	0	7,183
Fund balances at beginning of year	7,183	7,183	7,183	0
Fund balances at end of year	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 7,183</u>	<u>\$ 7,183</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
CHRISTMAS RUN PARK RESTORATION NON-MAJOR SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Interfund services provided	\$ 0	\$ 0	\$ 4,515	\$ 4,515
Interest income	150	150	171	21
Total Revenues	<u>150</u>	<u>150</u>	<u>4,686</u>	<u>4,536</u>
Expenditures:				
Leisure services				
Operations and maintenance	28,619	28,619	2,500	26,119
Total Expenditures	<u>28,619</u>	<u>28,619</u>	<u>2,500</u>	<u>26,119</u>
Excess revenues over (under) expenditures	(28,469)	(28,469)	2,186	30,655
Encumbrances	0	0	500	500
Fund balances at beginning of year	28,675	28,675	28,675	0
Fund balances at end of year	<u>\$ 206</u>	<u>\$ 206</u>	<u>\$ 31,361</u>	<u>\$ 31,155</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
ECONOMIC DEVELOPMENT CAPITAL IMPROVEMENT NON-MAJOR CAPITAL PROJECTS FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues	\$ 0	\$ 0	\$ 0	\$ 0
Expenditures:				
Environment & development				
Operations and maintenance	19,186	19,186	0	19,186
Total Expenditures	<u>19,186</u>	<u>19,186</u>	<u>0</u>	<u>19,186</u>
Excess revenues over (under) expenditures	(19,186)	(19,186)	0	19,186
Fund balances at beginning of year	19,186	19,186	19,186	0
Fund balances at end of year	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 19,186</u>	<u>\$ 19,186</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)
NON-MAJOR DEBT SERVICE FUND
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues:				
Special Assessment	\$ 155,000	\$ 155,000	\$ 199,891	\$ 44,891
Interest income	3,500	3,500	6,312	2,812
Total Revenues	<u>158,500</u>	<u>158,500</u>	<u>206,203</u>	<u>47,703</u>
Expenditures:				
Transportation services				
Operations and maintenance	3,232	3,232	2,962	270
Debt service	802,700	808,767	202,678	606,089
Total Expenditures	<u>805,932</u>	<u>811,999</u>	<u>205,640</u>	<u>606,359</u>
Excess revenues over (under) expenditures	(647,432)	(653,499)	563	654,062
Other Financing Sources (Uses):				
Transfers out	0	0	(41,400)	(41,400)
Fund balances at beginning of year	1,165,100	1,165,100	1,165,100	0
Fund balances at end of year	<u>\$ 517,668</u>	<u>\$ 511,601</u>	<u>\$ 1,124,263</u>	<u>\$ 612,662</u>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of this statement.

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**COMBINING STATEMENTS FOR
PROPRIETARY FUNDS**

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**CITY OF WOOSTER
WAYNE COUNTY, OHIO
COMBINING STATEMENT OF FUND NET POSITION
INTERNAL SERVICE FUNDS
DECEMBER 31, 2016**

	Municipal Garage Fund	Employee Benefits Fund	Investments Fund	Total Internal Service Funds
Assets				
Current Assets				
Equity in city treasury cash and investments	\$ 29,229	\$ 471,360	\$ 0	\$ 500,589
Interest receivable	0	0	213	213
Total current assets	<u>29,229</u>	<u>471,360</u>	<u>213</u>	<u>500,802</u>
Noncurrent Assets				
Net capital assets	2,544	0	0	2,544
Total noncurrent assets	<u>2,544</u>	<u>0</u>	<u>0</u>	<u>2,544</u>
Total Assets	<u>31,773</u>	<u>471,360</u>	<u>213</u>	<u>503,346</u>
Deferred Outflows of Resources				
Pension	71,684	0	0	71,684
Total deferred outflows of resources	<u>71,684</u>	<u>0</u>	<u>0</u>	<u>71,684</u>
Liabilities				
Current Liabilities				
Accounts payable	15,546	73,139	850	89,535
Accrued salaries, wages and benefits	6,885	0	0	6,885
Other accrued liabilities	0	270,497	0	270,497
Current portion of compensated absences	17,575	0	0	17,575
Total current liabilities	<u>40,006</u>	<u>343,636</u>	<u>850</u>	<u>384,492</u>
Noncurrent Liabilities				
Net pension liability	236,852	0	0	236,852
Compensated absences	46,996	0	0	46,996
Total noncurrent liabilities	<u>283,848</u>	<u>0</u>	<u>0</u>	<u>283,848</u>
Total Liabilities	<u>323,854</u>	<u>343,636</u>	<u>850</u>	<u>668,340</u>
Deferred Inflows of Resources				
Pension	4,576	0	0	4,576
Total deferred outflows of resources	<u>4,576</u>	<u>0</u>	<u>0</u>	<u>4,576</u>
Net Position				
Investment in Capital Assets	2,544	0	0	2,544
Unrestricted	(227,517)	127,724	(637)	(100,430)
Total net position	<u>\$ (224,973)</u>	<u>\$ 127,724</u>	<u>\$ (637)</u>	<u>\$ (97,886)</u>

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
INTERNAL SERVICE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Municipal Garage Fund	Employee Benefits Fund	Investments Fund	Total Internal Service Funds
Operating Revenues:				
Charges for services	\$ 0	\$ 3,180,964	\$ 0	\$ 3,180,964
Interfund services provided	517,948	0	0	517,948
Miscellaneous	131	13,472	0	13,603
Total operating revenues	<u>518,079</u>	<u>3,194,436</u>	<u>0</u>	<u>3,712,515</u>
Operating expenses:				
Personal services	338,204	3,061,347	0	3,399,551
Operations and maintenance	201,414	0	61,273	262,687
Depreciation	429	0	0	429
Total operating expenses	<u>540,047</u>	<u>3,061,347</u>	<u>61,273</u>	<u>3,662,667</u>
Operating income (loss)	<u>(21,968)</u>	<u>133,089</u>	<u>(61,273)</u>	<u>49,848</u>
Non-operating revenues (expenses):				
Interest & investment earnings	0	0	61,273	61,273
Net non-operating revenues (expenses)	<u>0</u>	<u>0</u>	<u>61,273</u>	<u>61,273</u>
Change in net position	(21,968)	133,089	0	111,121
Total net position at beginning of year	<u>(203,005)</u>	<u>(5,365)</u>	<u>(637)</u>	<u>(209,007)</u>
Total net position at end of year	<u><u>\$ (224,973)</u></u>	<u><u>\$ 127,724</u></u>	<u><u>\$ (637)</u></u>	<u><u>\$ (97,886)</u></u>

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
DECEMBER 31, 2016**

	Municipal Garage Fund	Employee Benefits Fund	Investments Fund	Total Internal Service Funds
Cash flows from operating activities:				
Cash received from service charges	\$ 0	\$ 3,180,964	\$ 0	\$ 3,180,964
Cash paid to suppliers	(195,214)	0	(61,273)	(256,487)
Cash paid to employees	(302,759)	(3,060,070)	0	(3,362,829)
Cash received from interfund services provided	517,948	0	0	517,948
Other revenue (expense)	131	13,472	0	13,603
Net cash provided (used) by operating activities	<u>20,106</u>	<u>134,366</u>	<u>(61,273)</u>	<u>93,199</u>
Cash flows from investing activities:				
Interest from investments	<u>0</u>	<u>0</u>	<u>61,273</u>	<u>61,273</u>
Net cash provided (used) by investing activities	<u>0</u>	<u>0</u>	<u>61,273</u>	<u>61,273</u>
Net increase (decrease) in city treasury cash	20,106	134,366	0	154,472
Equity in City treasury cash at beginning of year	9,123	336,994	0	346,117
Equity in City treasury cash at end of year	<u>\$ 29,229</u>	<u>\$ 471,360</u>	<u>\$ 0</u>	<u>\$ 500,589</u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:				
Operating income (loss)	\$ (21,968)	\$ 133,089	\$ (61,273)	\$ 49,848
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:				
Depreciation expense	429	0	0	429
Reconciling Items:				
Accounts and other receivables	0	0	(213)	(213)
Net pension asset	1,123	0	0	1,123
Deferred outflows - pension	(41,404)	0	0	(41,404)
Accounts and other payables	6,200	32,804	213	39,217
Accrued salaries, wages and benefits	(5,745)	0	0	(5,745)
Compensated absences payable	4,050	0	0	4,050
Net pension liability	76,013	0	0	76,013
Deferred inflows - pension	1,408	0	0	1,408
Other accrued liabilities	0	(31,527)	0	(31,527)
Net cash provided (used) by operating activities	<u>\$ 20,106</u>	<u>\$ 134,366</u>	<u>\$ (61,273)</u>	<u>\$ 93,199</u>

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**COMBINING STATEMENTS FOR
FIDUCIARY FUNDS AND INDIVIDUAL FUND SCHEDULE
FOR FIDUCIARY FUNDS**

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AGENCY FUNDS

Agency funds are used to account for assets held by the City in a custodial capacity or as an agent for individuals, private organizations, or other governmental units.

GUARANTEED DEPOSITS – This fund is used to hold funds received from a contractor, developer, or individual to insure compliance with the ordinances of the City in maintaining or establishing certain appurtenances (sidewalks, curbs, and gutters) to be installed by an individual developer or contractor. Upon completion of the appurtenances the deposit is returned to the individual developer or contractor, after deducting any inspection charges.

CLEARING – This fund is used to hold monies received from bid bonds, insurance premiums or proceeds on behalf of certain individuals, and any unclaimed municipal checks. The insurance premiums are to pay for retired employees or spouses still participating in our group health insurance program.

WOOSTER GROWTH CORPORATION – This fund is used to account for revenues and expenditures of the City's community improvement corporation, Wooster Growth Corporation. The City serves as fiscal agent for the Corporation. The corporation's purpose is advancing, encouraging and promoting the industrial, economic, commercial and civic development of Wooster, Ohio.

WOOSTER-ASHLAND REGIONAL COUNCIL OF GOVERNMENTS – This fund is used to hold monies received from members for services provided by a joint dispatching service for police, fire, emergency medical services (EMS), and other related public safety services.

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
COMBINING STATEMENT OF ASSETS AND LIABILITIES
AGENCY FUNDS
DECEMBER 31, 2016**

	Guaranteed Deposits Fund	Clearing Fund	Wooster Growth Corporation Fund	Wooster- Ashland Regional Council of Governments	Total Agency Funds
Assets:					
Equity in city treasury cash and investments	\$ 201,638	\$ 11,485	\$ 914,091	\$ 3,301	\$ 1,130,515
Restricted cash and cash equivalents with escrow agent	0	0	180,000	0	180,000
Receivables:					
Accounts	0	991	0	0	991
Interest receivable	0	0	549	0	549
Total assets	<u>\$ 201,638</u>	<u>\$ 12,476</u>	<u>\$ 1,094,640</u>	<u>\$ 3,301</u>	<u>\$ 1,312,055</u>
Liabilities:					
Accounts payable	\$ 0	\$ 644	\$ 0	\$ 0	\$ 644
Due to agency recipient	201,638	11,832	1,094,640	3,301	1,311,411
Total liabilities	<u>\$ 201,638</u>	<u>\$ 12,476</u>	<u>\$ 1,094,640</u>	<u>\$ 3,301</u>	<u>\$ 1,312,055</u>

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
AGENCY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2016**

	Balance January 1, 2016	Additions	Deductions	Balance December 31, 2016
Guaranteed Deposits				
Assets				
Equity in city treasury cash and investments	\$ 201,629	\$ 9	\$ 0	\$ 201,638
Liabilities				
Due to agency recipient	\$ 201,629	\$ 9	\$ 0	\$ 201,638
<i>Total Liabilities</i>	<u>\$ 201,629</u>	<u>\$ 9</u>	<u>\$ 0</u>	<u>\$ 201,638</u>
Clearing Fund				
Assets				
Equity in city treasury cash and investments	\$ 103,347	\$ 0	\$ 91,862	\$ 11,485
Accounts receivable	0	991	0	991
<i>Total Assets</i>	<u>\$ 103,347</u>	<u>\$ 991</u>	<u>\$ 91,862</u>	<u>\$ 12,476</u>
Liabilities				
Accounts payable	\$ 3,129	\$ 140,699	\$ 143,184	\$ 644
Due to agency recipient	100,218	300,370	388,756	11,832
<i>Total Liabilities</i>	<u>\$ 103,347</u>	<u>\$ 441,069</u>	<u>\$ 531,940</u>	<u>\$ 12,476</u>
Wooster Growth Corporation				
Assets				
Equity in city treasury cash and investments	\$ 627,516	\$ 2,775,538	\$ 2,488,963	\$ 914,091
Restricted cash-escrow agent	180,000	0	0	180,000
Accrued interest receivable	0	4,091	3,542	549
<i>Total Assets</i>	<u>\$ 807,516</u>	<u>\$ 2,779,629</u>	<u>\$ 2,492,505</u>	<u>\$ 1,094,640</u>
Liabilities				
Accounts payable	\$ 340,634	\$ 2,501,883	\$ 2,842,517	\$ 0
Due to agency recipient	466,882	5,531,183	4,903,425	1,094,640
<i>Total Liabilities</i>	<u>\$ 807,516</u>	<u>\$ 8,033,066</u>	<u>\$ 7,745,942</u>	<u>\$ 1,094,640</u>
Wooster-Ashland Regional Council of Governments				
Assets				
Equity in city treasury cash and investments	\$ 540,541	\$ 1,194,930	\$ 1,732,170	\$ 3,301
Liabilities				
Accounts payable	\$ 133,111	\$ 0	\$ 133,111	\$ 0
Accrued wages	0	0	0	0
Due to agency recipient	407,430	2,646,931	3,051,060	3,301
<i>Total Liabilities</i>	<u>\$ 540,541</u>	<u>\$ 2,646,931</u>	<u>\$ 3,184,171</u>	<u>\$ 3,301</u>
TOTAL - ALL AGENCY FUNDS				
Assets				
Equity in city treasury cash and investments	\$ 1,473,033	\$ 3,970,477	\$ 4,312,995	\$ 1,130,515
Restricted cash-escrow agent	180,000	0	0	180,000
Receivables:				
Accounts	0	991	0	991
Interest receivable	0	4,091	3,542	549
<i>Total Assets</i>	<u>\$ 1,653,033</u>	<u>\$ 3,975,559</u>	<u>\$ 4,316,537</u>	<u>\$ 1,312,055</u>
Liabilities				
Accounts payable	\$ 476,874	\$ 2,642,582	\$ 3,118,812	\$ 644
Due to agency recipient	1,176,159	8,478,493	8,343,241	1,311,411
<i>Total Liabilities</i>	<u>\$ 1,653,033</u>	<u>\$ 11,121,075</u>	<u>\$ 11,462,053</u>	<u>\$ 1,312,055</u>

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STATISTICAL SECTION

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STATISTICAL SECTION

This section of the City of Wooster’s comprehensive annual financial report presents detailed information over a number of years as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the city’s overall, as well as its various service segment’s, financial health.

<u>Category/Schedule #</u>	<u>Page #</u>
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FINANCIAL TRENDS

To help the user understand how the City and its service segments’ financial performance and well-being have changed over time.

1.1 Net Position (Primary Government)	S-3
1.2 Changes in Net Position (Primary Government)	S-4
1.3 Fund Balances (Governmental Funds)	S-6
1.4 Changes in Fund Balances (Governmental Funds)	S-7
1.5 Net Position/Changes in Net Position (Business-Type Services):	
1.5.1 Water	S-8
1.5.2 Water Pollution Control	S-9
1.5.3 Storm Drainage Utility	S-10
1.5.4 Wooster Community Hospital	S-11

REVENUE CAPACITY

To help the user assess the City’s revenue sources.

2.1 Income Tax Gross Receipts (Governmental Activities)	S-12
2.2 Property Taxes (Governmental Activities)	
2.2.1 Assessed Valuation and Estimated True Value	S-13
2.2.2 Property Tax Rates – Direct and Overlapping Governments	S-14
2.2.3 Principal Property Tax Payers	S-15
2.2.4 Property Taxes Levied, Billed and Collected	S-16
2.3 User Charges (Business-type Activities):	
2.3.1 Water	S-17
2.3.2 Water Pollution Control	S-18
2.3.3 Storm Drainage Utility	S-19
2.3.4 Refuse Collection	S-20

DEBT CAPACITY

To help the user assess the affordability of the City's current levels of outstanding debt and its ability to issue additional debt in the future.

3.1 Ratios of Outstanding Debt by Type	S-21
3.2 Direct and Overlapping Debt	S-22
3.3 Legal Debt Margins	S-23
3.4 Ratio of Outstanding Debt to Assessed Value and Net Bonded Debt Per Capita	S-24

DEMOGRAPHIC AND ECONOMIC CHARACTERISTICS

To help the user understand the environment within which the City's financial activities take place.

4.1 Demographics	S-25
4.2 Economic Indicators-Full-time Equivalents - Top Ten Employers	S-26

OPERATING INFORMATION

To help the user understand how the information in the City's financial report relates to the main services the City provides.

5.1 Full-time Equivalent City Government Employees	S-27
5.2 Personal Services Expenses	S-28
5.3 Service Indicators – Governmental Activities	S-29
5.4 Capital Assets by Function/Program – Governmental Activities	S-32
5.5 Capital Asset Information - Business-type Activities:	
5.5.1 Water	S-33
5.5.2 Water Pollution Control	S-34
5.5.3 Storm Drainage Utility	S-35
5.6 Wooster Community Hospital – Significant Financial and Statistical Information	S-36

Sources: Sources of the information presented in this section are provided at the bottom of each schedule. The City implemented the new reporting model prescribed by GASB Statement 34 for the year ended December 31, 1999.

Schedule I.1
Primary Government
(accrual basis of accounting)

CITY OF WOOSTER, OHIO
NET POSITION
LAST TEN YEARS

	2007	2008	Restated 2009	2010	Restated 2011	2012	2013	Restated 2014	2015	2016
Governmental Activities										
Net Investment in Capital Assets	\$ 31,479,714	\$ 32,689,785	\$ 41,840,935	\$ 42,252,482	\$ 43,436,450	\$ 45,012,043	\$ 45,364,428	\$ 48,432,413	\$ 51,261,796	\$ 52,931,789
Restricted	13,169,794	12,793,131	9,001,193	9,349,951	8,979,348	8,769,095	9,112,542	9,550,272	7,598,390	6,999,286
Unrestricted	15,574,207	14,161,756	9,161,971	9,383,490	11,051,211	11,397,374	13,279,443	(392,795)	1,241,384	2,331,616
Total net position	60,223,715	59,644,672	60,004,099	60,985,923	63,467,009	65,178,512	67,756,413	57,589,890	60,101,570	62,262,691
Business-type Activities										
Net Investment in Capital Assets	96,419,187	95,403,509	103,395,209	107,785,419	105,728,233	106,817,119	108,580,240	105,999,818	106,000,665	121,278,269
Restricted	2,013,508	2,217,088	1,542,869	1,727,866	1,852,084	1,891,059	1,936,441	2,147,409	2,001,711	1,606,265
Unrestricted	86,326,912	91,888,876	87,229,408	84,984,968	91,791,126	98,308,957	99,693,793	74,954,551	85,324,448	75,411,551
Total net position	184,759,607	189,509,473	192,167,486	194,498,253	199,371,443	207,017,135	210,210,474	183,101,778	193,326,824	198,296,085
Total Primary Government										
Net Investment in Capital Assets	127,898,901	128,093,294	145,236,144	150,037,901	149,164,683	151,829,162	153,944,668	154,432,231	157,262,461	174,210,058
Restricted	15,183,302	15,010,219	10,544,062	11,077,817	10,831,432	10,660,154	11,048,983	11,697,681	9,600,101	8,605,551
Unrestricted	101,901,119	106,050,632	96,391,379	94,368,458	102,842,337	109,706,331	112,973,236	74,561,756	86,565,832	77,743,167
Total net position	\$ 244,983,322	\$ 249,154,145	\$ 252,171,585	\$ 255,484,176	\$ 262,838,452	\$ 272,195,647	\$ 277,966,887	\$ 240,691,668	\$ 253,428,394	\$ 260,558,776

Source: Respective comprehensive annual financial reports (Statements of Net Position).

In 2009 the City reclassified the Economic/Downtown Development Loans Fund from an Enterprise Fund to a Special Revenue Fund

In 2011 the City restated the general fund, debt service fund and Long Road fund for payables and TIFF

In 2014 the City restated for GASB 68

**CITY OF WOOSTER, OHIO
CHANGES IN NET POSITION
LAST TEN YEARS**

**Schedule 1.2
Primary Government
(accrual basis of accounting)**

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
			Restated							
Expenses:			2009							
Governmental activities:										
Safety Services	\$ 10,909,304	\$ 11,835,986	\$ 12,305,310	\$ 12,818,894	\$ 11,659,215	\$ 11,640,179	\$ 12,049,012	\$ 13,268,557	\$ 14,021,518	\$ 16,295,627
Health Services	148,884	148,865	148,395	138,878	136,364	135,615	133,051	139,737	133,913	125,542
Leisure Services	2,433,843	2,622,053	2,460,625	2,281,939	1,790,148	1,735,559	1,708,113	2,072,036	2,049,325	2,281,569
Environment & Development Services	1,312,799	1,336,111	1,601,752	1,620,004	1,206,524	1,221,872	1,234,056	1,230,852	1,840,682	1,472,669
Transportation Services	3,542,750	3,683,299	3,354,333	5,047,045	3,091,345	3,607,181	3,540,751	4,404,661	4,409,213	4,340,883
Administrative Services	449,396	698,035	645,116	562,334	457,078	419,733	632,584	1,103,150	837,176	882,573
Total governmental activities expenses	18,796,976	20,324,349	20,515,531	22,469,094	18,340,674	18,760,139	19,297,567	22,218,993	23,291,827	25,398,863
Business-type activities:										
Wooster Community Hospital	83,152,795	92,827,713	96,984,050	100,884,500	104,047,276	111,300,767	117,406,593	124,722,229	129,972,827	142,069,530
Water (Production & Distribution)	4,169,859	4,552,331	4,724,331	4,862,138	4,407,687	4,804,768	6,189,318	5,260,656	5,599,133	5,238,994
Water Pollution Control	5,746,937	6,559,254	6,424,119	6,129,312	5,766,091	5,787,590	5,033,997	6,202,786	7,048,437	6,516,679
Storm Drainage Utility	483,359	554,950	554,533	680,121	700,893	766,495	709,945	932,733	994,581	1,195,430
Refuse Collection	1,202,945	1,350,943	1,416,866	1,427,802	1,407,606	1,424,297	1,227,129	1,568,634	1,475,426	1,267,551
CDBG Economic Development Loans	15,777	0	0	0	0	0	0	0	0	0
Total business-type activities expenses	94,771,672	105,845,191	110,103,899	113,983,873	116,329,553	124,083,917	130,566,982	138,687,038	145,090,404	156,288,184
Total primary government expenses	113,568,648	126,169,540	130,619,430	136,452,967	134,670,227	142,844,056	149,864,549	160,906,031	168,382,231	181,687,047
Program Revenues										
Governmental activities:										
Charges for services:										
Safety Services	675,968	579,932	714,521	689,482	895,377	873,004	938,998	839,334	936,744	1,018,103
Leisure Services	461,364	477,594	474,460	483,479	429,829	417,778	336,176	322,789	309,506	324,208
Environment & Development Services	302,442	315,438	214,763	180,417	165,890	207,464	309,913	444,377	354,693	410,293
Transportation Services	132,711	188,534	172,223	139,118	172,550	151,573	125,912	102,988	102,478	65,448
Administrative Services	387,959	66,621	179,429	257,375	457,144	244,229	278,657	337,098	300,499	335,615
Operating grants & contributions	2,083,772	1,909,735	2,236,924	2,117,192	1,920,574	2,186,851	1,691,316	1,829,051	3,180,107	1,880,980
Capital grants & contributions	566,152	358,011	3,375,157	4,194,579	2,224,896	1,608,837	3,220,916	3,193,614	231,534	1,754,113
Total governmental activities program revenues	4,610,368	3,895,865	7,367,477	8,061,642	6,266,260	5,689,736	6,901,888	7,069,251	5,415,561	5,788,760
Charges for services										
Wooster Community Hospital	90,173,785	96,929,809	101,131,509	103,155,227	106,719,035	116,775,117	118,673,639	127,801,378	136,357,280	145,427,161
Water (Production & Distribution)	3,787,493	4,046,528	4,185,862	5,076,993	5,307,239	5,314,130	5,262,795	5,163,054	5,239,430	5,371,358
Water Pollution Control	3,787,493	3,391,446	3,619,813	4,416,124	4,906,467	6,085,102	5,866,394	6,155,144	6,036,572	6,186,665
Storm Drainage Utility	886,865	882,850	910,149	1,054,673	1,176,279	1,308,932	1,395,917	1,432,414	1,490,808	1,509,571
Refuse Collection	1,070,033	1,281,821	1,469,833	1,455,477	1,454,606	1,453,096	1,458,760	1,466,066	1,388,813	1,274,671
CDBG Economic Development Loans	5,006	3,618	0	0	0	0	0	0	0	0
Operating grants & contributions	130,233	322,970	174,113	266,009	264,166	198,445	223,130	343,908	263,148	302,013
Capital grants & contributions	59,000	0	302,576	201,950	39,058	48,234	364,034	0	974,903	195,477
Total business-type program revenues	99,899,908	106,859,042	111,793,855	115,626,453	119,866,850	131,183,056	133,244,669	142,361,964	151,750,954	160,266,916
Total primary government program revenues	104,510,276	110,754,907	119,161,332	123,688,095	126,133,110	136,872,792	140,146,557	149,431,215	157,166,515	166,055,676

(continued)

**CITY OF WOOSTER, OHIO
CHANGES IN NET POSITION
LAST TEN YEARS**

**Schedule 1.2
Primary Government
(accrual basis of accounting)**

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Net (Expense)/Revenue			Restated							
Governmental activities	(14,186,608)	(16,428,484)	(13,148,054)	(14,407,452)	(12,074,414)	(13,070,403)	(12,395,679)	(15,149,742)	(17,876,266)	(19,610,103)
Business-type activities	5,128,236	1,013,851	1,689,956	1,642,580	3,537,297	7,099,139	2,677,687	3,674,926	6,660,550	3,978,732
Total primary government net expense	(9,058,372)	(15,414,633)	(11,458,098)	(12,764,872)	(8,537,117)	(5,971,264)	(9,717,992)	(11,474,816)	(11,215,716)	(15,631,371)
General Revenues and Other Changes in Net Position										
Governmental activities:										
Taxes:										
City income tax	9,655,637	8,526,252	8,429,038	8,693,074	9,670,667	10,378,470	10,600,882	15,378,694	16,517,402	17,836,770
Property taxes	2,539,667	2,216,877	2,545,171	2,520,770	2,181,978	1,876,328	1,968,960	1,882,639	1,992,452	1,975,304
Estate taxes	1,263,406	1,575,947	711,818	894,325	1,279,657	1,032,907	453,091	72,726	91,081	2,593
Other taxes	156,057	174,686	166,420	181,184	188,835	205,723	243,740	246,921	276,160	282,455
Unrestricted grants and contributions	1,680,018	1,704,720	1,537,155	1,615,590	1,519,463	871,159	978,206	918,089	960,304	868,452
Investment earnings	1,370,251	1,185,663	396,155	297,974	286,128	121,487	91,080	117,013	116,212	202,805
Miscellaneous	459,353	465,296	516,454	350,972	189,107	295,833	637,621	1,292,135	934,335	644,245
Transfers	0	0	(206,738)	835,387	(200,000)	0	0	0	(500,000)	(41,400)
Total governmental activities	17,124,389	15,849,441	14,095,473	15,389,276	15,115,835	14,781,907	14,973,580	19,908,217	20,387,946	21,771,224
Business-type activities:										
Investment earnings	3,210,402	3,603,849	1,288,622	1,261,298	906,751	374,942	210,747	459,617	574,575	643,478
Miscellaneous	172,601	132,166	159,878	262,276	229,142	171,611	304,905	606,432	2,489,921	305,651
Transfers	0	0	206,738	(835,387)	200,000	0	0	0	500,000	41,400
Total business-type activities	3,383,003	3,736,015	1,655,238	688,187	1,335,893	546,553	515,652	1,066,049	3,564,496	990,529
Total primary government	20,507,392	19,585,456	15,750,711	16,077,463	16,451,728	15,328,460	15,489,232	20,974,266	23,952,442	22,761,753
Changes in Net Position										
Governmental activities	2,957,781	(579,043)	947,419	981,824	3,041,421	1,711,504	2,577,901	4,758,475	2,511,680	2,161,121
Business-type activities	8,511,239	4,749,866	3,345,194	2,330,767	4,873,190	7,645,692	3,193,339	4,740,975	10,225,046	4,969,261
Total primary government changes in Net Position	\$ 11,449,020	\$ 4,170,823	\$ 4,292,613	\$ 3,312,591	\$ 7,914,611	\$ 9,357,196	\$ 5,771,240	\$ 9,499,450	\$ 12,736,726	\$ 7,130,382

Source: Respective comprehensive annual financial reports (Statements of Activities).

In 2009 the City reclassified the Economic/Downtown Development Loans Fund from an Enterprise Fund to a Special Revenue Fund 2014 has not been adjusted for implementation of GASB 68

**CITY OF WOOSTER, OHIO
FUND BALANCES
LAST TEN YEARS**

**Schedule 1.3
Governmental Funds
(modified accrual basis of accounting)**

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
GENERAL FUND										
Fund balances:										
Reserved for encumbrances	\$ 2,569,889	\$ 2,592,872	\$ 2,771,167	\$ 2,347,652	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Unreserved	11,421,599	9,701,387	8,820,044	7,184,575	0	0	0	0	0	0
Nonspendable	0	0	0	0	53,953	55,429	55,045	55,045	195,491	72,232
Assigned	0	0	0	0	2,702,135	5,512,738	2,355,408	2,414,792	3,023,454	4,239,483
Unassigned	0	0	0	0	7,969,318	5,801,446	8,620,560	10,211,213	11,576,611	11,238,131
Total General Fund	13,991,488	12,294,259	11,591,211	9,532,227	10,725,406	11,369,613	11,031,013	12,681,050	14,795,556	15,549,846
OTHER GOVERNMENTAL FUNDS										
Fund balances:										
Reserved for encumbrances	3,553,551	12,198,156	2,772,755	1,267,017	0	0	0	0	0	0
Reserved for long term receivables	0	0	100,637	79,418	0	0	0	0	0	0
Unreserved, reported in:										
Special revenue funds	2,520,262	1,747,447	2,412,193	2,644,870	0	0	0	0	0	0
Capital projects funds	4,441,154	(1,242,552)	(383,055)	1,347,246	0	0	0	0	0	0
Debt service funds	575,622	634,471	624,241	704,488	0	0	0	0	0	0
Nonspendable	0	0	0	0	290,192	189,674	171,928	267,686	290,937	147,652
Restricted	0	0	0	0	4,111,590	3,925,939	3,756,869	3,230,583	11,346,156	10,234,691
Committed	0	0	0	0	151,878	141,105	342,687	143,215	153,793	151,250
Assigned	0	0	0	0	537,090	126,294	639,349	1,167,266	0	0
Unassigned	0	0	0	0	(19,875)	(14,156)	(42,240)	0	(128,149)	(118,947)
Total Other Governmental Funds	11,090,589	13,337,522	5,526,771	6,043,039	5,070,875	4,368,856	4,868,593	4,808,750	11,662,737	10,414,646
ALL GOVERNMENTAL FUNDS										
Fund balances:										
Reserved for encumbrances	6,123,440	14,791,028	5,543,922	3,614,669	0	0	0	0	0	0
Reserved for long term receivables	0	0	100,637	79,418	0	0	0	0	0	0
Unreserved, reported in:										
General fund	11,421,599	9,701,387	8,820,044	7,184,575	0	0	0	0	0	0
Special revenue funds	2,520,262	1,747,447	2,412,193	2,644,870	0	0	0	0	0	0
Capital projects funds	4,441,154	(1,242,552)	(383,055)	1,347,246	0	0	0	0	0	0
Debt service funds	575,622	634,471	624,241	704,488	0	0	0	0	0	0
Nonspendable	0	0	0	0	344,145	245,103	226,973	322,731	486,428	219,884
Restricted	0	0	0	0	4,111,590	3,925,939	3,756,869	3,230,583	11,346,156	10,234,691
Committed	0	0	0	0	151,878	141,105	342,687	143,215	153,793	151,250
Assigned	0	0	0	0	3,239,225	5,639,032	2,994,757	3,582,058	3,023,454	4,239,483
Unassigned	0	0	0	0	7,949,443	5,787,290	8,578,320	10,211,213	11,448,462	11,119,184
Total All Governmental Funds	\$ 25,082,077	\$ 25,631,781	\$ 17,117,982	\$ 15,575,266	\$ 15,796,281	\$ 15,738,469	\$ 15,899,606	\$ 17,489,800	\$ 26,458,293	\$ 25,964,492

Source: Respective comprehensive annual financial reports .

In 2009, the City reclassified the Economic/Downtown Development Loans Fund from an Enterprise Fund to a Special Revenue Fund

In 2010, the City wrote off an uncollectible loan receivable

In 2011, fund balance classifications changed with the implementation of GASB Statement No. 54

In 2011, the City restated General Fund, Debt Service Fund and Long Road Fund for payables and TIFB

**CITY OF WOOSTER, OHIO
CHANGES IN FUND BALANCES
LAST TEN YEARS**

**Schedule 1.4
Governmental Funds
(modified accrual basis of accounting)**

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Revenues :										
Taxes	\$ 13,726,214	\$ 12,441,243	\$ 12,227,385	\$ 11,889,919	\$ 12,924,136	\$ 13,994,519	\$ 13,170,363	\$ 17,283,188	\$ 19,133,505	\$ 20,261,444
Intergovernmental	3,506,114	3,772,218	6,859,748	5,932,221	4,741,165	4,143,999	3,249,729	5,436,342	5,489,670	4,029,912
Charges for services	1,254,071	1,275,498	1,356,638	1,300,388	1,494,105	1,416,665	1,422,704	1,251,704	1,343,072	1,399,117
Special assessments	255,070	237,584	212,418	205,259	223,910	203,991	393,269	304,671	204,806	253,791
Fines, licenses, permits	727,002	369,262	381,550	494,175	625,145	548,225	702,640	1,051,998	705,780	909,022
Interfund services provided	1,443,050	1,643,980	1,616,062	1,762,497	1,508,293	1,478,817	1,462,850	1,799,216	1,880,182	1,859,242
Interest income	1,370,250	1,185,662	321,953	229,645	212,585	72,346	39,371	68,929	69,832	141,533
Miscellaneous	417,786	394,809	544,446	474,727	198,149	184,943	290,308	292,741	736,238	321,193
Total Revenues	22,699,557	21,320,256	23,520,200	22,288,831	21,927,488	22,043,505	20,731,234	27,488,789	29,563,085	29,175,254
Expenditures :										
Current operations :										
Safety services	9,529,944	10,250,661	10,556,483	10,893,431	10,315,976	10,340,689	10,138,886	11,010,790	11,764,044	12,956,866
Health and social services	148,884	148,865	148,395	140,185	139,670	137,140	132,418	132,785	132,300	126,241
Leisure services	1,885,624	2,006,716	1,925,300	1,794,948	1,365,853	1,364,780	1,249,335	1,548,370	1,587,585	1,707,918
Environment and development	1,234,397	1,263,228	1,412,307	1,610,435	1,149,541	1,243,963	1,211,121	1,169,790	1,788,787	1,418,559
Transportation services	2,163,997	2,460,893	2,275,385	2,980,098	1,512,215	1,617,545	1,412,541	2,078,237	1,788,994	1,609,898
Administrative services	3,279,618	3,599,640	3,401,678	3,681,702	2,889,589	2,873,611	3,067,906	3,694,512	3,627,454	3,686,401
Capital expenditures	2,693,490	4,421,587	11,144,247	1,919,212	3,248,013	3,997,176	2,845,370	5,754,452	6,296,916	7,171,123
Debt service :										
Principal	1,372,318	1,419,808	4,336,315	7,005,553	366,343	389,092	386,467	394,972	353,947	668,809
Interest	214,332	199,157	223,300	189,456	158,938	137,321	126,053	231,004	339,316	281,840
Total Expenditures	22,522,604	25,770,555	35,423,410	30,215,020	21,146,138	22,101,317	20,570,097	26,014,912	27,679,343	29,627,655
Excess revenues over (under) expenditures	176,953	(4,450,299)	(11,903,210)	(7,926,189)	781,350	(57,812)	161,137	1,473,877	1,883,742	(452,401)
Other financing sources (uses) :										
Debt issuance	1,997,023	4,000,000	3,220,000	6,685,000	0	0	0	0	7,000,000	0
Premium on debt issuance	0	0	0	56,160	0	0	0	116,317	84,751	0
Payment to refunded bond escrow agent	0	0	0	(1,437,687)	0	0	0	0	0	0
Sale of capital assets	85,000	0	0	0	0	0	0	0	0	0
Transfers in	1,431,473	1,797,400	248,019	1,343,999	73,950	1,361,000	2,118,500	2,830,000	3,402,100	4,322,190
Transfers (out)	(1,431,473)	(1,797,400)	(248,019)	(263,999)	(73,950)	(1,361,000)	(2,118,500)	(2,830,000)	(3,402,100)	(4,363,590)
Special item - donation from local college	4,300,000	0	0	0	0	0	0	0	0	0
Total other financing sources (uses)	6,382,023	4,000,000	3,220,000	6,383,473	0	0	0	116,317	7,084,751	(41,400)
Net changes in fund balances	\$ 6,558,976	\$ (450,299)	\$ (8,683,210)	\$ (1,542,716)	\$ 781,350	\$ (57,812)	\$ 161,137	\$ 1,590,194	\$ 8,968,493	\$ (493,801)
Debt service as a percentage of noncapital expenditures	8.0%	7.6%	18.8%	25.4%	2.9%	2.9%	2.9%	3.1%	3.2%	4.2%

Source: Respective comprehensive annual financial reports

In 2009 the City reclassified the Economic/Downtown Development Loans Fund from an Enterprise Fund to a Special Revenue Fund

CITY OF WOOSTER, OHIO
WATER
SIGNIFICANT FINANCIAL INFORMATION
LAST TEN YEARS

Schedule 15.1
Business-type Services
(accrual basis of accounting)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Current Assets										
Cash & Investments	\$ 1,443,663	\$ 827,290	\$ 784,326	\$ 1,395,930	\$ 2,657,475	\$ 3,864,331	\$ 3,543,156	\$ 5,489,024	\$ 3,302,732	\$ 2,717,998
Other Current Assets	616,195	690,325	750,151	881,808	811,875	805,249	895,086	962,708	989,745	947,057
Total Current Assets	2,059,858	1,517,615	1,534,477	2,277,738	3,469,350	4,669,580	4,438,242	6,451,732	4,292,477	3,665,055
Noncurrent Assets and Deferred Outflows										
Net Pension Asset	0	0	0	0	0	0	0	1,840	6,752	0
Deferred Outflows - Pension	0	0	0	0	0	0	0	125,648	182,055	523,454
Net Capital Assets	23,861,394	25,228,146	26,389,075	25,482,412	24,894,568	24,417,691	24,811,502	26,023,731	29,124,941	29,841,150
Total Noncurrent Assets and Deferred Outflows	23,861,394	25,228,146	26,389,075	25,482,412	24,894,568	24,417,691	24,811,502	26,151,219	29,313,748	30,364,604
Total Assets and Deferred Outflows	25,921,252	26,745,761	27,923,552	27,760,150	28,363,918	29,087,271	29,249,744	32,602,951	33,606,225	34,029,659
Current Liabilities - Note 1										
Noncurrent Liabilities	1,451,199	1,955,920	3,350,728	1,172,136	631,069	917,320	893,340	1,144,083	1,147,008	1,170,379
Net Pension Liability	4,085,995	4,708,747	4,619,340	6,934,646	7,010,199	6,799,125	6,492,338	8,989,385	8,515,500	7,991,968
Deferred Inflows - Pension	0	0	0	0	0	0	0	945,164	967,006	1,329,450
Total Liabilities and Deferred Inflows	5,537,194	6,664,667	7,970,068	8,106,782	7,641,268	7,716,445	7,385,678	11,078,632	10,648,563	10,517,485
Total Net Position	\$ 20,384,058	\$ 20,081,094	\$ 19,953,484	\$ 19,653,368	\$ 20,722,650	\$ 21,370,826	\$ 21,864,066	\$ 21,524,319	\$ 22,957,662	\$ 23,512,174
Working Capital										
Current Ratio	\$ 608,659	\$ (438,305)	\$ (1,816,251)	\$ 1,105,602	\$ 2,838,281	\$ 3,752,260	\$ 3,544,902	\$ 5,307,649	\$ 3,145,469	\$ 2,494,676
	1.42	0.78	0.46	1.94	5.50	5.09	4.97	5.64	3.74	3.13
Capital Expenditures	\$ 694,016	\$ 2,321,052	\$ 2,340,812	\$ 318,644	\$ 468,125	\$ 569,990	\$ 1,114,196	\$ 2,233,212	\$ 4,183,028	\$ 1,952,739
Depreciation Expense	\$ 990,725	\$ 1,055,553	\$ 1,080,790	\$ 1,097,687	\$ 1,081,646	\$ 1,064,277	\$ 1,043,115	\$ 1,020,984	\$ 1,081,818	\$ 1,258,250
Long Term Debt	\$ 3,958,580	\$ 4,478,582	\$ 4,370,391	\$ 7,387,774	\$ 7,117,274	\$ 7,006,812	\$ 6,666,105	\$ 9,343,350	\$ 8,882,835	\$ 8,366,639
Principal Payments	\$ 1,016,172	\$ 1,062,236	\$ 2,885,065	\$ 5,638,254	\$ 572,700	\$ 308,262	\$ 340,707	\$ 347,755	\$ 460,515	\$ 516,196
Interest Expense	\$ 279,576	\$ 246,309	\$ 268,091	\$ 256,918	\$ 210,495	\$ 204,688	\$ 202,963	\$ 319,262	\$ 267,129	\$ 232,234
Liabilities to Assets	21.36%	24.92%	28.54%	29.20%	26.94%	26.53%	25.25%	33.98%	31.69%	30.91%
Operating Results										
Total operating revenues	\$ 3,915,860	\$ 4,144,965	\$ 4,278,947	\$ 5,182,508	\$ 5,424,538	\$ 5,415,125	\$ 5,426,845	\$ 5,302,638	\$ 5,383,879	\$ 5,520,759
Total operating expenses	3,891,667	4,306,022	4,456,241	4,477,600	4,197,192	4,597,249	5,066,731	4,941,645	5,332,003	5,006,760
Operating income (loss)	24,193	(161,057)	(177,294)	704,908	1,227,346	817,876	360,114	360,993	51,876	513,999
Net non-operating revenues	(121,631)	(141,907)	49,683	(363,682)	(183,741)	(189,941)	(189,604)	(319,262)	(215,661)	(196,364)
(expenses)-Note 1	0	0	0	(710,000)	25,677	20,241	322,730	436,198	1,597,128	236,877
Transfers and Capital Contributions	(97,438)	(302,964)	(127,611)	(368,774)	1,069,282	648,176	493,240	477,929	1,433,343	554,512
Change in Net Position	0.1%	-0.8%	-0.9%	3.6%	5.9%	3.8%	1.6%	1.7%	0.2%	2.2%
Return on Assets from Operations	4.1%	0.1%	2.7%	1.5%	3.0%	1.7%	1.5%	0.8%	0.7%	2.1%
CPI changes - Note 2	1,569,085	1,763,382	1,863,516	1,880,923	1,550,840	1,593,461	1,240,019	1,626,924	1,831,142	1,805,054
Personal services expenses										
Personal services expenses as a % of total operating expenses	37.6%	38.7%	39.4%	39.7%	35.2%	33.2%	23.5%	30.9%	32.7%	34.5%

Source: Respective comprehensive annual financial reports

Note 1 - Cash basis: include bond anticipation notes of \$2,480,000 (2009)

Note 2 - Bureau of Labor Statistics

CITY OF WOOSTER, OHIO
WATER POLLUTION CONTROL
SIGNIFICANT FINANCIAL INFORMATION
LAST TEN YEARS

Schedule 1.5.2
Business-type Services
(accrual basis of accounting)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Current Assets										
Cash & Investments	\$ 8,201,612	\$ 5,029,963	\$ 2,879,470	\$ 1,950,283	\$ 1,555,670	\$ 2,568,154	\$ 2,489,926	\$ 5,579,996	\$ 5,234,799	\$ 3,845,094
Other Current Assets	582,078	515,267	512,253	639,207	726,516	767,156	833,440	862,175	937,418	875,987
Total Current Assets	8,783,690	5,545,230	3,391,723	2,589,490	2,282,186	3,335,310	3,323,366	6,442,171	6,172,217	4,721,081
Noncurrent Assets and Deferred Outflows										
Long Term Receivables	343,392	310,289	281,521	255,770	228,356	198,373	167,541	137,622	105,675	72,514
Net Pension Asset	0	0	0	0	0	0	0	1,273	4,672	0
Deferred Outflows-Pension	0	0	0	0	0	0	0	86,953	125,989	404,097
Net Capital Assets	29,597,254	30,628,433	29,411,500	30,496,512	29,444,045	28,016,881	27,278,974	27,623,402	29,688,577	29,994,447
Total Noncurrent Assets and Deferred Outflows	29,940,646	30,938,722	29,693,021	30,752,282	29,672,401	28,215,254	27,446,515	27,849,250	29,924,913	30,471,058
Total Assets and Deferred Outflows	\$ 38,724,336	\$ 36,483,952	\$ 33,084,744	\$ 33,341,772	\$ 31,954,587	\$ 31,550,564	\$ 30,769,881	\$ 34,291,421	\$ 36,097,130	\$ 35,192,139
Current Liabilities										
Net Pension Liability	\$ 1,101,243	\$ 1,466,581	\$ 1,504,841	\$ 1,945,907	\$ 1,354,773	\$ 1,510,257	\$ 1,429,554	\$ 1,679,772	\$ 2,311,600	\$ 2,082,796
Deferred Inflows-Pension	0	0	0	0	0	0	0	654,090	669,205	1,026,311
Noncurrent Liabilities	15,860,368	16,112,151	15,363,353	16,577,056	16,500,927	15,570,312	14,607,158	17,767,163	16,660,284	15,780,679
Total Liabilities and Deferred Inflows	16,961,611	17,578,732	16,868,194	18,522,963	17,855,700	17,080,569	16,036,712	20,101,025	19,654,271	18,909,616
Total Net Position	\$ 21,762,725	\$ 18,905,220	\$ 16,216,550	\$ 14,818,809	\$ 14,098,887	\$ 14,469,995	\$ 14,733,169	\$ 14,190,396	\$ 16,442,859	\$ 16,282,523
Working Capital	\$ 7,682,447	\$ 4,078,649	\$ 1,886,882	\$ 643,583	\$ 927,413	\$ 1,825,053	\$ 1,893,812	\$ 4,762,399	\$ 3,860,617	\$ 2,638,285
Current Ratio	7.98	3.78	2.25	1.33	1.68	2.21	2.32	3.84	2.67	2.27
Capital Expenditures	\$ 6,204,104	\$ 2,884,606	\$ 355,556	\$ 2,805,701	\$ 695,003	\$ 345,117	\$ 940,395	\$ 2,076,508	\$ 3,808,308	\$ 2,075,564
Depreciation Expense	\$ 1,272,771	\$ 1,855,222	\$ 1,793,237	\$ 1,676,302	\$ 1,760,852	\$ 1,750,983	\$ 1,719,606	\$ 1,732,080	\$ 1,743,132	\$ 1,769,695
Long Term Debt	\$ 15,759,557	\$ 15,956,305	\$ 15,181,504	\$ 17,376,578	\$ 17,267,750	\$ 16,386,787	\$ 15,459,237	\$ 18,849,352	\$ 17,877,099	\$ 17,161,169
Principal Payments	\$ 385,203	\$ 788,443	\$ 810,380	\$ 836,322	\$ 874,469	\$ 900,963	\$ 927,550	\$ 956,117	\$ 1,107,714	\$ 1,265,766
Interest Expense	\$ 257,151	\$ 737,498	\$ 684,786	\$ 450,465	\$ 454,322	\$ 426,204	\$ 399,580	\$ 463,035	\$ 497,787	\$ 476,648
Liabilities to Assets	43.80%	48.18%	50.98%	55.55%	55.88%	54.14%	52.12%	58.62%	54.45%	53.73%
Operating Results										
Total operating revenues	\$ 3,414,177	\$ 3,419,273	\$ 3,679,317	\$ 4,444,080	\$ 5,010,767	\$ 6,147,408	\$ 5,915,257	\$ 6,215,199	\$ 6,070,548	\$ 6,318,086
Total operating expenses	5,489,786	5,821,755	5,961,586	5,634,461	5,311,769	5,340,088	5,375,408	5,739,749	6,567,078	6,040,032
Operating income (loss)	(2,075,609)	(2,402,482)	(2,282,269)	(1,190,381)	(301,002)	807,320	539,849	475,450	(496,530)	278,054
Net non-operating revenues (expenses)	297,723	(455,022)	(613,138)	(454,226)	(432,301)	(436,212)	(317,979)	(447,509)	1,943,123	(438,390)
Transfers and Contributions	0	0	206,738	(370,000)	13,381	0	41,304	(4,850)	805,870	0
Change in Net Position	(1,777,886)	(2,857,504)	(2,688,669)	(2,014,607)	(719,922)	371,108	263,174	23,091	\$ 2,252,463	(160,336)
Return on Assets from Operations	-9.54%	-12.71%	-14.07%	-8.03%	-2.13%	5.58%	3.66%	3.35%	-3.02%	1.71%
CPI changes	4.1%	0.1%	2.7%	1.5%	3.0%	1.7%	1.5%	0.8%	0.7%	2.1%
Personal services expenses	\$ 1,452,831	\$ 1,224,119	\$ 1,364,535	\$ 1,607,864	\$ 1,137,320	\$ 1,058,590	\$ 1,285,677	\$ 1,188,266	\$ 1,274,151	\$ 1,435,154
Personal services expenses as a % of total operating expenses	25.3%	18.7%	20.5%	26.4%	19.7%	18.4%	22.3%	19.2%	18.0%	22.0%

Source: Respective Comprehensive Annual Financial Reports

**CITY OF WOOSTER, OHIO
STORM DRAINAGE UTILITY
SIGNIFICANT FINANCIAL INFORMATION
LAST TEN YEARS**

**Schedule 1.5.3
Business-type Services
(accrual basis of accounting)**

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Current Assets										
Cash & Investments	\$ 567,823	\$ 398,031	\$ 571,545	\$ 941,345	\$ 1,110,000	\$ 1,325,371	\$ 1,708,019	\$ 1,588,630	\$ 2,194,233	\$ 2,220,881
Other Current Assets	173,061	169,682	174,187	186,830	164,481	184,783	200,880	197,464	202,283	215,482
Total Current Assets	740,884	567,713	745,732	1,128,175	1,274,481	1,510,154	1,908,899	1,786,094	2,396,516	2,436,363
Noncurrent Assets and Deferred Outflows										
Net Pension Asset	0	0	0	0	0	0	0	312	1,144	0
Deferred Outflows-Pension	0	0	0	0	0	0	0	21,289	30,847	99,232
Net Capital Assets	8,365,242	8,754,281	8,971,178	8,886,200	9,282,131	9,537,778	9,748,921	10,530,622	10,237,988	10,380,368
Total Noncurrent Assets and Deferred Outflows	8,365,242	8,754,281	8,971,178	8,886,200	9,282,131	9,537,778	9,748,921	10,530,622	10,269,979	10,479,600
Total Assets and Deferred Outflows	\$ 9,106,126	\$ 9,321,994	\$ 9,716,910	\$ 10,014,375	\$ 10,556,612	\$ 11,047,932	\$ 11,657,820	\$ 12,338,317	\$ 12,666,495	\$ 12,915,963
Current Liabilities										
Noncurrent Liabilities	\$ 160,456	\$ 157,569	\$ 187,166	\$ 192,704	\$ 201,717	\$ 309,503	\$ 296,657	\$ 258,966	\$ 244,160	\$ 261,144
Net Pension Liability	1,634,751	1,499,181	1,496,999	1,365,539	1,208,029	1,028,691	1,044,105	1,219,694	1,043,959	852,838
Deferred Inflows-Pension	0	0	0	0	0	0	0	160,145	163,846	252,026
Total Liabilities and Deferred Inflows	1,795,207	1,656,750	1,684,165	1,558,243	1,409,746	1,338,194	1,340,762	1,638,805	1,455,193	1,370,878
Total Net Position	\$ 7,310,919	\$ 7,665,244	\$ 8,032,745	\$ 8,456,132	\$ 9,146,866	\$ 9,709,738	\$ 10,317,058	\$ 10,699,512	\$ 11,211,302	\$ 11,545,085
Working Capital	\$ 580,428	\$ 410,144	\$ 558,566	\$ 935,471	\$ 1,072,764	\$ 1,200,651	\$ 1,612,242	\$ 1,527,128	\$ 2,152,356	\$ 2,175,219
Current Ratio	4.62	3.60	3.98	5.85	6.32	4.88	6.43	6.90	9.82	9.33
Capital Expenditures	\$ 555,911	\$ 544,208	\$ 397,976	\$ 197,831	\$ 463,490	\$ 524,226	\$ 514,659	\$ 1,099,423	\$ 34,482	\$ 473,189
Depreciation Expense	\$ 249,117	\$ 260,832	\$ 263,651	\$ 266,730	\$ 267,558	\$ 279,772	\$ 303,516	\$ 317,722	\$ 327,116	\$ 330,809
Long Term Debt	\$ 1,623,269	\$ 1,487,575	\$ 1,483,961	\$ 1,507,541	\$ 1,346,996	\$ 1,186,451	\$ 1,209,688	\$ 1,401,981	\$ 1,233,118	\$ 1,021,525
Principal Payments	\$ 136,862	\$ 138,353	\$ 135,694	\$ 1,325,546	\$ 160,545	\$ 160,545	\$ 170,385	\$ 181,475	\$ 168,863	\$ 211,590
Interest Expense	\$ 61,797	\$ 57,276	\$ 28,597	\$ 29,476	\$ 27,899	\$ 23,165	\$ 20,246	\$ 17,246	\$ 14,500	\$ 11,210
Liabilities to Assets	19.71%	17.77%	17.33%	15.56%	13.35%	12.11%	11.50%	13.28%	11.49%	10.61%
Operating Results										
Total operating revenues	\$ 891,799	\$ 887,682	\$ 916,022	\$ 1,056,903	\$ 1,178,681	\$ 1,311,943	\$ 1,402,695	\$ 1,440,493	\$ 1,496,307	\$ 1,515,027
Total operating expenses	421,562	497,675	525,936	634,566	672,994	743,330	779,015	915,486	980,340	1,184,222
Operating income (loss)	470,237	390,007	390,086	422,337	505,687	568,613	623,680	525,007	515,967	330,805
Net non-operating revenues (expenses)	35,437	(35,681)	(22,585)	(28,613)	(14,953)	(16,934)	(16,360)	(8,859)	(4,177)	2,978
Transfers and Capital contributions	0	0	0	0	200,000	11,193	0	4,850	0	0
Change in Net Position	\$ 505,674	\$ 354,326	\$ 367,501	\$ 393,724	\$ 690,734	\$ 562,872	\$ 607,320	\$ 520,998	\$ 511,790	\$ 333,783
Return on Assets from Operations	6.43%	5.09%	4.86%	4.99%	5.53%	5.86%	6.05%	4.91%	4.60%	2.87%
CPI changes	4.1%	0.1%	2.7%	1.5%	3.0%	1.7%	1.5%	0.8%	0.7%	2.1%
Personal services expenses	\$ 79,330	\$ 113,017	\$ 138,857	\$ 199,597	\$ 216,444	\$ 246,357	\$ 245,316	\$ 258,914	\$ 261,941	\$ 366,077
Personal services expenses as a % of total operating expenses	16.41%	20.37%	25.04%	30.06%	30.88%	32.14%	30.69%	27.76%	26.33%	30.62%

Source: Respective Comprehensive Annual Financial Reports

**CITY OF WOOSTER, OHIO
WOOSTER COMMUNITY HOSPITAL
SIGNIFICANT STATISTICAL & FINANCIAL INFORMATION
LAST TEN YEARS**

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Change in Net Position										
Statement Summary										
Total Gross Revenue	\$ 132,626,372	\$ 142,986,141	\$ 153,930,811	\$ 157,316,615	\$ 165,778,943	\$ 184,495,853	\$ 195,133,640	\$ 216,865,768	\$ 234,127,553	\$ 259,360,084
Less: Deductions	(42,470,238)	(48,695,911)	(52,799,302)	(53,926,300)	(59,059,908)	(67,720,736)	(76,460,001)	(89,064,390)	(97,770,229)	(113,940,962)
Net Revenue	90,156,134	94,290,230	101,131,509	103,390,315	106,719,035	116,775,117	118,673,639	127,801,378	136,357,324	145,419,122
Total Operating Costs	82,880,752	87,666,654	96,971,359	100,806,386	103,895,599	111,289,408	117,406,593	124,722,229	129,972,827	142,069,527
Operating Income	7,275,382	6,623,576	4,160,150	2,583,929	2,823,436	5,485,709	1,267,046	3,079,149	6,384,497	3,349,595
Non-operating Income (Expense)	2,370,426	(2,939)	1,305,374	1,173,308	904,630	450,716	354,538	671,875	596,546	793,740
Capital Contributions	0	0	0	0	0	16,800	0	0	0	0
Change in Net Position	\$ 9,645,808	\$ 6,620,637	\$ 5,465,524	\$ 3,757,237	\$ 3,728,066	\$ 5,953,225	\$ 1,621,584	\$ 3,751,024	\$ 6,981,043	\$ 4,143,335

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Balance Sheet Information										
Cash Balances:										
Days Operating Cash on Hand	43.10	54.00	62.30	34.40	41.20	47.40	24.70	33.60	39.60	49.70
Operating Fund	\$ 8,990,603	\$ 11,970,067	\$ 14,110,857	\$ 9,067,498	\$ 11,140,088	\$ 13,623,466	\$ 7,746,904	\$ 10,658,498	\$ 13,661,098	\$ 18,042,870
Plant Fund	59,433,839	66,789,113	64,554,576	66,293,819	70,409,969	73,152,973	73,604,801	77,966,959	79,079,047	76,450,835
Restricted Cash Funds	1,390,789	1,324,782	1,253,182	1,283,647	1,385,827	1,390,897	1,364,489	1,429,683	1,317,665	1,002,253
Total Cash & Investments	\$ 69,815,231	\$ 80,083,962	\$ 79,918,615	\$ 76,644,964	\$ 82,935,884	\$ 88,167,336	\$ 82,716,194	\$ 90,055,140	\$ 94,057,810	\$ 95,495,958
Gross Patient Accounts Receivable	\$ 19,627,687	\$ 19,680,574	\$ 19,539,178	\$ 22,843,181	\$ 23,292,912	\$ 24,342,210	\$ 32,077,570	\$ 32,234,264	\$ 37,172,956	\$ 35,408,729
Days Outstanding	54.80	54.00	48.50	54.50	51.80	50.90	59.30	54.10	58.70	49.30

Source: Wooster Community Hospital Monthly Board Reports

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	'07-'16
Income Tax Base											
Personal Income	\$ 704,958,974	\$ 655,611,846	\$ 603,162,898	\$ 633,321,043	\$ 611,270,682	\$ 659,882,513	\$ 668,324,620	\$ 610,567,290	\$ 631,597,388	\$ 636,824,018	(9.7%)
Income Tax Receipts	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	% Change '07-'16
Income Tax Receipts:											
Withholding	\$ 7,564,476	\$ 7,387,045	\$ 6,826,219	\$ 7,152,347	\$ 7,418,741	\$ 7,755,459	\$ 8,246,956	\$ 11,919,872	\$ 12,669,690	\$ 14,264,180	88.6%
Corporate	1,063,645	806,693	746,276	823,135	1,190,834	2,034,334	1,601,833	1,927,706	2,282,623	2,284,553	114.8%
Individuals	1,193,414	922,756	842,359	819,886	791,340	854,272	865,201	934,599	1,456,930	1,587,024	33.0%
Total Income Tax Receipts	\$ 9,821,535	\$ 9,116,494	\$ 8,414,854	\$ 8,795,368	\$ 9,400,915	\$ 10,644,065	\$ 10,713,990	\$ 14,782,177	\$ 16,409,243	\$ 18,135,757	84.7%

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	Change '05-'15
Income Tax Principal Payers											
Industrial	28.0%	27.4%	25.1%	26.8%	29.2%	35.4%	34.0%	32.0%	31.9%	31.9%	3.9%
Education/Government	18.7%	20.1%	21.8%	20.9%	19.8%	17.6%	17.4%	19.4%	18.1%	16.9%	(1.8%)
Services	12.5%	13.0%	13.0%	12.5%	13.0%	11.4%	12.0%	11.0%	11.0%	10.9%	(1.6%)
Retail	7.4%	7.8%	8.1%	8.4%	7.5%	7.0%	7.2%	7.0%	7.0%	6.7%	(0.7%)
Medical	7.0%	7.9%	8.5%	9.1%	8.8%	8.2%	9.0%	9.0%	8.0%	9.0%	2.0%
Construction	4.0%	3.5%	3.5%	3.6%	3.5%	2.8%	3.4%	3.4%	4.0%	3.9%	(0.1%)
Financial	4.6%	4.5%	4.5%	4.7%	4.6%	3.9%	4.5%	4.6%	6.0%	5.2%	0.6%
Oil	2.8%	3.2%	3.0%	2.5%	3.1%	2.8%	2.5%	2.6%	3.0%	2.6%	(0.2%)
Restaurants	2.3%	2.2%	2.3%	2.5%	2.5%	1.9%	2.0%	2.0%	2.0%	2.0%	(0.3%)
Miscellaneous	12.7%	10.4%	10.2%	9.0%	8.0%	9.0%	8.0%	9.0%	9.0%	10.9%	(1.8%)
	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	

Source: City Finance Department records.
 Note 1 - Tax rate is 1.0% of taxable income as defined by City ordinance increased to 1.5% in 2014

CITY OF WOOSTER, OHIO
SCHEDULE OF ASSESSED VALUATION
ESTIMATED TRUE VALUE
LAST TEN YEARS

Property Tax Base	2007/2008	2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	2015/2016	2016/2017
Assessed Value										
Real Property	\$ 511,547	\$ 542,899	\$ 542,960	\$ 542,910	\$ 509,387	\$ 513,978	\$ 518,273	\$ 515,335	\$ 520,446	\$ 522,642
Public Utility Property	9,724	10,499	11,242	11,292	12,308	13,488	14,657	14,712	13,890	11,352
Tangible Personal Property	56,809	1,026	684	684	0	0	0	0	0	0
Total	\$ 578,080	\$ 554,424	\$ 554,886	\$ 554,886	\$ 521,695	\$ 527,466	\$ 532,930	\$ 530,047	\$ 534,336	\$ 533,994
Total direct tax rate	4.200000	4.200000	4.200000	4.200000	4.200000	4.200000	4.200000	4.200000	4.200000	4.200000
Estimated Actual Value										
Real Property	\$ 1,461,563	\$ 1,551,140	\$ 1,551,314	\$ 1,551,172	\$ 1,455,391	\$ 1,468,509	\$ 1,480,603	\$ 1,472,200	\$ 1,486,789	\$ 1,493,103

Sources: Wayne County Auditor

Building Permit Activity	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Commercial permits	150	93	65	190	74	78	86	111	129	108
Value of commercial permits	\$ 35,941	\$ 26,340	\$ 6,880	\$ 29,896	\$ 10,897	\$ 21,023	\$ 28,179	\$ 45,155	\$ 42,518	\$ 59,653
Residential permits	148	79	77	104	100	80	105	354	392	343
Value of residential permits	11,531	5,409	2,956	4,187	3,990	5,236	5,217	8,483	8,858	10,672
Total permits	298	172	142	294	174	158	191	465	521	451
Total value of permits issued	\$ 47,472	\$ 31,749	\$ 9,836	\$ 34,083	\$ 14,887	\$ 26,259	\$ 33,396	\$ 53,638	\$ 51,376	\$ 70,325

Source: City Building Standards Division.

Schedule 2.2.2
(Mills per \$1.00 valuation)

**CITY OF WOOSTER, OHIO
PROPERTY TAX RATES DIRECT
AND OVERLAPPING GOVERNMENTS
LAST TEN YEARS**

Property Tax Rates

Tax Year/Collection Year	2007/2008	2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	2015/2016	2016/2017
City levy	4.20	4.20	4.20	4.20	4.20	4.20	4.20	4.20	4.20	4.20
County levy	9.65	9.65	9.65	9.25	9.25	9.25	9.25	9.25	9.25	10.25
School levy	72.30	71.60	71.60	78.70	79.50	79.50	79.50	79.50	79.90	80.00
Vocational school	4.85	4.85	4.85	4.85	4.85	4.85	4.85	4.85	4.85	4.85
Mental Health	1.00	1.00	1.00	1.00	1.00	4.50	4.50	4.50	4.50	5.50
Library	1.25	1.25	1.25	1.25	1.25	1.25	1.25	1.25	1.20	1.20
Total levy	89.05	88.35	88.35	95.05	95.85	99.35	99.35	99.35	99.70	101.80
Debt service:	93.25	92.55	92.55	99.25	100.05	103.55	103.55	103.55	103.90	106.00
Included in city levy	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Included in total levy	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00

Source: Wayne County Auditor

**CITY OF WOOSTER, OHIO
 PRINCIPAL PROPERTY TAX PAYERS
 CURRENT YEAR AND NINE YEARS AGO**

Schedule 2.2.3

	2016			2007		
	RANK	ASSESSED VALUATION (\$000 omitted)	PERCENTAGE OF TOTAL ASSESSED VALUATION	RANK	ASSESSED VALUATION (\$000 omitted)	PERCENTAGE OF TOTAL ASSESSED VALUATION
Principal Payers						
Luk Clutch Systems LLC	1	\$ 6,523	1.22%	1	\$ 10,893	1.88%
Insite Wooster LLC	2	4,638	0.87%	5	5,558	0.96%
Gertenslager Co	3	3,744	0.70%	3	8,013	1.39%
Wayne Town Enterprises Ltd	4	3,674	0.69%	0	0	0.00%
Chesterland Productions PPL	5	3,350	0.63%	0	0	0.00%
Wal-Mart	6	3,010	0.56%	2	8,788	1.52%
Wooster Brush	7	2,783	0.52%	0	0	0.00%
State of Ohio	8	2,473	0.46%	0	0	0.00%
Wooster Crossing	9	2,372	0.44%	0	0	0.00%
Buckeye Corrugated Inc.	10	2,310	0.43%	0	0	0.00%
Mindy Wooster LLC	0	0	0.00%	4	7,492	1.30%
The College of Wooster	0	0	0.00%	6	5,018	0.87%
Lowes	0	0	0.00%	9	3,622	0.63%
Buehler Food Markets Inc.	0	0	0.00%	10	2,834	0.49%
Wooster Community Hospital	0	0	0.00%	7	4,748	0.82%
Frito Lay	0	0	0.00%	8	4,241	0.73%
Bosch Rexroth Corp	0	0	0.00%			
Total of Above		\$ 34,877	6.52%		\$ 61,207	10.58%
Total Assessed Valuation of City		\$ 533,994			\$ 578,080	

Source: Wayne County Auditor

**CITY OF WOOSTER, OHIO
 SCHEDULE OF PROPERTY TAX, TANGIBLE TAX, SPECIAL ASSESSMENTS
 LEVIED/BILLED AND COLLECTED
 LAST TEN YEARS**

(\$ 000 omitted)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
PROPERTY TAX										
Real and public property:										
Net tax levy	2,635	2,670	2,779	2,475	2,553	2,349	2,313	2,374	2,307	2,358
Current collections	2,460	2,466	2,604	2,135	2,451	1,993	2,176	2,134	2,141	2,162
Percentage of current collection to net levy	93%	92%	94%	86%	96%	85%	94%	90%	93%	92%
Delinquent collections	49	34	68	47	51	47	40	51	78	55
Total Collections	2,509	2,500	2,672	2,182	2,502	2,040	2,217	2,185	2,219	2,218
Percentage of total collections to net levy	95%	94%	96%	88%	98%	87%	96%	92%	96%	94%
TANGIBLE TAX										
Billed	277	149	32	17	2	1	1	1	1	1
Collected	243	119	10	3	1	0	0	0	0	0
Percentage collected	88%	80%	31%	18%	50%	0%	0%	0%	0%	0%
Delinquent	34	30	22	14	1	1	1	1	1	1
SPECIAL ASSESSMENTS										
Billed	431	582	442	605	648	693	755	817	844	933
Collected	403	432	362	461	413	388	345	413	387	338
Percentage collected	94%	74%	82%	76%	64%	56%	46%	51%	46%	36%
Delinquent	28	150	80	144	235	305	410	442	544	621

Source: Wayne County Auditor

CITY OF WOOSTER, OHIO
WATER
REVENUE RELATED INFORMATION, LAST TEN YEARS

Schedule 2.3.1
Business-type Activities
(accrual basis of accounting)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
WATER RATES PER THOUSAND GALLONS*										
Minimum Charge**	\$9.66	\$10.24	\$11.50	\$13.92	\$14.00	\$14.00	\$14.00	\$14.00	\$14.00	\$14.00
Next 17 Thousand Gallons	\$3.74	\$3.96	\$4.45	\$5.39	\$5.39	\$5.39	\$5.39	\$5.39	\$5.39	\$5.39
Next 1,980 Thousand Gallons	\$3.31	\$3.51	\$3.94	\$4.77	\$4.77	\$4.77	\$4.77	\$4.77	\$4.77	\$4.77
Each Additional Thousand Gallons	\$0.98	\$1.04	\$1.91	\$2.31	\$2.31	\$2.31	\$2.31	\$2.31	\$2.31	\$2.31

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
CUSTOMER COUNTS:										
Residential	8,743	8,813	8,879	8,891	8,963	8,983	8,876	8,907	8,701	8,597
Industrial	59	58	58	56	52	51	56	53	75	76
Commercial	696	677	654	615	593	582	685	668	846	957
Institutional	195	192	192	190	192	193	195	190	235	239
Totals	9,693	9,740	9,783	9,752	9,800	9,809	9,812	9,818	9,857	9,869

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
BILLINGS BY CUSTOMER TYPE:										
Residential	2,264,050	2,308,828	2,504,810	2,749,450	2,894,235	2,948,563	2,796,972	2,812,128	2,829,265	2,740,553
Industrial	286,018	390,942	285,469	360,146	401,806	387,407	371,785	395,379	460,729	543,061
Commercial	697,804	711,706	729,378	891,655	935,722	988,854	1,052,179	1,013,072	927,480	1,070,832
Institutional	539,238	557,037	564,933	703,088	691,765	669,466	650,371	648,797	907,940	929,752
Totals	3,787,110	3,968,513	4,084,590	4,704,339	4,923,528	4,994,290	4,871,307	4,869,376	5,125,414	5,284,198

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
USAGE (in thousands of gallons) BY CUSTOMER TYPE:										
Residential	507,221	495,845	497,426	451,324	437,972	426,928	450,775	442,502	411,973	406,490
Industrial	68,294	74,472	64,302	62,419	65,813	65,270	60,789	64,658	75,762	87,947
Commercial	159,375	156,998	142,992	144,720	138,508	148,592	159,349	156,356	127,719	150,310
Institutional	113,294	125,623	107,313	107,366	99,319	99,996	98,145	103,239	150,132	173,583
Totals	848,184	852,938	812,033	765,829	741,612	740,786	769,058	766,755	765,586	818,330

Source: City Finance Department - Utility Billing
* Rates are those in effect at year end.
** Residential minimum charge includes 2,000 gallons of usage

CITY OF WOOSTER, OHIO Schedule 2.3.2
WATER POLLUTION CONTROL Business-type Activities
REVENUE RELATED INFORMATION, LAST TEN YEARS (accrual basis of accounting)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
SANITARY SEWER RATES:										
Minimum Charge	\$5.16	\$5.47	\$6.15	\$7.44	\$9.00	\$9.00	\$9.00	\$9.00	\$9.00	\$9.00
Per Thousand Gallons**	\$2.03	\$2.15	\$2.42	\$2.92	\$4.00	\$4.00	\$4.00	\$4.00	\$4.00	\$4.00
COD (chemical oxygen demand)	\$0.09816	\$0.09816	\$0.10102	\$0.10102	\$0.12000	\$0.12000	\$0.12000	\$0.12000	\$0.12000	\$0.12000
SS (suspended solids)	\$0.25765	\$0.25765	\$0.26516	\$0.26516	\$0.28000	\$0.28000	\$0.28000	\$0.28000	\$0.28000	\$0.28000

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
CUSTOMER COUNTS:										
Residential	9,686	9,828	9,896	9,902	10,036	10,091	9,970	9,999	9,803	9,694
Industrial	52	57	57	54	52	51	56	53	74	76
Commercial	709	708	686	644	620	606	717	699	860	972
Institutional	183	194	192	191	193	195	196	191	238	242
Totals	10,630	10,787	10,831	10,791	10,901	10,943	10,939	10,942	10,975	10,984

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
BILLINGS BY CUSTOMER TYPE:										
Residential	2,264,050	1,863,731	2,024,762	2,407,786	2,644,280	3,097,712	3,061,864	3,145,512	3,341,434	3,186,166
Industrial	746,906	541,641	401,573	468,467	118,539	451,726	368,681	474,394	1,550,199	959,540
Commercial	458,189	429,577	438,444	532,649	460,339	614,895	670,486	652,327	834,150	852,902
Institutional	325,334	344,245	323,226	399,180	334,998	444,049	430,285	418,275	766,800	893,298
Septage & Feedstock	0	0	0	0	0	0	0	0	0	121,347
High Strength Surcharges	0	0	0	0	0	0	0	0	0	292,684
Totals	3,794,479	3,179,194	3,188,005	3,808,082	3,558,156	4,608,382	4,531,316	4,690,508	6,492,583	6,305,937

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
USAGE (in thousands of gallons) BY CUSTOMER TYPE:										
Residential	501,383	490,589	491,844	446,833	429,238	414,313	391,569	437,518	420,694	403,331
Industrial	198,156	187,979	165,008	156,764	27,415	27,596	24,322	23,287	210,193	314,545
Commercial	152,948	154,115	140,372	141,811	102,986	109,262	115,892	116,196	123,453	147,017
Institutional	121,102	130,712	106,136	107,944	73,933	72,429	69,042	65,965	128,884	163,145
Totals	973,589	963,395	903,360	853,352	633,572	623,600	600,825	642,966	883,224	1,028,038

Source: City Finance Department - Utility Billing
 * Rates are those in effect at year end
 *** Based on metered water usage

**CITY OF WOOSTER, OHIO
STORM DRAINAGE UTILITY
REVENUE RELATED INFORMATION
LAST TEN YEARS**

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
STORM DRAINAGE RATES*										
Per ESU**	\$4.80	\$4.80	\$5.08	\$5.59	\$5.75	\$5.75	\$5.75	\$5.75	\$5.75	\$5.75
CUSTOMER COUNTS*:										
Residential	8,286	8,316	8,418	8,490	8,539	8,547	8,412	8,682	8,566	8,520
Industrial	49	48	48	47	44	44	41	42	57	57
Commercial	512	499	495	464	449	443	600	627	709	775
Institutional	130	126	125	124	124	125	132	147	185	187
Totals	8,977	8,989	9,086	9,125	9,156	9,159	9,185	9,498	9,517	9,539
BILLINGS BY CUSTOMER TYPE:										
Residential	416,328	422,087	434,090	463,820	491,569	498,448	445,761	458,113	734,209	704,532
Industrial	129,197	162,049	122,139	143,192	139,878	141,519	156,429	155,231	179,991	208,116
Commercial	246,956	260,282	259,221	288,689	291,997	296,570	382,165	398,253	352,344	369,381
Institutional	93,042	96,100	95,720	109,587	112,261	113,513	137,840	133,823	227,729	227,371
Totals	885,523	940,518	911,170	1,005,288	1,035,705	1,050,050	1,122,195	1,145,420	1,494,273	1,509,400
ESU's BY CUSTOMER TYPE										
Residential	7,228	7,328	7,515	7,758	7,877	7,866	7,219	7,930	8,080	7,255
Industrial	2,243	2,813	2,155	2,152	2,051	2,303	2,304	2,355	2,412	2,996
Commercial	4,287	4,519	4,485	4,368	4,323	5,347	6,024	6,312	4,930	5,087
Institutional	1,615	1,668	1,652	1,651	1,646	2,184	2,083	1,894	3,198	3,230
Totals	15,373	16,328	15,807	15,929	15,897	17,700	17,630	18,491	18,620	18,568

Source: City Finance Department - Utility Billing

* Rates are those in effect at year end.

** ESU's (Equivalent Service Units)

**CITY OF WOOSTER, OHIO
 REFUSE COLLECTION
 REVENUE RELATED INFORMATION
 LAST TEN YEARS**

**Schedule 2.3.4
 Business-type Activities
 (accrual basis of accounting)**

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
REFUSE COLLECTION RATES*										
Regular	\$ 12.10	\$ 15.08	\$ 15.08	\$ 15.08	\$ 15.00	\$ 15.00	\$ 15.00	\$ 15.00	\$ 15.00	\$ 13.00
Senior	\$ 10.75	\$ 13.27	\$ 13.27	\$ 13.27	\$ 13.25	\$ 13.25	\$ 13.25	\$ 13.25	\$ 11.25	\$ 11.25
CUSTOMER COUNTS:										
Residential:										
Regular	6,470	6,436	6,526	6,606	6,657	6,713	6,777	6,825	6,550	6,551
Senior	1,621	1,723	1,689	1,642	1,620	1,558	1,495	1,488	1,807	1,804
Totals	8,091	8,159	8,215	8,248	8,277	8,271	8,272	8,313	8,357	8,355
REVENUE BY CUSTOMER TYPE:										
Residential:										
Regular	872,231	1,042,065	1,180,675	1,073,703	993,713	1,091,790	1,109,684	1,102,715	1,086,816	1,020,055
Senior	189,639	252,533	271,220	254,997	250,769	238,454	228,708	231,759	281,753	244,505
Totals	1,061,870	1,294,598	1,451,895	1,328,700	1,244,482	1,330,244	1,338,392	1,334,474	1,368,569	1,264,560

Source: City Finance Department - Utility Billing
 * Rates are those in effect at year end.

**CITY OF WOOSTER, OHIO
RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN YEARS**

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Governmental Activities:										
General Obligation Bonds	\$ 2,333,793	\$ 2,084,889	\$ 1,919,409	\$ 420,127	\$ 393,468	\$ 365,661	\$ 336,578	\$ 305,815	\$ 7,273,776	\$ 6,944,924
General Obligation Notes	1,815,000	4,000,000	3,220,000	0	0	0	0	0	0	0
Special Assessment Bonds	1,254,652	1,112,985	971,790	805,592	725,462	640,050	551,765	457,482	399,406	337,689
Special Assessment Notes	32,887	26,122	18,951	11,349	9,336	7,202	4,940	2,542	0	0
Land Debt	0	0	0	0	0	0	0	0	0	0
Refunding Bonds	0	0	0	3,185,000	2,949,930	2,698,662	2,454,296	2,204,930	1,950,564	1,693,099
OPWC Loans	243,077	220,605	198,134	175,663	153,192	130,721	108,250	90,088	83,164	62,389
Business-Type Activities:										
General Obligation Bonds	6,463,700	5,277,900	2,344,500	706,100	375,100	341,500	307,900	7,516,700	7,227,900	6,926,500
General Obligation Notes	0	0	2,480,000	0	0	0	0	0	0	0
OPWC Loans	212,052	397,394	1,084,409	859,295	1,123,517	1,270,838	1,396,642	1,815,650	1,903,262	2,319,105
Refunding Bonds	0	0	0	4,790,000	4,515,070	4,221,337	3,920,703	3,620,070	3,319,437	3,006,902
OWDA Loans	16,606,336	18,354,648	19,058,960	19,916,498	19,718,333	18,746,375	17,709,785	16,642,263	15,542,453	14,296,827
Total Primary Government:	\$ 28,961,497	\$ 31,474,543	\$ 31,296,153	\$ 30,869,624	\$ 29,963,408	\$ 28,422,346	\$ 26,790,859	\$ 32,655,540	\$ 37,699,962	\$ 35,587,435

Percentage of Personal Income	4.11%	4.80%	5.19%	4.87%	4.90%	4.31%	4.01%	5.35%	5.97%	5.59%
Per Capita	\$ 1,166	\$ 1,746	\$ 1,757	\$ 1,716	\$ 1,589	\$ 1,534	\$ 1,455	\$ 1,761	\$ 1,597	\$ 1,510

Source: City Finance Department

**CITY OF WOOSTER, OHIO
DIRECT AND OVERLAPPING DEBT
AS OF DECEMBER 31, 2016**

Schedule 3.2

	Governmental Activities Debt Outstanding	Percent Overlapping (1)	Total Applicable to City of Wooster
Direct:			
City of Wooster	\$ 9,038,101	100.00%	\$ 9,038,101
Overlapping:			
Wooster City Schools	2,485,000	82.93%	2,060,811
Green Local School District	11,099,998	0.24%	26,640
Wayne County Public Library District	4,319,354	18.86%	814,630
Wayne County	8,715,000	22.50%	1,960,875
Total overlapping	<u>26,619,352</u>		<u>4,862,956</u>
Total direct and overlapping debt	<u>\$ 35,657,453</u>		<u>\$ 13,901,057</u>

(1) Percentages determined by dividing the assessed valuation of the portion of the political subdivision located within the City by the total assessed value of the subdivision

Source for Overlapping entities: Ohio Municipal Advisory Council.

**CITY OF WOOSTER, OHIO
LEGAL DEBT MARGINS
LAST TEN YEARS**

Schedule 3.3

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
General bonded debt outstanding:										
General Obligation Bonds	\$ 10,612,493	\$ 11,362,789	\$ 9,963,909	\$ 9,101,227	\$ 8,233,568	\$ 7,627,160	\$ 7,019,477	\$ 13,647,515	\$ 19,771,677	\$ 18,571,425
Percent of estimated actual property value	1.836%	2.049%	1.796%	1.663%	1.578%	1.446%	1.317%	2.575%	3.700%	3.478%
Per capita	400	419	365	348	312	291	266	514	739	687
Special Assessment Bonds	1,254,652	1,139,107	990,741	816,941	734,798	647,252	556,705	460,024	399,406	337,689
Promissory Notes	488,017	18,972,647	20,341,534	20,951,456	20,995,042	20,147,934	19,214,677	18,548,001	17,528,879	16,678,321
Total Gross Indebtedness	12,355,162	31,474,543	31,296,184	30,869,624	29,963,408	28,422,346	26,790,859	32,655,540	37,699,962	35,587,435
Percentage of personal income	2.139%	7.350%	7.347%	7.495%	6.869%	6.671%	6.294%	7.570%	8.564%	8.050%
Per capita	465.76	\$ 1,160.91	\$ 1,146.88	\$ 1,181.88	\$ 1,135.11	\$ 1,083.42	\$ 1,015.77	\$ 1,230.43	\$ 1,409.40	\$ 1,316.93
Less debt outside limitations:										
General Obligation Bonds	8,771,367	5,277,900	4,824,500	5,496,100	4,890,170	4,562,837	4,228,603	11,136,770	10,547,337	9,933,402
Special Assessment Debt	1,287,539	1,139,107	990,741	816,941	734,798	647,252	556,705	460,024	399,406	337,689
Promissory Notes	487,442	18,972,647	20,341,534	20,951,456	20,995,042	20,147,934	19,214,677	18,548,001	17,528,879	16,678,321
Less debt service fund balance	575,622	634,471	624,242	704,488	1,062,242	1,080,455	1,088,190	1,306,480	1,165,100	1,124,263
Net debt within limitations for both Voted and Unvoted debt	1,233,192	5,450,418	4,515,167	2,900,639	2,281,156	1,983,868	1,702,684	1,204,265	8,059,240	7,513,760
Debt Limitation for Voted and Unvoted debt										
10.5% of assessed valuation	60,698,400	58,214,520	58,263,030	57,471,960	54,777,942	55,383,954	55,957,696	55,654,911	56,105,308	56,069,389
Legal debt margin for Voted and Unvoted debt	\$ 59,465,208	\$ 52,764,102	\$ 53,747,863	\$ 54,571,321	\$ 52,496,786	\$ 53,400,086	\$ 54,255,012	\$ 54,450,646	\$ 48,046,068	\$ 48,555,629
Net debt within limitations for both voted and Unvoted debt as a percentage of debt limit	2.032%	9.363%	7.750%	5.047%	4.164%	3.582%	3.043%	2.164%	14.364%	13.401%
Net debt within limitations for both Voted and Unvoted limitation	\$ 1,233,192	\$ 5,450,418	\$ 4,515,167	\$ 2,900,639	\$ 2,281,156	\$ 1,983,868	\$ 1,702,684	\$ 1,204,265	\$ 8,059,240	\$ 7,513,760
Net debt within limitations for Unvoted debt	1,233,192	5,450,418	4,515,167	2,900,639	2,281,156	1,983,868	1,702,684	1,204,265	8,059,240	7,513,760
Debt limitation for Unvoted debt										
5.5% of assessed valuation	31,794,400	30,493,320	30,518,730	30,104,360	28,693,208	29,010,643	29,311,174	29,152,572	29,388,495	29,369,680
Legal Debt Margin for Unvoted debt	\$ 30,561,208	\$ 25,042,902	\$ 26,003,563	\$ 27,203,721	\$ 26,412,052	\$ 27,026,775	\$ 27,608,490	\$ 27,948,307	\$ 21,329,255	\$ 21,855,920
Net debt within limitations for Unvoted debt as a percentage of debt limit	4.04%	21.76%	17.36%	10.66%	8.64%	7.34%	6.17%	4.31%	37.78%	34.38%

**CITY OF WOOSTER, OHIO
 RATIO OF OUTSTANDING DEBT TO ASSESSED VALUE AND
 NET BONDED DEBT PER CAPITA
 LAST TEN YEARS**

Year	General Obligation Bonds (1)	Resources Available for Repayment	Net General Bonded Debt	Percentage of Actual Taxable Value of Property	Per Capita
2016	\$ 18,571,425	\$ 1,124,263	\$ 17,447,162	1.25%	652.25
2015	19,771,677	1,165,100	18,606,577	1.25%	695.60
2014	13,647,515	1,306,480	12,341,035	2.33	465.00
2013	7,019,477	1,288,666	5,730,811	0.68	217.28
2012	7,627,160	1,062,242	6,564,918	0.75	1,011.39
2011	8,233,568	757,033	7,476,535	0.75	1,151.83
2010	9,101,227	704,488	8,396,739	0.81	1,293.60
2009	9,963,909	624,241	9,339,668	0.82	1,479.20
2008	11,362,789	634,471	10,728,318	0.74	1,699.13
2007	10,612,493	575,622	10,036,871	0.95	1,589.62

Source: Wayne County Auditor

(1) Details regarding the City's outstanding debt can be found in Note 15 in the basic financial statements

**CITY OF WOOSTER, OHIO
 DEMOGRAPHICS
 LAST TEN YEARS**

Schedule 4.1

	Population(1)	Total Personal Income(2)	Median Family Income(3)	Per Capita Income(4)	Unemployment Rate(5)		City Square Miles (6)
					Wayne County	State of Ohio	
2007	26,527	704,958,974	54,439	24,846	4.8	5.8	17,244
2008	27,112	655,611,846	39,489	18,023	7.1	7.8	17,244
2009	27,288	603,162,898	39,025	17,811	9.9	10.8	17,344
2010	26,119	633,321,043	39,425	17,994	9.4	9.6	17,334
2011	26,397	611,270,682	41,311	18,855	6.6	7.6	17,334
2012	26,234	659,882,513	40,604	18,532	6.1	7.2	17,336
2013	26,375	668,324,620	40,344	18,413	6.4	7.3	17,557
2014	26,540	610,567,290	40,633	18,545	4.6	5.7	17,557
2015	26,749	631,597,388	41,143	23,612	3.8	4.6	17,557
2016	27,023	636,824,018	40,896	23,566	4.0	4.1	17,557

Sources:

- (1) Wooster Planning Division estimates 2007-2016; U.S. Census Bureau 2015
- (2) Wooster Finance Department estimates 2007-2016 based on Income Tax receipts; U.S. Census Bureau 2016
- (3) Money.ccn.com 2007; City-data.com 2008; Ohiocities.com 2009
 U.S. Census Bureau - American Fact Finder 2010-2016
- (4) Finance Department estimate; U. S. Census Bureau 2016
- (5) For years 2007 - 2016 Ohio Department of Jobs and Family Services
- (6) City Engineer's annual report

**CITY OF WOOSTER, OHIO
ECONOMIC INDICATORS
FULL-TIME EQUIVALENTS - TOP TEN EMPLOYERS
2007 COMPARED TO 2016**

Schedule 4.2

Employer	Nature of Activity	Number of Full-time Equivalent Employees					
		2016			2007		
		Employees	Rank	% of Total Employment	Employees	Rank	% of Total Employment
Luk, Inc	Auto Parts Fabricator	1,780	1	13.2%	1,006	1	7.5%
The City of Wooster	Government/Hospital	983	2	7.3%	875	2	6.5%
The County of Wayne	Government	880	3	6.5%	837	3	6.2%
Artiflex Mfg (Gerstenslagers)	Auto Parts Fabricator	713	4	5.3%	0	0	0.0%
College of Wooster	Education	701	5	5.2%	633	4	4.7%
Frito Lay Inc.	Manuf. Food	640	6	4.8%	350	8	2.6%
Wooster Brush Company	Manuf. Paint Applicators	549	7	4.1%	529	6	3.9%
Wooster City Schools	Education	473	8	3.5%	516	7	3.8%
The Ohio State University	Education	417	9	3.1%	0	0	0.0%
Wal-Mart Associates, Inc.	Retail	390	10	2.9%	0	0	0.0%
Cleveland Clinic Foundation	Medical Care	n/a	n/a	0.0%	321	9	2.4%
Worthington Industries	Auto Parts Fabricator	n/a	n/a	0.0%	556	5	4.1%
Akron Brass	Manuf. Fire Fighting Equipment	n/a	n/a	0.0%	285	10	2.1%
Totals		7,526		55.9%	5,908		43.8%

**CITY OF WOOSTER, OHIO
 FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES (NOTE 1)
 LAST TEN YEARS**

Schedule 5.1
 Primary Government

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Governmental Services:										
Safety services:										
Police Division	43.0	43.0	42.0	38.0	43.0	39.5	36.8	43.0	43.0	44.7
Fire Division	43.0	43.0	43.0	42.0	43.0	42.0	42.0	45.0	47.0	46.0
Traffic Control	4.0	4.0	4.0	2.0	2.0	2.0	2.3	3.1	2.7	2.7
Total Safety Services	90.0	90.0	89.0	82.0	88.0	83.5	81.1	91.1	92.7	93.4
Leisure services	16.0	16.0	16.0	10.5	9.9	8.9	10.2	9.5	9.1	9.1
Environment and development	7.0	7.0	7.0	8.4	8.0	9.5	7.0	7.0	8.0	11.2
Transportation services	15.7	15.7	17.5	16.5	17.4	15.0	11.3	13.4	14.9	10.5
Administrative services	20.5	19.5	19.5	16.4	19.0	15.9	17.3	18.0	17.2	19.5
Total Governmental Services	149.2	148.2	149.0	133.8	142.3	132.8	126.9	139.0	141.9	143.7
Business-type services (Note 2):										
Wooster Community Hospital	699.7	711.9	701.2	705.0	704.5	714.3	760.6	785.0	766.1	834.0
Water - Treatment & Distribution	20.0	20.4	20.4	14.0	13.8	14.1	18.3	19.4	16.3	18.5
Water Pollution Control - Collection & Treatment	19.8	20.1	20.1	13.5	13.3	16.1	15.9	16.4	20.8	21.2
Storm Drainage - Collection	5.3	5.6	5.6	5.3	5.3	2.5	3.8	4.2	5.1	4.9
Total Business-type Services	744.8	758.0	747.3	737.8	736.9	747.0	798.6	825.0	808.3	878.6
TOTAL PRIMARY GOVERNMENT	894.0	906.2	896.3	871.6	879.2	879.8	925.5	964.0	950.2	1,022.3

Source: City Human Resources Division and Finance Department payroll office.

Note 1 - Maintenance and Engineering employees are allocated to transportation services, water, water pollution control and storm drainage based on estimated time worked in that activity.

Note 2 - The City contracts with a private waste hauler for refuse collection and disposal and therefore there are no city employees for that service.

**CITY OF WOOSTER, OHIO
PERSONAL SERVICES EXPENSES
LAST TEN YEARS**

**Schedule 5.2
Primary Government
(accrual basis of accounting)**

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Governmental Services:										
Safety services:										
Police Division	\$ 3,583,398	\$ 3,852,328	\$ 4,002,999	\$ 4,165,190	\$ 3,843,908	\$ 3,589,636	\$ 3,425,784	\$ 3,625,129	\$ 4,098,879	\$ 5,615,610
Fire Division	3,964,722	4,283,506	4,543,321	4,802,165	4,652,430	4,453,346	4,500,152	4,715,225	4,868,114	4,971,067
Traffic Control	293,242	307,776	329,298	369,395	22,168	171,060	205,924	204,032	269,709	267,912
Total Safety Services	7,841,362	8,443,610	8,875,618	9,336,750	8,518,506	8,214,042	8,131,860	8,544,386	9,236,702	10,854,589
Leisure services	1,139,285	1,198,999	1,269,621	1,168,784	787,909	624,161	547,727	585,028	628,265	721,412
Environment and development	562,977	612,657	571,283	735,705	693,737	633,279	650,479	680,559	694,692	740,994
Transportation services	1,196,464	1,277,077	1,438,617	1,331,312	810,013	844,354	667,123	735,903	592,878	644,961
Administrative services	1,980,805	2,047,382	2,072,359	2,129,818	1,797,454	1,657,026	1,801,242	1,730,231	2,137,624	2,420,510
Total Governmental Services	12,720,893	13,579,725	14,227,498	14,702,369	12,607,619	11,972,862	11,798,431	12,276,107	13,290,161	15,382,466
Business-type services:										
Wooster Community Hospital	51,485,501	58,958,152	62,360,148	65,458,439	67,688,194	72,242,621	75,545,375	79,743,013	82,659,460	92,395,235
Water - Treatment & Distribution	1,418,388	1,731,550	1,846,236	1,880,923	1,550,840	1,593,461	1,522,260	1,626,924	1,831,142	1,805,054
Water Pollution Control - Collection & Treatment	1,620,552	1,243,623	1,342,843	1,607,864	1,137,320	1,058,590	1,099,332	1,188,266	1,274,151	1,435,154
Storm Drainage - Collection	166,453	180,440	194,287	199,597	216,444	246,357	197,368	258,914	261,941	366,077
Total Business-type Services	54,690,894	62,113,765	65,743,514	69,146,823	70,592,798	75,141,029	78,364,355	82,817,117	86,026,694	96,001,520
TOTAL PRIMARY GOVERNMENT	\$ 67,411,787	\$ 75,693,490	\$ 79,971,012	\$ 83,849,192	\$ 83,200,417	\$ 87,113,891	\$ 90,162,766	\$ 95,093,224	\$ 99,316,855	\$ 111,383,986
Health Care Costs	\$ 6,897,434	\$ 7,889,208	\$ 7,971,233	\$ 8,296,742	\$ 8,118,420	\$ 8,098,972	\$ 8,731,747	\$ 5,506,476	\$ 9,714,025	\$ 11,709,297
Health Care Costs as percentage of personal services costs	10.2%	10.4%	10.0%	9.9%	9.8%	9.3%	9.7%	5.8%	9.8%	10.5%
City without Wooster Community Hospital Annual Change	\$ 15,926,288	\$ 16,735,338	\$ 17,610,864	\$ 18,390,753	\$ 15,512,223	\$ 14,871,270	\$ 14,617,391	\$ 15,350,211	\$ 16,657,395	\$ 18,988,751
Annual Change	2.6%	5.1%	5.2%	4.4%	(15.7%)	(4.1%)	(1.7%)	5.0%	8.5%	14.0%

Source: City Finance Department

**CITY OF WOOSTER, OHIO
SERVICE INDICATORS
LAST TEN YEARS**

**Schedule 5.3
Governmental Activities**

Service Indicators	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
<i>Safety Services:</i>										
Police (000's)	\$5,188	\$5,606	\$5,599	\$5,723	\$5,264	\$4,780	\$5,164	\$5,297	\$6,317	\$8,070
Calls for Service	19,224	18,956	17,401	15,278	15,830	14,800	14,186	13,649	14,679	15,743
Traffic	2,808	2,348	2,050	3,221	3,063	4,093	4,505	4,624	4,641	4,430
Total Units of Service	22,032	21,304	19,451	18,499	18,893	18,893	18,691	18,273	19,320	20,173
Cost per Unit	\$235.48	\$263.14	\$287.85	\$309.37	\$278.62	\$253.00	\$276.28	\$289.88	\$326.97	\$400.04
Incidents per Citizen	0.8306	0.7858	0.7128	0.7083	0.7157	0.7202	0.7087	0.6885	0.7223	0.7465
Cost per Citizen	\$195.57	\$206.77	\$205.18	\$219.11	\$199.42	\$182.21	\$195.79	\$199.59	\$236.16	\$298.63
Fire (000's)	\$4,935	\$5,411	\$5,766	\$5,937	\$5,740	\$5,647	\$5,723	\$5,966	\$6,247	\$6,919
Fire Responses	745	804	748	699	638	664	577	675	751	723
Squad Responses	3,029	3,002	2,987	3,004	3,107	3,206	3,132	3,220	3,224	3,318
Total Responses	3,774	3,806	3,735	3,703	3,745	3,870	3,709	3,895	3,975	4,041
Cost per Response	\$1,308	\$1,422	\$1,544	\$1,603	\$1,533	\$1,459	\$1,543	\$1,532	\$1,572	\$1,712
Response per Citizen	0.1423	0.1404	0.1369	0.1418	0.1419	0.1475	0.1406	0.1468	0.1486	0.1495
Cost per Citizen	\$186.08	\$199.61	\$211.34	\$227.35	\$220.86	\$220.86	\$216.99	\$224.79	\$233.54	\$256.04
Street Lights (000's)	\$271	\$254	\$265	\$244	\$366	\$350	\$313	\$286	\$305	\$301
Cost per Acre	\$24.56	\$23.02	\$24.01	\$22.11	\$33.16	\$31.71	\$28.36	\$25.91	\$27.64	\$27.27
Traffic Control (000's)	\$515	\$565	\$676	\$975	\$415	\$613	\$653	\$1,088	\$815	\$849
Cost Per Citizen	\$19.41	\$20.84	\$24.77	\$37.33	\$15.72	\$23.37	\$24.76	\$40.99	\$30.47	\$31.42
<i>Health Services:</i>										
Health Dept (000's)	\$149	\$149	\$148	\$140	\$140	\$137	\$132	\$133	\$132	\$126
Health Dept Cost per Citizen	\$5.62	\$5.50	\$5.42	\$5.36	\$5.30	\$5.22	\$5.00	\$5.01	\$4.93	\$4.66
<i>Leisure Services:</i>										
Public Properties & Parks (000's)	\$882	\$991	\$907	\$777	\$465	\$566	\$593	\$841	\$761	\$1,074
Acres of Parks	605	605	605	649	649	640	640	651	651	651
Square Feet per Citizen	993	972	966	1,082	1,071	1,063	1,057	1,068	1,060	1,049
Cost per Square Foot	\$0.03	\$0.04	\$0.03	\$0.03	\$0.02	\$0.02	\$0.02	\$0.03	\$0.03	\$0.04
Cost per Citizen	\$33.25	\$36.55	\$33.24	\$29.75	\$17.62	\$21.58	\$22.48	\$31.69	\$28.45	\$39.74

(continued)

**CITY OF WOOSTER, OHIO
SERVICE INDICATORS
LAST TEN YEARS**

**Schedule 5.3
Governmental Activities**

Service Indicators	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Field House/Ice Rink (000's)	\$97	\$99	\$97	\$80	\$98	\$92	\$78	\$77	\$68	\$74
Natorium (000's)	\$6	\$7	\$6	\$7	\$7	\$6	\$8	\$8	\$4	\$1
Community Center (000's)	\$418	\$401	\$394	\$329	\$236	\$261	\$168	\$302	\$298	\$284
Pools (000's)	\$421	\$496	\$421	\$276	\$300	\$321	\$413	\$373	\$404	\$374
Recreation Programs (000's)	\$583	\$628	\$629	\$704	\$461	\$495	\$415	\$439	\$489	\$476
Total Recreation (000's)	\$1,525	\$1,631	\$1,547	\$1,396	\$1,102	\$1,175	\$1,082	\$1,199	\$1,263	\$1,209
Total Recreation Revenue (000's)	\$471	\$477	\$476	\$527	\$466	\$541	\$443	\$322	\$392	\$351
Participations (000's)	241	206	222	213	185	117	97	113	137	135
Participations per Citizen	9.09	7.60	8.14	8.15	7.01	4.46	3.68	4.26	5.12	5.00
Cost per Participation	\$6.33	\$7.92	\$6.97	\$6.55	\$5.96	\$10.04	\$11.15	\$10.61	\$9.22	\$8.96
Revenue per Participation	\$1.95	\$2.32	\$2.14	\$2.47	\$2.52	\$4.62	\$4.57	\$2.85	\$2.86	\$2.60
Cost per Citizen	\$57.49	\$60.16	\$56.69	\$53.45	\$41.75	\$44.79	\$41.02	\$45.18	\$47.22	\$44.74
<i>Environment and Development</i>										
Zoning (000's)	\$191	\$181	\$85	\$149	\$98	\$110	\$182	\$264	\$264	\$306
Housing & Bldg Insp. (000's)	\$496	\$534	\$562	\$582	\$569	\$512	\$518	\$617	\$617	\$648
Total Zoning & Inspection	\$687	\$715	\$647	\$731	\$667	\$622	\$700	\$881	\$881	\$954
Costs (000's)	\$60.04	\$62.48	\$56.54	\$61.83	\$56.42	\$52.61	\$59.21	\$74.52	\$74.52	\$80.70
Cost (Dwelling Unit										
Shade Trees (000's)	\$228	\$246	\$231	\$184	\$174	\$169	\$194	\$10	\$10	\$0
Shade Tree Cost per Acre	\$20.66	\$22.29	\$20.93	\$16.67	\$15.77	\$15.31	\$17.58	\$0.91	\$0.91	\$0.00
<i>Transportation Services:</i>										
Parking (000's)	\$22	\$35	\$13	\$5	\$4	\$3	\$4	\$4	\$4	\$4
Public Transit-Taxi Program(000's)	\$225	\$324	\$252	\$223	\$222	\$214	\$164	\$108	\$108	\$116
Street Maintenance (000's)	\$2,879	\$2,934	\$3,250	\$4,766	\$2,913	\$2,979	\$2,921	\$3,418	\$3,418	\$3,928
Street Cleaning (000's)	\$196	\$170	\$187	\$167	\$100	\$4	\$7	\$18	\$18	\$26
Snow & Ice Removal (000's)	\$176	\$448	\$84	\$321	\$201	\$333	\$285	\$486	\$486	\$345
Total Transportation (000's)	\$3,498	\$3,911	\$3,786	\$5,482	\$3,440	\$3,533	\$3,381	\$4,034	\$4,034	\$4,419
Cost per mile of street	\$25,223	\$27,643	\$26,551	\$39,512	\$24,177	\$24,936	\$24,170	\$29,497	\$29,497	\$32,329
Feet of street per citizen	24.24	23.71	23.56	24.61	24.35	24.51	24.38	24.22	24.03	23.79
<i>Administrative Services:</i>										
Engineering (000's)	\$151	\$186	\$170	\$242	\$174	\$64	\$230	\$111	\$355	\$36
Cost per dollar general capital assets (w/o hospital)	\$0.0016	\$0.0018	\$0.0015	\$0.0024	\$0.0016	\$0.0006	\$0.0021	\$0.0010	\$0.0030	\$0.0027

(continued)

**CITY OF WOOSTER, OHIO
SERVICE INDICATORS
LAST TEN YEARS**

**Schedule 5.3
Governmental Activities**

Service Indicators	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Law (000's)	\$284	\$322	\$339	\$387	\$345	\$346	\$389	\$673	\$518	\$486
Cost per budget dollar	\$0.0025	\$0.0026	\$0.0026	\$0.0028	\$0.0025	\$0.0024	\$0.0027	\$0.0041	\$0.0030	\$0.0026
Finance (000's)	\$1,638	\$1,966	\$430	\$306	\$246	\$205	\$237	\$210	\$160	\$240
Cost per dollar of assets	\$0.0056	\$0.0065	\$0.0014	\$0.0010	\$0.0009	\$0.0006	\$0.0007	\$0.0006	\$0.0004	\$0.0006
Information Technology (000's)	\$772	\$771	\$712	\$656	\$487	\$451	\$534	\$550	\$596	\$675
Cost per Employee	\$3,958.97	\$3,974.23	\$3,670.10	\$3,381.44	\$2,735.96	\$2,750.00	\$3,236.36	\$3,089.89	\$3,274.73	\$3,590.43
Personnel (000's)	\$330	\$319	\$284	\$415	\$238	\$203	\$289	\$296	\$326	\$334
Cost per Employee	\$1,692.31	\$1,644.33	\$1,463.92	\$2,139.18	\$1,337.08	\$1,237.80	\$1,751.52	\$1,662.92	\$1,791.21	\$1,776.60
Director of Administration (000's)	\$360	\$390	\$353	\$499	\$317	\$317	\$402	\$382	\$346	\$339
Cost per Employee	\$1,846.15	\$2,010.31	\$1,819.59	\$2,572.16	\$1,780.90	\$1,932.93	\$2,436.36	\$2,146.07	\$1,901.10	\$1,803.19
Facilities Maintenance (000's)	\$449	\$511	\$493	\$536	\$464	\$382	\$515	\$488	\$500	\$515
Cost per Citizen	\$16.93	\$18.85	\$18.07	\$20.52	\$17.58	\$14.56	\$19.53	\$18.39	\$18.69	\$19.25
Mayor (000's)	\$121	\$114	\$97	\$92	\$94	\$117	\$96	\$94	\$91	\$104
Council (000's)	\$113	\$106	\$91	\$95	\$98	\$109	\$96	\$188	\$109	\$122

Sources: Respective year's departmental annual reports, full-accrual cost center reports, various demographic sources (see Schedule 4.1, this report)

**CITY OF WOOSTER, OHIO
GOVERNMENTAL CAPITAL ASSETS
BY FUNCTION/PROGRAM
LAST TEN YEARS**

**Schedule 5.4
Governmental Activities**

Function/Program:	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol Units	39	39	39	39	39	39	39	37	40	40
Fire										
Stations	2	2	2	2	2	2	2	2	2	3
Squad Units	3	3	3	3	3	3	3	3	3	3
Parks and recreation										
Acreage	605	605	605	649	649	640	640	651	651	651
Playgrounds	10	8	8	8	8	8	8	8	8	8
Pools	3	3	3	3	3	3	3	3	3	3
Baseball/softball diamonds	6	5	5	5	5	5	5	5	5	5
Soccer/football fields	15	15	15	15	15	15	15	15	15	15
Community centers	1	1	1	1	1	1	1	1	1	1
Water										
Water mains (miles)	130.4	131.1	134.7	134.7	134.7	135.3	135.5	136.6	138.7	139.7
Fire hydrants	1,376	1,376	1,376	1,376	1,376	1,413	1,413	1,413	1,413	1,422
Storage capacity (thousands of gallons)	3,700	3,700	3,700	5,455	5,455	5,455	5,455	5,455	6,500	6,750
Wastewater										
Sanitary sewers (miles)	118.8	118.9	120.4	120.6	120.6	120.8	120.9	121.4	122.0	122.0
Storm sewers (miles)	117.6	118.1	120.0	120.3	120.3	121.0	120.4	122.4	122.4	122.8
Treatment capacity (thousands of gallons)	7,500	7,500	7,500	7,500	7,500	7,500	7,500	7,500	7,500	7,500
Other public works										
Streets (miles)	132.0	132.7	133.1	133.1	133.1	133.1	133.8	133.8	133.8	133.8
Highways (miles)	4.5	4.5	4.5	4.5	4.5	13.1	4.5	4.5	4.5	4.5
Streetlights	62	62	148	148	148	148	148	148	148	148
Traffic signals	460	460	460	460	460	460	460	460	460	460

Source: Various City Departments

Note: No capital asset indicators are available for the general government

*This increase is from the Beall Ave Streetscape project

CITY OF WOOSTER, OHIO
WATER
CAPITAL ASSET INFORMATION
LAST TEN YEARS

Schedule 5.5.1
Business-type Activities
(accrual basis of accounting)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
CAPITAL ASSETS:										
<i>Assets not being depreciated:</i>										
Land	\$ 295,866	\$ 295,866	\$ 295,866	\$ 295,866	\$ 295,866	\$ 295,866	\$ 324,642	\$ 528,031	\$ 568,991	\$ 568,991
Construction in progress	1,236,870	2,985,098	2,420,612	0	429,482	282,734	215,069	1,000,549	1,010,249	99,198
Total assets not being depreciated	1,532,736	3,280,964	2,716,478	295,866	725,348	578,600	539,711	1,528,580	1,579,240	668,189
<i>Assets being depreciated:</i>										
Buildings	11,501,423	11,505,863	11,511,191	11,511,191	11,511,191	11,476,193	11,533,552	11,544,656	11,596,723	11,546,382
Accumulated depreciation	(2,789,803)	(3,034,381)	(3,279,093)	(3,522,396)	(3,765,128)	(3,972,571)	(4,218,837)	(4,467,385)	(4,705,226)	(4,935,692)
Infrastructure	20,436,482	20,436,482	23,406,653	26,160,739	26,201,982	26,499,839	27,791,394	28,943,571	32,941,869	35,801,225
Accumulated depreciation	(7,781,494)	(8,275,858)	(8,833,758)	(9,580,815)	(10,283,312)	(10,573,204)	(11,255,502)	(11,924,553)	(12,659,939)	(13,542,304)
Equipment	3,507,064	3,701,872	3,742,729	3,761,721	3,784,798	3,633,883	3,721,027	3,802,090	3,884,092	3,900,601
Accumulated depreciation	(2,545,013)	(2,810,682)	(3,025,409)	(3,143,894)	(3,280,311)	(3,225,049)	(3,299,843)	(3,403,228)	(3,511,818)	(3,597,251)
Net depreciated capital assets	22,328,659	21,523,296	23,522,313	25,186,546	24,169,220	23,839,091	24,271,791	24,495,151	27,545,701	29,172,961
TOTAL CAPITAL ASSETS	36,977,705	38,925,181	41,377,051	41,729,517	42,223,319	42,188,515	43,585,684	45,818,897	50,001,924	51,916,397
TOTAL ACCUMULATED DEPRECIATION	(13,116,310)	(14,120,921)	(15,138,260)	(16,247,105)	(17,328,751)	(17,770,824)	(18,774,182)	(19,795,166)	(20,876,983)	(22,075,247)
NET CAPITAL ASSETS	\$ 23,861,395	\$ 24,804,260	\$ 26,238,791	\$ 25,482,412	\$ 24,894,568	\$ 24,417,691	\$ 24,811,502	\$ 26,023,731	\$ 29,124,941	\$ 29,841,150
CAPITAL EXPENDITURES	\$ 694,016	\$ 2,321,052	\$ 2,340,812	\$ 318,644	\$ 468,125	\$ 569,990	\$ 1,114,196	\$ 2,233,212	\$ 4,183,028	\$ 1,952,739
DEPRECIATION	\$ 990,724	\$ 1,055,553	\$ 1,080,790	\$ 1,097,687	\$ 1,081,646	\$ 1,064,277	\$ 1,043,115	\$ 1,020,984	\$ 1,081,818	\$ 1,258,250

Source: Respective comprehensive annual financial reports

**CITY OF WOOSTER, OHIO
WATER POLLUTION CONTROL
CAPITAL ASSET INFORMATION
LAST TEN YEARS**

**Schedule 5.5.2
Business-type Activities
(accrual basis of accounting)**

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
CAPITAL ASSETS:										
<i>Assets not being depreciated:</i>										
Land	\$ 201,067	\$ 201,067	\$ 201,067	\$ 201,067	\$ 201,067	\$ 201,067	\$ 201,067	\$ 201,067	\$ 242,027	\$ 242,027
Construction in progress	317,954	957,558	760,181	2,280,194	285,505	240,035	199,892	1,799,303	4,654,105	6,180,256
Total assets not being depreciated	519,021	1,158,625	961,248	2,481,261	486,572	441,102	400,959	2,000,370	4,896,132	6,422,283
<i>Assets being depreciated:</i>										
Buildings	5,381,246	5,393,265	5,486,971	5,486,971	5,486,971	5,360,017	5,360,017	5,385,315	5,467,113	5,514,395
Accumulated depreciation	(3,393,312)	(3,510,221)	(3,604,055)	(3,694,826)	(3,781,216)	(3,756,792)	(3,837,430)	(3,918,462)	(3,992,990)	(4,061,471)
Infrastructure	34,982,841	36,898,049	37,632,509	38,799,425	41,452,390	41,818,179	42,636,996	43,015,897	43,729,723	44,142,116
Accumulated depreciation	(8,962,120)	(10,370,044)	(11,731,937)	(13,142,935)	(14,661,216)	(16,195,064)	(17,743,254)	(19,308,583)	(20,882,284)	(22,472,875)
Equipment	4,936,881	5,061,188	5,071,585	5,191,457	5,241,567	5,033,171	5,228,871	5,283,320	5,400,241	5,487,480
Accumulated depreciation	(3,867,302)	(4,186,165)	(4,460,633)	(4,624,841)	(4,781,023)	(4,683,732)	(4,767,185)	(4,834,455)	(4,929,358)	(5,037,481)
Net depreciated capital assets	29,078,234	29,286,072	28,394,440	28,015,251	28,957,473	27,575,779	26,878,015	25,623,032	24,792,445	23,572,164
TOTAL CAPITAL ASSETS										
	45,819,989	48,511,127	49,152,313	51,959,114	52,667,500	52,652,469	53,626,843	55,684,902	59,493,209	61,566,274
TOTAL ACCUMULATED DEPRECIATION										
	(16,222,734)	(18,066,430)	(19,796,625)	(21,462,602)	(23,223,455)	(24,635,588)	(26,347,869)	(28,061,500)	(29,804,632)	(31,571,827)
NET CAPITAL ASSETS	\$ 29,597,255	\$ 30,444,697	\$ 29,355,688	\$ 30,496,512	\$ 29,444,045	\$ 28,016,881	\$ 27,278,974	\$ 27,623,402	\$ 29,688,577	\$ 29,994,447
CAPITAL EXPENDITURES										
	\$ 6,204,104	\$ 2,884,606	\$ 355,556	\$ 2,805,701	\$ 695,003	\$ 345,117	\$ 940,395	\$ 2,076,508	\$ 3,808,308	\$ 2,075,564
DEPRECIATION	\$ 1,272,771	\$ 1,855,222	\$ 1,793,237	\$ 1,676,302	\$ 1,760,852	\$ 1,750,983	\$ 1,719,606	\$ 1,732,080	\$ 1,743,132	\$ 1,769,695

Source: Respective comprehensive annual financial reports

**CITY OF WOOSTER, OHIO
STORM DRAINAGE UTILITY
CAPITAL ASSET INFORMATION
LAST TEN YEARS**

**Schedule 5.5.3
Business-type Activities
(accrual basis of accounting)**

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
CAPITAL ASSETS:										
<i>Assets not being depreciated:</i>										
Construction in progress	\$ 778,123	\$ 528,280	\$ 11,583	\$ 166,132	\$ 783,897	\$ 493,968	\$ 72,259	\$ 16,177	\$ 6,277	\$ 0
Total assets not being depreciated	778,123	528,280	11,583	166,132	783,897	493,968	72,259	16,177	6,277	0
<i>Assets being depreciated:</i>										
Buildings	0	0	0	0	0	0	0	39,375	39,375	39,375
Accumulated depreciation	0	0	0	0	0	0	0	(197)	(984)	(1,772)
Infrastructure	11,333,973	11,333,973	12,272,051	12,406,221	12,431,437	13,246,138	14,181,712	15,177,402	15,221,784	15,701,251
Accumulated depreciation	(3,048,607)	(3,277,976)	(3,487,993)	(3,733,220)	(3,976,741)	(4,229,387)	(4,509,917)	(4,815,204)	(5,127,781)	(5,444,189)
Equipment	405,373	429,144	433,868	445,424	465,931	476,579	477,372	597,812	597,812	597,811
Accumulated depreciation	(334,573)	(360,798)	(383,606)	(398,357)	(422,393)	(449,520)	(472,505)	(484,743)	(498,495)	(512,108)
Net depreciated capital assets	8,356,166	8,124,343	8,834,320	8,720,068	8,498,234	9,043,810	9,676,662	10,514,445	10,231,711	10,380,368
TOTAL CAPITAL ASSETS	12,517,469	12,291,397	12,717,502	13,017,777	13,681,265	14,216,685	14,731,343	15,830,766	15,865,248	16,338,437
TOTAL ACCUMULATED DEPRECIATION	(3,383,180)	(3,638,774)	(3,871,599)	(4,131,577)	(4,399,134)	(4,678,907)	(4,982,422)	(5,300,144)	(5,627,260)	(5,958,069)
NET CAPITAL ASSETS	\$ 9,134,289	\$ 8,652,623	\$ 8,845,903	\$ 8,886,200	\$ 9,282,131	\$ 9,537,778	\$ 9,748,921	\$ 10,530,622	\$ 10,237,988	\$ 10,380,368
CAPITAL EXPENDITURES	\$ 555,911	\$ 544,208	\$ 397,976	\$ 197,831	\$ 463,490	\$ 524,226	\$ 514,659	\$ 1,099,423	\$ 34,482	\$ 473,189
DEPRECIATION	\$ 249,117	\$ 260,832	\$ 263,651	\$ 266,730	\$ 267,558	\$ 279,772	\$ 303,516	\$ 317,722	\$ 327,116	\$ 330,809

Source: Respective comprehensive annual financial reports

**CITY OF WOOSTER, OHIO
 WOOSTER COMMUNITY HOSPITAL
 SIGNIFICANT FINANCIAL AND STATISTICAL INFORMATION
 LAST TEN YEARS**

**Schedule 5.6
 Business-type Services
 (accrual basis of accounting)**

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
ADMISSIONS	5,700	5,707	5,630	5,313	5,802	6,023	5,892	6,089	5,962	6,228
PATIENT DAYS:										
Adult & Peds	21,203	20,643	19,499	14,899	16,130	16,272	15,029	15,613	14,916	15,577
Newborn Days	2,438	2,482	2,544	2,338	2,498	2,565	2,500	2,350	2,366	2,411
Adjusted Patient Days	52,601	53,011	53,067	49,038	50,188	50,762	59,012	66,403	68,386	67,749
AVERAGE LENGTH OF STAY:										
Total	3.7	3.6	3.4	3.2	3.1	3.0	3.6	4.2	4.0	4.1
BIRTHS	1,080	1,066	1,057	988	1,051	1,085	1,114	1,066	1,134	1,151
EMERGENCY DEPARTMENT										
ED Visits	28,764	29,529	31,090	30,951	31,772	33,280	32,272	33,416	34,957	35,056
ED Admits	3,861	4,310	4,542	5,160	5,614	5,870	5,454	5,607	2,498	5,394
RADIOLOGY OUTPATIENT VISITS	45,433	45,478	45,279	43,564	43,530	44,810	44,465	44,943	46,453	47,511
LAB OUTPATIENT PROCEDURES	293,177	300,510	322,212	333,646	347,166	339,684	322,453	312,637	339,392	354,070
SURGERY:										
Inpatient	1,314	1,342	1,484	1,067	1,151	1,078	1,016	986	1,041	1,137
Outpatient	3,941	3,879	3,317	3,087	3,104	2,822	2,877	3,005	3,403	3,439
OUTPATIENT REGISTRATION	96,562	94,942	99,846	99,846	107,992	111,410	113,500	116,003	128,143	134,425
HOME HEALTH ADMISSIONS	871	890	812	796	873	852	935	792	954	1,104
COST PER ADJUSTED DISCHARGE	\$5,864	\$5,993	\$5,840	\$5,992	\$5,872	\$5,750	\$6,160	\$6,633	\$6,727	\$7,228
TOTAL FTE'S (Hospital including Home Health and Contract)	699.7	711.9	701.2	701.2	704.5	722.6	760.6	778.0	801.7	831.7

Source: Wooster Community Hospital Monthly Board Reports

**CITY OF WOOSTER
WAYNE COUNTY, OHIO**

Independent Auditors' Reports on
Internal Controls and Compliance
and Schedule of Expenditures of Federal Awards

December 31, 2016

TABLE OF CONTENTS

Independent Auditors' Report on Internal Control over Financial Reporting
and on Compliance and Other Matters Based on an Audit of Financial
Statements Performed in Accordance with *Government Auditing Standards*.....1 – 2

Independent Auditors' Report on Compliance for Each Major Federal Program;
Report on Internal Control Over Compliance; and Report on the Schedule of
Expenditures of Federal Awards Required by the Uniform Guidance.....3 – 4

Schedule of Expenditures of Federal Awards.....5

Schedule of Findings and Questioned Costs.....6

Summary Schedule of Prior Audit Findings7

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

City Council
City of Wooster
538 North Market Street
Wooster, Ohio 44691

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Wooster, Ohio (the "City") as of and for the year ended December 31, 2016 and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 30, 2017.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio
June 30, 2017

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR
EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL
OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES
OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE**

City Council
City of Wooster
538 North Market Street
Wooster, Ohio 44691

Report on Compliance for Each Major Federal Program

We have audited the City of Wooster, Ohio's (the "City") compliance with the types of compliance requirements described in the *OMB Circular Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2016. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

Opinion on Each Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2016.

Report on Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated June 30, 2017, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio
June 30, 2017

**CITY OF WOOSTER
WAYNE COUNTY, OHIO
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2016**

Grant Agency/Project Title	Grant Identification Number	CFDA Number	Expenditures
FEDERAL ASSISTANCE:			
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			
Passed through the State of Ohio Development Services Agency:			
Community Development Block Grants			
Community Housing Impact and Preservation Program	A-C-14-2EQ-1	14.228	\$ 245,782
Community Development Grant Program	A-F-14-2EQ-1	14.228	2,500
Community Development Grant Program	A-F-15-2EQ-1	14.228	<u>52,032</u>
Total Community Development Block Grants			300,314
Home Investment Partnership Program			
Community Housing Impact and Preservation Program	A-C-14-2EQ-2	14.239	127,043
Total U.S. Department of Housing and Urban Development			<u>427,357</u>
U.S. DEPARTMENT OF JUSTICE BUREAU OF JUSTICE ASSISTANCE			
Passed through the State of Ohio Department of Public Safety:			
Edward Byrne Memorial Justice Assistance Grant	2015-JG-A02-6030	16.738	26,944
U.S. DEPARTMENT OF TRANSPORTATION			
Passed through the Ohio Department of Transportation			
Federal Highway Administration			
Highway Planning and Construction - Way - Spruce Street Resurfacing	E130372 PID92617	20.205	62,686
Highway Planning and Construction - Way - Madison Avenue Resurfacing	E130372 PID92617	20.205	42,546
Highway Planning and Construction - South Market Street Resurfacing	E130372 PID92617	20.205	101,107
Highway Planning and Construction - North Market Street Resurfacing	E130372 PID92617	20.205	67,540
Highway Planning and Construction - Mechanicsburg Road Resurfacing	E130372 PID92617	20.205	245,892
Highway Planning and Construction - Safe Routes to Schools (Parkview)	E111369 PID92070	20.205	40,341
Highway Planning and Construction - SR 585 Way	E090(424) PID86127	20.205	70,794
Highway Planning and Construction - Friendsville Road Way	E100(731) PID 88994	20.205	13,751
Total U.S. Department of Transportation			<u>644,657</u>
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed through the Ohio Department of Health:			
National Bioterrorism Hospital Preparedness Program	07760042RP0310	93.889	6,518
Total U.S. Department of Health and Human Services			<u>6,518</u>
Total Federal Expenditures			<u>\$ 1,105,476</u>

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City of Wooster, Wayne County, Ohio, and is presented on the cash basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements. The City has elected not to use the 10 percent de minimis indirect cost rate allowed under Uniform Guidance.

Section I – Summary of Auditors’ Results

Financial Statements

Type of auditors’ report issued:	Unmodified
Internal control over financial reporting:	
• Material weakness(es) identified?	None noted
• Significant deficiency(ies) identified not considered to be material weakness(es)?	None noted
Noncompliance material to financial statements noted?	None noted

Federal Awards

Internal control over major programs:	
• Material weakness(es) identified?	None noted
• Significant deficiency(ies) identified not considered to be material weakness(es)?	None noted
Type of auditors’ report issued on compliance for major programs:	Unmodified
Any audit findings that are required to be reported in accordance with 2 CFR 200.516(a)?	None noted
Identification of major programs:	
CFDA 20.205 – Highway Planning and Construction	
Dollar threshold to distinguish between Type A and Type B programs:	\$750,000
Auditee qualified as low-risk auditee?	Yes

Section II – Financial Statement Findings

None noted

Section III – Federal Awards Findings and Questioned Costs

None noted

Section IV – Summary Schedule of Prior Audit Findings

2015-001: Significant Deficiency – Financial Reporting/Audit Adjustments

Audit adjustments were necessary to correct amounts reported as intergovernmental receivables and reclassification of components of governmental fund balances.

Status: Corrected.

2015-002: Significant Deficiency – Cash Management over the Community Development Block Grants

The City did not have a proper documented process established to ensure cash draws for specific projects could be identified with the specific project disbursements during the audit period for the Community Development Block Grant.

Status: Corrected.





Dave Yost • Auditor of State

CITY OF WOOSTER

WAYNE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED
OCTOBER 3, 2017