



**THE COMPREHENSIVE  
ANNUAL FINANCIAL REPORT**

*for the fiscal year ended December 31, 2005*

**Wooster, Ohio**

**2005**

**CITY OF WOOSTER, OHIO  
Comprehensive Annual Financial Report  
For the year ended December 31, 2005**

Prepared by Finance Department

CITY OFFICIALS  
As of January 1, 2006

MAYOR

James A. Howey  
Third Term Expires 12-31-07

CITY COUNCIL

Judi Mitten  
President  
First Term Expires 12-31-07  
Eighteenth year of service

Mindy Cavin  
Term Expires 12-31-07  
First Term - Ward 1

Robert Breneman  
Term Expires 12-31-07  
Third Term – At Large

Keith Topovski  
Term Expires 12-31-09  
First Term – Ward 2  
Second Year of Service

Jon Ulbright  
Term Expires – 12-31-09  
Second Term – At Large  
Seventeenth year of service

David Silvestri  
Term Expires 12-31-07  
First Term - Ward 3

Jon Ansel  
Term Expires 12-31-09  
First Term - At Large

Jeff Griffin  
Term Expires 12-31-09  
First Term - Ward 4  
Fourth Year of Service

DIRECTOR OF FINANCE

Andrei A. Dordea, CPA – 3 years of service

DIRECTOR OF LAW

Richard Benson – 15 years of service

DIRECTOR OF ADMINISTRATION

Michael Sigg – 6 years of service

WOOSTER COMMUNITY HOSPITAL ADMINISTRATOR

William Sheron - 11 years of service

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James A. Howey  
Mayor

Andrei A. Dordea, CPA  
Director of Finance

Finance Department  
PO Box 1128  
Wooster, OH 44691  
(330) 263-5225

## CITY OF WOOSTER

May 19, 2006

City Council and Citizens of Wooster  
Wooster, Ohio

### **The Comprehensive Annual Financial Report**

The Comprehensive Annual Financial Report (CAFR) of the City of Wooster (the City) for the fiscal year ended December 31, 2005, is hereby submitted. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City's management. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the City. Disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included. The reader is encouraged to review the contents of Management's Discussion and Analysis which begins on page 15.

The CAFR is presented in three sections: introductory, financial, and statistical. The introductory section includes this transmittal letter, our organization chart, and a list of principal officials and Certificate of Achievement for Excellence in Financial Reporting. We have included in the transmittal letter a financial ratio and statistical overview of the city based on entity-wide financial reporting. The financial section includes, under the Governmental Accounting Standard Board Statement No. 34 as amended, the Report of Independent Accountants, the Management Discussion and Analysis, the basic financial statements, required supplementary information, and the combining and individual fund financial statements. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis.

The City is located in the north central part of the State of Ohio, within the boundaries of Wayne County of which it is the county seat. The City is a home rule municipal corporation under the laws of the State of Ohio and, as such, operates under its own charter. The current charter was adopted in 1972 and has undergone two amendments since that time. The city government consists of a Mayor, a seven-member Council and a Council President. All of these officials are elected for four-year terms. The Mayor, three Council members and the Council President are elected on an at-large basis. The four remaining Council members are elected from their respective wards within the City.

For financial reporting purposes, the City includes in this report all funds, agencies, boards, and commissions that are controlled by, or dependent on, the City legislative branch. "Controlled by" or "dependent on" the City is determined on the basis of budget adoption, taxing authority, outstanding debts secured by revenues or general taxing authority of the City, and/or the City's obligation to fund any deficits that may occur.

The City provides a full range of municipal services contemplated by its charter. These services include police, fire, health care, recreation programs (including parks), transportation programs, water and water pollution control programs, planning and zoning, and general administrative services.

**Local Economy**

The Economic Segment Mix and The Change of Economic Segment Mix as Measured by Total Income Tax Receipts for the Tax Years 1999 through 2005

	1999	2000	2001	2002	2003	2004	2005	Change% 99/05
Industrial	45.9%	39.1%	36.9%	34.2%	33.0%	31.6%	28.2%	-38.6%
Construction	3.9	4.4	4.8	4.9	4.7	4.1	4.1	5.4
Retail	8.8	9.0	9.3	8.6	9.0	8.6	9.1	3.5
Oil	1.6	1.9	2.0	2.2	2.3	2.4	2.8	76.3
Services	9.2	10.1	10.6	11.1	12.0	11.7	12.3	33.9
Education/Govt.	11.1	13.3	14.6	17.4	17.8	18.5	18.0	62.5
Financial	4.3	4.3	4.3	3.9	4.3	4.6	5.0	16.0
Restaurants	1.8	2.1	2.2	2.2	2.3	2.0	2.2	23.9
Medical	7.0	8.4	9.0	7.1	7.1	7.1	8.2	16.6
Miscellaneous	6.3	7.4	6.4	8.4	7.5	9.5	10.1	59.7
% Chg. in \$ by Yr.	14.59%	-11.14%	0.79%	1.77%	-0.63%	2.64%	3.39%	

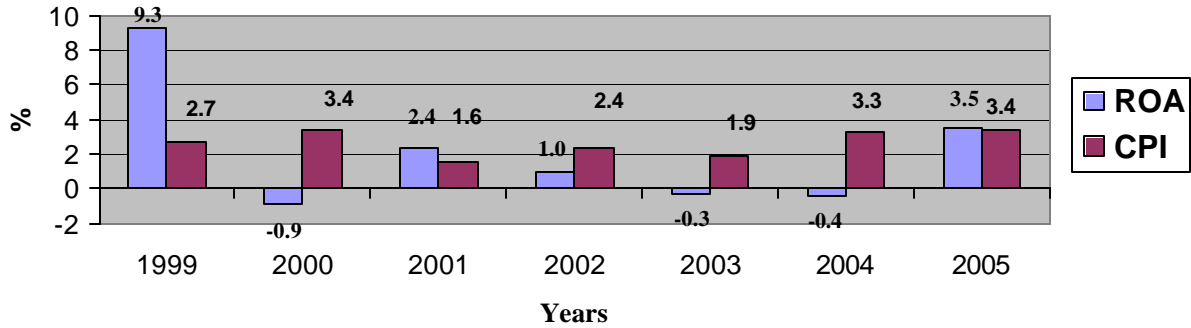
The chart displayed above demonstrates past economic trends in the community and provides indications of possible future trends. The Industrial segment continues to lead our economy. Through economic diversification, the City has become less reliant on the industrial sector. We view this trend as positive and expect this pattern to continue. We anticipate, as indicated by the strength of the construction segment and building permits issued during the last three years, future economic expansion. The significant dollar permits issued in 2005 were: Wooster Community Hospital \$17.5 million (new medical building); The College of Wooster \$12 million (renovation); United Titanium \$4 million (addition); Frito Lay \$3.6 million (addition); AM Rodriguez Associates Inc \$2 million (multi-family housing); Wooster Republican Printing \$1.75 million (addition/alteration); City of Wooster \$1.2 million (Water Pollution Control plant expansion); Luk Ohio Inc. \$1.2 million (new construction); AM Rodriguez Associates Inc \$1 million (multi-family housing); Luk Ohio Inc. \$900,000 (addition); Unitarian Universalist Church \$617,000 (new—church); Lightning Rod Mutual Insurance \$600,000(new construction); Franchise Loan Receivables \$532,000 (restaurant renovation).

**Financial Management Initiatives**

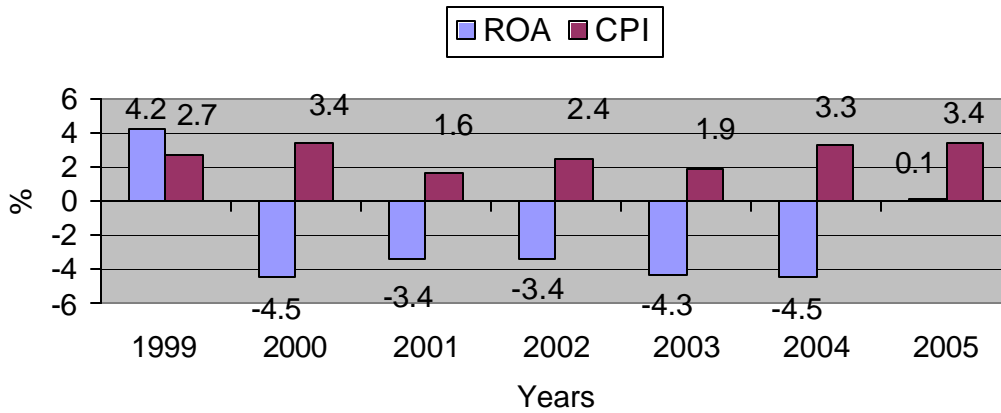
On January 17, 1995, and amended in 1999, Council passed and the Mayor approved new financial policies for the governmental funds of the City. In part, the ordinance states: (1) The governmental funds shall be budgeted to have a rate of return on all assets greater than or equal to the rate of inflation; (2) Council will not provide new services unless new revenue is available or there is a cost reduction in another service; (3) By 1999, the General Fund shall have an unencumbered cash balance of at least 60 days of expenditures, but no more than 240 days; (4) By 2001, the Capital Improvements Fund shall have a cash balance at least equal to the value of the annual depreciation of the governmental fund assets; and, (5) If the General Fund cash exceeds the 240 day requirement and the Capital Improvements Fund cash requirement is achieved and the return on assets in the governmental funds is greater than the rate of inflation Council will lower either the property tax rate or the income tax rate.

GASB Statement No. 34 financial reporting requirements facilitate monitoring actual results with these City policies. Our positions on each measurable point as of December 31 are presented in the following graphs:

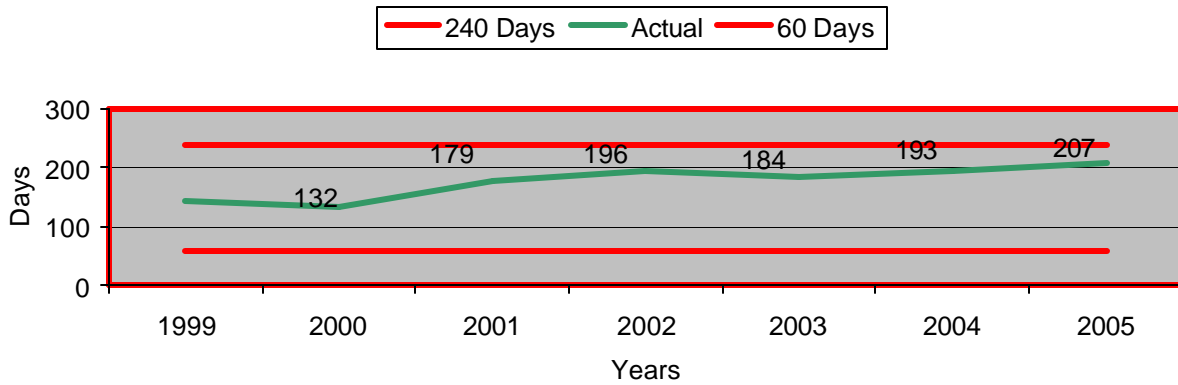
### Total Return on Assets (Governmental Operations) vs CPI



### Return on Assets From Operations (Governmental Operations) vs CPI

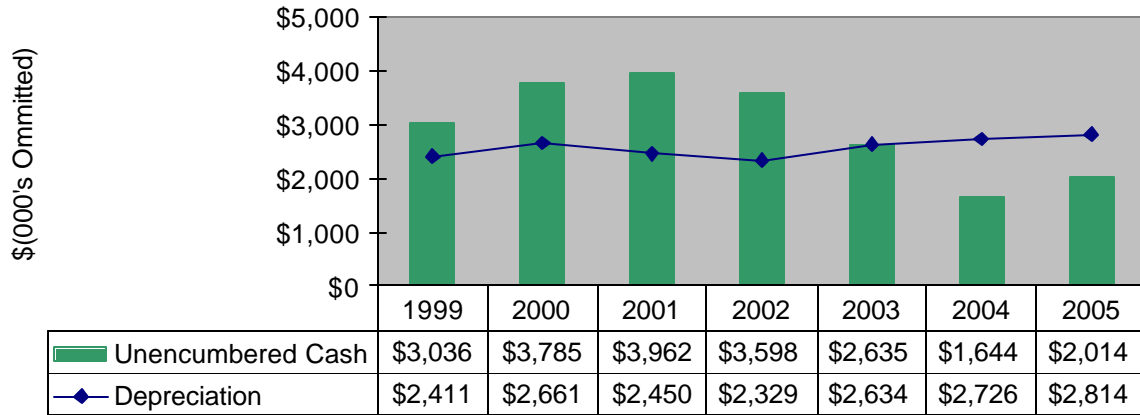


### Days in Unencumbered General Fund Cash





## Unencumbered Cash Balance (Capital Improvement Fund) to Annual Depreciation (Governmental Activities)



### **Risk Management**

The City is self-insured for general liability for \$25,000 per occurrence. No material losses are anticipated.

An Insurance Claims Board consisting of the Directors of Administration, Law and Finance has been established to review and settle all claims of less than \$5,000.

All full-time employees are provided with traditional health care insurance that covers hospitalization and major medical expenses within specified limits. The plan is self-funded by the City and administered by a third-party administrator. The City pays the administrator a monthly fixed fee for various claim administration services on a per enrolled employee basis.

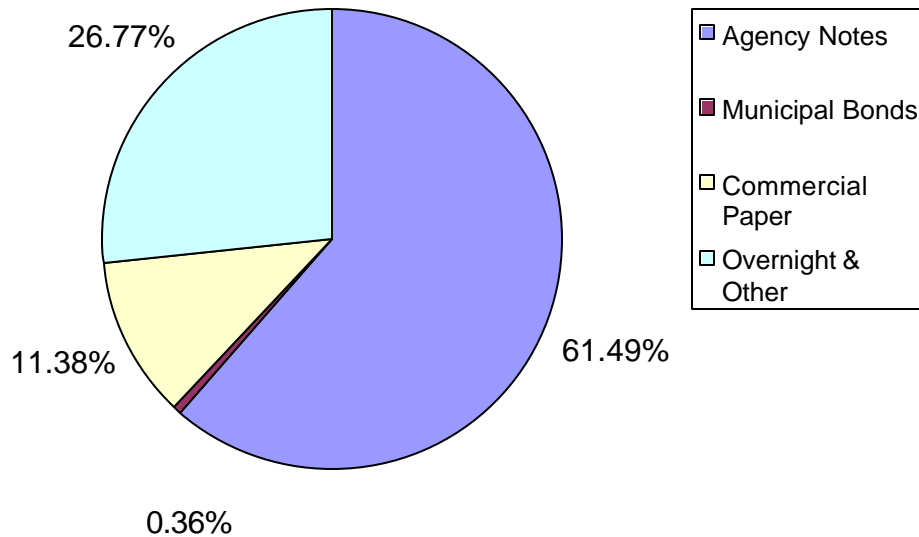
The City pays all claims. The third-party administrator submits weekly preliminary check registers for all processed claims. The City issues payment to the plan administrator who in turn issues individual claim checks.

The City carries stop-loss insurance against catastrophic losses. The premiums for these coverages are billed monthly by the third-party administrator on a per enrolled employee basis.

### **Cash Management**

As of December 31, 2005, the City of Wooster had approximately \$95 million in cash and investments. Through a series of contractual agreements, all but a small amount of cash is invested at all times. The weighted average length of maturity of these investments was approximately 346 days with a weighted yield to maturity of 3.52%. The allocation of these investment resources is included in the following chart.

## Allocation of Investment Resources



### **Certificate of Achievement**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Wooster, Ohio, for its comprehensive annual financial report for the fiscal year ended December 31, 2004. This was the twenty-fifth consecutive year that the government has received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

### **Independent Audit**

Rea & Associates, Inc., has audited the financial statements and related notes of the City of Wooster. As stated in the auditor's report, the audit was conducted in accordance with Generally Accepted Government Auditing Standards, and included a financial compliance evaluation as well as a review of internal accounting controls. See page 13 of the Financial Section of this report for their unqualified opinion.

### **Acknowledgements**

The preparation of this report would not have been possible without the dedicated and efficient services of the Finance Department, and the various managers, directors, and employees who contributed to this report. Our sincere appreciation is given not only for the preparation of this report, but also for the efforts expended throughout the year. A special thanks is extended to members of City Council for their support in managing the affairs of the City.

We would also like to take this opportunity to recognize Keith Boyle and Eileen Brodie. Keith, who was Deputy Director of Finance here for 25 years, retired from the City in December 2005. We greatly appreciate Keith's leadership, vision and determination to make the Finance Department, as well as the City of Wooster, the very best it could be. Eileen, who retired in February 2006 with 25 years of service, spent the majority of her career managing the City's software programs. Her skills, dedication, professionalism, and optimistic attitude made our jobs and our lives immeasurably better. We thank you both for all you have done for us.

Respectfully submitted,



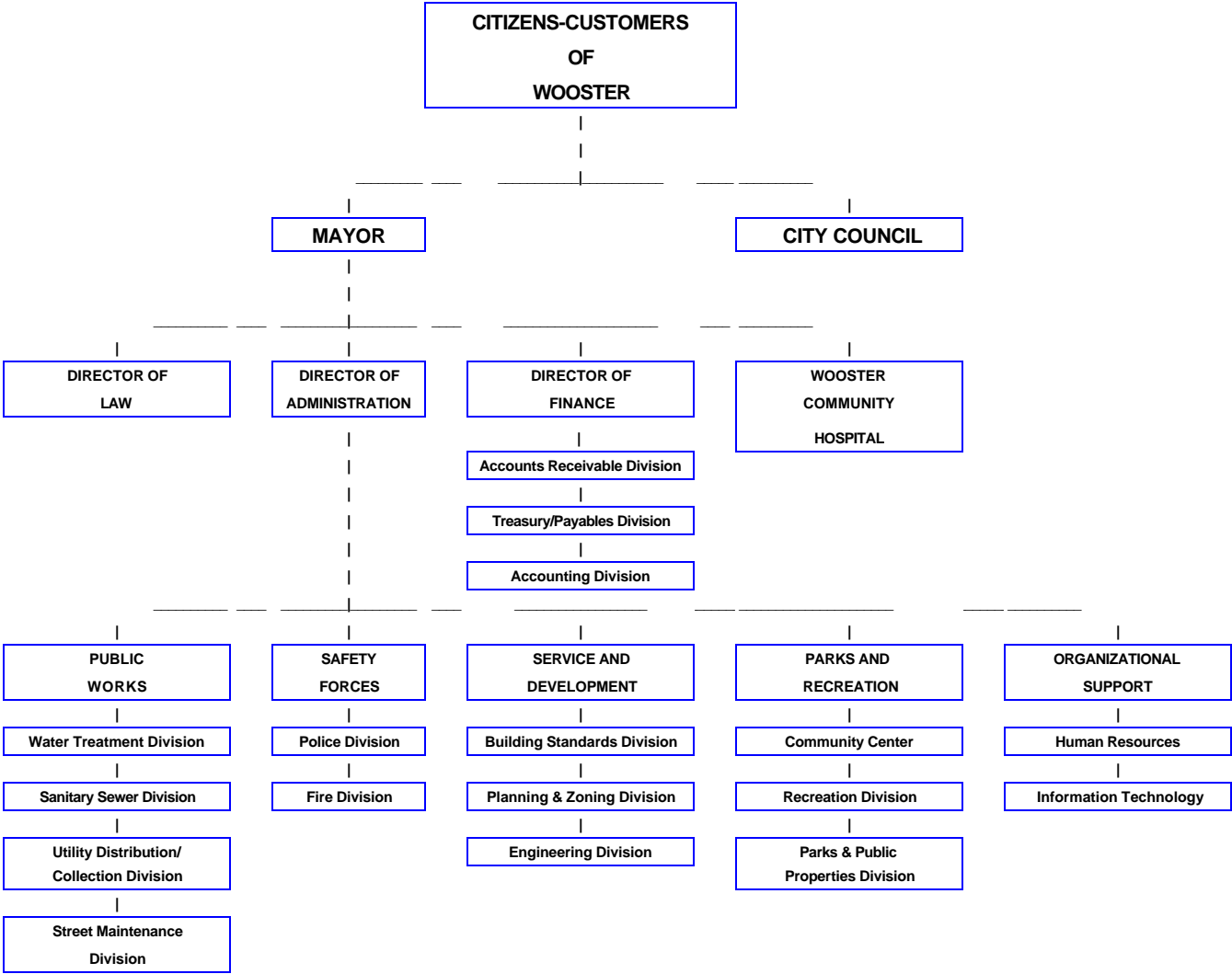
James A. Howey  
Mayor



Andrei A. Dordea, CPA  
Director of Finance

**CITY OF WOOSTER, OHIO  
ORGANIZATION CHART**

As of December 31, 2005



# Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Wooster,  
Ohio

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
December 31, 2004

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



*Carla E. Perry*

President

*Jeffrey R. Emer*

Executive Director

The logo for Rea & Associates, Inc. features a teal-colored graphic on the left side, consisting of a vertical bar and a curved shape. To the right of this graphic, the company name "Rea & Associates, Inc." is written in a large, black, serif font. Below the company name, the text "ACCOUNTANTS AND BUSINESS CONSULTANTS" is written in a smaller, black, all-caps, sans-serif font. The entire logo is set against a white background with horizontal lines above and below the text.

# Rea & Associates, Inc.

ACCOUNTANTS AND BUSINESS CONSULTANTS

May 19, 2006

To the Honorable Mayor and City Council  
City of Wooster  
Wayne County, Ohio

## INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Wooster, Wayne County, Ohio, as of and for the year ended December 31, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Wooster's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Wooster, Wayne County, Ohio, as of December 31, 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 19, 2006, on our consideration of the City of Wooster's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and the budgetary comparison information are not a required part of the basic financial statements but are supplementary information required by the accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

The accompanying introductory and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

*Rea & Associates, Inc.*

**CITY OF WOOSTER, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

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MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis (MD&A) of the City of Wooster's financial performance provides an overview of the City's financial activities for the fiscal year ended December 31, 2005. Descriptions and definitions follow the highlights below. Please read the MD&A in conjunction with our letter of transmittal, which begins on page 5, and the City's basic financial statements, which begin immediately following the MD&A.

FINANCIAL HIGHLIGHTS

- The City's net assets (total assets minus total liabilities) increased \$12.40 million as a result of this year's operations.
- The City-wide total return on assets was 4.88%.
- Total expenses of all City services was \$99.56 million in 2005 compared to \$95.72 million in 2004.
- Net assets of our business-type activities increased by \$10.24 million. Of these amounts Wooster Community Hospital net assets increased \$8.59 million while the City's utility service and economic development funds net assets increased by \$1.65 million.
- The return on total assets for the business-type activities was 5.34% with the Hospital returning 6.85% on its total assets and the City's utility and economic development services returning 2.48%.
- Net assets of the governmental activities increased by \$2.16 million. The return on total assets for the governmental activities was 3.47%.
- The capital improvements fund ended the year with a cash balance of \$2.72 million. Depreciation expense for all governmental capital assets for 2005 was \$2.81 million. The City budgeted \$7.38 million (including carry-over projects) from the capital improvements fund (for governmental capital projects) in 2005.
- Net governmental capital assets increased by \$.76 million in 2005.

USING THIS ANNUAL REPORT

The major portion of this annual report consists of a series of financial statements and explanatory notes. The Statement of Net Assets and the Statement of Activities (on pages 27 and 28 & 29) provide information about the services provided by the City of Wooster as a whole and present a longer-term view of the City's finances. Fund financial statements start on page 30. For governmental activities, these statements demonstrate how these services were financed in the short term as well as what remains for future spending. Individual fund financial statements also report the City's operations in more detail than the government-wide statements.

Reporting the City as a Whole

The Statement of Net Assets and the Statement of Activities

One of the most important questions asked about the City's finances is "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. Recognition of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.



**CITY OF WOOSTER, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

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These two statements report the City's *net assets* and changes in them. We can think of the City's net assets, the difference between assets (what the citizens own) and liabilities (what the citizens owe) as one way to measure the City's financial health, or *financial position*. Over time, *increases or decreases* in the City's net assets are one indicator of whether its *financial health* is improving or deteriorating. We also must consider other nonfinancial factors, however, such as changes in the City's property tax base, income tax base, and the condition of the City's capital assets (roads, buildings, water and sewer lines) to assess the *overall health* of the City. Each factor is important to sustaining levels of service.

In the Statement of Net Assets and the Statement of Activities, we divide the City into two kinds of activities:

- **Governmental activities:** most of the City's basic services are reported here, including the police, fire, street maintenance, parks and recreation, and general administration (City Council, Mayor and Clerk of Council, Director of Administration, Law, Finance, Engineer and Information Technology). Income taxes, property taxes, state and federal grants, and several user fees finance most of these activities.
- **Business-type activities:** water, sanitary sewer, storm drainage, trash collection, and hospital services are reported here. The City charges fees to its customers to cover the cost of these services.

#### Reporting the City's Most Significant Funds

##### Fund Financial Statements

Our analysis of the City's major governmental activities begins on page 21. The fund financial statements begin on page 30 and provide detailed information about the most significant funds-not the City as a whole. Some funds are required to be established by State law. However, City Council establishes many other funds to help it control and manage money for particular purposes (e.g., Economic Development Capital Improvements Fund) or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money (e.g., grants received from the U.S. Department of Housing and Urban Development). The City's three categories of funds, governmental, proprietary and fiduciary, use different accounting techniques.

*Governmental funds:* Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the City's general government operations and the basic services it provides. Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. We describe the relationship (or differences) between governmental *activities* (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds in a reconciliation beside the fund financial statements.

*Proprietary funds:* When the City charges customers for the full cost of the services it provides whether to outside customers or to other units of the City, these services are reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Assets and the Statement of Activities. In fact, the City's enterprise funds (a component of business-type funds) are the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows, for proprietary funds. We use internal service funds, such as the City's Garage Fund, (the other component of proprietary funds) to report activities that provide supplies and services to the City's other programs and activities.

**CITY OF WOOSTER, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

*Fiduciary funds:* Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources are not available to support the City's own programs. The City of Wooster has only agency funds to report within the Fiduciary Fund category. Agency funds are reported on the accrual basis and present a statement of assets and liabilities and a statement of changes in assets and liabilities.

**THE CITY AS A WHOLE**

The City's combined net assets increased from \$206.64 million to \$219.03 million. Our analysis below focuses on the assets, liabilities and net assets (Table 1) and changes in net assets (Table 2) of the City's governmental and business-type activities.

**Table 1**

Net Assets (in thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2005	2004	2005	2004	2005	2004
Current Assets	\$ 25,215	\$ 22,587	\$ 91,613	\$ 96,024	\$116,828	\$118,611
Noncurrent receivables	2,612	2,735	639	693	3,251	3,428
Net capital assets	34,414	33,651	99,580	83,756	133,994	117,407
Total assets	62,241	58,973	191,832	180,473	254,073	239,446
Current Liabilities	(7,079)	(5,910)	(14,595)	(12,888)	(21,674)	(18,798)
Noncurrent liabilities	(4,184)	(4,242)	(9,183)	(9,771)	(13,367)	(14,013)
Total liabilities	(11,263)	(10,152)	(23,778)	(22,659)	(35,041)	(32,811)
Net Assets						
Invested in capital assets, net of debt	29,806	29,713	90,273	73,428	120,079	103,141
Restricted	8,705	7,648	1,535	1,852	10,240	9,500
Unrestricted (deficit)	12,467	11,460	76,246	82,534	88,713	93,994
Total net assets	\$ 50,978	\$ 48,821	\$168,054	\$157,814	\$219,032	\$206,635

Unrestricted net assets of governmental activities, the portion of net assets that can be used to finance day-to-day governmental operations (without constraints established by debt covenants, enabling legislation, or other legal requirements), increased 8.79% from \$11.46 million at December 31, 2004 to \$12.47 million at December 31, 2005. Restricted net assets, those restricted mainly for capital projects and special purposes such as street cleaning or maintenance, increased 1.06 million (13.82%). Investment in governmental capital assets net of related debt increase by \$.09 million (.03%).

The net assets of our business-type activities increased by \$10.24 million or 6.49% (\$157.81 million to \$168.05 million) in 2005. The majority of this was in the hospital fund which increased by \$8.59 million. The City is required to use these net assets for sustaining services of the water, sanitary sewer, storm sewer and hospital funds.

**CITY OF WOOSTER, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

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Financial Ratios  
(dollars in thousands)

The following Financial Ratios may be used to assess the financial stability of the City over an extended period of time. The City has adopted guidelines regarding return on assets as discussed under the Governmental Activities section and the Business-type Activities section.

"Working Capital" balances demonstrate the continuing ability to finance operations with cash. The relative stability of the "current ratio" and the "liabilities to net assets" demonstrate the fact that the City has not financed its working capital with an increasing proportion of debt.

"Working Capital" is the amount by which current assets exceed current liabilities. The "Current Ratio" compares current assets to current liabilities and is an indicator of the ability to pay current obligations.

Working Capital (\$ in thousands)	1999	2000	2001	2002	2003	2004	2005
Entity Wide Summary	\$ 70,927	\$ 79,564	\$ 87,483	\$ 92,021	\$ 98,878	\$ 99,549	\$ 95,154
Governmental	\$ 16,706	\$ 16,839	\$ 17,255	\$ 16,365	\$ 17,089	\$ 16,413	\$ 18,136
Business-type	\$ 54,221	\$ 62,725	\$ 70,228	\$ 75,656	\$ 81,789	\$ 83,136	\$ 77,018

Current Ratio	1999	2000	2001	2002	2003	2004	2005
Entity Wide Summary	4.74	5.02	4.86	4.52	5.77	6.30	5.39
Governmental	4.29	4.12	3.93	3.03	3.31	3.78	3.56
Business-type	4.91	5.36	5.21	5.19	7.14	7.45	6.28

"Liabilities to Net Assets" indicates the extent of borrowing.

Liabilities to Net Assets	1999	2000	2001	2002	2003	2004	2005
Entity Wide Summary	22%	21%	22%	21%	18%	16%	16%
Governmental	18%	21%	22%	22%	24%	21%	22%
Business-type	24%	21%	22%	20%	16%	14%	14%

**CITY OF WOOSTER, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

"Return on Assets (ROA) from Operations" illustrates to what extent there will be sufficient funds from normal operations to replace assets in the future.

ROA from operations	1999	2000	2001	2002	2003	2004	2005
Entity Wide Summary	4%	5%	3%	3%	2%	1%	3%
Governmental	4%	-4%	-3%	-3%	-4%	-4%	0%
Business-type	4%	8%	4%	4%	4%	3%	4%

"Total Return on Assets" includes all operating and non-operating revenues and expenses.

Total Return on Assets	1999	2000	2001	2002	2003	2004	2005
Entity Wide Summary	9%	5%	5%	6%	3%	3%	5%
Governmental	9%	-1%	2%	2%	0%	0%	3%
Business-type	8%	7%	6%	7%	5%	4%	5%

"Capital Asset Change" from previous year indicates whether the City of Wooster financially maintains infrastructure, buildings and equipment for future generations.

Capital Asset Change	1999	2000	2001	2002	2003	2004	2005
Entity Wide Summary	6%	0%	3%	5%	6%	3%	14%
Governmental	7%	-1%	-1%	1%	4%	0%	2%
Business-type	6%	0%	5%	7%	7%	5%	19%

"Days in Receivable" determines how many days it takes to collect amounts billed to customers.

Days In Receivable	1999	2000	2001	2002	2003	2004	2005
Entity Wide Summary	65	67	58	60	67	70	69
Governmental	91	102	97	109	111	126	123
Business-type	57	58	48	50	57	59	58

"Personal Services to Total Costs" measures the percentage of personal service costs to total cost.

Personal Service %	1999	2000	2001	2002	2003	2004	2005
Entity Wide Summary	56%	54%	53%	56%	59%	60%	60%
Governmental	63%	61%	63%	60%	60%	61%	59%
Business-type	53%	52%	50%	54%	58%	60%	60%

**CITY OF WOOSTER, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

Table 2

Changes in Net Assets (in thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2005	2004	2005	2004	2005	2004
Program revenues:						
Charges for Services	\$ 1,569	\$ 1,271	\$ 87,926	\$ 83,572	\$ 89,495	\$ 84,843
Operating Grants and Contributions	2,165	2,016	495	337	2,660	2,353
Capital Grants and Contributions	1,361	1	-	158	1,361	159
General revenues:						
Income Taxes (net of refunds)	8,922	8,396	-	-	8,922	8,396
Property Taxes	2,278	2,087	-	-	2,278	2,087
Other Taxes	657	703	-	-	657	703
Grants and Contributions	1,603	1,833	-	-	1,603	1,833
Interest and Investment Earnings	532	319	2,179	1,187	2,711	1,506
Other revenues	328	237	134	198	462	435
Total Revenues:	19,414	16,863	90,734	85,452	110,148	102,315
Governmental program expenses including indirect expenses:						
Safety Services	9,912	9,691	-	-	9,912	9,691
Health and Social Services	138	132	-	-	138	132
Leisure Services	2,320	2,227	-	-	2,320	2,227
Environment and Development	1,062	1,160	-	-	1,062	1,160
Transportation Services	3,220	3,000	-	-	3,220	3,000
Administrative Services	128	726	-	-	128	726
Interest on Long Term Debt	137	177	-	-	137	177
Business-type services:						
Wooster Community Hospital	-	-	72,244	68,620	72,244	68,620
Water	-	-	4,328	3,977	4,328	3,977
Water Pollution Control	-	-	4,404	4,405	4,404	4,405
Storm Drainage	-	-	751	778	751	778
Refuse Collection	-	-	904	829	904	829
CDBG development loan	-	-	7	-	7	-
Total expenses	16,917	17,113	82,638	78,609	99,555	95,722
Excess (deficiency) before transfers/special item	2,498	(250)	8,096	6,843	10,594	6,593
Special Item - change in est plant closure costs	-	-	1,803	-	1,803	-
Transfers	(341)	-	341	-	-	-
Change in Net Assets	2,157	(250)	10,240	6,843	12,397	6,593
Net Assets Beginning	48,821	49,071	157,814	150,971	206,635	200,042
Net Assets Ending	\$ 50,978	\$ 48,821	\$ 168,054	\$ 157,814	\$ 219,032	\$ 206,635

**CITY OF WOOSTER, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

Governmental Activities

Table 3 below presents the cost of each of the City's four largest Governmental programs: Safety Services, Transportation Services, Leisure Services, and Environment and Development Services as well as each program's *net* cost (total cost less revenues generated by the activities). The net cost shows the financial burden that was placed on the City's taxpayers by each of these functions. The increase in the net cost demonstrates the inability to recover increased cost of the program under the current revenue policies.

Table 3

Statement of Activities (accrual)

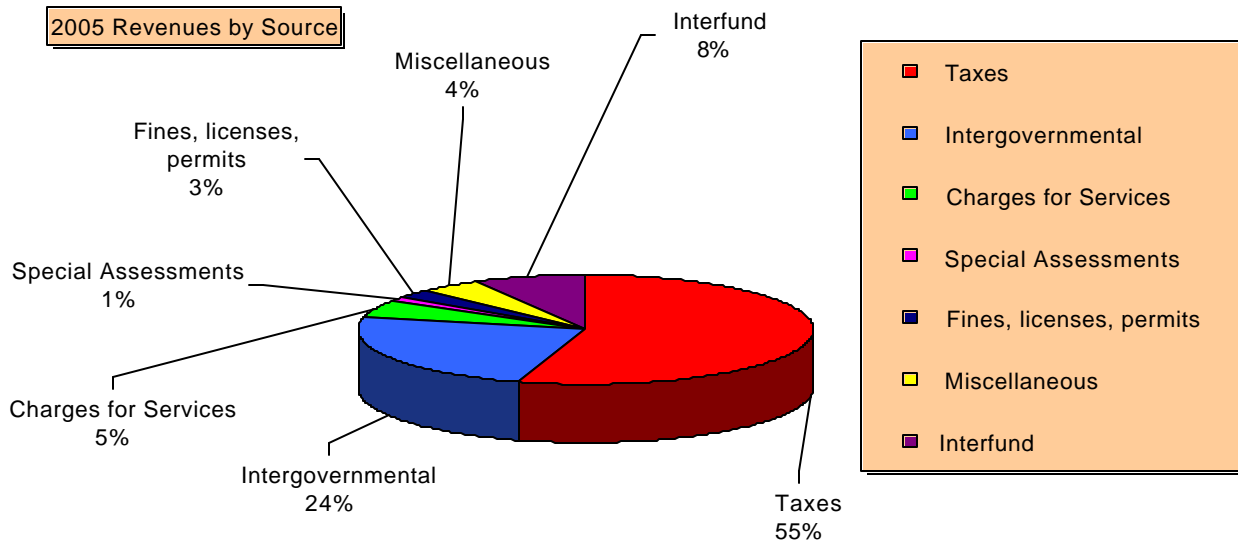
Governmental Activities (in thousands)	Total Cost of Services		Net Cost of Services	
	<u>2005</u>	<u>2004</u>	<u>2005</u>	<u>2004</u>
Safety Services	\$9,912	\$9,691	\$9,183	\$9,260
Transportation Services	3,220	3,000	293	1,488
Leisure Services	2,320	2,227	1,839	1,773
Environment and Development Services	1,062	1,160	349	460

Statement of Revenues, Expenditures and Changes in Fund Balances (modified accrual)  
Governmental Funds

Information below compares revenues and expenditures for all governmental fund types for 2004 and 2005.

(in thousands)

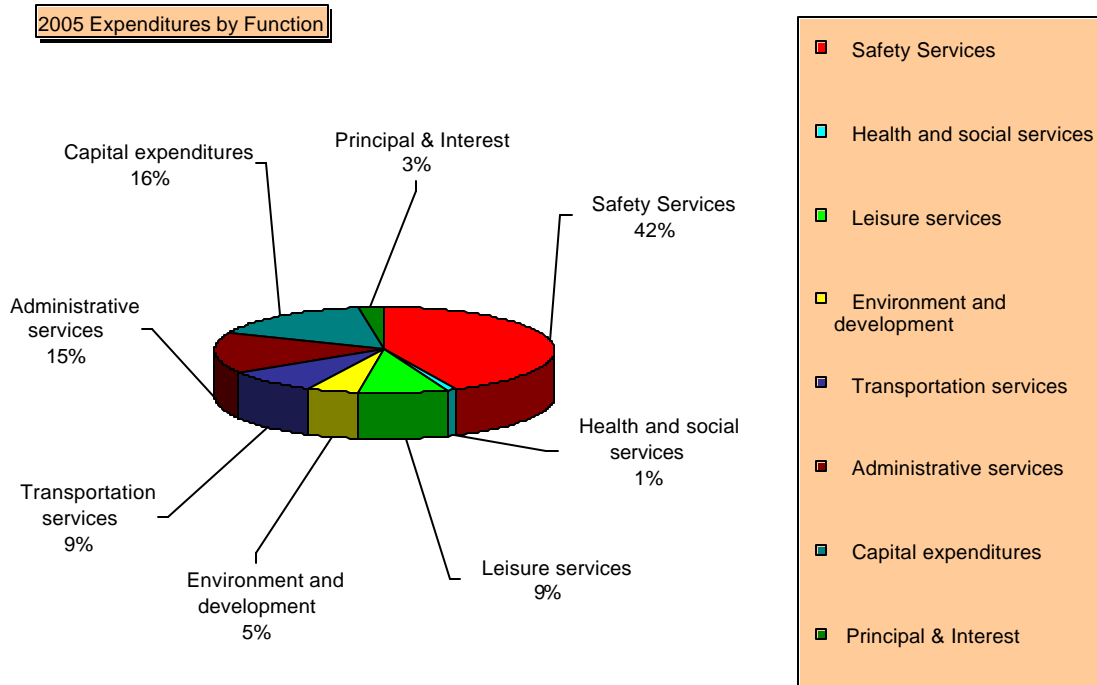
<u>Revenues by Source:</u>	<u>2005</u>	<u>2004</u>	<u>% Change</u>
Taxes	\$11,298	\$11,009	2.6
Intergovernmental	4,922	3,401	44.7
Charges for Services	1,073	789	36.0
Special Assessments	242	220	10.0
Fines, licenses, permits	588	587	0.2
Miscellaneous	834	536	55.6
Interfund	1,657	1,258	31.7
Total Revenues	<u>\$20,614</u>	<u>\$17,800</u>	15.8



**CITY OF WOOSTER, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

(in thousands)

<u>Expenditures by Function:</u>	<u>2005</u>	<u>2004</u>	<u>% Change</u>
Safety Services	\$8,625	\$8,724	-1.1
Health and social services	138	132	4.5
Leisure services	1,703	1,661	2.5
Environment and development	1,048	1,137	-7.8
Transportation services	1,741	1,853	-6.0
Administrative services	3,075	3,095	0.0
Capital expenditures	3,145	1,895	66.0
Debt service:			
Principal	344	625	-45.0
Interest	167	180	-7.2
<b>Total Expenditures</b>	<b>\$19,986</b>	<b>\$19,302</b>	<b>3.5</b>



**CITY OF WOOSTER, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

Business-type Funds

The City's major Enterprise Funds consist of the Water Fund, the Water Pollution Control Fund, the Storm Drainage Fund, the Hospital Fund and the Refuse Collection Fund. The basic financial statements for the major funds are included in this report. Because the focus on business-type funds is a cost of service measurement or capital maintenance, we have included these funds in Table 4, below, which demonstrates return on ending assets and return on ending net assets.

In November of 1989, Council passed an ordinance that set forth the following policy regarding all enterprise funds user charges (rates).

1. Sufficient revenue must be generated by the charges to ensure high quality service for an indefinite period of time. Therefore, the return on assets must approximate inflation after consideration of gifts, donations, grants and subsidized loans.
2. Sufficient cash flow must be generated by the charges to ensure all expenditures, including debt service, can be paid in a timely manner.

The Water Pollution Control plant will undergo upgrades over the next two years to comply with EPA regulations which will affect us approximately two years from now.

Rates for the Storm Water Utility were increased by 60% in November of 2001, the first adjustment since inception in 1987.

As discussed in Note 15 a special item adjustment increased the Water Fund net assets by \$1,803,575.

Table 4 - Proprietary Funds Statements

(in thousands)	Hospital	Water	Water Pollution Control	Storm Drainage	Refuse	Non-major Enterprise Funds
Total Assets	\$125,308	\$30,009	\$26,388	\$8,931	\$580	\$617
Net Assets	115,210	20,964	24,282	6,543	438	617
Change in Net Assets	8,588	1,840	(569)	411	75	(105)
Return on Ending Total Assets	6.9%	6.1%	-2.2%	4.6%	12.9%	-17.0%
Return on Ending Net Assets	7.5%	8.8%	-2.3%	6.3%	17.1%	-17.0%

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At December 31, 2005 the City had a broad range of capital assets, including police and fire equipment, buildings, park facilities, roads, bridges, and water and sewer lines at a cost of \$253.16 million. (See Table 5). This amount represents a net increase (including additions and deductions) of \$24.73 million, or 10.8%, over last year.



**CITY OF WOOSTER, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

Table 5

Capital Assets at Year-end  
(Net of Depreciation, in thousands)

	Governmental		Business-type		Totals	
	Activities		Activities			
	2005	2004	2005	2004	2005	2004
Land	\$ 2,095	\$ 2,095	\$ 3,042	\$ 2,062	\$ 5,137	\$ 4,157
Buildings	7,008	6,842	68,168	65,246	75,176	72,088
Improvements	61,602	60,673	47,721	45,516	109,323	106,189
Equipment	8,964	8,502	36,956	33,739	45,920	42,241
Construction-in-progress	789	435	16,814	3,318	17,603	3,753
Subtotal	80,458	78,547	172,701	149,881	253,159	228,428
Accumulated Depreciation	(46,044)	(44,896)	(73,121)	(66,125)	(119,165)	(111,021)
Totals	<u>\$ 34,414</u>	<u>\$ 33,651</u>	<u>\$ 99,580</u>	<u>\$ 83,756</u>	<u>\$133,994</u>	<u>\$117,407</u>

The City's 2006 capital budget anticipates a spending level of \$40.58 million for capital projects, exclusive of the hospital. Of this amount, \$18.06 million is budgeted for the water pollution control plant upgrade. The Hospital's 2006 Capital Budget anticipates a capital projects spending level of \$16.08 million. More detailed information about the City's capital assets is presented in Note 7 to the basic financial statements.

**Debt**

At year-end, the City had \$12.90 million in bonds, notes and loans outstanding versus \$14.27 million last year representing a decrease of 9.6% as shown in Table 6 below.

Table 6

Outstanding Debt, at Year-end  
(in thousands)

	Governmental		Business-type		Totals	
	Activities		Activities			
	2005	2004	2005	2004	2005	2004
General obligation bonds and notes, special assessment bonds and notes (backed by the City)	\$3,593	\$ 3,937	\$ 0	\$ 0	\$ 3,593	\$ 3,937
General obligation revenue bonds and notes (backed by specific revenues and the City of Wooster)	0	0	9,307	10,329	9,307	10,329
Totals	<u>\$3,593</u>	<u>\$3,937</u>	<u>\$9,307</u>	<u>\$10,329</u>	<u>\$12,900</u>	<u>\$14,266</u>

At December 31, 2005 the City's general obligation bonds are rated Aa3 by Moody's and A+ by Standard and Poor's. Other obligations include accrued vacation pay and sick leave. More detailed information about the City's long-term liabilities is presented in Note 17 to the basic financial statements.

**CITY OF WOOSTER, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

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**ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The City is a stand-alone community with the nearest large city twenty-five miles distant. The City has in the diversified mix of economic sectors a relatively strong, greater than 28%, industrial sector. Because the community is stand-alone and derives its tax revenue from income taxes, the government budgets are forecast relying on employment conditions. Below is a table that demonstrates the changes in employment of those employers that employed 500 or more individuals as of December 31, 2000. Figures are rounded to the nearest 50.

<u>Employer</u>	<u>Nature of Activity</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>
Worthington Industries	Auto Parts Fabricator	900	850	650	600	550
The County of Wayne	Government	850	850	850	700	850
The City of Wooster	Government/Hospital	600	750	800	850	850
Luk, Inc	Auto Parts Fabricator	750	750	750	850	1,000
College of Wooster	Education	800	550	350	600	600
Rexroth Corporation	Hydraulics					
	Manufacturer	550	550	450	350	n/a
Wal-Mart	Retail	400	550			
				450	550	350
Wooster Brush Company	Manufacturer of					
	Paint Applicators	500	550	600	600	550
Wooster City Schools	Education	<u>600</u>	<u>500</u>	<u>500</u>	<u>450</u>	<u>400</u>
Total of Above		<u>5,950</u>	<u>5,900</u>	<u>5,400</u>	<u>5,550</u>	<u>5,150</u>

In June 2004, Newell Rubbermaid Incorporated closed its Wooster Rubbermaid factory and headquarters as part of the company's restructuring efforts. The company's distribution center remains, employing approximately 100 workers.

**BUDGETS**

The Mayor proposed and Council adopted an original budget for the year 2005, which, if necessary, adjusted rates for any revenues for inflation and other local and statewide economic factors. The target of 60 to 240 days of unencumbered cash in the General Fund is budgeted to be maintained. The variances between the originally adopted budget for the year 2005 and the final budget are caused by amendments to the original appropriation ordinance. (See Note 2.)

**CONTACTING THE CITY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, employees, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. This report is also available on the City's website at [www.woosteroh.com](http://www.woosteroh.com). If you have questions about this report or need additional financial information, contact the Director of Finance, City of Wooster, 538 North Market Street, Wooster, Ohio 44691, (330) 263-5225.



**CITY OF WOOSTER, OHIO**  
**STATEMENT OF NET ASSETS**  
**DECEMBER 31, 2005**

	Governmental Activities	Business-type Activities	Total
<b>ASSETS</b>			
Current assets:			
Equity in city treasury cash	\$ 18,122,392	\$ 75,650,366	\$ 93,772,758
Net receivables	6,935,540	14,223,467	21,159,007
Inventory	157,366	1,223,517	1,380,883
Prepaid expenses	0	515,875	515,875
Total current assets	<u>25,215,298</u>	<u>91,613,225</u>	<u>116,828,523</u>
Noncurrent assets:			
Net receivables	2,612,243	638,905	3,251,148
Capital assets (net of accumulated depreciation):			
Land	2,094,563	3,042,182	5,136,745
Buildings	3,130,583	39,792,999	42,923,582
Improvements/Infrastructure	25,308,566	26,534,032	51,842,598
Equipment	3,090,854	13,397,197	16,488,051
Construction in progress	789,862	16,813,452	17,603,314
Net capital assets	<u>34,414,428</u>	<u>99,579,862</u>	<u>133,994,290</u>
Total noncurrent assets	<u>37,026,671</u>	<u>100,218,767</u>	<u>137,245,438</u>
Total assets	<u>\$ 62,241,969</u>	<u>\$ 191,831,992</u>	<u>\$ 254,073,961</u>
<b>LIABILITIES</b>			
Current liabilities			
Accounts payable	\$ 471,219	\$ 5,602,302	\$ 6,073,521
Accrued wages and benefits	918,283	4,932,511	5,850,794
Other accrued liabilities	11,711	2,535,204	2,546,915
Compensated absences, current	839,792	394,583	1,234,375
Current portion long term debt	1,232,499	1,108,784	2,341,283
Current portion special assessment debt with government commitment	120,909	0	120,909
Unearned revenue	3,485,126	21,200	3,506,326
Total current liabilities	<u>7,079,539</u>	<u>14,594,584</u>	<u>21,674,123</u>
Noncurrent liabilities			
Bonds and notes	2,170,268	8,146,231	10,316,499
Special assessment debt with governmental commitment	985,912	0	985,912
Loans	83,526	51,793	135,319
Compensated absences	944,431	985,102	1,929,533
Total noncurrent liabilities	<u>4,184,137</u>	<u>9,183,126</u>	<u>13,367,263</u>
Total liabilities	<u>11,263,676</u>	<u>23,777,710</u>	<u>35,041,386</u>
<b>NET ASSETS</b>			
Invested in capital assets , net of related debt	29,806,386	90,273,053	120,079,439
Restricted for:			
Capital projects	2,813,803	0	2,813,803
Debt service	2,357,164	0	2,357,164
Hospital donor requirements	0	917,848	917,848
Other purposes	3,534,254	616,951	4,151,205
Unrestricted	<u>12,466,686</u>	<u>76,246,430</u>	<u>88,713,116</u>
Total net assets	<u>50,978,293</u>	<u>168,054,282</u>	<u>219,032,575</u>
Total liabilities and net assets	<u>\$ 62,241,969</u>	<u>\$ 191,831,992</u>	<u>\$ 254,073,961</u>

See accompanying notes to the basic financial statements

CITY OF WOOSTER, OHIO  
 STATEMENT OF ACTIVITIES  
 FOR THE YEAR ENDED DECEMBER 31, 2005

Functions/Programs	Expenses	Indirect Expense Allocation	Program Revenues		
			Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary government</b>					
<b>Governmental activities:</b>					
Safety services	\$ 8,749,815	\$ 1,162,052	\$ 584,566	\$ 144,300	\$ 0
Health and social services	137,883	0	0	0	0
Leisure services	1,963,620	356,700	439,542	41,785	0
Environment and development	993,893	67,840	286,704	426,001	0
Transportation services	2,921,656	298,173	88,124	1,485,713	1,352,729
Administrative services	3,295,215	(3,172,789)	169,724	67,381	8,707
Central services and gifts	408,184	(402,440)	0	0	0
Interest expense	137,075	0	0	0	0
Total governmental activities	<u>18,607,341</u>	<u>(1,690,464)</u>	<u>1,568,660</u>	<u>2,165,180</u>	<u>1,361,436</u>
<b>Business-type activities:</b>					
Wooster Community Hospital	72,156,022	88,476	78,810,733	448,484	0
Water	3,850,244	478,169	3,941,569	0	0
Water pollution control	3,479,577	924,759	3,443,436	0	0
Storm drainage	623,209	127,975	809,835	0	0
Refuse collection	832,615	71,085	913,915	46,845	0
CDBG development loans	6,939	0	6,577	0	0
Total business-type activities	<u>80,948,606</u>	<u>1,690,464</u>	<u>87,926,065</u>	<u>495,329</u>	<u>0</u>
Total primary government	<u>\$ 99,555,947</u>	<u>\$ 0</u>	<u>\$ 89,494,725</u>	<u>\$ 2,660,509</u>	<u>\$ 1,361,436</u>

**General revenues:**

Taxes:	
City income taxes	
Property taxes	
Estate taxes	
Other taxes	
Grants and contributions	
Interest and investment earnings	
Miscellaneous	
Total general revenues	
Change in net assets before transfers and special item	
Transfers	
Special item - change in estimated plant closure cost	
Change in net assets	
Net assets -- beginning (restated, Note1)	
Net assets -- ending	

Net (Expense) Revenue and Changes in Net Assets		
Primary Government		
Governmental Activities	Business-Type Activities	Total
\$ (9,183,001)	\$ 0	\$ (9,183,001)
(137,883)	0	(137,883)
(1,838,993)	0	(1,838,993)
(349,028)	0	(349,028)
(293,263)	0	(293,263)
123,386	0	123,386
(5,744)	0	(5,744)
(137,075)	0	(137,075)
<u>(11,821,601)</u>	<u>0</u>	<u>(11,821,601)</u>
0	7,014,719	7,014,719
0	(386,844)	(386,844)
0	(960,900)	(960,900)
0	58,651	58,651
0	57,060	57,060
0	(362)	(362)
<u>0</u>	<u>5,782,324</u>	<u>5,782,324</u>
<u>(11,821,601)</u>	<u>5,782,324</u>	<u>(6,039,277)</u>
\$ 8,922,262	\$ 0	\$ 8,922,262
2,278,101	0	2,278,101
556,440	0	556,440
100,392	0	100,392
1,602,449	0	1,602,449
531,694	2,179,390	2,711,084
328,328	133,727	462,055
<u>14,319,666</u>	<u>2,313,117</u>	<u>16,632,783</u>
2,498,065	8,095,441	10,593,506
(341,268)	341,268	0
0	1,803,575	1,803,575
2,156,797	10,240,284	12,397,081
48,821,496	157,813,998	206,635,494
<u>\$ 50,978,293</u>	<u>\$ 168,054,282</u>	<u>\$ 219,032,575</u>

See accompanying notes to the basic financial statements

CITY OF WOOSTER, OHIO  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2005

	General Fund	Street Construction Maintenance and Repair Fund	Capital Improvements Fund	Debt Service Fund
<b>Assets:</b>				
Equity in city treasury cash	\$ 11,486,640	\$ 907,270	\$ 2,717,426	\$ 624,926
Taxes receivable	4,366,574	0	0	0
Accounts receivable	51,726	7,751	0	0
Due from other governments	1,089,585	512,458	0	0
Due from other funds	69,700	0	0	0
Accrued interest receivable	42,435	4,933	3,712	2,853
Inventory	67,329	76,718	0	0
Long term receivables	0	0	0	0
Special assessments receivable	0	0	0	1,653,167
Total assets	<u>\$ 17,173,989</u>	<u>\$ 1,509,130</u>	<u>\$ 2,721,138</u>	<u>\$ 2,280,946</u>
<b>Liabilities:</b>				
Accounts payable	\$ 242,032	\$ 62,154	\$ 75,772	\$ 0
Accrued salaries, wages and benefits	905,327	968	166	0
Due to other funds	0	0	0	0
Compensated absences	14,904	0	0	0
Deferred revenue	3,868,102	433,540	0	1,653,167
Total liabilities	<u>5,030,365</u>	<u>496,662</u>	<u>75,938</u>	<u>1,653,167</u>
<b>Fund balances:</b>				
Reserved for encumbrances	2,057,008	217,146	720,814	0
Unreserved, reported in:				
General fund	10,086,616	0	0	0
Special revenue funds	0	795,322	0	0
Capital projects funds	0	0	1,924,386	0
Debt service funds	0	0	0	627,779
Total fund balances	<u>12,143,624</u>	<u>1,012,468</u>	<u>2,645,200</u>	<u>627,779</u>
Total liabilities and fund balances	<u>\$ 17,173,989</u>	<u>\$ 1,509,130</u>	<u>\$ 2,721,138</u>	<u>\$ 2,280,946</u>

See accompanying notes to the basic financial statements

CITY OF WOOSTER, OHIO  
RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE  
TO NET ASSETS OF GOVERNMENTAL ACTIVITIES  
DECEMBER 31, 2005

	Other Governmental Funds	Total Governmental Funds
	\$ 2,338,993	\$ 18,075,255
	363,038	4,729,612
	6,590	66,067
	475,136	2,077,179
	0	69,700
	8,749	62,682
	13,319	157,366
	959,076	959,076
	0	1,653,167
	<u>\$ 4,164,901</u>	<u>\$ 27,850,104</u>
	\$ 85,930	\$ 465,888
	969	907,430
	69,700	69,700
	0	14,904
	1,354,628	7,309,437
	<u>1,511,227</u>	<u>8,767,359</u>
	1,564,340	4,559,308
	0	10,086,616
	1,346,022	2,141,344
	(256,688)	1,667,698
	0	627,779
	<u>2,653,674</u>	<u>19,082,745</u>
	<u>\$ 4,164,901</u>	<u>\$ 27,850,104</u>

Total Governmental Fund Balances \$ 19,082,745

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. 34,414,428

Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds.

Special assessments receivable	\$ 1,653,170	
Due from other governments	1,080,728	
Income tax receivable	<u>1,091,174</u>	3,825,072

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.

Accrued interest payable	\$ (11,711)	
Current portion long term debt	(1,232,499)	
Bonds	(2,170,268)	
Loans	(83,526)	
Compensated absences	(1,739,127)	
Special assessment debt	<u>(1,106,821)</u>	(6,343,952)

Net Assets of Governmental Activities \$ 50,978,293

**CITY OF WOOSTER, OHIO  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2005**

	General Fund	Street Construction Maintenance and Repair Fund	Capital Improvements Fund	Debt Service Fund
<b>Revenues :</b>				
Taxes	\$ 10,785,823	\$ 0	\$ 0	\$ 0
Intergovernmental	1,849,011	1,033,692	8,707	0
Charges for services	1,072,499	0	0	0
Special assessments	0	0	0	241,604
Fines, licenses, permits	577,355	0	0	0
Interfund services provided	1,657,452	0	0	0
Interest income	322,184	23,669	56,037	18,660
Miscellaneous	227,297	32,879	18,608	0
<b>Total Revenues</b>	<b>16,491,621</b>	<b>1,090,240</b>	<b>83,352</b>	<b>260,264</b>
<b>Expenditures :</b>				
<b>Current operations :</b>				
Safety services	8,000,031	268,420	0	0
Health and social services	137,883	0	0	0
Leisure services	1,680,425	0	0	0
Environment and development	661,691	0	0	0
Transportation services	920,720	777,395	0	0
Administrative services	2,943,182	0	7,292	0
Capital expenditures	0	0	1,662,389	0
<b>Debt service :</b>				
Principal	173,621	10,963	0	110,183
Interest	71,618	6,821	0	72,072
<b>Total Expenditures</b>	<b>14,589,171</b>	<b>1,063,599</b>	<b>1,669,681</b>	<b>182,255</b>
<b>Excess revenues over(under) expenditures</b>	<b>1,902,450</b>	<b>26,641</b>	<b>(1,586,329)</b>	<b>78,009</b>
<b>Other financing sources (uses) :</b>				
Proceeds from debt issues	0	0	0	0
Transfers in	0	0	1,884,959	0
Transfers (out)	(1,884,959)	0	0	0
<b>Net changes in fund balances</b>	<b>17,491</b>	<b>26,641</b>	<b>298,630</b>	<b>78,009</b>
Fund balances at beginning of year	12,126,133	985,827	2,346,570	549,770
<b>Fund balances at end of year</b>	<b>\$ 12,143,624</b>	<b>\$ 1,012,468</b>	<b>\$ 2,645,200</b>	<b>\$ 627,779</b>

See accompanying notes to the basic financial statements

**CITY OF WOOSTER, OHIO  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2005**

	Other Governmental Funds	Total Governmental Funds
<b>Net Change in Fund Balances - Total Governmental Funds</b>		<b>\$ 1,628,202</b>
<i>Amounts reported for governmental activities in the statement of activities are different because</i>		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.		331,187
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		733,092
Some revenues that do provide current financial resources but are not subject to accrual in the Statement of Activities are reported as revenues in the funds.		(643,991)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets		344,338
In the Statement of Activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.		30,077
Some expenses reported in the Statement of Activities, such as compensated absences do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		(58,085)
Some expenditures reported in the governmental funds, such as labor and materials for street construction are not reported as expenses in the Statement of Activities, but instead are included in net capital assets.		790,754
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the Statement of Activities, a gain or loss is reported for each disposal. This is the amount of the loss on the disposal of fixed assets.		(2,979)
Debt proceeds are reported as revenues in the funds. In the Statement of Activities, debt proceeds reflect an increase in cash and a corresponding liability.		(1,000,000)
Retainage on capital assets is reported as an expense on the Statement of Activities, but not on the fund statements		3,698
Change in Net Assets of the internal service fund is not reported on the fund financial statements, but is included on the Statement of Activities		504
<b>Change in Net Assets of Governmental Activities</b>		<b>\$ 2,156,797</b>

	Other Governmental Funds	Total Governmental Funds
	\$ 512,100	\$ 11,297,923
	2,031,029	4,922,439
	0	1,072,499
	0	241,604
	10,986	588,341
	0	1,657,452
	111,143	531,693
	23,307	302,091
	<u>2,688,565</u>	<u>20,614,042</u>
	357,392	8,625,843
	0	137,883
	22,060	1,702,485
	385,921	1,047,612
	42,890	1,741,005
	124,030	3,074,504
	1,482,630	3,145,019
	49,570	344,337
	16,641	167,152
	<u>2,481,134</u>	<u>19,985,840</u>
	<u>207,431</u>	<u>628,202</u>
	1,000,000	1,000,000
	0	1,884,959
	0	(1,884,959)
	1,207,431	1,628,202
	1,446,243	17,454,543
	<u>\$ 2,653,674</u>	<u>\$ 19,082,745</u>

**CITY OF WOOSTER, OHIO  
STATEMENT OF NET ASSETS  
PROPRIETARY FUNDS  
DECEMBER 31, 2005**

	Business-type Activities			
	Wooster Community Hospital	Water	Water Pollution Control	Storm Drainage
<b>Assets</b>				
<b>Current Assets</b>				
Equity in city treasury cash	\$ 56,222,879	\$ 6,317,307	\$ 10,698,774	\$ 1,611,189
Receivables - net of allowances:				
Accounts	12,316,320	606,559	540,109	109,533
Accrued interest	337,517	59,868	87,674	11,534
Inventory	1,109,238	85,199	10,053	19,027
Prepaid expenses	515,875	0	0	0
Total Current Assets	<u>70,501,829</u>	<u>7,068,933</u>	<u>11,336,610</u>	<u>1,751,283</u>
<b>Noncurrent assets</b>				
Long term receivables	0	0	396,545	0
Net capital assets	54,805,819	22,939,945	14,654,805	7,179,293
Total Noncurrent assets	<u>54,805,819</u>	<u>22,939,945</u>	<u>15,051,350</u>	<u>7,179,293</u>
<b>Total Assets</b>	<u>\$ 125,307,648</u>	<u>\$ 30,008,878</u>	<u>\$ 26,387,960</u>	<u>\$ 8,930,576</u>
<b>Liabilities</b>				
<b>Current Liabilities</b>				
Accounts Payable	\$ 2,229,925	\$ 133,892	\$ 1,260,889	\$ 414,815
Contracts Payable	1,421,196	0	0	0
Accrued salaries, wages and benefits	4,743,702	89,370	79,463	19,976
Other accrued liabilities	875,928	1,626,900	0	0
Interest payable	0	26,954	0	5,421
Current portion of long term debt	0	981,072	0	127,712
Current poriton of compensated absences	110,627	126,363	123,888	33,705
Unearned revenues	0	0	0	21,200
Total Current Liabilities	<u>9,381,378</u>	<u>2,984,551</u>	<u>1,464,240</u>	<u>622,829</u>
<b>Noncurrent Liabilities</b>				
Long term debt	0	5,921,308	544,231	1,732,485
Compensated absences	716,006	139,344	97,368	32,383
Total Noncurrent Liabilities	<u>716,006</u>	<u>6,060,652</u>	<u>641,599</u>	<u>1,764,868</u>
<b>Total Liabilities</b>	<u>10,097,384</u>	<u>9,045,203</u>	<u>2,105,839</u>	<u>2,387,697</u>
<b>Net Assets</b>				
Invested in capital assets, net of related debt	54,805,819	16,037,565	14,110,573	5,319,096
Restricted for				
Other purpose	0	0	0	0
Hospital donor requirements	917,848	0	0	0
Unrestricted	59,486,597	4,926,110	10,171,548	1,223,783
Total net assets	<u>115,210,264</u>	<u>20,963,675</u>	<u>24,282,121</u>	<u>6,542,879</u>
Total liabilities and net assets	<u>\$ 125,307,648</u>	<u>\$ 30,008,878</u>	<u>\$ 26,387,960</u>	<u>\$ 8,930,576</u>

See accompanying notes to the basic financial statements

	Business-type Activities			Governmental Activities
	Refuse	Nonmajor Enterprise Funds	Totals	Internal Service
<b>Assets</b>				
<b>Current Assets</b>				
Equity in city treasury cash	\$ 427,303	\$ 372,914	\$ 75,650,366	\$ 52,718
Receivables - net of allowances:				
Accounts	149,302	0	13,721,823	0
Accrued interest	3,374	1,677	501,644	0
Inventory	0	0	1,223,517	0
Prepaid expenses	0	0	515,875	0
Total Current Assets	<u>579,979</u>	<u>374,591</u>	<u>91,613,225</u>	<u>52,718</u>
<b>Noncurrent assets</b>				
Long term receivables	0	242,360	638,905	0
Net capital assets	0	0	99,579,862	0
Total Noncurrent assets	<u>0</u>	<u>242,360</u>	<u>100,218,767</u>	<u>0</u>
<b>Total Assets</b>	<u>\$ 579,979</u>	<u>\$ 616,951</u>	<u>\$ 191,831,992</u>	<u>\$ 52,718</u>
<b>Liabilities</b>				
<b>Current Liabilities</b>				
Accounts Payable	\$ 141,586	\$ 0	\$ 4,181,107	\$ 1,634
Contracts Payable	0	0	1,421,196	0
Accrued salaries, wages and benefits	0	0	4,932,511	10,852
Other accrued liabilities	0	0	2,502,828	0
Interest payable	0	0	32,375	0
Current portion of long term debt	0	0	1,108,784	0
Current poriton of compensated absences	0	0	394,583	10,040
Unearned revenues	0	0	21,200	0
Total Current Liabilities	<u>141,586</u>	<u>0</u>	<u>14,594,584</u>	<u>22,526</u>
<b>Noncurrent Liabilities</b>				
Long term debt	0	0	8,198,024	0
Compensated absences	0	0	985,101	30,192
Total Noncurrent Liabilities	<u>0</u>	<u>0</u>	<u>9,183,125</u>	<u>30,192</u>
<b>Total Liabilities</b>	<u>141,586</u>	<u>0</u>	<u>23,777,709</u>	<u>52,718</u>
<b>Net Assets</b>				
Invested in capital assets, net of related debt	0	0	90,273,053	0
Restricted for				
Other purpose	0	616,951	616,951	0
Hospital donor requirements	0	0	917,848	0
Unrestricted	438,393	0	76,246,431	0
Total net assets	<u>438,393</u>	<u>616,951</u>	<u>168,054,283</u>	<u>0</u>
Total liabilities and net assets	<u>\$ 579,979</u>	<u>\$ 616,951</u>	<u>\$ 191,831,992</u>	<u>\$ 52,718</u>



CITY OF WOOSTER, OHIO  
STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN NET ASSETS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2005

	Business-type Activities			
	Wooster Community Hospital	Water	Water Pollution Control	Storm Drainage
<b>Operating Revenues :</b>				
Charges for services	\$ 78,810,733	\$ 3,941,569	\$ 3,443,436	\$ 809,835
Interfund services provided	0	0	0	0
Operating subsidies	448,483	0	0	0
Miscellaneous	0	97,459	22,354	4,628
Total operating revenues	<u>79,259,216</u>	<u>4,039,028</u>	<u>3,465,790</u>	<u>814,463</u>
<b>Operating expenses:</b>				
Personal services	45,148,128	1,400,638	1,338,581	312,486
Operations and maintenance	21,491,983	1,099,727	1,017,956	30,302
Depreciation	5,501,098	1,049,475	1,123,039	224,050
Interfund services used	88,476	478,169	924,759	127,975
Total operating expenses	<u>72,229,685</u>	<u>4,028,009</u>	<u>4,404,335</u>	<u>694,813</u>
Operating income (loss)	<u>7,029,531</u>	<u>11,019</u>	<u>(938,545)</u>	<u>119,650</u>
<b>Non-operating revenues (expenses):</b>				
Interest & investment earnings	1,573,721	209,286	322,598	52,160
Intergovernmental	0	0	0	0
Miscellaneous	0	18	817	0
Interest expense	(14,813)	(300,405)	0	(56,371)
Net non-operating revenues (expenses)	<u>1,558,908</u>	<u>(91,101)</u>	<u>323,415</u>	<u>(4,211)</u>
Income (loss) before transfers and special item	<u>8,588,439</u>	<u>(80,082)</u>	<u>(615,130)</u>	<u>115,439</u>
Special Item- change in estimated plant closure cost	0	1,803,575	0	0
Transfers	0	116,995	46,100	295,168
<b>Change in net assets</b>	<u>8,588,439</u>	<u>1,840,488</u>	<u>(569,030)</u>	<u>410,607</u>
Total net assets at beginning of year	<u>106,621,825</u>	<u>19,123,186</u>	<u>24,851,151</u>	<u>6,132,272</u>
<b>Total net assets at end of year</b>	<u>\$ 115,210,264</u>	<u>\$ 20,963,674</u>	<u>\$ 24,282,121</u>	<u>\$ 6,542,879</u>

See accompanying notes to the basic financial statements

	Business-type Activities			Governmental Activities
	Refuse	Nonmajor Enterprise Funds	Totals	Internal Service
	\$ 913,915	\$ 6,577	\$ 87,926,065	\$ 0
	0	0	0	402,441
	46,845	0	495,328	0
	8,450	0	132,891	5,618
	<u>969,210</u>	<u>6,577</u>	<u>88,554,284</u>	<u>408,059</u>
	0	0	48,199,833	212,675
	832,615	6,939	24,479,522	195,509
	0	0	7,897,662	0
	71,084	0	1,690,463	0
	<u>903,699</u>	<u>6,939</u>	<u>82,267,480</u>	<u>408,184</u>
	<u>65,511</u>	<u>(362)</u>	<u>6,286,804</u>	<u>(125)</u>
	9,376	12,250	2,179,391	0
	0	0	0	0
	0	0	835	629
	0	0	(371,589)	0
	<u>9,376</u>	<u>12,250</u>	<u>1,808,637</u>	<u>629</u>
	74,887	11,888	8,095,441	504
	0	0	1,803,575	0
	0	(116,995)	341,268	0
	<u>74,887</u>	<u>(105,107)</u>	<u>10,240,284</u>	<u>504</u>
	<u>363,506</u>	<u>722,057</u>	<u>157,813,997</u>	<u>(504)</u>
	<u>\$ 438,393</u>	<u>\$ 616,950</u>	<u>\$ 168,054,281</u>	<u>\$ 0</u>

CITY OF WOOSTER, OHIO  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2005

	Business-type Activities		
	Wooster Community Hospital	Water	Water Pollution Control
<b>Cash flows from operating activities:</b>			
Cash received from customers	\$ 78,753,289	\$ 3,919,757	\$ 3,457,797
Cash paid to suppliers	(20,628,968)	(1,134,042)	(967,646)
Cash paid to employees	(44,411,805)	(1,353,145)	(1,322,025)
Cash received from interfund services provided	0	0	0
Cash paid for internal services used	(88,476)	(478,169)	(924,759)
Other revenue (expense)	448,483	97,458	22,354
Net cash provided (used) by operating activities	<u>14,072,523</u>	<u>1,051,859</u>	<u>265,721</u>
<b>Cash flows from capital and related financing activities:</b>			
Proceeds from capital debt	0	0	544,231
Economic development loans	0	0	0
Loss of disposal of capital assets	11,728	0	0
Proceeds from sale of assets	0	18	817
Principal received on connection loans	0	0	38,235
Acquisitions of capital assets	(17,159,374)	(1,247,287)	(2,218,757)
Principal paid on capital debt	(505,000)	(938,372)	0
Interest paid on capital debt	(16,160)	(364,600)	0
Net cash provided (used) for capital and related financing activities	<u>(17,668,806)</u>	<u>(2,550,241)</u>	<u>(1,635,474)</u>
<b>Cash flows from investing activities:</b>			
Interest from investments	1,527,360	207,656	314,382
Net cash provided (used) by investing activities	<u>1,527,360</u>	<u>207,656</u>	<u>314,382</u>
Net increase (decrease) in cash and cash equivalents	(2,068,923)	(1,290,726)	(1,055,371)
Cash and cash equivalents at beginning of year	58,291,802	7,608,033	11,754,145
<b>Cash and cash equivalents at end of year</b>	<u>\$ 56,222,879</u>	<u>\$ 6,317,307</u>	<u>\$ 10,698,774</u>

Reconciliation of operating income (loss) to net cash provided (used) by operating activities:			
Operating income (loss)	\$ 7,029,531	\$ 11,019	\$ (938,545)
Adjustments to reconcile operating income to net cash provided (used) by operating activities:			
Depreciation expense	5,501,098	1,049,475	1,123,039
Changes in assets and liabilities:			
Receivables - net of allowances	(57,444)	(21,812)	14,360
Inventory	(79,116)	(5,320)	(826)
Prepaid expenses	32,182	0	0
Accounts and other payables	486,712	(28,995)	51,137
Accrued expenses	736,323	47,492	16,556
Other accrued liabilities	423,237	0	0
Net cash provided (used) by operating activities	<u>\$ 14,072,523</u>	<u>\$ 1,051,859</u>	<u>\$ 265,721</u>

See accompanying notes to the basic financial statements

Business-type Activities				Governmental Activities
Storm Drainage	Refuse	Nonmajor Enterprise Funds	Totals	Internal Service
\$ 796,857	\$ 904,009	\$ 6,578	\$ 87,838,287	\$ 0
(14,383)	(756,052)	0	(23,501,091)	(205,592)
(303,852)	0	0	(47,390,827)	(209,795)
0	0	0	0	402,441
(128,448)	(71,085)	0	(1,690,937)	0
4,628	55,295	0	628,218	6,248
<u>354,802</u>	<u>132,167</u>	<u>6,578</u>	<u>15,883,650</u>	<u>(6,698)</u>
0	0	0	544,231	0
0	0	8,883	8,883	0
0	0	0	11,728	0
0	0	0	835	0
0	0	0	38,235	0
(479,506)	0	(116,995)	(21,221,919)	0
(122,712)	0	0	(1,566,084)	0
(67,933)	0	0	(448,693)	0
<u>(670,151)</u>	<u>0</u>	<u>(108,112)</u>	<u>(22,632,784)</u>	<u>0</u>
52,608	8,213	12,475	2,122,694	0
<u>52,608</u>	<u>8,213</u>	<u>12,475</u>	<u>2,122,694</u>	<u>0</u>
(262,741)	140,380	(89,059)	(4,626,440)	(6,698)
1,873,930	286,923	461,973	80,276,806	59,416
<u>\$ 1,611,189</u>	<u>\$ 427,303</u>	<u>\$ 372,914</u>	<u>\$ 75,650,366</u>	<u>\$ 52,718</u>

\$ 119,650	\$ 65,511	\$ (362)	\$ 6,286,804	\$ (126)
224,050	0	0	7,897,662	0
(12,977)	(9,907)	0	(87,780)	0
840	0	0	(84,422)	0
0	0	0	32,182	0
15,078	76,563	6,940	607,435	(10,082)
8,161	0	0	808,532	3,510
0	0	0	423,237	0
<u>\$ 354,802</u>	<u>\$ 132,167</u>	<u>\$ 6,578</u>	<u>\$ 15,883,650</u>	<u>\$ (6,698)</u>

**CITY OF WOOSTER, OHIO  
STATEMENT OF ASSETS & LIABILITIES  
AGENCY FUNDS  
DECEMBER 31, 2005**

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	Total Agency Funds
<b>Assets:</b>	
Equity in city treasury cash	\$ 463,691
Accrued interest receivable	1,222
Total assets	<u>\$ 464,913</u>
<b>Liabilities:</b>	
Accounts payable	\$ 3,625
Due to agency recipient	461,288
Total liabilities	<u>\$ 464,913</u>

See accompanying notes to the basic financial statements

**CITY OF WOOSTER, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2005**

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NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Financial Reporting Entity**

The City of Wooster (City) was incorporated on October 13, 1817 under the laws of the State of Ohio. In 1973 a voter-approved charter became effective. The City provides various services and consists of many different activities and smaller accounting entities. These include a community hospital, an economic development loan program, a police force, a fire fighting and prevention force, a sewage treatment plant, a water treatment plant, a storm water drainage system, a traffic control system, street lighting, a street maintenance force (including construction, repair, and snow and ice removal), a parks and recreation system, a community center, rubbish collection and recycling service and staff to provide the necessary support to these service providers. All are responsible to the citizens of Wooster and are therefore included within the reporting entity.

The criteria used to determine which accounting entities, agencies, commissions, boards and authorities are part of the City's operations include how the budget is adopted, whether debt is secured by general obligations of the City, the City's duty to cover any deficits that may occur, and supervision over the accounting functions. There are no agencies, organizations or activities meeting any of the above criteria that are excluded from the City reporting entity.

**Basis of Presentation - Fund Accounting**

The accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

The City's funds are grouped into two broad fund categories and six generic fund types for financial statement presentation purposes. Governmental funds include the general, special revenue, debt service and capital projects funds. Proprietary funds include enterprise funds and an internal service fund. The City has three fiduciary agency funds.

**Basis of Accounting**

**GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which primarily rely on fees and charges for support. Internal service fund activity is eliminated to avoid "doubling up" revenues and expenses. Fiduciary funds are also excluded from the government-wide financial statements.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Therefore, governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds. The primary effect of internal activity has been eliminated from the government-wide financial statements.

The government-wide Statement of Activities presents a comparison between expenses, both direct and indirect, and program revenues for each segment of the business-type activities of the City and for each governmental program. Direct expenses are those that are specifically associated with a service, program

**CITY OF WOOSTER, OHIO  
 NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)  
 FOR THE YEAR ENDED DECEMBER 31, 2005**

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or department and are therefore clearly identifiable to a particular function. Indirect expenses for centralized services and administrative overhead are allocated among the programs, functions and segments using a full cost allocation approach and are presented separately to enhance comparability of direct expenses between governments that allocate direct expenses and those that do not. Program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program or business segment is self-financing or draws from the general revenues of the City.

Net assets should be reported as restricted when constraints placed on net asset use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The net assets restricted for other purposes result from special revenue funds and the restrictions on their net asset use.

Depreciation expense for renovation of the municipal building was not charged until January 2005. We have determined that a portion of the depreciation should have been charged to 2004 for portions of the asset that were in use for that year. As a result, a prior period restatement to the beginning net asset balance of Governmental Activities is necessary.

	<u>Governmental</u>	<u>Business-type</u>	<u>Total</u>
Beginning Net Assets	\$49,085,673	\$157,813,998	\$206,899,671
Depreciation Adjustment	<u>( 264,177)</u>	<u>0</u>	<u>(264,177)</u>
Adjusted Beginning Net Assets	<u>\$48,821,496</u>	<u>\$157,813,998</u>	<u>\$206,635,494</u>

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**FUND FINANCIAL STATEMENTS**

Fund financial statements report detailed information about the City. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements.

**GOVERNMENTAL FUNDS**

All governmental funds are accounted for using modified accrual basis of accounting and the current financial resources measurement focus. Under this basis revenues are recognized in the accounting period in which they become measurable and available. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable.

The major governmental funds are:

- General Fund – This is the City’s primary operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.
- Street Construction Maintenance and Repair Fund– Required by the Ohio Revised Code to account for that portion of the state gasoline tax and motor vehicle registration fees restricted for maintenance of streets within the City.
- Capital Improvements Fund – To account for various capital projects financed by general fund revenues.

**CITY OF WOOSTER, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

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- Debt Service Fund – To accumulate special assessment revenues collected by the County Treasurer and remitted to the City by the County Auditor for payment of special assessment principal and interest. These debt issues were sold to finance construction of various projects that were deemed to benefit only those residents in the immediate area of the projects and are paid for by those residents through assessments against their property.

**Revenue Recognition**

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available (i.e., collectible within the current year or within one month of year-end and available to pay obligations of the current period). These revenues include investment earnings, income taxes withheld by employers, estate taxes, and fines and forfeitures. In accordance with GASB 36, certain state-levied locally shared taxes including motor vehicle license tax and gasoline taxes are considered voluntary non-exchange transactions. These types of transactions are subject to six months accrual and income recognition. Reimbursements due for federally funded projects are accrued as revenue at the time the expenditures are made, or when received in advance, deferred until expenditures are made.

Property taxes and special assessments (in the debt service funds), though measurable, are not available soon enough in the subsequent year to finance current period obligations. Therefore, property tax and special assessment receivables are recorded and deferred until they become available.

Other revenues, including licenses and permits, certain charges for services, income taxes other than those withheld by employers and miscellaneous revenues, are recorded as revenue when received in cash because they are generally not measurable until actually received.

**Expenditure Recognition**

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related fund liability is incurred. However, principal and interest on general long-term debt, which has not matured, are recognized when paid. Allocations of costs, such as depreciation and amortization, are not recognized in the governmental funds.

**PROPRIETARY FUNDS**

All proprietary funds are accounted for using the accrual basis of accounting. The City applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued after November 30, 1989, to its enterprise funds and business-type activities, provided they do not conflict with or contradict Governmental Accounting Standards Board (GASB) pronouncements. These funds account for operations that are primarily financed by user charges. The economic resource focus concerns determining costs as a means of maintaining the capital investment and management control. Revenues are recognized when earned and expenses are recognized when incurred. Allocations of costs, such as depreciation, are recorded in proprietary funds. Unbilled utility and hospital service receivables are recorded at each year-end. City Council granted certain residents a credit against storm drainage user charges for amounts paid by them for special assessments levied. The amount of the credit is recorded as deferred revenue and will be credited against each customer's monthly storm drainage charge. The receivable and revenue from such assessments are reported as accounts receivable and user charges (or deferred revenue), respectively.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of all the City's enterprise funds and internal service fund are charges to customers for sales and services.

**CITY OF WOOSTER, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2005**

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Operating expenses for enterprise funds and the internal service fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The major proprietary funds are:

- Wooster Community Hospital Fund – To account for the health care services provided by the City owned and operated hospital.
- Water Production Fund – To account for the provision of water treatment and distribution to the residential and commercial users of the City and some residents of the county.
- Water Pollution Control Fund – To account for sanitary sewer services provided to the residential and commercial users of the City and some residents of the county.
- Storm Drainage Fund – To account for the storm drainage runoff service provided to the residential and commercial users of the City.
- Refuse Collection Fund – To account for trash collection services provided to the residential and some commercial users of the City.

The City's only internal service fund is the Municipal Garage Fund. This fund accounts for the costs of maintaining automotive equipment used by various City departments. Costs are billed to the departments for labor and materials at actual cost with the elimination of the effect of internal service fund activity adjusted to break even.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

## **FIDUCIARY FUNDS**

The City currently has three agency fiduciary funds. Agency funds are unlike all other types of funds, reporting only assets and liabilities. Therefore agency funds cannot be said to have a measurement focus. They do, however, use the accrual basis of accounting to recognize receivables and payables.

### **Cash and Cash Equivalents**

To improve cash management, cash received by the City is pooled and invested. Individual fund integrity is maintained through City records. Interest in the pool is presented as "Equity in City Treasury Cash."

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

### **Investments**

Governmental Accounting Standards Board Statement No. 31, "Accounting and Financial Reporting for Certain Investments" was implemented during 1997. In accordance with this statement, investments held at December 31, 2005 with original maturities greater than one year are stated at fair value. Fair value is estimated based on quoted market prices at year-end. All investments not required to be reported at fair value are stated at cost or amortized cost.

Governmental Accounting Standards Board Statement No. 40, "Deposit and Investment Risk Disclosures" was implemented during 2004. This statement addresses common deposit and investment risks related to credit risk, concentration of credit risk, interest rate risk, and foreign currency risk. The City of Wooster's policy is to invest public funds in a manner which protects the citizens and the investors from a loss of principal while attaining a competitively high rate of return on investment. The portfolio is continuously analyzed to attain the following objectives:



**CITY OF WOOSTER, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2005**

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- A. Preserve capital and protect investment principal in conformance with federal, state and local requirements.
- B. Maintain sufficient liquidity to meet operating requirements.
- C. Diversify the portfolio to avoid incurring unreasonable risks regarding specific security type or individual financial institutions.
- D. Attain a market rate of return throughout budgetary and economic cycles.
- E. Protect the principal of lenders.
- F. Encourage community growth.

**Receivables**

Hospital Fund accounts receivable is stated at billed charges less the difference between billed charges and the amount payable under third-party payor contractual agreements, and net of allowance for doubtful accounts. The \$4,471,695 allowance for uncollectibles represents estimates of uncollectible patient receivables in the accounts (user charge) classification and third party contractual adjustments for hospital fund receivables.

Other receivables at December 31, 2005 consist of property tax, income taxes withheld by employers, accounts (billings for user charged services, including utility services), special assessments, and accrued interest on investments. Taxes, special assessments, utility charges and accrued interest are deemed collectible in full.

Receivables not expected to be collected within the subsequent year include loans in the HUD Home non-major special revenue fund, deferred special assessments receivable in the Debt Service fund, and long-term receivables in the Water Pollution Control and Economic/Downtown Development Loan funds.

**Reimbursements**

Hospital Fund net operating revenues include amounts received or receivable from Medicare, Medicaid, and other third party payors under the provisions of reimbursement agreements. Inpatient services rendered to Medicare and Medicaid program beneficiaries are paid at prospectively determined rates per discharge. These rates vary according to a patient classification system that is based on clinical, diagnostic, and other factors. Outpatient services rendered to Medicare program beneficiaries are paid based on a combination of fee schedules, prospectively determined rates and a cost reimbursement methodology. Outpatient services rendered to the Medicaid program beneficiaries are generally paid based on fee schedules and prospectively determined rates.

Other third party payors may provide for payments at amounts different from established rates. Payment arrangements may include prospectively determined rates per discharge, discounted charges and per diem payments.

Wooster Community Hospital accepts all patients, regardless of their ability to pay. Care is provided without charge, or at amounts less than established rates, to patients who meet certain criteria under a charity care policy. Wooster Community Hospital provided \$1,102,076 in charity care in 2005.

**Inventory of Supplies**

Inventories are stated at cost, on the first-in, first-out basis. The costs of inventory items are recorded as expenditures in the governmental fund types and expenses in the proprietary fund types when used.

**Capital Assets and Depreciation**

The accounting and reporting treatment applied to the capital assets associated with a fund are determined by its measurement focus. General capital assets are long-lived assets of the City as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized. Infrastructure such as streets, traffic signals and signs are capitalized. The valuation bases for general

**CITY OF WOOSTER, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

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capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement cost. The minimum capitalization threshold is any individual item with a total cost greater than \$5,000.

Capital assets in the proprietary funds are capitalized in the fund in which they are utilized. The valuation bases for proprietary fund capital assets are the same as those used for the general capital assets. Donated capital assets are capitalized at estimated fair market value on the date donated.

Depreciation of capital assets is computed and recorded by the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows:

Buildings/interior: 5-50 years

Improvements/Infrastructure: streets 10-50 years; land improvements 10-20 years; water, sewer, storm lines 50 years

Equipment: vehicles 2-6 years; other moveable equipment 10-15 years; fire equipment 12 years.

**Reservations of Fund Balance**

Fund balances are reserved for encumbrances outstanding and carried forward and added to the subsequent year's appropriation. The fund balance in the Debt Service Fund is restricted to retirement of debt principal and interest.

**Unpaid Compensated Absences**

The City accrues unused portions of vacation pay in the period the liability is incurred. As permitted by Governmental Accounting Standards Board Statement No. 16, the vesting method is used to accrue sick leave liability. The liability is based on the sick leave accumulated at year-end by those employees who are currently eligible to receive termination payments as well as other employees who are expected to become eligible to receive such payments. Even though the City has appropriated, accumulated and earmarked expendable available fund resources for these amounts, the portion not normally expected to be liquidated with expendable available financial resources is not reported as a fund liability in accordance with Interpretation No. 6 of the Governmental Accounting Standards Board – Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements.

**NOTE 2 - COMPLIANCE AND ACCOUNTABILITY**

**Budget Requirements, Accounting, and Reporting**

Requirements for all funds:

- A. Annual budgets are adopted for all City funds. Under state law, the Mayor submits an annual budget (a preliminary financial plan often referred to as the 'tax budget') to Council for consideration and approval no later than July 15. Such budget is based on expected expenditures by program within a fund and estimated resources by source for all funds.
- B. By Charter the Mayor must submit an annual appropriation ordinance to City Council. This ordinance builds upon the tax budget of the previous July and is updated for any estimate revisions as well as year-end encumbrances and may include any additional information requested by Council. Council may subsequently amend such ordinance. Amendments to the appropriation ordinance during 2005 were approved by City Council as provided by the Charter.

**CITY OF WOOSTER, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2005**

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- C. For day-to-day management control, expenditures plus encumbrances may not exceed budget at the expenditure-type (i.e., personal services, operations and maintenance, capital, etc.) level of each cost center (activity within a program within a fund). The Mayor may transfer unencumbered appropriations within programs within funds.
- D. Appropriation control (City Council appropriated budget) is by program (i.e., safety, leisure, health, etc.) within a fund. City Council may, by ordinance, transfer amounts among programs within and between funds. Budgetary comparison schedules are presented in the Supplemental Section as Required Supplemental Information. The budgetary basis is the modified accrual basis of accounting with encumbrances included as actual.

The requirement that the unencumbered cash balance in the capital projects fund must be equal to the value of the annual depreciation of the governmental fund assets was not met as of December 31, 2005. Corrective action will be taken in 2006.

The Beall Avenue Streetscape Fund had a deficit balance in the amount of \$6,150 due to accrual of planning expenses. This amount is included on the governmental fund financial statements in the Other Governmental Funds column.

The Milltown Road Construction Fund had a negative unreserved fund balance at December 31. The total amount of encumbrances exceeded total fund balance due to a lag in reimbursement of grant eligible expenditures.

The Noble Drive Construction Fund had a negative cash balance on December 31, 2005. This resulted from a state grant draw that was submitted in 2005 and was not received until 2006.

Contrary to Section 5705.39, Ohio Revised Code, the Water Pollution Control Fund had appropriations in excess of estimated resources in the amount of \$2.1 million as of December 31, 2005.

**NOTE 3 – CHANGE IN ACCOUNTING METHOD**

When the City early implemented GASB 34 in 1999, there was no specific guidance addressing the accrual of compensated absences on the modified accrual basis of accounting. Without such guidance the City has been recording one twelfth of the total vacation and compensatory time off liability as an expense and a liability on the fund statements

Since then the GASB has issued Interpretation No. 6, which requires that employers report a liability for compensated absences that are strictly limited to leave that is attributable to services already rendered and that is not contingent on a specific event that is outside the control of the employer and employee. The City has implemented Interpretation No. 6 in preparation of the 2005 Comprehensive Financial Report. What follows is a detailed discussion of that implementation.

Because the City pays out all vacation and compensatory time earned for all employees with at least one year of service regardless of the type of separation of employment, all vacation and compensatory time is recorded as a liability on the accrual basis statements. In order to classify the liability on the Statement of Net Assets, any vacation above one year's worth of accrual is considered a long-term liability and the remainder is considered a current liability. The total amount of the liability is recorded as encumbered fund balance on the modified accrual basis of accounting.

For modified accrual, compensated absences are accrued only when an employee separates employment before the end of the period and has not yet been paid. The employee's vacation and compensatory payout due at year end is recorded as both an expenditure and liability in the governmental funds as of year end.

**CITY OF WOOSTER, OHIO  
 NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)  
 FOR THE YEAR ENDED DECEMBER 31, 2005**

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Because ordinary sick leave does not meet the two criteria listed above, sick leave liability is recorded only for employees who are expected to become eligible for retirement and therefore receive a payout of up to 33% of their sick leave balance. The City uses the vesting method to calculate the amount of leave payable upon termination in order to record a liability on the accrual basis. Employees are expected to become eligible to retire after 5 years of service in safety forces and 7 or 10 years for all others.

In order to classify the liability on the Statement of Net Assets, the City has estimated that the calculated sick leave payout for all employees with at least 25 years of public service and 10 years of city service should be recorded as a current liability. All other sick leave payable upon termination for qualifying employees is recorded as a long-term liability. The total sick leave liability is recorded as encumbered fund balance for the governmental funds in the modified accrual basis statements.

**NOTE 4 – INTER-FUND TRANSACTIONS**

<u>Purpose</u>	<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Transfers:			
Provide Capital Funding	Capital Improvements	General	\$1,884,959
Transfer Capital Asset	Water	CDBG ED Loan Fund	\$116,995
Transfer Capital Asset	Storm Drainage	Noble Drive Construction	\$295,168
Transfer Capital Asset	Water Pollution Control	Noble Drive Construction	\$46,100
Due to/from:			
Advance in anticipation of grant receipts	CDBG	General	\$ 69,700

**NOTE 5 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net assets – governmental activities as reported in the government-wide Statement of Net Assets. One element of that reconciliation explains that “long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds”. The details of that difference are as follows:

Bonds payable	\$ 2,170,268
Loans payable	83,526
Accrued interest payable	11,711
Compensated absences	1,739,127
Special assessment debt	1,106,821
Current portion of long term debt	<u>1,232,499</u>
Net adjustment to reduce fund balance – total governmental funds to arrive at net assets – governmental activities	<u>\$ 6,343,952</u>

**CITY OF WOOSTER, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2005**

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Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net assets of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this difference are as follows:

Capital outlay	\$ 3,145,019
Depreciation	<u>(2,813,832)</u>
Net adjustment to increase net changes in fund balances – total governmental funds to arrive at changes in net assets of governmental activities	<u>\$ 331,187</u>

**NOTE 6 - DEPOSITS AND INVESTMENTS**

Policies and Practices

The City’s Charter specifies that the Director of Finance is responsible for selecting depositories and investing idle funds. The Director of Finance also has the authority to choose the types of deposits and investments made by the City. Various federal deposit insurance corporations provide protection of City cash and investments as well as qualified pledged or pooled securities by the institutions holding the assets. The various institutions, or their trustees, including the Federal Home Loan Bank and the Federal Reserve Bank hold such collateral. The City does not enter into reverse repurchase agreements.

The City pools all individual fund cash balances. Each fund’s portion of this pool is displayed on the statements of net assets or balance sheets as 'Equity in city treasury cash'. Income is distributed to the funds based on contribution to the pool.

Investment securities purchased by the City will be delivered by either book entry or physical delivery. The purchase and sale of all securities may be on a delivery versus payment basis. The primary agent shall issue a safekeeping receipt to the City listing the specific instrument, rate, maturity and other pertinent information. Deposit type securities (i.e., certificates of deposit) shall be collateralized as required by O.R.C. for any amount exceeding FDIC or FSLIC coverage. Other investments shall be collateralized by the actual security held in safekeeping by the primary agent.

The City will diversify the portfolio to avoid incurring unreasonable risks inherent in over investing in specific instruments, individual financial institutions or maturities. Diversification by instrument and the percentage of portfolio cannot exceed the following:

- A. U.S. Treasury Obligations (bills, notes and bonds), 100%.
- B. U.S. Government Agency Securities and Instrumentality’s of Government Sponsored Corporations, 100%.
- C. Certificates of Deposit (collateralized), 100%.
- D. Commercial paper notes, 25%.
  - 1. Notes must be rated at time of purchase in the highest classification established by at least two standard rating services.
  - 2. Aggregate value of the note does not exceed 10% of the aggregate value of the outstanding commercial paper of the issuing corporation.
  - 3. Notes mature no later than 180 days after purchase.

**CITY OF WOOSTER, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

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- E. Banker's acceptance of banks that are members of the FDIC, 25%.
  - 1. The obligations are eligible for purchase by the Federal Reserve System.
  - 2. The obligations mature no later than 180 days after purchase.
- F. Repurchase Agreements, 25%.
- G. State and Local Government Securities, 25%.
- H. State of Ohio Investment pool, 25%.

Maturity limitations shall depend upon whether the funds being invested are considered short term or long-term funds. All funds shall be considered short term except those reserved for capital projects (i.e., bond sale proceeds), funds to be used in the future for debt service, and special assessment prepayments being held for debt retirement. Except for previously mentioned situations, as directed by the investment officer, investments shall be limited to maturities not exceeding 24 months.

**Interest Rate Risk.** In accordance with its investment policy, the City manages its exposure to declines in fair values by shortening the weighted average maturity of its investment portfolio during periods of rising interest rates. At the end of 2004, the weighted average maturity of the City's investment portfolio was approximately 376 days. At December 31, 2005 the weighted average maturity of the City's investment portfolio was shortened to approximately 346 days.

<u>Investment Type</u>	<u>Fair Value</u>	<u>Weighted Average Maturity (Days)</u>
U.S. Agencies	\$ 57,675,966	321
Certificates of Deposit	18,035,200	20
Commercial Paper	10,721,609	23
Money Market (Mutual Fund)	6,952,549	1
Repurchase Agreement	226,774	1
Municipal Bonds	<u>339,452</u>	3,253
	<u>\$ 93,951,550</u>	

Portfolio Weighted Average Maturity 346

**Credit Risk.** State law limits investments in corporate debt to the top two ratings issued by nationally recognized statistical rating organizations. The City does not have a written policy limiting its corporate debt investments to the top rating. However, all investments in commercial paper are rated A-1 and P-1, which are the top ratings by Standard & Poor's and Moody's Investors services, respectively. In addition, all amounts in U.S. Agencies are rated Aaa and AAA by Moody's and Standard & Poor's, respectively, which is the top rating available for those investment types.

**Custodial Credit Risk.** Custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At December 31, 2005, the carrying amount of the City's deposits was (\$744,992) and the bank balances totaled \$806,449. Of the bank balances, \$334,947 was insured by federal deposit insurance and \$477,227 was covered by pooled and/or pledged collateral, as allowed by the Ohio Revised Code, but not necessarily held in the City's name (uncollateralized). The City has no written policy limiting the dollar amount of holdings by any single counterparty.

Net increase in the fair value of applicable investments during 2005 per Governmental Accounting Standards Board Statement No. 31:

Fair value reported December 31, 2004	\$ 97,855,954
Correction: Investments maturing in under one year	<u>(35,673,503)</u>
Corrected Fair value December 31, 2004	\$ 62,182,451

**CITY OF WOOSTER, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2005**

Fair value at December 31, 2005	\$ 49,564,763
Proceeds of investments sold in 2005	18,456,566
Cost of investments purchased in 2005	(5,999,688)
Fair Value at December 31, 2004	<u>(62,182,451)</u>
Change in fair value of investments during 2005	<u>\$ (160,810)</u>

**NOTE 7 - CAPITAL ASSETS AND DEPRECIATION**

During 2004, the City completed the interior renovation of its municipal building. It was found that the appropriate depreciation associated with the project was not recognized in 2004. This omission has been corrected and appears in the restated beginning balances of depreciation in the governmental activities.

Capital asset activity for the year ended December 31, 2005 was as follows:

Governmental activities:	Reported Ending Balance 12/31/2004	Corrected Beginning Balance 01/01/2005	Increases	Decreases	Ending Balance
<i>Assets not being depreciated:</i>					
Land	\$ 2,094,563	\$ 2,094,563	\$	\$	\$ 2,094,563
Construction in progress	434,866	434,866	2,351,305	(1,996,309)	789,862
Subtotal	<u>2,529,429</u>	<u>2,529,429</u>	<u>2,351,305</u>	<u>(1,996,309)</u>	<u>2,884,425</u>
<i>Assets being depreciated:</i>					
Buildings	6,842,327	6,842,327	165,715	-	7,008,042
Improvements/infrastructure	60,673,316	60,673,316	2,353,303	(1,424,924)	61,601,695
Equipment	8,502,082	8,502,082	705,933	(243,572)	8,964,443
Subtotal	<u>76,017,725</u>	<u>76,017,725</u>	<u>3,224,951</u>	<u>(1,668,496)</u>	<u>77,574,180</u>
<i>Accumulated depreciation:</i>					
Buildings	(3,305,412)	(3,569,589)	(307,870)	-	(3,877,459)
Improvements/infrastructure	(35,855,079)	(35,855,079)	(1,860,685)	1,422,635	(36,293,129)
Equipment	(5,471,194)	(5,471,194)	(645,277)	242,882	(5,873,589)
Subtotal	<u>(44,631,685)</u>	<u>(44,895,862)</u>	<u>(2,813,832)</u>	<u>1,665,517</u>	<u>(46,044,177)</u>
Net depreciated capital assets	<u>31,386,040</u>	<u>31,121,863</u>	<u>411,119</u>	<u>(2,979)</u>	<u>31,530,003</u>
Net capital assets	\$ <u>33,915,469</u>	\$ <u>33,651,292</u>	\$ <u>2,762,424</u>	\$ <u>(1,999,288)</u>	\$ <u>34,414,428</u>

Depreciation was charged to functions as follows:

Governmental activities:	
Safety services	\$ 586,712
Leisure services	274,847
Environment and development	21,120
Transportation services	1,630,521
Administrative services	<u>300,632</u>
Total governmental activities depreciation expense	<u>\$2,813,832</u>

**CITY OF WOOSTER, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2005**

Business-type activities:	Beginning Balance	Increases	Decreases	Ending Balance
<i>Assets not being depreciated:</i>				
Land	\$ 2,061,866	\$ 980,316	\$ 0	\$ 3,042,182
Construction in progress	3,317,624	15,471,605	(1,975,777)	16,813,452
Subtotal	5,379,490	16,451,921	(1,975,777)	19,855,634
<i>Assets being depreciated:</i>				
Buildings	65,246,369	2,921,903	0	68,168,272
Improvements/infrastructure	45,516,273	2,420,110	(215,310)	47,721,073
Equipment	33,738,970	3,968,639	(752,096)	36,955,513
Subtotal	144,501,612	9,310,652	(967,406)	152,844,858
<i>Accumulated depreciation:</i>				
Buildings	(25,843,714)	(2,531,559)	0	(28,375,273)
Improvements/infrastructure	(19,966,988)	(1,435,358)	215,305	(21,187,041)
Equipment	(20,313,936)	(3,930,745)	686,365	(23,558,316)
Subtotal	(66,124,638)	(7,897,662)	901,670	(73,120,630)
Net depreciated capital assets	78,376,974	1,412,990	(65,736)	79,724,228
Net capital assets	\$ 83,756,464	\$17,864,911	\$ (2,041,513)	\$ 99,579,862

Depreciation was charged to functions as follows:

Business-type activities:	
Wooster Community Hospital	\$5,501,098
Water	1,049,475
Water Pollution Control	1,123,039
Storm Drainage	224,050
Total business-type activities depreciation expense	<u>\$7,897,662</u>

**NOTE 8 - PROPERTY TAX**

Property taxes include amounts levied against all real and public utility property and tangible personal property, which are used in businesses located in the City. Real property taxes are levied before the first day of October on the assessed value listed as of the prior January 1st. The due date for the 2005 levy is February 2006 for all or one-half of taxes due. The remaining balance of the 2005 levy is due in July 2006. The lien of the county for taxes levied each year attaches on the first day of January and continues until such taxes and any penalty, interest or other charges accruing thereon are paid.

Assessed values are established by the County Auditor at 35% of appraised market value for real property, 100% for public utilities, and 25% for tangible personal property. A revaluation of all property is required to be completed no less than every six years. A revaluation was completed in 2002. The City's tax rate applicable to 2005 was \$4.20 on each \$1,000 of tax valuation.



**CITY OF WOOSTER, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

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**NOTE 9 - PENSIONS AND OTHER POST EMPLOYMENT BENEFITS**

Employees and Plans

All employees of the City belong to one of two state operated cost-sharing multiple-employer pension plans. Non-uniformed employees (including employees of the Wooster Community Hospital) are members of the Ohio Public Employees Retirement System of Ohio (OPERS). All police and fire personnel are members of the Ohio Police and Fire Pension Fund (OP&F). Elected officials participate in PERS on a voluntary basis.

Benefit Provisions

**OPERS**

Ohio Public Employees Retirement System (OPERS) administers three separate pension plans. (1) The Traditional Pension Plan – a cost sharing, multiple-employer defined benefit pension plan. (2) The Member-Directed Plan – a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings. (3) The Combined Plan – a cost sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, employer contributions are invested by OPERS to provide a formula retirement benefit similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan. OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments as well as post-retirement health care coverage to qualifying members of both the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

Benefits of OPERS members are calculated on the basis of age, final average salary, and service credit. Authority to establish and amend benefits is provided by state statute within Chapter 145 of the Ohio Revised Code. The Ohio Public Employees Retirement System (OPERS) issues a stand-alone financial report. Interested parties may obtain a copy by making a written request to 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614)-222-6701 or 1-800-222-7377.

**OP&F**

The City of Wooster contributes to the Ohio Police and Fire Pension Fund (OP&F); a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Contribution requirements and benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. The OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

Contributions to Plans

Employee Contributions

The Ohio Revised Code provides statutory authority for employee and employer contributions. For 2005, employees covered under OPERS were required to contribute 8.5% of their gross wages to the plan. Members of the Wooster Employees Association bargaining unit had 5.5% of the 8.5% paid by the City; Management employees had 2% of their pensions paid by the City. Members of OP&F were required to contribute 10% of their gross wages to their plan.

**CITY OF WOOSTER, OHIO  
 NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)  
 FOR THE YEAR ENDED DECEMBER 31, 2005**

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Employer Contributions

The 2005 employer contribution rate for local government employer units was 13.55% of covered payroll for the year. The OPERS portion of the City's employer contributions used to fund post-employment benefits was \$1,332,231 in 2005. The City is obligated to pay 24.0% of each firefighter's covered payroll and 19.5% of each police officer's covered payroll. The OP&F portion of the City's employer contributions used to fund post-employment benefits was \$343,598.

Both the City and the employees made one hundred percent of the required contributions for years 1996 through 2005. The City's contributions for the years ending December 31 were as follows:

<u>Year</u>	<u>OPERS</u>	<u>OP&amp;F</u>
1996	\$2,699,727	\$652,674
1997	2,716,873	693,067
1998	2,870,405	740,943
1999	2,979,632	798,993
2000	2,989,123	878,110
2001	3,445,256	865,105
2002	3,849,302	914,681
2003	4,062,316	931,003
2004	4,341,125	980,208
2005	4,512,979	971,642

Post Employment Benefits Other Than Pensions

OPERS provides post-retirement health care coverage under the Traditional Pension and Combined Plans to age and service retirants with 10 or more years of qualifying Ohio service credit. Health care coverage for disability recipients and primary survivor recipients is available. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in Governmental Accounting Standards Board Statement No. 12. The Ohio Revised Code provides statutory authority requiring public employers to fund post retirement health care through their contributions to OPERS. (See "Contributions to Plans", above.)

On September 9, 2004 the Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to skyrocketing health care costs. Under the HCPP, retirees eligible for health care coverage will receive a graded monthly allocation based on their years of service at retirement. The Plan incorporates a cafeteria approach, offering a broad range of health care options that allow benefit recipients to use their monthly allocation to purchase health care coverage customized to meet their individual needs. If the monthly allocation exceeds the cost of the options selected, the excess is deposited into a Retiree Medical Account that can be used to fund future health care expenses. In addition to the HCCP, OPERS has taken additional action to improve the solvency of the Health Care Fund in 2005 by creating a separate investment pool for health care assets. As an additional component of the HCPP, member and employer contribution rates increased as of January 1, 2006, which will allow additional funds to be allocated to the health care plan.

The assumptions and calculations below were based on the system's latest actuarial review performed as of December 31, 2004. OPERS uses an entry age normal actuarial cost method of valuation in determining the present value of benefits liabilities and normal cost. The difference between assumed and

**CITY OF WOOSTER, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

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actual experience (actuarial gains and losses) becomes part of unfunded actuarial accrued liability. All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach assets are adjusted annually to reflect 25% of unrealized market appreciation or depreciation on investment assets. The investment assumption rate for 2004 was 8.00%. An annual increase of 4.00% compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. Additionally, annual pay increases, over and above the 4.00% base increase, were assumed to range from .50% to 6.30%. Health care costs were assumed to increase at the projected wage inflation rate plus an additional factor ranging from 1% to 6% for the next 8 years. In subsequent years (9 and beyond) health care costs were assumed to increase at 4% (the projected wage inflation rate).

OPEBs are advance-funded on an actuarially determined basis. The number of active contributing participants was 376,109 as of December 31, 2005. The actuarial value of the retirement System's net assets available for OPEB at December 31, 2004, was \$10.8 billion. The actuarially accrued liability and the unfunded actuarial accrued liability, based on the actuarial cost method used, were \$29.5 billion and \$18.7 billion, respectively.

The Ohio Revised Code provides the statutory authority allowing the Fund's Board of Trustees to provide health care coverage to all eligible individuals. OP&F provides access to post-retirement health care coverage to any person who receives or is eligible to receive a monthly benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school, or under the age of 22 if attending school full-time or on a 2/3 basis. The health care coverage provided by the retirement system is considered an Other Post-employment Benefit (OPEB) as described in Governmental Accounting Standards Board Statement No. 12. The Ohio Revised code provides that health care cost paid from the funds of the OP&F shall be included in the employer's contribution rate. (See "Contributions to Plans", above.)

OP&F health care funding and accounting is on a pay-as-you-go basis. A percentage of covered payroll as defined by the Board, is used to pay retiree health care expenses. The Board defined allocation was 7.75% of covered payroll in 2004 and 2005. In addition, since July 1, 1992 most retirees and survivors have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions. The number of participants eligible to receive health care benefits as of December 31, 2004, the date of the last actuarial valuation available, is 13,812 for police and 10,528 for firefighters. OP&F's total health care expense for the year ending December 31, 2004 was \$102,173,796, which was net of member contributions of \$55,665,341.

## **NOTE 10 - OTHER EMPLOYEE BENEFITS**

### Compensated Absences

#### Accumulated Unpaid Vacation and Compensatory Time

Each bargaining unit and the management staff earn vacation at different rates, which are based upon length of service. Vacation accumulation is limited to two and three years, respectively. Any unused excess is eliminated from the employee's leave balance. In the case of death, termination, or retirement an employee (or their estate) is paid for his unused vacation to a maximum of the above limitations. The total obligation for vacation and compensatory time accrual for the City and Hospital amounted to \$2,586,553 at December 31, 2005.

**CITY OF WOOSTER, OHIO  
 NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)  
 FOR THE YEAR ENDED DECEMBER 31, 2005**

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Accumulated Unpaid Sick Leave

Each bargaining unit and the management staff earn sick leave at different rates. Employees with at least 10 years service upon retirement are paid for thirty-three percent (City) and twenty-five percent (Hospital) of their accumulated sick leave, not to exceed various ceilings depending on bargaining unit or management staff status. This obligation amounted to \$2,325,346 for the City and Hospital at December 31, 2005, for those employees who are eligible, or are expected to become eligible, to retire with at least 10 years of service at retirement. Employees are expected to become eligible after 5 years of service in safety forces, and 7 or 10 years for all others.

**NOTE 11 - OTHER COMMITMENTS**

Justice Center Contract

The City has a continuous agreement with Wayne County to share in the costs of operating the Justice Center. The agreement calls for the City to pay 29% of the operating costs of the Justice Center (subject to annual updates based on actual use) except for staffing of shared areas for which costs are shared equally. The 2005 contract cost for the Justice Center was \$564,531.

Operating Leases

The Wooster Community Hospital leases medical and office equipment under noncancelable operating leases. Total costs for such leases were \$743,791 for the year ended December 31, 2005. All leases end in 2009. The future minimum payments for these leases are as follows:

Year Ending December 31	Amount
2006	\$817,400
2007	524,974
2008	157,812
2009	22,017
Total	<u>\$1,522,203</u>

City Construction Commitments

The City of Wooster is in the process of renovating its Water Pollution Control facilities. Low interest state loans and existing cash balances are being used to finance this approximately \$20 million project. Engineering for this project is substantially complete and construction began in August 2005. With Council's approval, the City has paid \$1.2 million on this project and has committed to \$18.3 million as of year-end. Construction of the plant has an estimated completion date in April 2007.

The work on the new two-story building connected to the east side of the Hospital facility continued, as approved by the Board of Governors of the Wooster Community Hospital. The \$16,881,000 project will contain the Hospital's new Obstetrical Unit named the Women's Pavilion and the new the Progressive Care Unit. This project was over 60% finished as of December 31, 2005 with mid-summer 2006 as a targeted completion date.

The Milltown Road East reconstruction project, funded through available cash balances and a no-interest state loan, involves approximately 5,000 feet of new asphalt roadway, concrete curbs, gutters and sidewalks. Storm sewers are being built as well as excavation and embankment construction, construction of a pedestrian bridge over the Little Apple Creek, installation of new traffic control signs and pavement markings, and all associated appurtenances. The contract for the project was awarded in

**CITY OF WOOSTER, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2005**

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November 2005 for a cost of \$1,474,906. Utility relocation work began in the fall of 2005. Project completion is scheduled for fall of 2006. At the end of the year, \$1,407,929 remained on the contract.

A new sanitary sewer is being constructed on Long Road, complete with manholes, borings (state highway, county road and railroad) and pump station removal. Construction began in January 2006 and will be completed by June 2006 for the contracted amount of \$723,474, payable from available cash balances.

Engineering work has been completed for development of the South Well Field Development Project. Included in this project is the location and installation of monitoring wells, where needed, and the determination of site location for two new interceptor wells and two air stripping water towers. The approved bid amount for this project is \$617,000, which is being funded by existing cash balances. Completion of the project is expected in September 2006.

As part of ongoing sanitary and storm sewer separation projects, the City began construction on storm sewers in the Bever Street and Beall Street areas. This project consisted of constructing manholes, storm sewers and appurtenances on Maple, Henry, Bever, South, Liberty, and North streets. The contract was awarded for the project in November 2005 in the amount of \$696,640. As of 12/31/05, the construction was approximately 25% complete and \$533,019 remained on the contract. Final completion will be early Spring 2006.

Also included in the City's plan for sanitary and storm sewer separations, construction began in November 2005 on Liberty Street storm sewer improvements. This project consisted of furnishing all materials and labor for the installation of manholes, catch basins and storm sewer, including all appurtenances. The contract amount of the project was \$321,051, with 75% of the work being complete by the end of the year. However, no payment requests were made as of that date. This project was completed in March 2006.

Beall Avenue Reconstruction and Streetscape is phase three of an ongoing streetscape program. New utilities and roadway will be constructed complete with curb and gutters, turn lanes, storm sewer, water line, sanitary sewer and a boulevard section through the College of Wooster. Engineering plans will be completed in Fall of 2006 as well as right-of-way acquisition and funding secured, with construction starting in April of 2007. The anticipated completion of construction is October of 2008. Approximately \$816,990 had been committed to engineering and design contracts, of which \$303,987 remained outstanding at the end of the year. This project is being funded through multiple sources, including existing cash balances, federal and state grants, as well as private donation. Ordinance No. 2006-10 authorized the issuance of \$1,000,000 notes in anticipation of the issuance of bonds. Notes were issued in April 2006 with an interest rate of 3.89% for paying the cost of construction.

Construction on a new water well, known as the S-3 Well, began with the approval of City Council. Resolution 2003-41, which repealed Resolution 2002-46 authorized a pre-bid budget of \$950,000. The approved bid amount for this project was \$593,448. This project was being funded by existing cash balances with expected completion in May 2006. An outstanding commitment of \$172,000 existed at year-end.

In Fall 2005, construction began on the Woodcrest Sanitary Sewer Replacement project, which replaced an existing clay sanitary sewer line with new PVC sanitary sewer line and appurtenance. The new construction allowed for the abandonment of the existing sanitary sewer system that was undersized and allowed infiltration of ground water. The total project cost is \$246,657, with \$124,002 remaining outstanding at year-end. The project was completed in April 2006.

Design for improvements to two existing water booster stations commenced in 2005 in order to meet current water system demands and enhance water system operations. A \$128,700 contract for engineering and design services was entered into for the improvements to the Mechanicsburg Road and

**CITY OF WOOSTER, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2005**

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Buckeye booster stations. As of 12/31/05, approximately 25% of the design was complete, however no payment request had been made.

In conjunction with the Ohio Department of Transportation's contract to reconstruct U.S. Route 30, the City contracted with the same company to install steel casing pipe and waterline under Route 30. Construction began on the waterline in May 2005. The waterline crossing was completed in 2005 and the City was awaiting billing at the end of the year in the amount of \$73,140.

Construction began on the extension of the Melrose Drive sanitary sewer project in December 2005. PVC and PVC lateral pipe make up the new gravity sewer. New manholes were installed and sewer pipe was constructed for the contracted cost of \$67,840. The project was 50% complete at the end of the year, with the full amount of the contract outstanding. The project was completed in February 2006.

## **NOTE 12 - CONTINGENCIES**

### Enterprise and Special Assessment Bonded Debt

Certain general obligation bonds are being retired by use of revenues generated by the Water, Water Pollution Control, Hospital, and Special Assessment Debt Service Funds. These bonds are general obligation issues backed by the full faith and credit of the City. Management does not foresee any circumstance that would change the current source of funding for these obligations.

### Litigation

There are two cases pending against the City. The maximum exposure of the City is the deductible of \$25,000 for one case; the other case does not include a monetary claim. There are five lawsuits, one administrative claim, and four open claims pending involving Wooster Community Hospital. The Hospital carries both malpractice and general liability coverage. The Wooster Community Hospital has a maximum exposure of \$50,000 deductible/claim each for one of the lawsuits and for the administrative claim; the other cases and claims expose the Hospital to a maximum liability of a deductible of \$25,000 deductible, with a total limit of \$75,000 per year.

### Contingencies Under Grant Provisions

The City participates in several federally assisted programs and is a recipient of several grants. These programs and grants are subject to financial and compliance audits by the grantors or their representatives. As of December 31, 2005, the audits of these grants and programs were complete through 2003 and the City's compliance with applicable requirements has been established. The City's compliance with applicable requirements for 2005 will be established at a future date. The City does not expect any disallowance of grant expenditures.

### Other Contingencies

#### Donated Property

During 1989, City Council accepted a donation of real property from a downtown merchant. Council then turned over the property to the Wooster Growth Corporation (WGC). The WGC then contracted with a management group to lease the property. A condition of the City's agreement with the WGC guarantees return of proceeds of any sale of the property to the City of Wooster.

#### Low Income Housing

The City has an ongoing contract with the Wooster Interfaith Housing Corporation (WIHC) for the acquisition, rehabilitation and management of properties to be made available as low income housing

**CITY OF WOOSTER, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2005**

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under grant provisions approved by the Secretary of Housing and Urban Development (HUD). A total of 16 properties are now owned and managed by the WIHC. Terms of the agreement call for title to the properties to be conveyed to the City upon termination of the agreement.

**Capital Project**

The City entered into a contract for Enterprise Resource Planning (ERP) software, for which \$330,000 has been expended and capitalized. Implementation has been suspended and the future of this project is uncertain.

**NOTE 13 - CONDUIT DEBT OBLIGATIONS**

From time to time, the City has issued certain limited-obligation revenue bonds on behalf of private sector and nonprofit entities for the acquisition and construction of facilities deemed to be in the public interest. The bonds are secured by the property and revenues of those entities, and are payable solely from the resources of those entities. The City is not obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2005 there were two series of Industrial Revenue Bonds outstanding, with an aggregate principal amount payable of \$8,485,000, and one series of Adjustable Rate Demand Health Care Facilities Bonds with a principal amount payable of \$6,985,000. The aggregate amount of all conduit debt obligations at December 31, 2005 was \$15,470,000.

**NOTE 14 - RISK MANAGEMENT**

Risk Pool Membership

The City belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. PEP is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

**Casualty Coverage**

PEP retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. PEP pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust PEP's retained earnings, APEEP covers PEP losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

**Property Coverage**

PEP retains property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence, with no annual aggregate. The Travelers Indemnity Company reinsures losses exceeding \$100,000. APEEP's Guarantee Fund pays losses and loss adjustment expenses exceeding operating contributions.

**CITY OF WOOSTER, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2005**

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The aforementioned casualty and property reinsurance agreements do not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective local government.

Coverage Table

<u>Type</u>	<u>Limit - Occurrence</u>	<u>Limit - Aggregate</u>	<u>Deductible</u>
General Liability	\$ 4,000,000	None	\$ 25,000
Automobile Liability	\$ 4,000,000	None	\$ 25,000
Wrongful Acts	\$ 4,000,000	None	\$ 25,000
Law Enforcement	\$ 4,000,000	None	\$ 25,000
Property	None	\$ 65,235,828	\$ 1,000
Boiler & Machinery	None	\$ 57,853,600	\$ 2,500
Electronic Data Processing	None	\$ 512,755	\$ 500

There were no significant reductions in insurance coverage from the prior year in any category of risk. Insurance coverage for each of the past three years was sufficient to cover any claims settlements.

Financial Position

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2004 and 2003:

<u>Casualty Coverage</u>	<u>2004</u>	<u>2003</u>
Assets	\$30,547,049	\$25,288,098
Liabilities	<u>(16,989,918)</u>	<u>(12,872,985)</u>
Retained earnings	<u>\$13,557,131</u>	<u>\$12,415,113</u>
 <u>Property Coverage</u>	 <u>2004</u>	 <u>2003</u>
Assets	\$3,652,970	\$3,158,813
Liabilities	<u>(544,771)</u>	<u>(792,061)</u>
Retained earnings	<u>\$3,108,199</u>	<u>\$2,366,752</u>

Self-insured Health Care

City employees are provided traditional health care insurance that covers hospitalization and major medical expenses within specified limits. The plan is self-funded by the City and administered by a third-party administrator. The City pays the administrator a monthly fixed fee for various claim administration services on a per enrolled employee basis.

The City pays all claims. The third-party administrator submits weekly preliminary check registers for all processed claims. The City issues payment to the plan administrator who in turn issues individual claim



**CITY OF WOOSTER, OHIO  
 NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)  
 FOR THE YEAR ENDED DECEMBER 31, 2005**

checks. The City carries stop-loss insurance against catastrophic losses. The premiums for these policies are billed monthly by the third-party administrator on a per enrolled employee basis. Third party administrators estimated the claims liability reported in the fund at December 31, 2005. It is based on the requirements of Governmental Accounting Standards Board Statement No. 10 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported.

As of December 31, 2005, the outstanding claims liability was \$2,128,433, of which \$1,486,496 is attributed to the Hospital and \$641,937 is attributed to the City.

Changes in the fund's claims liability amounts 2001 to 2005 are:

	2001	2002	2003	2004	2005
Balance at beginning of year	\$ 632,713	\$ 703,686	\$ 964,510	\$ 991,894	\$1,286,952
Current year claims	4,062,203	5,312,349	6,020,066	7,320,904	8,493,624
Claim payments	(3,991,230)	(5,051,525)	(5,992,682)	(7,025,846)	(7,652,143)
Balance at end of year	\$ 703,686	\$ 964,510	\$ 991,894	\$1,286,952	\$2,128,433

**NOTE 15 – SPECIAL ITEM**

State and Federal regulations require the City to close its original water production plant once taken completely out of service. The City built a new water production plant, which started production in January 1999. The original plant will be closed in accordance with regulatory requirements in 2006. In addition to the demolition of the old plant, the lime lagoon will also be closed after the removal of approximately 73,000 cubic yards of sludge from the site. The original estimate for the entire project was \$3,430,475, which was disclosed as of December 31, 2004. During the bid process in 2005, the original estimate was found to be overstated, as bids were accepted for \$288,000 for the demolition and \$1,191,000 for the closure of the lime lagoon. The contracted amount has been recorded as a long-term liability in the Water Fund, while the difference between the original estimate and the actual contract costs has been reported as a special item. Demolition of the plant and the lagoon has begun; the plant demolition will be completed in June 2006 and demolition of the lagoon will be completed by Summer 2007.

**NOTE 16 – SUBSEQUENT EVENT**

In April of 2006 Wooster City Council passed Ordinance 2006-35 which authorized an agreement between the City of Wooster and the Wayne County Agricultural Society. This agreement established a methodology for billing sewer charges to the Wayne County Fairgrounds. This agreement also forgave penalty charges and reduced the balance of sewer charges billed during the negotiation period based upon the agreed upon methodology. This agreement will cause the accounts receivable balance of the business type funds to be reduced by approximately one percent.

**NOTE 17 – LONG-TERM LIABILITIES**

Governmental Activities

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for compensated absences related to internal services are included in governmental activities. Also, for

**CITY OF WOOSTER, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2005**

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governmental activities and land debt are generally liquidated by the General fund. All special assessment debt is paid through the debt service fund. All of the City's special assessment debt is full commitment with \$339,452 held by the City. There are no legal funding restraints on the remainder of the outstanding special assessment debt, and the amount of delinquent accounts at year-end is \$5,665. The remaining general portion of bonds and notes are liquidated by General, Special Revenue, and Capital Project funds.

Compensated Absences

For employees not considered to be eligible for retirement, estimated sick leave payable upon termination is recorded as a long-term liability. Vacation accrual in excess of one year is also considered a long-term liability. The General fund, Permissive Tax fund, and Street Construction Maintenance and Repair fund have been used to liquidate compensated absences of governmental activities in the past.

**CITY OF WOOSTER, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2005**

Debt service requirements to maturity

The City's legal debt margin within the 10 1/2% limitation was approximately \$64.02 million at December 31, 2005. Principal and interest requirements to retire the City's long-term obligations are as follows:

Year	G.O. Bonds		OWDA Loans		OPWC Loan	Totals
	Principal	Interest	Principal	Interest	Principal	
<b>Business-type Activities:</b>						
2006	\$ 1,098,200	\$ 388,508	\$ 0	\$ 0	\$ 10,584	1,497,292
2007	1,138,300	341,633	14,221	8,844	10,584	1,513,582
2008	1,185,800	292,295	29,139	16,990	6,489	1,530,713
2009	1,233,400	239,369	30,094	16,036	2,394	1,521,293
2010	1,278,400	183,613	31,080	15,050	2,394	1,510,537
2011-2015	2,053,200	334,473	171,360	59,290	11,972	2,630,295
2016-2020	712,900	81,877	201,332	29,317	11,972	1,037,398
2021-2025	0	0	67,005	2,189	5,986	75,180
Subtotal	<u>8,700,200</u>	<u>1,861,768</u>	<u>544,231</u>	<u>147,716</u>	<u>62,375</u>	<u>11,316,290</u>

**Governmental Activities:**

Year	G.O. Bonds		Special Assessments		OPWC Loans	Totals
	Principal	Interest	Principal	Interest	Principal	
2006	222,163	95,080	120,908	66,178	10,336	514,665
2007	221,563	86,971	128,285	59,727	10,336	506,882
2008	225,910	78,919	133,427	52,867	10,336	501,459
2009	141,323	70,898	132,522	45,675	10,336	400,754
2010	146,323	62,105	74,757	38,481	10,336	332,002
2011-2015	786,193	233,729	370,692	128,824	38,750	1,558,188
2016-2020	541,376	74,773	253,808	41,941	3,430	915,328
Subtotal	<u>2,284,851</u>	<u>702,475</u>	<u>1,214,399</u>	<u>433,693</u>	<u>93,860</u>	<u>4,729,278</u>
Total	<u>\$ 10,985,051</u>	<u>\$ 2,564,243</u>	<u>\$ 1,758,630</u>	<u>\$ 581,409</u>	<u>\$ 156,235</u>	<u>\$ 16,045,568</u>

**CITY OF WOOSTER, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2005**

Changes in balances of long-term liabilities including current portions are as follows:

<b>BUSINESS-TYPE ACTIVITIES:</b>	Original Amount	Balance January 1,2005	Increases	(Decreases)	Balance December 31,2005	Amount Due in 2006
<b>Wooster Community Hospital Fund:</b>						
3.0-3.4% 2001 G.O. Bonds	\$ 505,000	\$ 505,000	\$ 0	\$ (505,000)	\$ 0	\$ 0
Compensated Absences	0	823,425	110,613	(107,405)	826,632	110,627
WCH Fund Total	505,000	1,328,425	110,613	(612,405)	826,632	110,627
<b>Water Fund:</b>						
5.4-5.75% 1995 G.O. Bonds	704,043	555,700	0	(20,500)	535,200	23,200
4.9-5% 1996 G.O. Bonds	9,000,000	5,175,000	0	(615,000)	4,560,000	655,000
3.0-3.85% 2001 G.O. Bonds	3,000,000	2,100,000	0	(300,000)	1,800,000	300,000
2003 0% OPWC Loan-Quinby Waterlines(1/1/04-7/1/08)	12,924	10,052	0	(2,872)	7,180	2,872
Compensated Absences	0	235,706	157,259	(127,258)	265,707	126,362
Water Fund Total	12,716,967	8,076,458	157,259	(1,065,630)	7,168,087	1,107,434
<b>Water Pollution Control Fund:</b>						
3.25% 2005 O.W.D.A. Loan-Sewer Plant Upgrade (7/1/07-1/1/22)	544,231	0	544,231	0	544,231	0
Compensated Absences	0	205,775	143,974	(128,493)	221,256	123,888
WPC Fund Total	544,231	205,775	688,205	(128,493)	765,487	123,888
<b>Storm Water Fund:</b>						
Variable Rate 2003 G.O. Bonds	2,035,000	1,920,000	0	(115,000)	1,805,000	120,000
2003 0% OPWC Loan-Quinby Storm Drainage(1/1/04-7/1/08)	23,931	18,613	0	(5,318)	13,295	65,058
2003 0% OPWC Loan-Mulberry Ave Storm Drainage(1/1/04-7/1/20)	46,691	44,297	0	(2,394)	41,903	2,394
Compensated Absences	0	61,237	43,468	(38,616)	66,089	33,705
Storm Water Fund Total	2,105,622	2,044,147	43,468	(161,328)	1,926,287	221,157
<b>Business-type Activities Total</b>	<b>\$ 15,871,820</b>	<b>\$ 11,654,805</b>	<b>\$ 999,545</b>	<b>\$ (1,967,856)</b>	<b>\$ 10,686,493</b>	<b>\$ 1,563,106</b>
<b>GOVERNMENTAL ACTIVITIES:</b>						
	Original Amount	Balance January 1,2005	Increases	(Decreases)	Balance December 31,2005	Amount Due in 2006
Old Mansfield/Portage/Downtown 5.2-5.25% 1992 G.O. Bonds						
General portion	\$ 1,300,000	\$ 362,077	\$ 0	\$ (91,410)	\$ 270,667	\$ 90,840
Special Assessment portion	596,807	37,923	0	(8,590)	29,333	9,160
Downtown/Oldman/Madisonburg 5.4-5.75% 1995 G.O. Bonds						
Special Assessment portion	1,245,955	784,300	0	(64,500)	719,800	71,800
Buena Vista 6% S.A. Bonds (12/1/98-12/31/14)	13,234	10,724	0	(510)	10,214	541
0% OPWC Loan (1/9/98-1/1/14)	34,304	22,298	0	(1,715)	20,583	1,715
0% OPWC Loan (9/15/98-1/1/18)	129,317	81,901	0	(8,621)	73,280	8,621
Oak Hill 6% S.A. Bond (12/31/99-12/31/14)	106,048	80,365	0	(6,097)	74,268	6,463
E Liberty 6% S.A. Bond (12/31/99-12/31/14)	299,405	226,892	0	(17,214)	209,678	18,247
Burbank/Friendsville 6% S.A. Note (12/31/00-12/31/15)	26,167	21,249	0	(1,419)	19,830	1,504
Burbank/Riffel 6% S.A. Note (12/31/00-12/31/10)	44,486	29,721	0	(4,261)	25,460	4,516
2.0-4.2% 2003 Municipal Building Renovation (12/01/2004-12/01/2004)	1,770,000	1,665,000	0	(105,000)	1,560,000	100,000
2.0-4.2% 2003 Milltown City Portion-SCM&R (12/01/2004-12/01/2004)	203,600	192,637	0	(10,963)	181,674	12,529
2.0-4.2% 2003 Milltown City Portion-Perm Tax (12/01/2004-12/01/2004)	305,400	288,955	0	(16,445)	272,510	18,794
2.0-4.2% 2003 Milltown Special Assessment (12/01/2004-12/01/2004)	141,000	133,408	0	(7,592)	125,816	8,677
3.69% 2005 Milltown Street Improvement BAN	1,000,000	0	1,000,000	0	1,000,000	1,000,000
Compensated Absences	0	1,774,967	1,231,293	(1,222,036)	1,784,224	839,792
<b>Governmental Funds Total</b>	<b>7,215,723</b>	<b>5,712,417</b>	<b>2,231,293</b>	<b>(1,566,373)</b>	<b>6,377,337</b>	<b>2,193,199</b>
<b>Total All Long-Term Liabilities</b>	<b>\$ 23,087,543</b>	<b>\$ 17,367,222</b>	<b>\$ 3,230,838</b>	<b>\$ (3,534,229)</b>	<b>\$ 17,063,830</b>	<b>\$ 3,756,305</b>

Required Supplementary Information

CITY OF WOOSTER, OHIO  
 SCHEDULE OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)  
 GENERAL AND MAJOR SPECIAL REVENUE FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2005

	<b>General Fund</b>			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
<b>Revenues :</b>				
Taxes	\$ 10,153,600	\$ 10,178,600	\$ 10,785,823	\$ 607,223
Intergovernmental	1,678,925	1,678,925	1,849,011	170,086
Charges for services	825,221	825,221	1,072,499	247,278
Fines, licenses, permits	668,660	668,660	577,355	(91,305)
Interfund services provided	1,100,000	1,100,000	1,657,452	557,452
Interest income	275,000	275,000	322,184	47,184
Miscellaneous	131,140	131,140	227,297	96,157
<b>Total Revenues</b>	<b>14,832,546</b>	<b>14,857,546</b>	<b>16,491,621</b>	<b>1,634,075</b>
<b>Expenditures :</b>				
Safety services	8,717,175	10,283,972	9,304,595	979,377
Health and social services	138,000	138,000	137,883	117
Leisure services	1,833,100	2,134,668	1,896,130	238,538
Environment & development	778,005	938,456	760,786	177,670
Transportation services	1,283,385	1,500,091	1,286,884	213,207
Administrative services	3,223,092	3,755,224	3,234,901	520,323
<b>Total Expenditures</b>	<b>15,972,757</b>	<b>18,750,411</b>	<b>16,621,179</b>	<b>2,129,232</b>
<b>Excess revenues over(under) expenditures</b>	<b>(1,140,211)</b>	<b>(3,892,865)</b>	<b>(129,558)</b>	<b>3,763,307</b>
Transfers out	(1,815,333)	(1,884,959)	(1,884,959)	0
Encumbrances	0	0	2,057,008	2,057,008
Fund balances at beginning of year	12,126,133	12,126,133	12,126,133	0
<b>Fund balances at end of year</b>	<b>\$ 9,170,589</b>	<b>\$ 6,348,309</b>	<b>\$ 12,168,624</b>	<b>\$ 5,820,315</b>

	<b>Street Construction Maintenance &amp; Repair Fund</b>			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
<b>Revenues :</b>				
Intergovernmental	\$ 1,000,000	\$ 1,000,000	\$ 1,033,692	\$ 33,692
Interest income	20,000	20,000	23,669	3,669
Miscellaneous	1,139	1,139	32,880	31,741
<b>Total Revenues</b>	<b>1,021,139</b>	<b>1,021,139</b>	<b>1,090,241</b>	<b>69,102</b>
<b>Expenditures :</b>				
Safety services	280,946	302,479	270,646	31,833
Transportation services	1,387,305	1,447,040	1,010,100	436,940
<b>Total Expenditures</b>	<b>1,668,251</b>	<b>1,749,519</b>	<b>1,280,746</b>	<b>468,773</b>
<b>Excess revenues over(under) expenditures</b>	<b>(647,112)</b>	<b>(728,380)</b>	<b>(190,505)</b>	<b>537,875</b>
Encumbrances	0	0	217,146	217,146
Fund balances at beginning of year	985,827	985,827	985,827	0
<b>Fund balances at end of year</b>	<b>\$ 338,715</b>	<b>\$ 257,447</b>	<b>\$ 1,012,468</b>	<b>\$ 755,021</b>

Modified accrual plus encumbrances is the budgetary basis used in the preparation of these statements.

## GENERAL FUND

**GENERAL FUND** – This fund is used to account for all financial resources except those required to be accounted for in another fund.

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## SPECIAL REVENUE FUNDS

Special revenue funds are used to account for the proceeds of specific revenue sources (other than fiduciary funds or capital project funds) legally restricted to expenditure for specified purposes.

**STREET CONSTRUCTION MAINTENANCE AND REPAIR** – This fund is required by the Ohio Revised Code to account for that portion of the state gasoline tax and motor vehicle registration fees, which are to be used for maintenance of streets within the City.

**STATE HIGHWAY** – This fund is required by the Ohio Revised Code to account for that portion of the state gasoline tax and motor vehicle registration fees which are to be used for maintenance of state highways within the City.

**PERMISSIVE TAX** – This fund is required by the Ohio Revised Code to account for that portion of motor vehicle registration fees allocated to assist in maintaining those city streets designated as contributing to the effective and efficient flow of traffic through and within the county.

**ENFORCEMENT AND EDUCATION** – This fund is used to account for monies from the Municipal Court designated to enforce drunk driving laws and related educational programs.

**MANDATORY DRUG FINES** - This fund is used to account for monies from the Municipal Court designated to subsidize each agency's law enforcement efforts that pertain to drug offenses.

**LOCAL LAW ENFORCEMENT BLOCK GRANT** – This fund is used to account for receipts and expenditures of Local Law Enforcement Block Grants, funded by the U.S. Department of Justice. Grant proceeds are used to fund law enforcement employees.

**COMMUNITY DEVELOPMENT BLOCK GRANT**– This fund is used to account for monies received from the federal government under the Community Development Block Grant program for providing decent housing and a suitable living environment, and expanded economic opportunities principally for persons of low and moderate income and the allowable administrative costs associated with those projects.

**ECONOMIC DEVELOPMENT (Hotel Tax)** – This fund is used to account for the portion of the transient occupancy tax to be used for promoting economic development within the City.

**HUD HOME** – This fund is used to account for monies received from the federal government under the HOME investment Partnerships Program for providing decent housing and a suitable living environment principally for persons of low and moderate income and the allowable administrative costs associated with those projects.

**LAW ENFORCEMENT TRUST** – This fund is used to account for receipts and expenditures of funds from sale of contraband. These funds can only be expended to pay the costs of protracted or complex investigations or prosecutions, to provide reasonable technical training or expertise, to provide matching funds to obtain federal grants to aid law enforcement, or for such other law enforcement purposes that Council determines to be appropriate.

**FEMA FUND** – This fund is used to account for the receipt and expenditure of Federal Emergency Management Agency monies received for debris removal and protective measures as a result of severe winter storms occurring between December 22, 2004 through February 1, 2005.

**POLICE PENSION** – This fund is used to accumulate property taxes levied for the partial payment of the current and accrued liability for police disability and pension. Amounts collected for the police disability and pension are periodically remitted to the state operated Police and Firemen's Disability and Pension Fund.

**FIRE PENSION** – This fund is used to accumulate property taxes levied for the partial payment of the current and accrued liability for firemen's disability and pension. Amounts collected for the firemen's disability and pension are periodically remitted to the state operated Police and Firemen's Disability and Pension Fund.

**SHADE TREE** – This fund is used to account for financial donations to the City for the purpose of providing trees throughout the City in the public right-of-way.

**CHRISTMAS RUN PARK RESTORATION** – This fund is used to collect donations intended for the restoration of Christmas Run Park necessitated by the damage done from the November 2003 tornado.

**FIREWORKS** – This fund is used to account for financial donations to the City for the purpose of providing a fireworks display at the City's Independence Day celebration.

**FEDERAL EQUITABLE SHARING** – This fund is used to account for the City's portion of federally forfeited property resulting from the Wooster Police Department's participation with a federal agency, which resulted in forfeiture of property.

**LILLIAN LONG ESTATE** – This fund is used to account for a bequest from the estate of Lillian Long for the purpose of acquiring additional land for use as a part of Wooster Memorial Park and/or making improvements to that park.

**INVESTMENT** – This fund is established by statute to accumulate interest earnings from certain pooled investments and to pay expenses incurred in the handling of fiscal matters with third parties until such time as the net proceeds can be distributed to the other funds.

**RECREATION SUPPLEMENT** – This fund is used to account for financial donations from individuals and organizations that wish to specify that their gifts and donations support recreational opportunities for underprivileged youth in the community.

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### **CAPITAL PROJECTS FUNDS**

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary or trust funds.

**CAPITAL IMPROVEMENTS** – This fund is used to account for various capital projects financed by general fund revenues.

**NOBLE DRIVE CONSTRUCTION** – This fund is used to account for the receipt and expenditure of monies associated with the construction of a new City street named "Noble Drive." State and Federal grant revenues financed this project.

**BEALL AVENUE STREETScape FUND** – This fund is used to account for the receipt and expenditure of monies associated with the reconstruction of a portion of Beall Avenue. Private donation, and State and Federal grant revenues will finance this project.

**MILLTOWN ROAD CONSTRUCTION** - This fund is used to account for the receipt and expenditure of monies associated with the reconstruction of a portion of Milltown Road. Special assessments, governmental resources, State grant and loan revenues will finance this project.

**ECONOMIC DEVELOPMENT CAPITAL IMPROVEMENT** – This fund is used to account for "one-time" revenues (revenues which are generated only one time and usually in connection with an event such as a sale of major assets, the merger or sale of a company, or insurance proceeds where the asset will not be replaced). These resources can be appropriated for capital expenditures intended to promote economic development within the community. Economic development may be defined as the retention of existing jobs or businesses; the creation of new jobs or businesses; the creation of capital investment through construction of new or the renovation of existing buildings; and the purchase of real estate, buildings or machinery.

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### **DEBT SERVICE FUND**

Debt service fund are used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

**DEBT SERVICE FUND** – This fund is used to accumulate special assessment revenues collected by the County Treasurer and remitted to the City by the County Auditor for payment of special assessment principal and interest. These debt issues were sold to finance construction of various projects that were deemed to benefit only those residents in the immediate area of the projects and are paid for by those residents through assessments against their property.

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## ENTERPRISE FUNDS

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where it has been decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

**WOOSTER COMMUNITY HOSPITAL** – This fund is used to account for the health care services provided by the City owned and operated hospital.

**WATER** - This fund is used to account for the provision of water treatment and distribution to the residents and commercial users of the City and some residents of the county.

**WATER POLLUTION CONTROL** – This fund is used to account for sanitary sewer services provided to the residential and commercial users of the City and some residents of the county.

**STORM DRAINAGE** – This fund is used to account for the storm drainage runoff service provided to the residential and commercial users of the City.

**REFUSE COLLECTION** – This fund is used to account for trash collection services provided to the residential and some commercial users of the City.

**ECONOMIC/DOWNTOWN DEVELOPMENT LOANS** – This fund is used to account for the loans, repayments, and subsequent loans provided for economic development purposes and downtown revitalization. This fund was established as a result of the City's obtaining a federal grant (HUD) with the requirements for establishing the loan program to maintain the contributed capital (grant/loan principal).

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## INTERNAL SERVICE FUND

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies other governmental unit, or to other governmental units, on a cost-reimbursement basis.

**MUNICIPAL GARAGE** – This fund is used to account for the costs of a maintenance facility for automotive equipment used by various City departments. Costs are billed to the departments for labor and materials at actual cost with the elimination of the effect of internal service fund activity to adjust to break even.

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## AGENCY FUNDS

Agency funds are used to account for assets held by the City in a custodial capacity or as an agent for individuals, private organization, or other governmental units.

**WOOSTER GROWTH CORPORATION** – This fund is used to account for revenues and expenditures of the City's community improvement corporation, Wooster Growth Corporation. The City serves as fiscal agent for the Corporation. The corporation's purpose is advancing, encouraging and promoting the industrial, economic, commercial and civic development of Wooster, Ohio.

**GUARANTEED DEPOSITS** – This fund is used to hold in trust funds held by the City and received from a contractor, developer, or individual to insure compliance with the ordinances of the City in maintaining or establishing certain appurtenances (sidewalks, curbs, and gutters) to be installed by an individual developer or contractor. Upon completion of the appurtenances the deposit is returned to the individual developer or contractor, after deducting any inspection charges.

**CLEARING** – This fund is used to hold monies received for bid bonds, insurance premiums or proceeds on behalf of certain individuals, and any unclaimed municipal checks. The insurance premiums are to pay for retired employees or spouses still participating in our group health insurance program. The insurance proceeds are for certain damages to City owned property. elimination of the effect of internal service fund activity to adjust to break even.

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Modified accrual plus encumbrances is the budgetary basis used in the preparation of these statements.



**CITY OF WOOSTER, OHIO  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 DECEMBER 31, 2005**

	Special Revenue Funds	Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Assets:</b>			
Equity in city treasury cash	\$ 1,420,823	\$ 918,170	\$ 2,338,993
Taxes receivable	363,038	0	363,038
Accounts receivable	6,590	0	6,590
Due from other governments	215,697	259,439	475,136
Accrued interest receivable	7,897	852	8,749
Inventory	13,319	0	13,319
Long term receivables	959,076	0	959,076
Total assets	<u>\$ 2,986,440</u>	<u>\$ 1,178,461</u>	<u>\$ 4,164,901</u>
<b>Liabilities:</b>			
Accounts payable	\$ 79,780	\$ 6,150	\$ 85,930
Accrued salaries, wages and benefits	969	0	969
Due to other funds	69,700	0	69,700
Deferred revenue	1,354,628	0	1,354,628
Total liabilities	<u>1,505,077</u>	<u>6,150</u>	<u>1,511,227</u>
<b>Fund balances:</b>			
Reserved for encumbrances	135,340	1,429,000	1,564,340
Unreserved	1,346,023	(256,689)	1,089,334
Total fund balances	<u>1,481,363</u>	<u>1,172,311</u>	<u>2,653,674</u>
Total liabilities and fund balances	<u>\$ 2,986,440</u>	<u>\$ 1,178,461</u>	<u>\$ 4,164,901</u>

**CITY OF WOOSTER, OHIO  
COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2005**

	Special Revenue Funds	Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Revenues :</b>			
Taxes	\$ 512,100	\$ 0	\$ 512,100
Intergovernmental	731,629	1,299,400	2,031,029
Fines, licenses, permits	10,986	0	10,986
Interest income	105,429	5,714	111,143
Miscellaneous	23,307	0	23,307
Total Revenues	<u>1,383,451</u>	<u>1,305,114</u>	<u>2,688,565</u>
<b>Expenditures :</b>			
Current operations :			
Safety services	357,392	0	357,392
Leisure services	22,060	0	22,060
Environment and development	385,921	0	385,921
Transportation services	42,890	0	42,890
Administrative services	124,030	0	124,030
Capital expenditures	166,580	1,316,050	1,482,630
Debt service :			
Principal	49,570	0	49,570
Interest	16,641	0	16,641
Total Expenditures	<u>1,165,084</u>	<u>1,316,050</u>	<u>2,481,134</u>
Excess revenues over(under) expenditures	<u>218,367</u>	<u>(10,936)</u>	<u>207,431</u>
<b>Other financing sources (uses) :</b>			
Proceeds from debt issues	0	1,000,000	1,000,000
<b>Net change in fund balances</b>	<u>218,367</u>	<u>989,064</u>	<u>1,207,431</u>
Fund balances at beginning of year	<u>1,262,996</u>	<u>183,247</u>	<u>1,446,243</u>
<b>Fund balances at end of year</b>	<u>\$ 1,481,363</u>	<u>\$ 1,172,311</u>	<u>\$ 2,653,674</u>

CITY OF WOOSTER, OHIO  
 COMBINING BALANCE SHEET  
 NONMAJOR SPECIAL REVENUE FUNDS  
 DECEMBER 31, 2005

	State Highway Fund	Permissive Tax Fund	Enforcement Education Fund	Mandatory Drug Fines Fund
<b>Assets:</b>				
Equity in city treasury cash	\$ 165,628	\$ 1,031,691	\$ 26,122	\$ 28,223
Taxes receivable	0	0	0	0
Accounts receivable	5,090	0	0	0
Due from other governments	41,552	30,772	0	0
Accrued interest receivable	733	5,077	120	146
Inventory	13,319	0	0	0
Long term receivables	0	0	0	0
Total assets	<u>\$ 226,322</u>	<u>\$ 1,067,540</u>	<u>\$ 26,242</u>	<u>\$ 28,369</u>
<b>Liabilities:</b>				
Accounts payable	\$ 3,913	\$ 66,977	\$ 0	\$ 0
Accrued salaries, wages and benefits	0	969	0	0
Due to other funds	0	0	0	0
Deferred revenue	35,152	0	0	0
Total liabilities	<u>39,065</u>	<u>67,946</u>	<u>0</u>	<u>0</u>
<b>Fund balances:</b>				
Reserved for encumbrances	4,169	61,327	0	0
Unreserved	183,088	938,267	26,242	28,369
Total fund balances	<u>187,257</u>	<u>999,594</u>	<u>26,242</u>	<u>28,369</u>
Total liabilities and fund balances	<u>\$ 226,322</u>	<u>\$ 1,067,540</u>	<u>\$ 26,242</u>	<u>\$ 28,369</u>

Local Law Enforcement Block Grant Fund	Community Development Block Grant Fund	Economic Development Fund	HUD Home Fund	Law Enforcement Trust Fund	FEMA Fund
\$ 1,131	\$ 3,337	\$ 3,310	\$ 0	\$ 18,959	\$ 0
0	0	2,638	0	0	0
0	1,500	0	0	0	0
0	143,373	0	0	0	0
8	0	73	0	103	0
0	0	0	0	0	0
0	0	0	959,076	0	0
<u>\$ 1,139</u>	<u>\$ 148,210</u>	<u>\$ 6,021</u>	<u>\$ 959,076</u>	<u>\$ 19,062</u>	<u>\$ 0</u>
\$ 0	\$ 1,140	\$ 0	\$ 0	\$ 0	\$ 0
0	0	0	0	0	0
0	69,700	0	0	0	0
0	0	0	959,076	0	0
0	70,840	0	959,076	0	0
0	10,997	0	0	0	0
1,139	66,373	6,021	0	19,062	0
<u>1,139</u>	<u>77,370</u>	<u>6,021</u>	<u>0</u>	<u>19,062</u>	<u>0</u>
<u>\$ 1,139</u>	<u>\$ 148,210</u>	<u>\$ 6,021</u>	<u>\$ 959,076</u>	<u>\$ 19,062</u>	<u>\$ 0</u>

(Continued)

CITY OF WOOSTER, OHIO  
 COMBINING BALANCE SHEET (CONTINUED)  
 NONMAJOR SPECIAL REVENUE FUNDS  
 DECEMBER 31, 2005

	Police Pension Fund	Fire Pension Fund	Shade Tree Fund	Christmas Run Park Restoration Fund
<b>Assets:</b>				
Equity in city treasury cash	\$ 21,618	\$ 15,047	\$ 17,359	\$ 51,580
Taxes receivable	180,200	180,200	0	0
Accounts receivable	0	0	0	0
Due from other governments	0	0	0	0
Accrued interest receivable	631	482	100	332
Inventory	0	0	0	0
Long term receivables	0	0	0	0
Total assets	<u>\$ 202,449</u>	<u>\$ 195,729</u>	<u>\$ 17,459</u>	<u>\$ 51,912</u>
<b>Liabilities:</b>				
Accounts payable	\$ 0	\$ 0	\$ 0	\$ 0
Accrued salaries, wages and benefits	0	0	0	0
Due to other funds	0	0	0	0
Deferred revenue	180,200	180,200	0	0
Total liabilities	<u>180,200</u>	<u>180,200</u>	<u>0</u>	<u>0</u>
<b>Fund balances:</b>				
Reserved for encumbrances	0	0	0	48,237
Unreserved	22,249	15,529	17,459	3,675
Total fund balances	<u>22,249</u>	<u>15,529</u>	<u>17,459</u>	<u>51,912</u>
Total liabilities and fund balances	<u>\$ 202,449</u>	<u>\$ 195,729</u>	<u>\$ 17,459</u>	<u>\$ 51,912</u>

	Fireworks Fund	Federal Equitable Sharing Fund	Lillian Long Estate Fund	Investment Fund	Recreation Supplement Fund	Total Nonmajor Special Revenue Funds
	\$ 0	\$ 11,393	\$ 12,094	\$ 7,750	\$ 5,581	\$ 1,420,823
	0	0	0	0	0	363,038
	0	0	0	0	0	6,590
	0	0	0	0	0	215,697
	5	24	63	0	0	7,897
	0	0	0	0	0	13,319
	0	0	0	0	0	959,076
	<u>\$ 5</u>	<u>\$ 11,417</u>	<u>\$ 12,157</u>	<u>\$ 7,750</u>	<u>\$ 5,581</u>	<u>\$ 2,986,440</u>
	\$ 0	\$ 0	\$ 0	\$ 7,750	\$ 0	\$ 79,780
	0	0	0	0	0	969
	0	0	0	0	0	69,700
	0	0	0	0	0	1,354,628
	<u>0</u>	<u>0</u>	<u>0</u>	<u>7,750</u>	<u>0</u>	<u>1,505,077</u>
	0	0	10,150	460	0	135,340
	5	11,417	2,007	(460)	5,581	1,346,023
	<u>5</u>	<u>11,417</u>	<u>12,157</u>	<u>0</u>	<u>5,581</u>	<u>1,481,363</u>
	<u>\$ 5</u>	<u>\$ 11,417</u>	<u>\$ 12,157</u>	<u>\$ 7,750</u>	<u>\$ 5,581</u>	<u>\$ 2,986,440</u>

CITY OF WOOSTER, OHIO  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES  
 AND CHANGES IN FUND BALANCES  
 NONMAJOR SPECIAL REVENUE FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2005

	State Highway Fund	Permissive Tax Fund	Enforcement Education Fund	Mandatory Drug Fines Fund
<b>Revenues :</b>				
Taxes	\$ 0	\$ 161,011	\$ 0	\$ 0
Intergovernmental	83,813	127,234	0	0
Fines, licenses, permits	0	0	1,696	9,290
Interest income	4,008	27,234	667	645
Miscellaneous	5,597	130	0	0
<b>Total Revenues</b>	<b>93,418</b>	<b>315,609</b>	<b>2,363</b>	<b>9,935</b>
<b>Expenditures :</b>				
Current operations :				
Safety services	19,110	0	0	0
Leisure services	0	0	0	0
Environment and development	0	0	0	0
Transportation services	28,627	14,263	0	0
Administrative services	0	0	0	0
Capital expenditures	0	166,580	0	0
Debt service :				
Principal	1,715	47,855	0	0
Interest	0	16,641	0	0
<b>Total Expenditures</b>	<b>49,452</b>	<b>245,339</b>	<b>0</b>	<b>0</b>
<b>Excess revenues over(under) expenditures</b>	<b>43,966</b>	<b>70,270</b>	<b>2,363</b>	<b>9,935</b>
Other financing sources (uses) :				
Proceeds from debt issues	0	0	0	0
Operating transfers in	0	0	0	0
<b>Net change in fund balance</b>	<b>43,966</b>	<b>70,270</b>	<b>2,363</b>	<b>9,935</b>
Fund balances at beginning of year	143,291	929,323	23,880	18,434
<b>Fund balances at end of year</b>	<b>\$ 187,257</b>	<b>\$ 999,593</b>	<b>\$ 26,243</b>	<b>\$ 28,369</b>

Local Law Enforcement Block Grant Fund	Community Development Block Grant Fund	Economic Development Fund	HUD Home Fund	Law Enforcement Trust Fund	FEMA Fund
\$ 0	\$ 0	\$ 42,903	\$ 0	\$ 0	\$ 0
0	426,001	0	0	0	57,631
0	0	0	0	0	0
30	0	150	0	421	0
0	1,500	0	0	10,964	0
<b>30</b>	<b>427,501</b>	<b>43,053</b>	<b>0</b>	<b>11,385</b>	<b>57,631</b>
0	0	0	0	0	0
0	0	0	0	0	0
0	345,917	40,004	0	0	0
0	0	0	0	0	57,631
0	0	0	0	0	0
0	0	0	0	0	0
<b>0</b>	<b>345,917</b>	<b>40,004</b>	<b>0</b>	<b>0</b>	<b>57,631</b>
<b>30</b>	<b>81,584</b>	<b>3,049</b>	<b>0</b>	<b>11,385</b>	<b>0</b>
0	0	0	0	0	0
0	0	0	0	0	0
<b>30</b>	<b>81,584</b>	<b>3,049</b>	<b>0</b>	<b>11,385</b>	<b>0</b>
<b>1,109</b>	<b>(4,214)</b>	<b>2,972</b>	<b>0</b>	<b>7,677</b>	<b>0</b>
<b>\$ 1,139</b>	<b>\$ 77,370</b>	<b>\$ 6,021</b>	<b>\$ 0</b>	<b>\$ 19,062</b>	<b>\$ 0</b>

(Continued)

CITY OF WOOSTER, OHIO  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES (CONTINUED)  
NONMAJOR SPECIAL REVENUE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2005

	Police Pension Fund	Fire Pension Fund	Shade Tree Fund	Christmas Run Park Restoration Fund	Fireworks Fund	Federal Equitable Sharing Fund	Lillian Long Estate Fund	Investment Fund	Recreation Supplement Fund	Total Nonmajor Special Revenue Funds
<b>Revenues :</b>										
Taxes	\$ 155,177	\$ 153,009	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 512,100
Intergovernmental	17,146	17,146	0	0	0	2,658	0	0	0	731,629
Fines, licenses, permits	0	0	0	0	0	0	0	0	0	10,986
Interest income	1,489	1,531	454	1,930	25	118	328	66,399	0	105,429
Miscellaneous	0	0	621	3,770	0	0	0	0	725	23,307
<b>Total Revenues</b>	<b>173,812</b>	<b>171,686</b>	<b>1,075</b>	<b>5,700</b>	<b>25</b>	<b>2,776</b>	<b>328</b>	<b>66,399</b>	<b>725</b>	<b>1,383,451</b>
<b>Expenditures :</b>										
Current operations :										
Safety services	165,870	172,412	0	0	0	0	0	0	0	357,392
Leisure services	0	0	0	20,298	1,542	0	0	0	220	22,060
Environment and development	0	0	0	0	0	0	0	0	0	385,921
Transportation services	0	0	0	0	0	0	0	0	0	42,890
Administrative services	0	0	0	0	0	0	0	66,399	0	124,030
Capital expenditures	0	0	0	0	0	0	0	0	0	166,580
Debt service :										0
Principal	0	0	0	0	0	0	0	0	0	49,570
Interest	0	0	0	0	0	0	0	0	0	16,641
<b>Total Expenditures</b>	<b>165,870</b>	<b>172,412</b>	<b>0</b>	<b>20,298</b>	<b>1,542</b>	<b>0</b>	<b>0</b>	<b>66,399</b>	<b>220</b>	<b>1,165,084</b>
<b>Excess revenues over(under) expenditures</b>	<b>7,942</b>	<b>(726)</b>	<b>1,075</b>	<b>(14,598)</b>	<b>(1,517)</b>	<b>2,776</b>	<b>328</b>	<b>0</b>	<b>505</b>	<b>218,367</b>
Other financing sources (uses) :										
Proceeds from debt issues	0	0	0	0	0	0	0	0	0	0
Operating transfers in	0	0	0	0	0	0	0	0	0	0
<b>Excess revenues and other sources over expenditures and other uses</b>	<b>7,942</b>	<b>(726)</b>	<b>1,075</b>	<b>(14,598)</b>	<b>(1,517)</b>	<b>2,776</b>	<b>328</b>	<b>0</b>	<b>505</b>	<b>218,367</b>
Fund balances at beginning of year	14,307	16,255	16,384	66,510	1,522	8,641	11,829	0	5,076	1,262,996
<b>Fund balances at end of year</b>	<b>\$ 22,249</b>	<b>\$ 15,529</b>	<b>\$ 17,459</b>	<b>\$ 51,912</b>	<b>\$ 5</b>	<b>\$ 11,417</b>	<b>\$ 12,157</b>	<b>\$ 0</b>	<b>\$ 5,581</b>	<b>\$ 1,481,363</b>

**CITY OF WOOSTER, OHIO**  
**COMBINING BALANCE SHEET**  
**NONMAJOR CAPITAL PROJECTS FUNDS**  
**DECEMBER 31, 2005**

	Beall Avenue Streetscape Fund	Noble Drive Construction Fund	Milltown Road Construction Fund	Economic Development Capital Improvement Fund	Total Nonmajor Capital Projects Funds
<b>Assets:</b>					
Equity in city treasury cash	\$ 0	\$ (259,439)	\$ 989,476	\$ 188,133	\$ 918,170
Due from other governments	0	259,439	0	0	259,439
Accrued interest receivable	0	0	318	534	852
Total assets	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 989,794</u>	<u>\$ 188,667</u>	<u>\$ 1,178,461</u>
<b>Liabilities:</b>					
Accounts payable	\$ 6,150	\$ 0	\$ 0	\$ 0	\$ 6,150
Total liabilities	<u>6,150</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>6,150</u>
<b>Fund balances:</b>					
Reserved for encumbrances	0	0	1,429,000	0	1,429,000
Unreserved	<u>(6,150)</u>	<u>0</u>	<u>(439,206)</u>	<u>188,667</u>	<u>(256,689)</u>
Total fund balances	<u>(6,150)</u>	<u>0</u>	<u>989,794</u>	<u>188,667</u>	<u>1,172,311</u>
Total liabilities and fund balances	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 989,794</u>	<u>\$ 188,667</u>	<u>\$ 1,178,461</u>

CITY OF WOOSTER, OHIO  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES  
 AND CHANGES IN FUND BALANCES  
 NONMAJOR CAPITAL PROJECTS FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2005

	Beall Avenue Streetscape Fund	Noble Drive Construction Fund	Milltown Road Construction Fund	Economic Development Capital Improvement Fund	Total Nonmajor Capital Projects Funds
<b>Revenues :</b>					
Intergovernmental	\$ 0	\$ 1,299,400	\$ 0	\$ 0	\$ 1,299,400
Interest income	0	0	294	5,420	5,714
Total Revenues	<u>0</u>	<u>1,299,400</u>	<u>294</u>	<u>5,420</u>	<u>1,305,114</u>
<b>Expenditures :</b>					
Current operations :					
Capital expenditures	6,150	1,299,400	10,500	0	1,316,050
Total Expenditures	<u>6,150</u>	<u>1,299,400</u>	<u>10,500</u>	<u>0</u>	<u>1,316,050</u>
<b>Excess revenues over(under) expenditures</b>	<u>(6,150)</u>	<u>0</u>	<u>(10,206)</u>	<u>5,420</u>	<u>(10,936)</u>
<b>Other financing sources (uses) :</b>					
Proceeds from debt issues	0	0	1,000,000	0	1,000,000
Net change in fund balance	(6,150)	0	989,794	5,420	989,064
Fund balances at beginning of year	0	0	0	183,247	183,247
Fund balances at end of year	<u>\$ (6,150)</u>	<u>\$ 0</u>	<u>\$ 989,794</u>	<u>\$ 188,667</u>	<u>\$ 1,172,311</u>



CITY OF WOOSTER, OHIO  
 SCHEDULE OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)  
 NONMAJOR SPECIAL REVENUE FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2005

	State Highway Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
<b>Revenues :</b>				
Taxes	\$ 0	\$ 0	\$ 0	\$ 0
Intergovernmental	81,000	81,000	83,813	2,813
Fines, licenses, permits	0	0	0	0
Interest income	3,000	3,000	4,008	1,008
Miscellaneous	0	0	5,596	5,596
<b>Total Revenues</b>	<b>84,000</b>	<b>84,000</b>	<b>93,417</b>	<b>9,417</b>
<b>Expenditures :</b>				
Safety services	40,000	40,100	19,110	20,990
Transportation services	91,466	96,044	34,511	61,533
<b>Total Expenditures</b>	<b>131,466</b>	<b>136,144</b>	<b>53,621</b>	<b>82,523</b>
<b>Excess revenues over (under) expenditures</b>	<b>(47,466)</b>	<b>(52,144)</b>	<b>39,796</b>	<b>91,940</b>
Encumbrances	0	0	4,169	4,169
Fund balances at beginning of year	143,291	143,291	143,291	0
<b>Fund balances at end of year</b>	<b>\$ 95,825</b>	<b>\$ 91,147</b>	<b>\$ 187,256</b>	<b>\$ 96,109</b>

	Permissive Tax Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
\$ 140,000	\$ 140,000	\$ 161,011	\$ 21,011	
170,000	170,000	127,234	(42,766)	
0	0	0	0	
20,000	20,000	27,233	7,233	
139	139	131	(8)	
<b>330,139</b>	<b>330,139</b>	<b>315,609</b>	<b>(14,530)</b>	
0	0	0	0	
<b>613,814</b>	<b>616,111</b>	<b>306,666</b>	<b>309,445</b>	
<b>613,814</b>	<b>616,111</b>	<b>306,666</b>	<b>309,445</b>	
(283,675)	(285,972)	8,943	294,915	
0	0	61,327	61,327	
<b>929,323</b>	<b>929,323</b>	<b>929,323</b>	<b>0</b>	
<b>\$ 645,648</b>	<b>\$ 643,351</b>	<b>\$ 999,593</b>	<b>\$ 356,242</b>	

	Enforcement Education Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
0	0	0	0	0
1,300	1,300	1,695	395	
400	400	667	267	
0	0	0	0	
<b>1,700</b>	<b>1,700</b>	<b>2,362</b>	<b>662</b>	
15,000	15,000	0	15,000	
0	0	0	0	
<b>15,000</b>	<b>15,000</b>	<b>0</b>	<b>15,000</b>	
(13,300)	(13,300)	2,362	15,662	
0	0	0	0	
<b>23,880</b>	<b>23,880</b>	<b>23,880</b>	<b>0</b>	
<b>\$ 10,580</b>	<b>\$ 10,580</b>	<b>\$ 26,242</b>	<b>\$ 15,662</b>	

	Mandatory Drug Fines Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
<b>Revenues :</b>				
Intergovernmental	\$ 0	\$ 0	\$ 0	\$ 0
Fines, licences, permits	5,000	5,000	9,290	4,290
Interest income	300	300	645	345
Miscellaneous	0	0	0	0
<b>Total Revenues</b>	<b>5,300</b>	<b>5,300</b>	<b>9,935</b>	<b>4,635</b>
<b>Expenditures :</b>				
Safety services	25,000	25,000	0	25,000
Environment & development	0	0	0	0
<b>Total Expenditures</b>	<b>25,000</b>	<b>25,000</b>	<b>0</b>	<b>25,000</b>
<b>Excess revenues over (under) expenditures</b>	<b>(19,700)</b>	<b>(19,700)</b>	<b>9,935</b>	<b>29,635</b>
Encumbrances	0	0	0	0
Fund balances at beginning of year	18,433	18,433	18,433	0
<b>Fund balances at end of year</b>	<b>\$ (1,267)</b>	<b>\$ (1,267)</b>	<b>\$ 28,368</b>	<b>\$ 29,635</b>

	Local Law Enforcement Block Grant Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
\$ 0	\$ 0	\$ 0	\$ 0	
0	0	0	0	
20	20	30	10	
0	0	0	0	
<b>20</b>	<b>20</b>	<b>30</b>	<b>10</b>	
0	0	0	0	
0	0	0	0	
<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	
20	20	30	10	
0	0	0	0	
<b>1,109</b>	<b>1,109</b>	<b>1,109</b>	<b>0</b>	
<b>\$ 1,129</b>	<b>\$ 1,129</b>	<b>\$ 1,139</b>	<b>\$ 10</b>	

	Community Development Block Grant Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
\$ 500,000	\$ 500,000	\$ 426,001	\$ (73,999)	
0	0	0	0	
0	0	0	0	
0	0	1,500	1,500	
<b>500,000</b>	<b>500,000</b>	<b>427,501</b>	<b>(72,499)</b>	
0	0	0	0	
325,000	499,813	348,918	150,895	
<b>325,000</b>	<b>499,813</b>	<b>348,918</b>	<b>150,895</b>	
175,000	187	78,583	78,396	
0	0	3,001	(3,001)	
<b>(4,214)</b>	<b>(4,214)</b>	<b>(4,214)</b>	<b>0</b>	
<b>\$ 170,786</b>	<b>\$ (4,027)</b>	<b>\$ 77,370</b>	<b>\$ 81,397</b>	

(Continued)

CITY OF WOOSTER, OHIO  
 SCHEDULE OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS) (CONTINUED)  
 NONMAJOR SPECIAL REVENUE FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2005

	Economic Development Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
<b>Revenues :</b>				
Taxes	\$ 49,000	\$ 49,000	\$ 42,902	\$ (6,098)
Interest income	75	75	150	75
Miscellaneous	0	0	0	0
Total Revenues	49,075	49,075	43,052	(6,023)
<b>Expenditures :</b>				
Safety services	0	0	0	0
Environment & development	48,000	51,963	48,000	3,963
Total Expenditures	48,000	51,963	48,000	3,963
<b>Excess revenues over (under) expenditures</b>	1,075	(2,888)	(4,948)	(2,060)
Encumbrances	0	0	7,997	7,997
Fund balances at beginning of year	2,972	2,972	2,972	0
<b>Fund balances at end of year</b>	<u>\$ 4,047</u>	<u>\$ 84</u>	<u>\$ 6,021</u>	<u>\$ 5,937</u>

	FEMA Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
<b>Revenues :</b>				
Taxes	\$ 0	\$ 0	\$ 0	\$ 0
Intergovernmental	0	0	57,631	57,631
Fines, licences, permits	0	0	0	0
Interest income	0	0	0	0
Miscellaneous	0	0	0	0
Total Revenues	0	0	57,631	57,631
<b>Expenditures :</b>				
Safety services	0	0	0	0
Administrative services	0	57,631	57,631	0
Total Expenditures	0	57,631	57,631	0
<b>Excess revenues over (under) expenditures</b>	0	(57,631)	0	57,631
Fund balances at beginning of year	0	0	0	0
<b>Fund balances at end of year</b>	<u>\$ 0</u>	<u>\$ (57,631)</u>	<u>\$ 0</u>	<u>\$ 57,631</u>

	HUD Home Fund				Law Enforcement Trust Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
	0	0	0	0	150	150	421	271
	0	0	0	0	0	0	10,963	10,963
	0	0	0	0	150	150	11,384	11,234
	0	0	0	0	7,500	7,500	0	7,500
	0	0	0	0	0	0	0	0
	0	0	0	0	7,500	7,500	0	7,500
	0	0	0	0	(7,350)	(7,350)	11,384	18,734
	0	0	0	0	0	0	0	0
	0	0	0	0	7,677	7,677	7,677	0
	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 327</u>	<u>\$ 327</u>	<u>\$ 19,061</u>	<u>\$ 18,734</u>

	Police Pension Fund				Fire Pension Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
	\$ 146,580	\$ 146,580	\$ 155,177	\$ 8,597	\$ 146,580	\$ 146,580	\$ 153,009	\$ 6,429
	16,300	16,300	17,146	846	16,300	16,300	17,146	846
	0	0	0	0	0	0	0	0
	750	750	1,489	739	750	750	1,531	781
	0	0	0	0	0	0	0	0
	163,630	163,630	173,812	10,182	163,630	163,630	171,686	8,056
	172,500	172,500	165,870	6,630	172,500	172,500	172,412	88
	0	0	0	0	0	0	0	0
	172,500	172,500	165,870	6,630	172,500	172,500	172,412	88
	(8,870)	(8,870)	7,942	16,812	(8,870)	(8,870)	(726)	8,144
	14,307	14,307	14,307	0	16,255	16,255	16,255	0
	<u>\$ 5,437</u>	<u>\$ 5,437</u>	<u>\$ 22,249</u>	<u>\$ 16,812</u>	<u>\$ 7,385</u>	<u>\$ 7,385</u>	<u>\$ 15,529</u>	<u>\$ 8,144</u>

(Continued)

CITY OF WOOSTER, OHIO  
 SCHEDULE OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS) (CONTINUED)  
 NONMAJOR SPECIAL REVENUE FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2005

	Shade Tree Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
<b>Revenues :</b>				
Interest income	\$ 300	\$ 300	\$ 454	\$ 154
Miscellaneous	0	0	621	621
Total Revenues	300	300	1,075	775
<b>Expenditures :</b>				
Leisure services	0	0	0	0
Environment & development	16,000	16,000	0	16,000
Total Expenditures	16,000	16,000	0	16,000
<b>Excess revenues over (under) expenditures</b>	(15,700)	(15,700)	1,075	16,775
Encumbrances	0	0	0	0
Fund balances at beginning of year	16,384	16,384	16,384	0
<b>Fund balances at end of year</b>	<u>\$ 684</u>	<u>\$ 684</u>	<u>\$ 17,459</u>	<u>\$ 16,775</u>

	Christmas Run Park Restoration Fund				Fireworks Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
	\$ 100	\$ 100	\$ 1,930	\$ 1,830	\$ 30	\$ 30	\$ 25	\$ (5)
	0	0	3,770	3,770	0	0	0	0
	100	100	5,700	5,600	30	30	25	(5)
	60,000	68,535	68,535	0	1,500	1,586	1,543	43
	0	0	0	0	0	0	0	0
	60,000	68,535	68,535	0	1,500	1,586	1,543	43
	(59,900)	(68,435)	(62,835)	5,600	(1,470)	(1,556)	(1,518)	38
	0	0	48,237	(48,237)	0	0	0	0
	66,510	66,510	66,510	0	1,523	1,523	1,523	0
	<u>\$ 6,610</u>	<u>\$ (1,925)</u>	<u>\$ 51,912</u>	<u>\$ 53,837</u>	<u>\$ 53</u>	<u>\$ (33)</u>	<u>\$ 5</u>	<u>\$ 38</u>

	Federal Equitable Saring Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
<b>Revenues :</b>				
Intergovernmental	\$ 0	\$ 0	\$ 2,658	\$ 2,658
Interest income	100	100	118	18
Total Revenues	100	100	2,776	2,676
<b>Expenditures :</b>				
Safety services	7,625	7,625	0	7,625
Leisure services	0	0	0	0
Administrative services	0	0	0	0
Total Expenditures	7,625	7,625	0	7,625
<b>Excess revenues over (under) expenditures</b>	(7,525)	(7,525)	2,776	10,301
Encumbrances	0	0	0	0
Fund balances at beginning of year	8,640	8,640	8,640	0
<b>Fund balances at end of year</b>	<u>\$ 1,115</u>	<u>\$ 1,115</u>	<u>\$ 11,416</u>	<u>\$ 10,301</u>

	Lillian Long Estate Fund				Investment Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
	300	300	328	28	100,000	100,000	66,399	(33,601)
	300	300	328	28	100,000	100,000	66,399	(33,601)
	0	0	0	0	0	0	0	0
	11,500	11,500	10,150	1,350	0	0	0	0
	0	0	0	0	100,000	100,000	66,859	33,141
	11,500	11,500	10,150	1,350	100,000	100,000	66,859	33,141
	(11,200)	(11,200)	(9,822)	1,378	0	0	(460)	(460)
	0	0	10,150	(10,150)	0	0	0	0
	11,829	11,829	11,829	0	0	0	0	0
	<u>\$ 629</u>	<u>\$ 629</u>	<u>\$ 12,157</u>	<u>\$ 11,528</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ (460)</u>	<u>\$ (460)</u>

(Continued)

CITY OF WOOSTER, OHIO  
 SCHEDULE OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS) (CONTINUED)  
 NONMAJOR SPECIAL REVENUE FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2005

	Recreation Supplement Fund			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
<b>Revenues :</b>				
Miscellaneous	\$ 1,500	\$ 1,500	\$ 725	\$ (775)
Total Revenues	<u>1,500</u>	<u>1,500</u>	<u>725</u>	<u>(775)</u>
<b>Expenditures :</b>				
Leisure services	6,000	6,000	220	5,780
Total Expenditures	<u>6,000</u>	<u>6,000</u>	<u>220</u>	<u>5,780</u>
Excess revenues over (under) expenditures	(4,500)	(4,500)	505	5,005
Fund balances at beginning of year	<u>5,076</u>	<u>5,076</u>	<u>5,076</u>	<u>0</u>
Fund balances at end of year	<u>\$ 576</u>	<u>\$ 576</u>	<u>\$ 5,581</u>	<u>\$ 5,005</u>

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)  
CAPITAL IMPROVEMENTS AND DEBT SERVICE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2005**

<b>Capital Improvements Fund</b>				
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
<b>Revenues :</b>				
Intergovernmental	\$ 5,273,000	\$ 5,273,000	\$ 8,707	\$ (5,264,293)
Interest income	50,000	50,000	56,037	6,037
Miscellaneous	0	0	18,608	18,608
Total Revenue	<u>5,323,000</u>	<u>5,323,000</u>	<u>83,352</u>	<u>(5,239,648)</u>
<b>Expenditures :</b>				
Administrative services	6,087,000	7,376,521	2,390,495	4,986,026
Total Expenditures	<u>6,087,000</u>	<u>7,376,521</u>	<u>2,390,495</u>	<u>4,986,026</u>
<b>Excess revenues over(under) expenditures</b>	(764,000)	(2,053,521)	(2,307,143)	(253,622)
Operating transfers in	1,815,333	1,815,333	1,884,959	69,626
Encumbrances	0	0	720,814	720,814
Fund balances at beginning of year	2,346,570	2,346,570	2,346,570	0
<b>Fund balances at end of year</b>	<u>\$ 3,397,903</u>	<u>\$ 2,108,382</u>	<u>\$ 2,645,200</u>	<u>\$ 536,818</u>

<b>Debt Service Fund</b>				
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
<b>Revenues :</b>				
Special assessments	\$ 184,942	\$ 184,942	\$ 241,604	\$ 56,662
Interest income	10,000	10,000	18,660	8,660
Total Revenue	<u>194,942</u>	<u>194,942</u>	<u>260,264</u>	<u>65,322</u>
<b>Expenditures :</b>				
Transportation services	182,342	182,342	182,255	87
Total Expenditures	<u>182,342</u>	<u>182,342</u>	<u>182,255</u>	<u>87</u>
<b>Excess revenues over(under) expenditures</b>	12,600	12,600	78,009	65,409
Fund balances at beginning of year	549,770	549,770	549,770	0
<b>Fund balances at end of year</b>	<u>\$ 562,370</u>	<u>\$ 562,370</u>	<u>\$ 627,779</u>	<u>\$ 65,409</u>

CITY OF WOOSTER, OHIO  
 SCHEDULE OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (BUDGETARY BASIS)  
 NONMAJOR CAPITAL PROJECTS FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2005

Beall Avenue Streetscape Fund				
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
<b>Revenues:</b>				
Intergovernmental revenue	\$ 0	\$ 0	\$ 0	\$ 0
Interest income	0	0	0	0
Total Revenues	0	0	0	0
<b>Expenditures:</b>				
Environment and development	0	0	0	0
Transportation services	0	0	6,150	(6,150)
Total Expenditures	0	0	6,150	(6,150)
Excess revenues over (under) expenditures	0	0	(6,150)	(6,150)
Encumbrances	0	0	0	0
Fund balances at beginning of year	0	0	0	0
<b>Fund balances at end of year</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ (6,150)</b>	<b>\$ (6,150)</b>

Noble Drive Construction Fund				
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
<b>Revenues:</b>				
Intergovernmental revenues	\$ 1,349,328	\$ 1,349,328	\$ 1,299,400	(49,928)
Interest income	0	0	0	0
Total Revenues	1,349,328	1,349,328	1,299,400	(49,928)
<b>Expenditures:</b>				
Transportation services	1,349,328	1,349,328	1,299,400	49,928
Total Expenditures	1,349,328	1,349,328	1,299,400	49,928
Excess revenues over (under) expenditures	0	0	0	0
<b>Other financing sources (uses):</b>				
Proceeds from debt issues	0	0	0	0
<b>Excess revenues and other sources over (under) expenditures and other uses</b>				
	0	0	0	0
Encumbrances	0	0	0	0
Fund balances at beginning of year	0	0	0	0
<b>Fund balances at end of year</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>

Economic Development Capital Improvement Fund				
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
	\$ 0	\$ 0	\$ 0	\$ 0
	3,500	3,500	5,420	1,920
	3,500	3,500	5,420	1,920
	183,000	183,000	0	(183,000)
	0	0	0	0
	183,000	183,000	0	(183,000)
	(179,500)	(179,500)	5,420	184,920
	0	0	0	0
	183,247	183,247	183,247	0
	<b>\$ 3,747</b>	<b>\$ 3,747</b>	<b>\$ 188,667</b>	<b>\$ 184,920</b>

Milltown Road Reconstruction Fund				
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
	\$ 500,000	\$ 500,000	\$ 0	(500,000)
	0	0	294	294
	500,000	500,000	294	(499,706)
	1,440,000	1,440,000	1,439,500	500
	1,440,000	1,440,000	1,439,500	500
	(940,000)	(940,000)	(1,439,206)	(499,206)
	940,000	940,000	1,000,000	60,000
	0	0	(439,206)	(439,206)
	0	0	1,429,000	1,429,000
	0	0	0	0
	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 989,794</b>	<b>\$ 989,794</b>

**CITY OF WOOSTER, OHIO  
SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (BUDGETARY BASIS)  
INTERNAL SERVICE FUND  
FOR THE YEAR ENDED DECEMBER 31, 2005**

	<b>Municipal Garage</b>			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
<b>Revenues:</b>				
Interfund services provided	\$ 522,542	\$ 522,542	\$ 402,441	\$ (120,101)
Miscellaneous	1,616	1,616	6,247	4,631
<b>Total Revenues</b>	<u>524,158</u>	<u>524,158</u>	<u>408,688</u>	<u>(115,470)</u>
<b>Expenditures:</b>				
Transportation services	446,364	501,696	445,259	56,437
<b>Total Expenditures</b>	<u>446,364</u>	<u>501,696</u>	<u>445,259</u>	<u>56,437</u>
<b>Excess revenues over(under) expenditures</b>	77,794	22,462	(36,571)	(59,033)
Encumbrances	0	0	41,914	41,914
Fund balance at beginning of year	<u>34,889</u>	<u>34,889</u>	<u>34,889</u>	<u>0</u>
<b>Fund balance at end of year</b>	<u>\$ 112,683</u>	<u>\$ 57,351</u>	<u>\$ 40,232</u>	<u>\$ (17,119)</u>





CITY OF WOOSTER, OHIO  
 SCHEDULE OF REVENUES, EXPENSES AND  
 CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)  
 ALL ENTERPRISE FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2005

	Wooster Community Hospital			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues :				
Charges for services	\$ 80,326,130	\$ 80,447,483	\$ 75,936,326	\$ (4,511,157)
Fines, licenses and permits	0	0	0	0
Interest income	1,105,588	1,105,588	1,605,269	499,681
Operating subsidies	0	0	0	0
Miscellaneous	186,000	186,000	177,058	(8,942)
Total Revenues	81,617,718	81,739,071	77,718,653	(4,020,418)
Expenditures :				
Health and social services	100,202,660	108,820,032	94,447,542	14,372,490
Utility services	0	0	0	0
Total Expenditures	100,202,660	108,820,032	94,447,542	14,372,490
Excess revenues over (under) expenditures	(18,584,942)	(27,080,961)	(16,728,889)	10,352,072
Other financing sources (uses):				
Transfers	(1,281,140)	(1,281,140)	0	0
Proceeds from debt issues	0	0	0	0
Excess revenues and other sources over (under) expenditures and other uses	(19,866,082)	(28,362,101)	(16,728,889)	10,352,072
Encumbrances	0	0	14,937,452	14,937,452
Fund balances at beginning of year	58,837,535	58,837,535	58,837,535	0
Fund balances at end of year	\$ 38,971,453	\$ 30,475,434	\$ 57,046,098	\$ 26,570,664

	Refuse Collection			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues :				
Charges for services	\$ 893,500	\$ 893,500	\$ 913,915	\$ 20,415
Fines, licenses and permits	7,500	7,500	8,450	950
Operating subsidies	35,000	35,000	46,845	11,845
Interest income	4,500	4,500	9,376	4,876
Miscellaneous	0	0	0	0
Total Revenue	940,500	940,500	978,586	38,086
Expenditures :				
Utility services	920,000	998,163	905,882	92,281
Environment and Development	0	0	0	0
Total Expenditures	920,000	998,163	905,882	92,281
Excess revenues over (under) expenditures	20,500	(57,663)	72,704	130,367
Proceeds from debt issues	0	0	0	0
Encumbrances	0	0	2,183	2,183
Fund balances at beginning of year	363,506	363,506	363,506	0
Fund balances at end of year	\$ 384,006	\$ 305,843	\$ 438,393	\$ 132,550

	Water				Water Pollution Control			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues :								
Charges for services	\$ 4,227,964	\$ 4,227,964	\$ 3,940,986	\$ (286,978)	\$ 3,061,000	\$ 3,061,000	\$ 3,448,658	\$ 387,658
Fines, licenses and permits	31,000	31,000	27,125	(3,875)	31,000	31,000	10,863	(20,137)
Interest income	234,000	234,000	209,286	(24,714)	225,000	225,000	322,598	97,598
Operating subsidies	0	0	0	0	0	0	0	0
Miscellaneous	12,947	12,947	70,933	57,986	10,195	10,195	12,309	2,114
Total Revenues	4,505,911	4,505,911	4,248,331	(257,580)	3,327,195	3,327,195	3,794,427	467,232
Expenditures :								
Health and social services	0	0	0	0	0	0	0	0
Utility services	10,466,053	12,640,623	7,940,106	4,700,517	20,828,207	27,591,853	25,265,217	2,326,636
Total Expenditures	10,466,053	12,640,623	7,940,106	4,700,517	20,828,207	27,591,853	25,265,217	2,326,636
Excess revenues over (under) expenditures	(5,960,142)	(8,134,712)	(3,691,775)	4,442,936	(17,501,012)	(24,264,658)	(21,470,790)	2,793,868
Other financing sources (uses):								
Transfers	0	0	0	0	0	0	0	0
Proceeds from debt issues	0	0	0	0	10,037,000	10,037,000	574,158	0
Excess revenues and other sources over (under) expenditures and other uses	(5,960,142)	(8,134,712)	(3,691,775)	4,442,936	(7,464,012)	(14,227,658)	(20,896,632)	2,793,868
Encumbrances	0	0	2,730,057	2,730,057	0	0	18,769,870	18,769,870
Fund balances at beginning of year	7,837,798	7,837,798	7,837,798	0	12,177,667	12,177,667	12,177,667	0
Fund balances at end of year	\$ 1,877,656	\$ (296,914)	\$ 6,876,080	\$ 7,172,994	\$ 4,713,655	\$ (2,049,992)	\$ 10,050,905	\$ 12,100,897

	Economic and Downtown Development Loans				Storm Drainage			
	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)	Original Budget	Final Budget	Actual Plus Encumbrances	Variance with Final Budget Positive(Negative)
Revenues :								
Charges for services	\$ 7,000	\$ 7,000	\$ 6,577	\$ (423)	\$ 775,000	\$ 775,000	\$ 793,620	\$ 18,620
Fines, licenses and permits	0	0	0	0	3,500	3,500	2,300	(1,200)
Operating subsidies	0	0	0	0	0	0	0	0
Interest income	7,500	7,500	12,251	4,751	50,000	50,000	52,160	2,160
Miscellaneous	0	0	0	0	3,234	3,234	2,682	(552)
Total Revenue	14,500	14,500	18,828	4,328	831,734	831,734	850,762	19,028
Expenditures :								
Utility services	0	0	0	0	0	0	0	0
Environment and Development	480,000	550,000	231,939	318,061	2,465,864	3,171,858	2,291,445	880,413
Total Expenditures	480,000	550,000	231,939	318,061	2,465,864	3,171,858	2,291,445	880,413
Excess revenues over (under) expenditures	(465,500)	(535,500)	(213,111)	322,389	(1,634,130)	(2,340,124)	(1,440,683)	899,441
Proceeds from debt issues	88,800	88,800	43,882	(44,918)	201,000	201,000	0	(201,000)
Encumbrances	0	0	83,005	83,005	0	0	797,386	797,386
Fund balances at beginning of year	460,816	460,816	460,816	0	1,972,476	1,972,476	1,972,476	0
Fund balances at end of year	\$ 84,116	\$ 14,116	\$ 374,590	\$ 360,475	\$ 539,346	\$ (166,648)	\$ 1,329,179	\$ 1,495,827

**CITY OF WOOSTER, OHIO  
COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
AGENCY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2005**

	Balance January 1, 2005	Additions	Deductions	Balance December 31, 2005
<b>Guaranteed Deposits</b>				
<b>Assets</b>				
Equity in city treasury cash	\$ 146,474	\$ 24,332	\$ 1,222	\$ 169,584
<b>Liabilities</b>				
Accounts payable	1,000	1,000	1,000	1,000
Due to agency recipient	145,474	24,330	1,220	168,584
<i>Total Liabilities</i>	<u>\$ 146,474</u>	<u>\$ 25,330</u>	<u>\$ 2,220</u>	<u>\$ 169,584</u>
<b>Clearing Fund</b>				
<b>Assets</b>				
Equity in city treasury cash	\$ 65,316	\$ 58,488	\$ 70,612	\$ 53,192
<b>Liabilities</b>				
Accounts payable	\$ 343	\$ 69,917	\$ 67,695	\$ 2,565
Accrued wages and benefits	390	0	390	0
Due to agency recipient	64,583	55,227	69,183	50,627
<i>Total Liabilities</i>	<u>\$ 65,316</u>	<u>\$ 125,144</u>	<u>\$ 137,268</u>	<u>\$ 53,192</u>
<b>Wooster Growth Corporation</b>				
<b>Assets</b>				
Equity in city treasury cash	\$ 101,739	\$ 797,250	\$ 658,074	\$ 240,915
Accrued interest receivable	459	4,169	3,406	1,222
<i>Total Assets</i>	<u>\$ 102,198</u>	<u>\$ 801,419</u>	<u>\$ 661,480</u>	<u>\$ 242,137</u>
<b>Liabilities</b>				
Accounts payable	\$ 408	\$ 28,697	\$ 29,045	\$ 60
Due to agency recipient	101,790	797,058	656,771	242,077
<i>Total Liabilities</i>	<u>\$ 102,198</u>	<u>\$ 825,755</u>	<u>\$ 685,816</u>	<u>\$ 242,137</u>
<b>TOTAL - ALL AGENCY FUNDS</b>				
<b>Assets</b>				
Equity in city treasury cash	\$ 313,529	\$ 880,070	\$ 729,908	\$ 463,691
Accrued interest receivable	459	4,169	3,406	1,222
<i>Total Assets</i>	<u>\$ 313,988</u>	<u>\$ 884,239</u>	<u>\$ 733,314</u>	<u>\$ 464,913</u>
<b>Liabilities</b>				
Accounts payable	\$ 1,751	\$ 99,614	\$ 97,740	\$ 3,625
Accrued wages and benefits	390	0	390	0
Due to agency recipient	311,847	876,615	727,174	461,288
<i>Total Liabilities</i>	<u>\$ 313,988</u>	<u>\$ 976,229</u>	<u>\$ 825,304</u>	<u>\$ 464,913</u>

## STATISTICAL SECTION

This section of the City of Wooster's comprehensive annual financial report presents detailed information over a number of years as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the city's overall, as well as its various service segment's, financial health.

<b>Category/Schedule #</b>	<b>Page #</b>
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To help the user understand how the City and its service segments' financial performance and well-being have changed over time.

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*Sources: Sources of the information presented in this section are provided at the bottom of each schedule. The City implemented the new reporting model prescribed by GASB Statement 34 for the year ended December 31, 1999.*

**CITY OF WOOSTER, OHIO**  
**NET ASSETS**  
**LAST SEVEN YEARS**

**Schedule 1.1**  
**Primary Government**  
*(accrual basis of accounting)*

	1999	2000	2001	2002	2003	2004	2005
<b>Governmental Activities</b>							
Invested in capital assets , net of related debt	\$ 29,137,098	\$ 28,004,086	\$ 27,108,161	\$ 28,520,352	\$ 29,068,496	\$ 29,713,841	\$ 29,806,386
Restricted for:							
Capital projects	4,187,402	6,194,950	4,814,939	5,221,630	3,864,880	2,529,818	2,813,803
Debt service	2,539,913	2,532,972	2,724,672	2,617,287	2,547,230	2,373,194	2,357,164
Other purposes	3,612,236	3,394,909	4,480,696	2,418,520	2,391,185	2,744,618	3,534,254
Unrestricted	8,833,385	7,637,126	9,573,938	9,968,299	11,199,157	11,460,025	12,466,686
Total net assets	48,310,034	47,764,043	48,702,406	48,746,088	49,070,948	48,821,496	50,978,293
<b>Business-type Activities</b>							
⌘ Invested in capital assets , net of related debt	50,342,098	51,921,248	53,575,973	60,199,984	67,989,332	73,427,798	90,273,053
Restricted for:							
Capital projects	126,600	131,680	-	-	-	-	-
Debt service	-	-	-	-	-	-	-
Other purposes	2,302,304	2,308,662	2,430,688	2,266,516	2,155,623	1,852,093	1,534,799
Unrestricted	56,167,442	64,645,049	72,848,438	77,957,136	80,825,950	82,534,107	76,246,430
Total net assets	108,938,444	119,006,639	128,855,099	140,423,636	150,970,905	157,813,998	168,054,282
<b>Total Primary Government</b>							
Invested in capital assets , net of related debt	79,479,196	79,925,334	80,684,134	88,720,336	97,057,828	103,141,639	120,079,439
Restricted for:							
Capital projects	4,314,002	6,326,630	4,814,939	5,221,630	3,864,880	2,529,818	2,813,803
Debt service	2,539,913	2,532,972	2,724,672	2,617,287	2,547,230	2,373,194	2,357,164
Other purposes	5,914,540	5,703,571	6,911,384	4,685,036	4,546,808	4,596,711	5,069,053
Unrestricted	65,000,827	72,282,175	82,422,376	87,925,435	92,025,107	93,994,132	88,713,116
Total net assets	\$ 157,248,478	\$ 166,770,682	\$ 177,557,505	\$ 189,169,724	\$ 200,041,853	\$ 206,635,494	\$219,032,575

Source: Respective comprehensive annual financial reports (Statements of Net Assets).

**CITY OF WOOSTER, OHIO  
CHANGES IN NET ASSETS  
LAST SEVEN YEARS**

**Schedule 1.2  
Primary Government  
(accrual basis of accounting)**

	1999	2000	2001	2002	2003	2004	2005
Expenses:							
Governmental activities:							
Safety Services	\$7,751,978	\$8,440,509	\$8,469,643	\$9,015,584	\$9,531,074	\$9,691,229	\$9,911,867
Health Services	133,327	136,155	141,727	142,208	140,855	132,275	137,883
Leisure Services	1,885,709	2,185,642	2,228,225	2,349,698	2,401,832	2,227,294	2,320,320
Environment & Development Services	613,008	768,441	787,996	1,185,929	1,185,814	1,160,157	1,061,733
Transportation Services	3,130,052	3,828,900	3,430,243	3,569,832	3,338,351	3,176,605	3,356,904
Administrative Services	409,573	733,429	459,559	353,098	504,941	725,641	128,170
Total governmental activities expenses	13,923,647	16,093,076	15,517,393	16,616,349	17,102,867	17,113,201	16,916,877
Business-type activities:							
Wooster Community Hospital	39,621,353	43,682,256	49,644,499	56,940,332	62,194,868	68,619,110	72,244,498
Water (Production & Distribution)	3,469,316	3,674,606	3,862,483	3,837,588	4,028,021	3,976,361	4,328,413
Water Pollution Control	3,084,665	3,321,412	3,621,884	3,666,917	3,778,422	4,404,278	4,404,336
Storm Drainage Utility	344,764	376,714	403,499	378,138	665,417	777,449	751,184
Refuse Collection	841,260	967,376	1,123,991	779,384	907,757	829,210	903,700
CDBG Economic Developmnt Loans	0	0	0	0	356	3,061	6,939
Total business-type activities expenses	47,361,358	52,022,364	58,656,356	65,602,359	71,574,841	78,609,469	82,639,070
Total primary government expenses	\$61,285,005	\$68,115,440	\$74,173,749	\$82,218,708	\$88,677,708	\$95,722,670	\$99,555,947
Program Revenues							
Governmental activities:							
Charges for services:							
Safety Services	\$278,880	\$253,456	\$293,345	\$338,050	\$377,120	\$327,130	\$584,566
Leisure Services	444,774	427,778	429,655	442,596	385,431	376,070	439,542
Environment & Development Services	204,136	222,827	274,302	343,462	316,626	282,123	286,704
Transportation Services	73,890	86,556	62,280	92,629	97,739	104,146	88,124
Administrative Services	100,031	123,912	132,182	146,155	207,712	181,851	169,724
Operating grants & contributions	1,452,243	1,475,451	1,499,846	1,957,009	1,758,918	2,016,684	2,165,180
Capital grants & contributions	2,014,322	131,589	317,511	79,566	371,839	906	1,361,436
Total governmental activities program revenues	4,568,276	2,721,569	3,009,121	3,399,467	3,515,385	3,288,910	5,095,276

Charges for services							
Wooster Community Hospital	43,825,283	49,196,286	55,137,266	64,826,538	68,493,186	74,855,608	78,810,733
Water (Production & Distribution)	3,842,668	3,749,300	3,910,079	4,139,112	3,864,670	3,864,067	3,941,569
Water Pollution Control	3,349,179	3,272,429	3,656,400	3,714,017	3,261,084	3,169,073	3,443,436
Storm Drainage Utility	434,446	432,416	525,137	746,750	759,431	798,263	809,835
Refuse Collection	849,042	985,872	1,053,226	970,084	849,331	879,116	913,915
CDBG Economic Developmnt Loans	15,181	12,729	9,703	9,775	8,299	6,194	6,577
Operating grants & contributions	516,325	84,449	141,721	319,519	332,857	336,905	495,329
Capital grants & contributions	27,490	0	0	0	581,598	158,498	0
Total business-type program revenues	<u>52,859,614</u>	<u>57,733,481</u>	<u>64,433,532</u>	<u>74,725,795</u>	<u>78,150,456</u>	<u>84,067,724</u>	<u>88,421,394</u>
Total primary government program revenues	<u>\$57,427,890</u>	<u>\$60,455,050</u>	<u>\$67,442,653</u>	<u>\$78,125,262</u>	<u>\$81,665,841</u>	<u>\$87,356,634</u>	<u>\$93,516,670</u>

Net (Expense)/Revenue							
Governmental activities	(\$9,355,371)	(\$13,371,507)	(\$12,508,272)	(\$13,216,882)	(\$13,587,482)	(\$13,824,291)	(\$11,821,601)
Business-type activities	5,498,256	5,711,117	5,777,176	9,123,436	6,575,615	5,458,255	5,782,324
Total primary government net expense	<u>(\$3,857,115)</u>	<u>(\$7,660,390)</u>	<u>(\$6,731,096)</u>	<u>(\$4,093,446)</u>	<u>(\$7,011,867)</u>	<u>(\$8,366,036)</u>	<u>(\$6,039,277)</u>

General Revenues and Other Changes in Net Assets

Governmental activities:

Taxes:

City income tax	\$8,705,356	\$7,768,366	\$7,731,245	\$7,868,386	\$7,819,106	\$8,395,905	\$8,922,262
Property taxes	1,962,352	2,066,251	2,066,681	2,050,620	2,170,403	2,086,589	2,278,101
Estate taxes	973,344	823,816	564,448	1,158,307	873,090	592,046	556,440
Other taxes	112,598	106,280	106,986	115,202	112,158	111,250	100,392
Unrestricted grants and contributions	1,780,716	1,725,510	1,759,816	1,906,638	1,731,790	1,832,650	1,602,449
Investment earnings	858,612	1,296,950	1,112,213	744,456	445,165	319,307	531,694
Miscellaneous	300,511	279,087	191,324	313,302	256,092	226,942	328,328
Transfers	0	0	401,034	2,070	3,496	10,150	(341,268)
Loss on sale of land	0	(1,240,743)	0	0	0	0	0
Total governmental activities	<u>14,693,489</u>	<u>12,825,517</u>	<u>13,933,747</u>	<u>14,158,981</u>	<u>13,411,300</u>	<u>13,574,839</u>	<u>13,978,398</u>

Business-type activities:

Investment earnings	2,713,991	4,341,922	4,053,449	2,742,342	1,588,243	1,187,190	2,179,390
Miscellaneous	0	15,155	15,489	100,151	172,623	197,648	133,727
Transfers	0	0	2,345	52,202	(3,496)	0	341,268
Special item - change in est plant closure cost	0	0	0	0	0	0	1,803,575
Total business-type activities	<u>2,713,991</u>	<u>4,357,077</u>	<u>4,071,283</u>	<u>2,894,695</u>	<u>1,757,370</u>	<u>1,384,838</u>	<u>4,457,960</u>
Total primary government	<u>\$17,407,480</u>	<u>\$17,182,594</u>	<u>\$18,005,030</u>	<u>\$17,053,676</u>	<u>\$15,168,670</u>	<u>\$14,959,677</u>	<u>\$18,436,358</u>

Changes in Net Assets

Governmental activities	\$5,338,117	(\$545,991)	\$1,425,474	\$942,099	(\$176,183)	(249,452)	\$2,156,797
Business-type activities	8,212,248	10,068,195	9,848,460	12,018,131	8,332,986	6,843,093	10,240,284
Total primary government changes in Net Assets	<u>\$13,550,365</u>	<u>\$9,522,204</u>	<u>\$11,273,934</u>	<u>\$12,960,230</u>	<u>\$8,156,803</u>	<u>\$6,593,641</u>	<u>\$12,397,081</u>

Source: Respective comprehensive annual financial reports (Statements of Activities).

**CITY OF WOOSTER, OHIO**  
**FUND BALANCES**  
**LAST SEVEN YEARS**

**Schedule 1.3**  
**Governmental Activities**  
*(modified accrual basis of accounting)*

GENERAL FUND	1999	2000	2001	2002	2003	2004	2005
Fund balances:							
Reserved for encumbrances	\$ 2,291,746	\$ 2,144,874	\$ 720,160	\$ 2,324,261	\$ 3,010,790	\$ 2,569,468	\$ 2,057,008
Unreserved	<u>7,626,716</u>	<u>7,536,364</u>	<u>10,072,966</u>	<u>9,176,236</u>	<u>8,874,600</u>	<u>9,556,665</u>	<u>10,086,616</u>
Total General Fund	<u>9,918,462</u>	<u>9,681,238</u>	<u>10,793,126</u>	<u>11,500,497</u>	<u>11,885,390</u>	<u>12,126,133</u>	<u>12,143,624</u>
OTHER GOVERNMENTAL FUNDS							
Fund balances:							
Reserved for encumbrances	328,001	1,228,807	2,092,946	1,164,251	1,633,323	1,046,174	2,502,300
Unreserved, reported in:							
Special revenue funds	3,469,135	2,451,536	2,810,185	2,024,455	1,901,392	1,993,488	2,141,344
Capital projects funds	4,005,806	4,995,497	4,467,254	4,209,665	2,750,575	1,733,902	1,667,698
Debt service funds	<u>106,660</u>	<u>196,566</u>	<u>479,503</u>	<u>516,972</u>	<u>505,652</u>	<u>549,770</u>	<u>627,779</u>
Total Other Governmental Funds	<u>7,909,602</u>	<u>8,872,406</u>	<u>9,849,888</u>	<u>7,915,343</u>	<u>6,790,942</u>	<u>5,323,334</u>	<u>6,939,121</u>
ALL GOVERNMENTAL FUNDS							
Fund balances:							
Reserved for encumbrances	2,619,747	3,373,681	2,813,106	3,488,512	4,644,113	3,615,642	4,559,308
Unreserved, reported in:							
General fund	7,626,716	7,536,364	10,072,966	9,176,236	8,874,600	9,556,665	10,086,616
Special revenue funds	3,469,135	2,451,536	2,810,185	2,024,455	1,901,392	1,993,488	2,141,344
Capital projects funds	4,005,806	4,995,497	4,467,254	4,209,665	2,750,575	1,733,902	1,667,698
Debt service funds	<u>106,660</u>	<u>196,566</u>	<u>479,503</u>	<u>516,972</u>	<u>505,652</u>	<u>549,770</u>	<u>627,779</u>
Total All Governmental Funds	<u>\$ 17,828,064</u>	<u>\$ 18,553,644</u>	<u>\$ 20,643,014</u>	<u>\$ 19,415,840</u>	<u>\$ 18,676,332</u>	<u>\$ 17,449,467</u>	<u>\$ 19,082,745</u>

Source: Respective comprehensive annual financial reports .



**CITY OF WOOSTER, OHIO  
CHANGES IN FUND BALANCES  
LAST SEVEN YEARS**

**Schedule 1.4  
Governmental Activities  
(modified accrual basis of accounting)**

	1999	2000	2001	2002	2003	2004	2005
Revenues :							
Taxes	\$ 11,926,830	\$ 10,940,531	\$ 10,646,623	\$ 11,373,906	\$ 11,127,812	\$ 11,009,219	\$ 11,297,923
Intergovernmental	3,061,599	2,837,319	2,976,607	3,430,565	3,337,563	3,401,497	4,922,439
Charges for services	797,113	770,286	773,320	866,883	857,203	789,399	1,072,499
Special assessments	241,217	232,806	201,988	194,157	250,145	220,491	241,604
Fines, licenses, permits	451,555	477,195	532,200	618,004	629,018	586,873	588,341
Interfund services provided	828,504	920,623	1,006,130	1,013,651	1,248,397	1,257,604	1,657,452
Interest income	858,612	1,296,952	1,112,213	744,455	445,165	319,307	531,693
Contributions and donations	-	-	-	200,000	-	-	-
Miscellaneous	236,328	333,978	190,859	239,464	264,050	216,557	302,091
Total Revenues	18,401,758	17,809,690	17,439,940	18,681,085	18,159,353	17,800,947	20,614,042
Expenditures :							
Current operations :							
Safety services	6,786,010	7,094,767	7,286,204	7,887,889	8,202,817	8,723,587	8,625,843
Health and social services	133,327	136,155	141,727	142,208	140,855	132,275	137,883
Leisure services	1,416,319	1,630,780	1,650,906	1,732,620	1,783,469	1,661,124	1,702,485
Environment and development	559,360	688,943	691,724	1,097,016	1,091,022	1,137,281	1,047,612
Utility services	65,194	-	-	-	-	-	-
Transportation services	1,335,479	1,941,391	1,510,544	1,829,615	1,805,628	1,852,717	1,741,005
Administrative services	2,313,934	3,000,750	2,936,951	3,109,193	3,096,290	2,830,533	3,074,504
Capital expenditures	2,668,549	3,395,582	1,890,745	2,559,250	3,356,967	1,895,424	3,145,019
Debt service :							
Principal	547,235	229,597	517,804	2,186,199	1,690,840	624,667	344,337
Interest	184,821	164,798	156,499	177,400	160,972	180,355	167,152
Total Expenditures	16,010,228	18,282,763	16,783,104	20,721,390	21,328,860	19,037,963	19,985,840
Excess revenues over (under) expenditures	2,391,530	(473,073)	656,836	(2,040,305)	(3,169,507)	(1,237,016)	628,202
Other financing sources (uses) :							
Proceeds from debt issues	405,453	1,198,653	1,161,993	1,169,951	2,420,000	-	1,000,000
Transfers in	3,112,090	-	1,049,740	807,143	901,772	490,150	1,884,959
Transfers (out)	(3,112,090)	-	(648,707)	(752,870)	(891,772)	(480,000)	(1,884,959)
Total other financing sources (uses)	405,453	1,198,653	1,563,026	1,224,224	2,430,000	10,150	1,000,000
Net changes in fund balances	\$ 2,796,983	\$ 725,580	\$ 2,219,862	\$ (816,081)	\$ (739,507)	\$ (1,226,866)	\$ 1,628,202
Debt service as a percentage of noncapital expenditures	5.5%	2.6%	4.5%	13.0%	10.3%	4.7%	3.0%

Source: Respective comprehensive annual financial reports

**CITY OF WOOSTER, OHIO**  
**WATER PRODUCTION AND DISTRIBUTION**  
**SIGNIFICANT FINANCIAL INFORMATION**  
**LAST TEN YEARS**

**Schedule 1.5.1**  
**Business-type Services**  
**(accrual basis of accounting)**

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
<b>Current Assets</b>										
Cash & Investments	\$16,109,736	\$10,880,739	\$9,965,607	\$9,856,963	\$9,383,730	\$9,943,449	\$10,087,609	\$8,398,130	\$7,608,033	\$6,317,307
Other Current Assets	671,958	1,041,824	697,701	744,339	796,621	688,401	701,732	669,336	722,865	751,626
<b>Total Current Assets</b>	<b>\$16,781,694</b>	<b>\$11,922,563</b>	<b>\$10,663,308</b>	<b>\$10,601,302</b>	<b>\$10,180,351</b>	<b>\$10,631,850</b>	<b>\$10,789,341</b>	<b>\$9,067,466</b>	<b>\$8,330,898</b>	<b>\$7,068,933</b>
<b>Noncurrent Assets</b>										
Net Capital Assets	\$11,918,786	\$19,836,060	\$21,848,655	\$22,298,878	\$22,498,094	\$22,546,230	\$22,086,271	\$22,538,119	\$22,894,460	\$22,939,945
<b>Total Assets</b>	<b>\$28,700,480</b>	<b>\$31,758,623</b>	<b>\$32,511,963</b>	<b>\$32,900,180</b>	<b>\$32,678,445</b>	<b>\$33,178,080</b>	<b>\$32,875,612</b>	<b>\$31,605,585</b>	<b>\$31,225,358</b>	<b>\$30,008,878</b>
<b>Current Liabilities - Note 1,2</b>	<b>\$4,028,891</b>	<b>\$4,327,970</b>	<b>\$7,567,498</b>	<b>\$7,779,403</b>	<b>\$7,530,559</b>	<b>\$5,474,216</b>	<b>\$5,532,705</b>	<b>\$4,868,185</b>	<b>\$5,109,343</b>	<b>\$2,984,551</b>
Noncurrent Liabilities	10,530,283	9,906,147	9,241,032	8,532,434	7,756,905	9,651,737	8,775,983	7,911,090	6,992,885	6,060,652
<b>Total Liabilities</b>	<b>\$14,559,174</b>	<b>\$14,234,117</b>	<b>\$16,808,530</b>	<b>\$16,311,837</b>	<b>\$15,287,464</b>	<b>\$15,125,953</b>	<b>\$14,308,688</b>	<b>\$12,779,275</b>	<b>\$12,102,228</b>	<b>\$9,045,203</b>
<b>Total Net Assets</b>	<b>\$14,141,306</b>	<b>\$17,524,506</b>	<b>\$15,703,433</b>	<b>\$16,588,343</b>	<b>\$17,390,981</b>	<b>\$18,052,127</b>	<b>\$18,566,924</b>	<b>\$18,826,310</b>	<b>\$19,123,130</b>	<b>\$20,963,675</b>
Working Capital	#####	\$ 7,594,593	\$ 3,095,810	\$ 2,821,899	\$ 2,649,792	\$ 5,157,634	\$ 5,256,636	\$ 4,199,281	\$ 3,221,555	\$ 4,084,382
Current Ratio	4.17	2.75	1.41	1.36	1.35	1.94	1.95	1.86	1.63	2.37
Capitla Expenditures	\$2,646,814	\$8,050,264	\$2,728,646	\$1,366,312	\$1,179,190	\$1,090,786	\$734,527	\$1,496,317	\$1,428,742	\$972,072
Depreciation Expense	\$381,929	\$395,852	\$438,233	\$881,994	\$988,407	\$1,042,347	\$1,006,936	\$1,071,357	\$1,061,535	\$1,049,475
Long Term Debt	\$10,446,245	\$9,812,745	\$9,147,244	\$8,441,745	\$7,693,845	\$9,600,945	\$8,731,200	\$7,840,752	\$6,902,380	\$5,921,308
Principal Payments - Note 2	\$3,192,899	\$3,587,900	\$3,630,500	\$3,665,500	\$3,705,500	\$3,747,900	\$1,719,118	\$1,497,399	\$903,372	\$938,372
Interest Expense	\$551,222	\$678,216	\$637,212	\$581,332	\$579,629	\$558,414	\$598,074	\$435,077	\$393,713	\$364,600
Liabilities to Assets	50.73%	44.82%	51.70%	49.58%	46.78%	45.59%	43.52%	40.43%	38.76%	30.14%
<b>Operating Results</b>										
Total operating revenues	\$4,081,601	\$4,249,566	\$4,301,834	\$4,133,467	\$3,749,387	\$3,924,239	\$4,184,422	\$4,025,264	\$4,146,936	\$4,039,028
Total operating expenses	2,203,728	2,324,385	2,625,885	3,178,782	3,094,977	3,304,070	3,239,513	3,592,943	3,582,648	4,028,009
Operating income	1,877,873	1,925,181	1,675,949	954,685	654,410	620,169	944,909	432,321	564,288	11,019
Net non-operating revenues (expenses)-Note 1	254,162	216,803	(3,497,022)	(69,500)	135,757	38,632	(240,242)	(169,438)	(267,467)	(91,101)
Transfer and special item - Note 4	0	0	0	0	0	0	0	0	0	1,920,570
<b>Change in Net Assets</b>	<b>\$2,132,035</b>	<b>\$2,141,984</b>	<b>(\$1,821,073)</b>	<b>\$885,185</b>	<b>\$790,167</b>	<b>\$658,801</b>	<b>\$704,667</b>	<b>\$262,883</b>	<b>\$296,820</b>	<b>\$1,840,488</b>
Return on Assets from Operations	13.3%	11.0%	10.7%	5.8%	3.8%	3.4%	5.1%	2.3%	3.0%	0.1%
CPI changes - Note 3	3.3%	1.7%	1.6%	2.7%	3.4%	1.6%	2.4%	1.9%	3.3%	3.3%
Personal services expenses	\$976,531	\$1,012,108	\$1,063,977	\$1,122,665	\$1,091,771	\$1,109,519	\$1,139,917	\$1,326,728	\$1,336,854	\$1,400,638
Personal services expenses as a % of total operating expenses	44.3%	43.5%	40.5%	35.3%	35.3%	33.6%	35.2%	36.9%	37.3%	34.8%

Source: Respective comprehensive annual financial reports

Note 1 - Includes \$3,430,475 estimated old water plant closure costs, 1998

Note 2 - Cash basis: Include bond anticipation notes of \$3,000,000 (1996-2000); \$626,218 (2001); \$628,005 (2002)

Note 3 - Bureau of Labor Statistics

Note 4 - Special Item is change in estimated plant closure costs of \$1,840,488

CITY OF WOOSTER, OHIO  
WATER POLLUTION CONTROL - COLLECTION AND TREATMENT  
SIGNIFICANT FINANCIAL INFORMATION  
LAST TEN YEARS

Schedule 1.5.2  
Business-type Activities  
(accrual basis of accounting)

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
<b>Current Assets</b>										
Cash & Investments	\$ 8,811,514	\$ 9,941,208	\$ 11,150,554	\$ 11,700,608	\$ 11,318,777	\$ 11,776,630	\$ 12,569,170	\$ 11,894,904	\$ 11,754,145	\$ 10,698,774
Other Current Assets	492,465	518,142	500,096	539,929	642,599	783,029	614,325	526,837	608,007	637,836
<b>Total Current Assets</b>	<b>9,303,979</b>	<b>10,459,350</b>	<b>11,650,650</b>	<b>12,240,537</b>	<b>11,961,376</b>	<b>12,559,659</b>	<b>13,183,495</b>	<b>12,421,741</b>	<b>12,362,152</b>	<b>11,336,610</b>
<b>Noncurrent Assets</b>										
Long Term Receivables	602,978	586,568	570,821	592,131	571,424	545,883	498,926	458,358	431,694	396,545
Net Capital Assets	13,387,330	13,234,525	12,526,730	12,840,538	13,508,448	13,250,037	12,807,772	13,362,129	12,438,501	14,654,805
<b>Total Noncurrent Assets</b>	<b>13,990,308</b>	<b>13,821,093</b>	<b>13,097,551</b>	<b>13,432,669</b>	<b>14,079,872</b>	<b>13,795,920</b>	<b>13,306,698</b>	<b>13,820,487</b>	<b>12,870,195</b>	<b>15,051,350</b>
<b>Total Assets</b>	<b>\$ 23,294,287</b>	<b>\$ 24,280,443</b>	<b>\$ 24,748,201</b>	<b>\$ 25,673,206</b>	<b>\$ 26,041,248</b>	<b>\$ 26,355,579</b>	<b>\$ 26,490,193</b>	<b>\$ 26,242,228</b>	<b>\$ 25,232,347</b>	<b>\$ 26,387,960</b>
<b>Liabilities</b>										
Current Liabilities	\$ 451,101	\$ 475,246	\$ 487,573	\$ 810,224	\$ 659,011	\$ 509,420	\$ 384,730	\$ 310,253	\$ 305,366	\$ 1,464,240
Noncurrent Liabilities	1,445,033	1,188,029	915,748	679,933	382,881	112,135	93,692	76,020	75,774	641,599
<b>Total Liabilities</b>	<b>1,896,134</b>	<b>1,663,275</b>	<b>1,403,321</b>	<b>1,490,157</b>	<b>1,041,892</b>	<b>621,555</b>	<b>478,422</b>	<b>386,273</b>	<b>381,140</b>	<b>2,105,839</b>
<b>Total Net Assets</b>	<b>\$ 21,398,153</b>	<b>\$ 22,617,168</b>	<b>\$ 23,344,880</b>	<b>\$ 24,183,049</b>	<b>\$ 24,999,356</b>	<b>\$ 25,734,024</b>	<b>\$ 26,011,771</b>	<b>\$ 25,855,955</b>	<b>\$ 24,851,207</b>	<b>\$ 24,282,121</b>
<b>Working Capital</b>										
Working Capital	\$8,852,878	\$9,984,104	\$11,163,077	\$11,430,313	\$11,302,365	\$12,050,239	\$12,798,765	\$12,111,488	\$12,056,786	\$9,872,370
Current Ratio	20.63	22.01	23.90	15.11	18.15	24.65	34.27	40.04	40.48	7.74
<b>Capital Expenditures</b>										
Capital Expenditures	\$380,721	\$676,928	\$212,548	\$1,146,403	\$1,666,474	\$886,620	\$749,425	\$1,511,253	\$527,515	\$3,225,518
Depreciation Expense	\$831,596	\$842,160	\$841,524	\$856,153	\$999,500	\$1,029,082	\$987,361	\$997,446	\$1,437,773	\$1,123,039
<b>Long Term Debt</b>										
Long Term Debt	\$1,347,172	\$1,098,428	\$824,964	\$562,056	\$297,851	\$32,272	\$0	\$0	\$0	\$544,231
Principal Payments	\$0	\$0	\$0	\$261,102	\$262,908	\$263,915	\$275,255	\$42,095	\$0	\$0
Interest Expense	\$107,848	\$92,716	\$78,160	\$61,631	\$47,342	\$31,512	\$16,582	\$1,221	\$0	\$0
Liabilities to Assets	8.14%	6.85%	5.67%	5.80%	4.00%	2.36%	1.81%	1.47%	1.51%	7.98%
<b>Operating Results</b>										
Total operating revenues	\$3,686,132	\$3,900,802	\$3,115,681	\$3,349,179	\$3,272,430	\$3,657,451	\$3,738,552	\$3,381,481	\$3,221,098	\$3,465,790
Total operating expenses	2,894,161	3,205,678	2,948,276	3,023,034	3,274,070	3,590,372	3,650,335	3,777,200	4,404,277	4,404,335
Operating income	791,971	695,124	167,405	326,145	(1,640)	67,079	88,217	(395,719)	(1,183,179)	(938,545)
Net non-operating revenues (expenses)	395,477	524,996	555,161	517,569	817,947	667,589	411,614	239,903	178,431	369,515
<b>Change in Net Assets</b>	<b>\$1,187,448</b>	<b>\$1,220,120</b>	<b>\$722,566</b>	<b>\$843,714</b>	<b>\$816,307</b>	<b>\$734,668</b>	<b>\$499,831</b>	<b>(\$155,816)</b>	<b>(\$1,004,748)</b>	<b>(\$569,030)</b>
<b>Return on Assets from Operations</b>										
Return on Assets from Operations	3.70%	3.07%	0.72%	1.35%	-0.01%	0.26%	0.34%	-1.53%	-4.76%	-3.87%
CPI changes	3.3%	1.7%	1.6%	2.7%	3.4%	1.6%	2.4%	1.9%	3.3%	3.3%
<b>Personal services expenses as a % of total operating expenses</b>										
Personal services expenses as a % of total operating expenses	30.5%	29.1%	31.1%	35.0%	29.7%	30.0%	29.6%	28.8%	27.4%	30.4%

Source: Respective Comprehensive Annual Financial Reports

**CITY OF WOOSTER, OHIO  
STORM DRAINAGE UTILITY  
SIGNIFICANT FINANCIAL INFORMATION  
LAST TEN YEARS**

**Schedule 1.5.3  
Business-type Activities  
(accrual basis of accounting)**

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
<b>Current Assets</b>										
Cash & Investments	\$ 1,563,460	\$ 1,573,246	\$ 1,637,682	\$ 1,582,112	\$ 1,598,462	\$ 4,115,413	\$ 4,321,205	\$ 2,716,143	\$ 1,873,930	\$ 1,611,189
Other Current Assets	65,721	68,188	75,107	79,307	99,933	120,349	139,953	125,568	144,265	140,094
<b>Total Current Assets</b>	<b>1,629,181</b>	<b>1,641,434</b>	<b>1,712,789</b>	<b>1,661,419</b>	<b>1,698,395</b>	<b>4,235,762</b>	<b>4,461,158</b>	<b>2,841,711</b>	<b>2,018,195</b>	<b>1,751,283</b>
<b>Noncurrent Assets</b>										
Net Capital Assets	2,535,451	2,718,171	2,836,108	3,057,388	3,210,737	3,564,866	3,903,684	5,595,014	6,250,833	7,179,293
<b>Total Assets</b>	<b>\$ 4,164,632</b>	<b>\$ 4,359,605</b>	<b>\$ 4,548,897</b>	<b>\$ 4,718,807</b>	<b>\$ 4,909,132</b>	<b>\$ 7,800,628</b>	<b>\$ 8,364,842</b>	<b>\$ 8,436,725</b>	<b>\$ 8,269,027</b>	<b>\$ 8,930,576</b>
<b>Current Liabilities</b>										
Current Liabilities	\$ 7,682	\$ 15,928	\$ 19,819	\$ 28,834	\$ 43,190	\$ 758,335	\$ 773,630	\$ 309,589	\$ 257,424	\$ 622,829
Noncurrent Liabilities	161,036	148,390	135,800	125,061	125,061	2,078,455	2,069,380	2,068,591	1,879,331	1,764,868
<b>Total Liabilities</b>	<b>168,718</b>	<b>164,318</b>	<b>155,619</b>	<b>153,895</b>	<b>168,251</b>	<b>2,836,790</b>	<b>2,843,010</b>	<b>2,378,180</b>	<b>2,136,755</b>	<b>2,387,697</b>
<b>Total Net Assets</b>	<b>\$ 3,995,914</b>	<b>\$ 4,195,287</b>	<b>\$ 4,393,278</b>	<b>\$ 4,564,912</b>	<b>\$ 4,740,881</b>	<b>\$ 4,963,838</b>	<b>\$ 5,521,832</b>	<b>\$ 6,058,545</b>	<b>\$ 6,132,272</b>	<b>\$ 6,542,879</b>
<b>Working Capital</b>										
Working Capital	\$ 1,621,499	\$ 1,625,506	\$ 1,692,970	\$ 1,632,585	\$ 1,655,205	\$ 3,477,427	\$ 3,687,528	\$ 2,532,122	\$ 1,760,770	\$ 1,128,454
Current Ratio	212.08	103.05	86.42	57.62	39.32	5.59	5.77	9.18	7.84	2.81
<b>Capital Expenditures</b>										
Capital Expenditures	\$ 69,861	\$ 273,024	\$ 211,012	\$ 326,735	\$ 282,297	\$ 451,374	\$ 408,175	\$ 1,795,884	\$ 862,723	\$ 821,634
Depreciation Expense	\$ 95,983	\$ 99,064	\$ 96,214	\$ 112,133	\$ 128,948	\$ 134,428	\$ 134,586	\$ 166,923	\$ 239,970	\$ 224,050
<b>Long Term Debt</b>										
Long Term Debt	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 1,982,910	\$ 1,860,197	\$ 1,732,485
Principal Payments	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 2,701,967	\$ 2,790,163	\$ 122,712	\$ 122,712
Interest Expense	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 6,649	\$ 64,424	\$ 56,583	\$ 16,983	\$ 67,933
Liabilities to Net Assets	4.22%	3.92%	3.54%	3.37%	3.55%	57.15%	51.49%	39.25%	34.84%	36.49%
<b>Operating Results</b>										
Total operating revenues	\$411,134	\$416,195	\$433,099	\$434,446	\$432,416	\$525,220	\$748,661	\$813,934	\$816,866	\$814,463
Total operating expenses	282,852	313,230	325,392	344,764	376,714	396,850	313,714	608,834	707,792	694,813
Operating income	128,282	102,965	107,707	89,682	55,702	128,370	434,947	205,100	109,074	119,650
Net non-operating revenues (expense)	81,136	97,428	90,284	81,952	120,267	94,587	100,975	331,613	(35,347)	290,957
<b>Change in Net Assets</b>	<b>\$209,418</b>	<b>\$200,393</b>	<b>\$197,991</b>	<b>\$171,634</b>	<b>\$175,969</b>	<b>\$222,957</b>	<b>\$535,922</b>	<b>\$536,713</b>	<b>\$73,727</b>	<b>\$410,607</b>
Return on Assets from Operations	3.21%	2.45%	2.45%	1.96%	1.17%	2.59%	7.88%	3.39%	1.78%	1.83%
CPI changes	3.3%	1.7%	1.6%	2.7%	3.4%	1.6%	2.4%	1.9%	3.3%	3.3%
Personal services expenses as a % of total operating expenses	34.43%	24.96%	25.11%	25.28%	26.85%	33.02%	10.25%	36.96%	38.44%	40.97%

Source: Respective Comprehensive Annual Financial Reports

City of Wooster, Ohio  
 Wooster Community Hospital  
 Significant Statistical & Financial Information  
 Last Ten Years

Schedule 1.5.4  
 Business-type Services  
 (accrual basis of accounting)

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
<b>Change in Net Assets Statement Summary</b>										
Total Gross Revenue	\$48,489,466	\$52,672,238	\$55,284,338	\$54,951,348	\$62,875,341	\$69,808,361	\$84,391,398	\$91,762,398	\$102,188,549	\$111,372,640
Less: Deductions	(8,089,631)	(9,260,304)	(11,571,107)	(11,142,764)	(13,689,887)	(14,740,112)	(19,640,490)	(23,297,774)	(27,444,467)	(32,582,138)
Net Revenue	40,399,835	43,411,934	43,713,231	43,808,584	49,185,454	55,068,249	64,750,908	68,464,624	74,744,082	78,790,502
Total Operating Costs	34,297,284	36,336,717	37,859,217	38,825,966	42,843,550	48,108,513	55,706,370	61,094,025	67,125,463	71,621,862
Operating Income	6,102,551	7,075,217	5,854,014	4,982,618	6,341,904	6,959,736	9,044,538	7,370,599	7,618,619	7,168,640
Non-operating Income (Expense)	1,024,525	1,418,916	1,456,922	845,535	1,610,843	1,195,610	649,629	87,308	(515,414)	1,398,810
Change in Net Assets	\$7,127,076	\$8,494,133	\$7,310,936	\$5,828,153	\$7,952,747	\$8,155,346	\$9,694,167	\$7,457,907	\$7,103,205	\$8,567,450
<b>Balance Sheet Information</b>										
<b>Cash Balances:</b>										
Days Operating Cash on Hand	105.61	107.09	74.04	70.23	78.13	92.83	72.42	68.19	44.17	52.40
Operating Fund	\$9,312,531	\$9,997,108	\$7,161,220	\$6,910,440	\$8,475,979	\$11,412,086	\$10,341,454	\$10,649,707	\$7,521,837	\$9,476,957
Plant Fund	\$15,498,243	\$22,973,951	\$24,292,116	\$26,919,336	\$34,209,501	\$37,553,694	\$42,021,271	\$44,567,931	\$49,157,316	\$45,717,851
Restricted Cash Funds	\$596,339	\$1,038,017	\$1,382,319	\$1,700,546	\$1,672,343	\$1,706,021	\$1,560,495	\$1,486,054	\$1,177,342	\$1,203,605
Total Cash & Investments	\$25,407,113	\$34,009,076	\$32,835,655	\$35,530,322	\$44,357,823	\$50,671,801	\$53,923,220	\$56,703,692	\$57,856,495	\$56,398,413
Accounts Receivable	\$9,879,225	\$10,645,518	\$10,673,232	\$10,631,427	\$12,891,580	\$13,307,255	\$15,331,275	\$16,038,823	\$16,520,196	\$16,144,548
Days Outstanding	69.28	74.46	73.37	73.92	76.03	68.50	66.27	63.73	62.35	54.90

Source: Wooster Community Hospital Monthly Board Reports

City of Wooster, Ohio  
Income Tax Gross Receipts (Note 1)  
Last Ten Years

Schedule 2.1  
General Fund

Income Tax Base	1996	1997	1998	1999
Estimated Personal Income	\$450,308,117	\$463,942,918	\$476,438,849	\$493,970,559
Income Tax Receipts	1996	1997	1998	1999
Income Tax Receipts:				
Withholding	\$5,588,543	\$5,919,767	\$6,223,398	\$7,326,656
Corporate	803,140	938,821	1,003,701	1,018,641
Individuals	559,354	601,814	665,842	700,884
Total Income Tax Receipts	\$6,951,037	\$7,460,402	\$7,892,941	\$9,046,182

Income Tax Principal Payers	1996	1997	1998	1999
Industrial	46.0%	44.4%	41.4%	45.9%
Education/Government	10.8%	10.0%	11.7%	11.1%
Services	9.6%	9.6%	10.4%	9.2%
Retail	9.8%	9.7%	10.0%	8.8%
Medical	7.3%	6.9%	7.5%	7.0%
Construction	3.5%	4.2%	4.2%	3.9%
Financial	3.5%	3.7%	5.2%	4.3%
Oil	1.8%	1.9%	1.6%	1.6%
Restaurants	1.6%	1.6%	1.9%	1.8%
Miscellaneous	6.1%	8.0%	6.1%	6.4%
	100.0%	100.0%	100.0%	100.0%

Source: City Finance Department records.

Note 1 - Tax rate is 1.0% of taxable income as defined by city ordinance.

	2000	2001	2002	2003	2004	2005	'96-'05
Estimated Personal Income	\$533,560,555	\$551,646,602	\$563,443,816	\$580,662,193	\$598,205,752	\$630,938,440	140.1%
Income Tax Receipts	2000	2001	2002	2003	2004	2005	% Change '96-'05
Income Tax Receipts:							
Withholding	\$6,440,639	\$6,633,878	\$6,735,400	\$6,723,310	\$6,835,582	\$6,772,165	121.2%
Corporate	940,283	866,185	703,086	639,578	630,991	895,922	111.6%
Individuals	679,240	610,980	665,755	645,084	606,120	842,616	150.6%
Total Income Tax Receipts	\$8,060,162	\$8,111,043	\$8,104,240	\$8,007,972	\$8,072,693	\$8,510,703	122.4%
Income Tax Principal Payers	2000	2001	2002	2003	2004	2005	% Change '96-'05
Industrial	39.1%	36.9%	34.2%	33.0%	31.6%	28.2%	( 38.7%)
Education/Government	13.3%	14.6%	17.4%	17.8%	18.5%	18.0%	66.7%
Services	10.1%	10.6%	11.1%	12.0%	11.7%	12.3%	28.1%
Retail	9.0%	9.3%	8.6%	9.0%	8.6%	9.1%	( 7.1%)
Medical	8.4%	9.0%	7.1%	7.1%	7.1%	8.2%	12.3%
Construction	4.4%	4.8%	4.9%	4.7%	4.1%	4.1%	17.1%
Financial	4.3%	4.3%	3.9%	4.3%	4.6%	5.0%	42.9%
Oil	1.9%	2.0%	2.2%	2.3%	2.4%	2.8%	55.6%
Restaurants	2.1%	2.2%	2.3%	2.3%	2.0%	2.2%	37.5%
Miscellaneous	7.4%	6.3%	8.3%	7.5%	9.4%	10.1%	65.6%
	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	

**CITY OF WOOSTER, OHIO  
SCHEDULE OF ASSESSED VALUATION  
ESTIMATED TRUE VALUE**

**Schedule 2.2.1  
(\$ 000 omitted)**

Property Tax Base

Tax Year/Collection Year	1996/1997	1997/1998	1998/1999	1999/2000	2000/2001	2001/2002	2002/2003	2003/2004	2004/2005	2005/2006
<u>Assessed Value</u>										
Real Property	\$337,862	\$336,429	\$352,489	\$376,452	\$383,712	\$392,592	\$419,524	\$437,860	\$452,095	\$506,446
Public Utility Property	15,359	15,712	16,077	14,373	15,113	10,291	10,602	10,432	12,800	12,828
Tangible Personal Property	99,645	105,015	114,342	123,488	128,468	123,315	117,373	111,693	110,886	106,247
Total	\$452,866	\$457,156	\$482,908	\$514,313	\$527,293	\$526,198	\$547,499	\$559,985	\$575,781	\$625,521
<u>Estimated True Value</u>										
Real Property	\$965,320	\$961,225	\$1,007,111	\$1,075,577	\$1,096,320	\$1,121,690	\$1,198,640	\$1,251,029	\$1,291,700	\$1,446,989

Sources: Wayne County Auditor

Building Permit Activity

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Commercial permits	124	112	114	77	107	103	94	113	105	106
Value of commercial permits	\$34,024	\$26,583	\$19,752	\$14,580	\$25,936	\$52,796	\$32,871	\$30,789	\$36,196	\$62,722
Residential permits	196	192	199	185	151	169	197	228	219	188
Value of residential permits	\$10,001	\$9,880	\$9,945	\$8,471	\$8,048	\$8,643	\$15,917	\$18,586	\$19,840	\$26,017
Total permits	320	304	313	262	258	272	291	341	324	294
Total value of permits issued	\$44,025	\$36,463	\$29,697	\$23,051	\$33,984	\$61,439	\$48,788	\$49,375	\$56,036	\$88,739

Source: City Building Standards Division.

**CITY OF WOOSTER, OHIO  
PROPERTY TAX RATES DIRECT  
AND OVERLAPPING GOVERNMENTS**

**Schedule 2.2.2  
(Mills per \$1.00 valuation)**

Property Tax Rates

Tax Year/Collection Year	1996/1997	1997/1998	1998/1999	1999/2000	2000/2001	2001/2002	2002/2003	2003/2004	2004/2005	2005/2006
County levy	8.35	8.35	8.35	8.75	8.75	8.75	8.75	8.75	9.65	9.65
School levy	62.15	62.15	59.15	65.20	65.20	65.20	65.20	65.20	71.70	72.10
Vocational school	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10
Mental Health	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
City levy	4.20	4.20	4.20	4.20	4.20	4.20	4.20	4.20	4.20	4.20
Library	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.25
Total levy	80.80	80.80	77.80	84.25	84.25	84.25	84.25	84.25	91.65	92.30
Debt service:										
Included in city levy	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Included in total levy	6.80	6.80	3.80	0.00	0.00	0.00	0.00	0.00	0.00	0.00

Source: Wayne County Auditor



**CITY OF WOOSTER, OHIO  
PRINCIPAL PROPERTY TAX PAYERS  
LAST TEN FISCAL YEARS**

**Schedule 2.2.3**

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	2005			1996		
	RANK	ASSESSED VALUATION (\$000 omitted)	PERCENTAGE OF TOTAL ASSESSED VALUATION	RANK	ASSESSED VALUATION (\$000 omitted)	PERCENTAGE OF TOTAL ASSESSED VALUATION
Principal Payers	1	\$14,456	2.31%	5	3,514	0.78%
Wooster Brush	2	12,994	2.08%	-	-	-
Luk Clutch Systems LLC	3	8,140	1.30%	2	7,551	1.67%
Ohio Power	4	7,880	1.26%	4	3,606	0.80%
Gerstenlager Co.	5	7,571	1.21%	-	-	-
Bosch Rexroth Corp	6	6,019	0.96%	8	1,879	0.41%
Luk	7	5,387	0.86%	-	-	-
Frito Lay	8	3,884	0.62%	-	-	-
Premier Farnell Corp	9	3,402	0.54%	-	-	-
Lowe's	10	3,376	0.54%	3	5,498	1.21%
United Telephone	-	-	-	1	8,254	1.82%
Newell/Rubbermaid	-	-	-	6	2,518	0.56%
Wooster Associates	-	-	-	7	2,100	0.46%
Buehlers	-	-	-	9	1,822	0.40%
East Ohio Gas	-	-	-	10	1,687	0.37%
Stuart Graine						
		<u>\$73,109</u>	11.69%		<u>\$38,429</u>	8.49%
Total of Above						
		\$625,521			\$452,866	
Total Assessed Valuation of City						

Source: Wayne County Auditor

**CITY OF WOOSTER, OHIO**  
**SCHEDULE OF PROPERTY TAX, TANGIBLE TAX, SPECIAL ASSESSMENTS**  
**LEVIED/BILLED AND COLLECTED**  
**LAST TEN YEARS**

Schedule 2.2.4

(\$ 000 omitted)

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
<b>PROPERTY TAX</b>										
Real and public property:										
Net tax levy	1,236	1,419	1,548	1,659	1,641	1,741	1,769	1,925	1,995	2,107
Current collections	1,165	1,398	1,448	1,501	1,594	1,625	1,620	1,733	1,774	1,857
Percentage of current collection to net levy	94%	99%	94%	90%	97%	93%	92%	90%	89%	88%
Prior year collections	21	18	23	30	24	26	35	38	53	37
Total Collections	1,186	1,416	1,471	1,531	1,618	1,651	1,655	1,771	1,827	1,894
Percentage of total collections to net levy	96%	100%	95%	92%	99%	95%	94%	92%	92%	90%
<b>TANGIBLE TAX</b>										
Billed	425	474	480	520	541	516	504	481	477	508
Collected	416	458	471	506	533	507	481	470	429	498
Percentage collected	98%	97%	98%	97%	99%	98%	95%	98%	90%	98%
Delinquent	9	16	9	14	8	9	23	12	49	13
<b>SPECIAL ASSESSMENTS</b>										
Billed	165	200	165	274	380	361	423	515	315	466
Collected	162	197	156	253	329	304	342	448	248	443
Percentage collected	98%	99%	95%	92%	87%	84%	81%	87%	79%	95%
Delinquent	3	3	9	21	51	57	81	70	63	23

Source: Wayne County Auditor

**CITY OF WOOSTER, OHIO**  
**WATER PRODUCTION & DISTRIBUTION**  
**REVENUE RELATED INFORMATION, LAST SEVEN YEARS**

**Schedule 2.3.1**  
**Business-type Activities**  
**(accrual basis of accounting)**

	1999	2000	2001	2002	2003	2004	2005
<b>WATER RATES PER THOUSAND GALLONS*</b>							
Minimum Charge**	\$9.38	\$9.38	\$9.38	\$9.38	\$9.38	\$9.38	\$9.38
Next 17 Thousand Gallons	\$3.63	\$3.63	\$3.63	\$3.63	\$3.63	\$3.63	\$3.63
Next 1,980 Thousand Gallons	\$3.21	\$3.21	\$3.21	\$3.21	\$3.21	\$3.21	\$3.21
Each Additional Thousand Gallons	\$0.95	\$0.95	\$0.95	\$0.95	\$0.95	\$0.95	\$0.95
<b>CUSTOMER COUNTS:</b>							
Residential	7,764	7,880	8,023	8,166	8,309	8,453	8,599
Industrial	54	55	55	56	57	58	58
Commercial	627	635	644	653	662	671	678
Institutional	160	166	168	171	174	177	177
Totals	8,605	8,736	8,890	9,046	9,202	9,359	9,512
<b>BILLINGS BY CUSTOMER TYPE:</b>							
Residential	2,272,984	2,051,212	2,226,696	2,259,992	2,218,644	2,237,141	2,267,715
Industrial	413,463	361,883	461,004	553,223	419,171	361,229	320,098
Commercial	550,571	481,995	650,837	677,403	654,798	692,631	732,838
Institutional	558,178	534,582	551,523	577,744	503,129	521,498	557,428
Totals	3,795,196	3,429,672	3,890,060	4,068,362	3,795,742	3,812,499	3,878,079
<b>USAGE (in thousands of gallons) BY CUSTOMER TYPE:</b>							
Residential	516,766	482,504	523,059	529,777	514,314	516,625	522,126
Industrial	107,873	97,536	166,698	250,841	125,973	99,351	87,410
Commercial	125,622	111,818	155,688	160,319	143,819	152,719	162,434
Institutional	132,271	126,234	123,216	123,025	109,601	114,879	127,889
Totals	882,532	818,092	968,661	1,063,962	893,707	883,574	899,859

Source: City Finance Department - Utility Billing

\* Rates are those in effect at year end.

\*\* Residential minimum charge includes 2,000 gallons of usage

**CITY OF WOOSTER, OHIO  
WATER POLLUTION CONTROL (SANITARY SEWER)  
REVENUE RELATED INFORMATION, LAST SEVEN YEARS**

**Schedule 2.3.2  
Business-type Activities  
(accrual basis of accounting)**

	1999	2000	2001	2002	2003	2004	2005
<b>SANITARY SEWER RATES:</b>							
Minimum Charge	\$5.01	\$5.01	\$5.01	\$5.01	\$5.01	\$5.01	\$5.01
Per Thousand Gallons**	\$1.97	\$1.97	\$1.97	\$1.97	\$1.97	\$1.97	\$1.97
COD (chemical oxygen demand)	\$0.09530	\$0.09530	\$0.09530	\$0.09530	\$0.09530	\$0.09530	\$0.09530
SS (suspended solids)	\$0.25015	\$0.25015	\$0.25015	\$0.25015	\$0.25015	\$0.25015	\$0.25015
<b>CUSTOMER COUNTS:</b>							
Residential	8,805	8,912	9,006	9,048	9,094	9,468	9,617
Industrial	57	57	57	57	57	57	57
Commercial	659	667	677	687	697	706	714
Institutional	193	207	206	203	200	199	199
Totals	9,714	9,843	9,946	9,995	10,048	10,430	10,587
<b>BILLINGS BY CUSTOMER TYPE:</b>							
Residential	1,745,449	1,636,390	1,769,966	1,790,646	1,777,704	1,792,446	1,810,075
Industrial	579,542	574,859	478,555	461,451	341,077	337,438	503,844
Commercial	325,698	296,589	386,548	407,847	370,254	390,076	409,678
Institutional	279,058	261,558	282,350	294,472	287,547	296,524	326,650
Totals	2,929,747	2,769,396	2,917,419	2,954,416	2,776,582	2,816,484	3,050,247
<b>USAGE (in thousands of gallons) BY CUSTOMER TYPE:</b>							
Residential	503,920	474,633	515,815	522,547	510,072	513,173	517,396
Industrial	279,443	278,980	213,487	219,393	157,827	156,136	241,024
Commercial	125,221	112,495	150,780	161,186	139,061	147,248	158,363
Institutional	110,220	103,747	112,020	115,613	110,656	114,435	128,936
Totals	1,018,804	969,855	992,102	1,018,739	917,616	930,992	1,045,719

Source: City Finance Department - Utility Billing

\* Rates are those in effect at year end

\*\* Based on metered water usage

**CITY OF WOOSTER, OHIO  
STORM DRAINAGE UTILITY  
REVENUE RELATED INFORMATION  
LAST SEVEN YEARS**

**Schedule 2.3.3  
Business-type Activities  
(accrual basis of accounting)**

	1999	2000	2001	2002	2003	2004	2005
<b>STORM DRAINAGE RATES*</b>							
Per ESU**	\$2.90	\$2.90	\$4.80	\$4.80	\$4.80	\$4.80	\$4.80
<b>CUSTOMER COUNTS*:</b>							
Residential	7,242	7,371	7,512	7,653	7,794	7,935	8,092
Industrial	38	40	42	45	47	49	49
Commercial	461	468	475	482	490	498	508
Institutional	87	90	90	89	88	88	136
Totals	7,828	7,969	8,119	8,269	8,419	8,570	8,785
<b>BILLINGS BY CUSTOMER TYPE:</b>							
Residential	222,358	206,128	265,321	383,816	390,685	400,439	404,757
Industrial	64,728	59,369	76,307	108,342	108,331	122,197	128,356
Commercial	94,022	85,899	110,274	161,215	165,903	175,813	182,705
Institutional	37,216	36,530	52,346	71,834	68,005	36,494	67,936
Totals	418,324	387,925	504,248	725,207	732,924	734,943	783,754
<b>ESU's BY CUSTOMER TYPE</b>							
Residential	6,390	5,923	7,624	11,029	11,227	11,507	7,027
Industrial	1,860	1,706	2,193	3,113	3,113	3,511	2,228
Commercial	2,702	2,468	3,169	4,633	4,767	5,052	3,172
Institutional	1,069	1,050	1,504	2,064	1,954	1,049	1,179
Totals	12,021	11,147	14,490	20,839	21,061	21,119	13,606

Source: City Finance Department - Utility Billing

\* Rates are those in effect at year end.

\*\* ESU's (Equivalent Service Units)

**CITY OF WOOSTER, OHIO  
 REFUSE COLLECTION  
 REVENUE RELATED INFORMATION  
 LAST SEVEN YEARS**

**Schedule 2.3.4  
 Business-type Activities  
 (accrual basis of accounting)**

	1999	2000	2001	2002	2003	2004	2005
<b>REFUSE COLLECTION RATES*</b>							
Regular	9.99	12.40	12.40	9.50	9.50	10.05	10.05
Senior	8.14	10.26	10.26	8.25	8.25	8.70	8.70
<b>CUSTOMER COUNTS:</b>							
Residential:							
Regular	5,951	5,828	5,874	6,036	6,092	6,137	6,210
Senior	1,443	1,595	1,655	1,586	1,601	1,613	1,600
Totals	7,394	7,423	7,529	7,622	7,693	7,750	7,810
<b>REVENUE BY CUSTOMER TYPE:</b>							
Residential:							
Regular	745,787	732,760	861,200	786,054	695,890	724,639	752,605
Senior	109,353	160,348	195,893	178,419	152,607	154,414	158,309
Totals	855,139	893,108	1,057,093	964,473	848,497	879,053	910,915

Source: City Finance Department - Utility Billing

\* Rates are those in effect at year end.

**CITY OF WOOSTER, OHIO**  
**RATIOS OF OUTSTANDING DEBT BY TYPE**  
**LAST TEN YEARS**

**Schedule 3.1**

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
<b>Governmental Activities:</b>										
General Obligation Bonds	\$ 1,460,217	\$ 1,315,327	\$ 1,184,011	\$ 1,026,587	\$ 882,797	\$ 739,407	\$ 596,467	\$ 2,733,017	\$ 2,508,669	\$ 2,284,851
General Obligation Notes	0	989,610	872,699	655,881	645,545	1,560,852	1,053,157	0	0	0
Special Assessment Bonds	1,300,038	1,251,228	1,199,678	1,561,455	1,485,984	1,408,406	1,385,629	1,376,239	1,273,614	1,169,109
Special Assessment Notes	0	0	0	0	70,653	302,502	237,023	56,329	50,970	45,290
Land Debt	0	0	0	0	1,128,000	846,000	564,000	282,000	0	0
OPWC Loans	0	0	0	0	0	0	0	114,535	104,199	93,863
<b>Business-Type Activities:</b>										
General Obligation Bonds	16,019,195	14,895,424	13,709,197	12,468,117	11,162,181	12,828,991	11,060,945	11,756,200	10,255,700	8,700,200
General Obligation Notes	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000	3,338,008	3,347,535	0	0	0
OPWC Loans	0	0	0	0	0	0	0	83,546	78,254	62,378
OWDA Loans	193,557	169,994	145,194	119,092	91,620	62,705	32,272	0	0	544,231
<b>Total Primary Government:</b>	<b>\$ 21,973,007</b>	<b>\$ 21,621,583</b>	<b>\$ 20,110,779</b>	<b>\$ 18,831,132</b>	<b>\$ 18,466,780</b>	<b>\$ 21,086,871</b>	<b>\$ 18,277,028</b>	<b>\$ 16,401,866</b>	<b>\$ 14,271,406</b>	<b>\$ 12,899,922</b>
Percentage of Personal Income	5.22%	4.99%	4.51%	4.06%	3.46%	3.82%	3.24%	2.82%	2.39%	2.04%
Per Capita	\$ 931	\$ 905	\$ 831	\$ 769	\$ 744	\$ 843	\$ 726	\$ 645	\$ 553	\$ 493

Source: City Finance Department

**CITY OF WOOSTER, OHIO  
DIRECT AND OVERLAPPING DEBT  
AS OF DECEMBER 31, 2005  
(\$000 omitted)**

**Schedule 3.2**

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	Assessed Valuation (1)	Net General Tax Supported Debt (2)	Percent Overlapping (A)	Total Applicable to City of Wooster
City of Wooster	\$ 625,521	\$ 2,509	100.00%	\$ 2,509
Wooster City Schools	\$ 713,084	\$ 20,841	87.72%	\$ 18,282
Wayne County	\$ 2,203,379	\$ 11,227	28.39%	\$ 3,187
Total		<u>\$ 34,577</u>		<u>\$ 23,978</u>

Explanation:

(A) Calculations are based on the relative percentages of assessed valuations.

Sources:

(1 ) Wayne County, Ohio; County Auditor

(2) Fiscal Offices of Subdivision



**CITY OF WOOSTER, OHIO  
LEGAL DEBT MARGINS  
LAST TEN YEARS**

**Schedule 3.3**

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
<b>General bonded debt outstanding:</b>										
General Obligation Bonds	\$ 17,479,412	\$ 16,210,751	\$ 14,879,974	\$ 13,494,704	\$ 12,044,978	\$ 13,568,398	\$ 11,657,412	\$ 14,489,217	\$ 12,764,369	\$ 10,985,051
Percent of estimated actual property value	3.860%	3.546%	3.081%	2.794%	2.284%	2.579%	2.129%	2.587%	2.217%	1.756%
Per capita	\$ 740.84	\$ 678.50	\$ 615.00	\$ 550.78	\$ 485.47	\$ 542.69	\$ 462.89	\$ 569.99	\$ 494.72	\$ 419.82
Special Assessment Bonds	\$ 1,300,038	\$ 1,251,228	\$ 1,212,912	\$ 1,561,455	\$ 1,485,984	\$ 1,408,406	\$ 1,324,245	\$ 1,376,239	\$ 1,273,614	\$ 1,169,109
Promissory Notes	\$ 3,193,557	\$ 4,159,604	\$ 4,147,210	\$ 3,774,973	\$ 4,935,818	\$ 6,110,067	\$ 5,295,371	\$ 536,410	\$ 228,131	\$ 201,531
<b>Total Gross Indebtedness</b>	<b>\$ 21,973,007</b>	<b>\$ 21,621,583</b>	<b>\$ 20,240,096</b>	<b>\$ 18,831,132</b>	<b>\$ 18,466,780</b>	<b>\$ 21,086,871</b>	<b>\$ 18,277,028</b>	<b>\$ 16,401,866</b>	<b>\$ 14,266,114</b>	<b>\$ 12,355,691</b>
Percentage of personal income	5.647%	5.401%	4.914%	4.397%	3.602%	3.978%	3.376%	2.939%	2.721%	2.234%
Per capita	\$ 931.30	\$ 904.97	\$ 836.54	\$ 768.59	\$ 744.30	\$ 843.41	\$ 725.74	\$ 645.23	\$ 552.93	\$ 472.20
Less debt outside limitations:										
General Obligation Bonds	\$ 16,019,195	\$ 14,895,424	\$ 13,709,197	\$ 12,468,117	\$ 11,162,181	\$ 12,828,991	\$ 11,060,945	\$ 11,756,200	\$ 10,255,700	\$ 8,700,200
Special Assessment Debt	\$ 1,300,038	\$ 1,251,228	\$ 1,212,912	\$ 1,561,455	\$ 1,556,637	\$ 1,710,908	\$ 1,622,652	\$ 1,432,568	\$ 1,324,584	\$ 1,214,399
Promissory Notes	\$ 3,193,557	\$ 3,169,994	\$ 3,307,100	\$ 3,274,973	\$ 4,338,998	\$ 4,381,921	\$ 4,068,678	\$ 480,081	\$ 177,161	\$ 156,241
Less debt service fund balance	\$ 55,754	\$ 73,944	\$ 90,368	\$ 106,660	\$ 196,566	\$ 479,503	\$ 516,972	\$ 505,652	\$ 549,770	\$ 627,779
<b>Net debt within limitations for both Voted and Unvoted debt</b>	<b>\$ 1,404,463</b>	<b>\$ 2,230,993</b>	<b>\$ 1,920,519</b>	<b>\$ 1,419,927</b>	<b>\$ 1,212,398</b>	<b>\$ 1,685,548</b>	<b>\$ 1,007,781</b>	<b>\$ 2,227,365</b>	<b>\$ 1,958,899</b>	<b>\$ 1,657,072</b>
Debt Limitation for Voted and Unvoted debt 10.5% of assessed valuation	\$ 47,550,000	\$ 48,001,000	\$ 50,705,000	\$ 54,003,000	\$ 55,366,000	\$ 55,251,000	\$ 57,487,000	\$ 58,798,000	\$ 60,457,005	\$ 65,679,705
<b>Legal debt margin for Voted and Unvoted debt</b>	<b>\$ 46,145,537</b>	<b>\$ 45,770,007</b>	<b>\$ 48,784,481</b>	<b>\$ 52,583,073</b>	<b>\$ 54,153,602</b>	<b>\$ 53,565,452</b>	<b>\$ 56,479,219</b>	<b>\$ 56,570,635</b>	<b>\$ 58,498,106</b>	<b>\$ 64,022,633</b>
Net debt within limitations for both voted and Unvoted debt as a percentage of debt limit	2.954%	4.648%	3.788%	2.629%	2.190%	3.051%	1.753%	3.788%	3.240%	2.523%
Net debt within limitations for both Voted and Unvoted limitation	\$ 1,404,463	\$ 2,230,993	\$ 1,920,519	\$ 1,419,927	\$ 1,212,398	\$ 1,685,548	\$ 1,007,781	\$ 2,227,365	\$ 1,958,899	\$ 1,657,072
Less voted debt	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Net debt within limitations for Unvoted debt	\$ 1,404,463	\$ 2,230,993	\$ 1,920,519	\$ 1,419,927	\$ 1,212,398	\$ 1,685,548	\$ 1,007,781	\$ 2,227,365	\$ 1,958,899	\$ 1,657,072
Debt limitation for Unvoted debt 5.5% of assessed valuation	\$ 24,907,000	\$ 25,144,000	\$ 26,560,000	\$ 28,287,000	\$ 29,001,000	\$ 28,941,000	\$ 30,112,000	\$ 30,799,000	\$ 31,667,955	\$ 34,403,655

**CITY OF WOOSTER, OHIO  
DEMOGRAPHICS  
LAST TEN YEARS**

**Schedule 4.1**

	Population(1)	Total	Median	Per	Unemployment Rate(3)		City Square Miles (4)
		Personal Income(2)	Family Income(1)	Capita Income(2)	Wayne County	State of Ohio	
1996	23,594	420,866,433	39,084	17,838	4.3	4.9	14.218
1997	23,892	433,009,207	39,709	18,123	4.2	4.6	14.410
1998	24,195	445,480,298	40,342	18,412	3.3	4.3	14.473
1999	24,501	463,296,893	41,431	18,909	3.5	4.3	15.428
2000	24,811	533,560,555	47,118	21,505	3.3	4.1	15.767
2001	25,002	551,646,602	48,343	22,064	3.9	4.3	15.772
2002	25,184	563,443,816	49,020	22,373	4.7	5.7	15.872
2003	25,420	580,662,193	50,049	22,843	4.8	6.1	15.910
2004	25,801	598,205,752	50,800	23,185	4.5	5.9	16.264
2005	26,166	630,938,440	52,832	24,113	5.0	6.0	16.282

Sources:

(1) Wooster Planning Division estimates 1995-1999, 2001-2005; U.S. Census Bureau 2000

(2) Wooster Finance Department estimates 1995-1999, 2001-2005; U.S. Census Bureau 2000.

(3) For years 1995-2002 City of Wooster Official Statements issued 1996, 2001, & 2003;  
for years 2003-2005 Ohio Dept. of Job and Family Services

(4) City Engineer's annual report

**CITY OF WOOSTER, OHIO  
ECONOMIC INDICATORS  
FULL-TIME EQUIVALENTS - TOP TEN EMPLOYERS  
1996 COMPARED TO 2005**

**Schedule 4.2**

Employer	Nature of Activity	Number of Full-time Equivalent Employees		
		1996	2005	% Change 96-'05
Luk, Inc	Auto Parts Fabricator	450	1,000	122.2%
The City of Wooster	Government/Hospital	700	865	23.6%
The County of Wayne	Government	800	843	5.4%
College of Wooster	Education	650	600	(7.7%)
Worthington Industries	Auto Parts Fabricator	1,150	566	(50.8%)
Wooster Brush Company	Manuf. Paint applicators	500	549	9.8%
Wooster City Schools	Education	450	413	(8.2%)
Buehler Food Markets (1)	Grocery	n/a	408	n/a
Wal-Mart	Retail	0	357	n/a
Cleveland Clinic Foundation	Medical Care	0	304	n/a
<b>Totals</b>		<b>4,700</b>	<b>5,905</b>	<b>25.6%</b>

(1) Reached top ten status for the first time in 2005

Source: Individual employers' responses to City Finance Department surveys.

**CITY OF WOOSTER, OHIO  
 FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES (NOTE1)  
 LAST TEN YEARS**

**Schedule 5.1  
 Primary Government**

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Governmental Services:										
Safety services:										
Police Division	40.0	38.0	39.0	44.0	44.0	44.0	49.0	48.0	46.0	44.0
Fire Division	43.0	43.0	43.0	44.0	43.0	45.0	44.0	43.0	44.0	43.0
Traffic Control	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	3.0	4.0
Total Safety Services	<u>87.0</u>	<u>85.0</u>	<u>86.0</u>	<u>92.0</u>	<u>91.0</u>	<u>93.0</u>	<u>97.0</u>	<u>95.0</u>	<u>93.0</u>	<u>91.0</u>
Leisure services	15.0	15.0	15.0	16.9	15.9	14.9	14.9	13.9	13.8	14.5
Environment and development	6.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0
Transportation services	20.2	21.2	21.2	19.2	18.4	19.4	19.4	19.6	18.8	18.8
Administrative services	17.0	17.0	19.0	16.5	16.0	19.9	19.9	19.9	21.9	20.6
Total Governmental Services	<u>145.2</u>	<u>145.2</u>	<u>148.2</u>	<u>151.6</u>	<u>148.3</u>	<u>154.2</u>	<u>158.2</u>	<u>155.4</u>	<u>154.5</u>	<u>151.9</u>
Business-type services (Note 2):										
Wooster Community Hospital	509.7	524.4	526.9	485.6	536.4	556.4	593.1	643.8	656.2	670.9
Water - Treatment & Distribution	17.8	17.8	16.8	18.8	22.1	21.1	18.1	18.9	19.2	19.2
Water Pollution Control - Collection & Treatment	18.5	16.5	16.5	19.0	21.8	20.8	17.8	18.5	19.5	19.8
Storm Drainage - Collection	4.5	4.5	4.5	4.5	4.8	4.8	4.8	5.0	5.3	5.3
Total Business-type Services	<u>550.5</u>	<u>563.2</u>	<u>564.7</u>	<u>527.9</u>	<u>585.1</u>	<u>603.1</u>	<u>633.8</u>	<u>686.2</u>	<u>700.2</u>	<u>715.2</u>
TOTAL PRIMARY GOVERNMENT	695.7	708.4	712.9	679.5	733.4	757.3	792.0	841.6	854.7	867.1

Source: City Human Resources Division and Finance Department payroll office.

Note 1 - Maintenance and Engineering employees are allocated to transportation services, water, water pollution control and storm drainage based on estimated time worked in that activity.

Note 2 - The City contracts with a private waste hauler for refuse collection and disposal and therefore there are no city employees for that service.

**CITY OF WOOSTER, OHIO  
PERSONAL SERVICES EXPENSES  
LAST TEN YEARS**

**Schedule 5.2  
Primary Government  
(accrual basis of accounting)**

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Governmental Services:										
Safety services:										
Police Division	1,983,087	2,056,285	2,173,528	2,495,935	2,738,072	2,837,054	2,971,895	3,152,264	3,216,919	3,242,892
Fire Division	2,353,059	2,697,673	2,677,754	2,974,367	3,047,563	3,038,478	3,276,714	3,420,511	3,670,901	3,531,366
Traffic Control	190,739	202,267	203,885	185,780	198,501	85,224	205,931	199,500	116,095	107,035
Total Safety Services	4,526,885	4,956,225	5,055,167	5,656,082	5,984,136	5,960,757	6,454,540	6,772,275	7,003,915	6,881,293
Leisure services	727,000	825,000	863,000	943,614	1,035,399	1,018,960	1,091,899	1,075,973	953,089	1,033,837
Environment and development	320,000	334,000	334,000	359,938	396,359	475,857	576,877	530,283	548,348	477,700
Transportation services	592,000	510,000	526,000	608,204	829,262	719,571	818,999	824,402	771,288	1,073,655
Administrative services	1,253,000	1,496,000	1,490,000	1,542,037	1,688,135	2,062,946	2,109,833	1,868,767	1,765,478	1,650,716
Total Governmental Services	7,418,885	8,121,225	8,268,167	9,109,875	9,933,291	10,238,090	11,052,148	11,071,700	11,042,118	11,117,201
Business-type services:										
Wooster Community Hospital	20,054,263	21,193,657	22,179,002	22,408,052	24,332,315	26,717,747	31,335,571	34,758,499	43,842,989	45,148,128
Water - Treatment & Distribution	976,531	1,012,108	1,063,977	1,122,665	1,091,771	1,109,519	1,139,917	1,326,728	1,336,854	1,294,463
Water Pollution Control - Collection & Treatment	915,825	958,944	940,127	1,063,284	985,117	1,112,262	1,052,366	1,087,147	1,205,239	1,391,668
Storm Drainage - Collection	97,381	78,193	81,722	87,154	101,146	133,255	38,759	245,951	278,634	365,573
Total Business-type Services	22,044,000	23,242,902	24,264,828	24,681,155	26,510,349	29,072,783	33,566,613	37,418,325	46,663,716	48,199,832
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>29,462,885</b>	<b>31,364,127</b>	<b>32,532,995</b>	<b>33,791,030</b>	<b>36,443,640</b>	<b>39,310,873</b>	<b>44,618,761</b>	<b>48,490,025</b>	<b>57,705,834</b>	<b>59,317,033</b>
Health Care Costs			2,913,784	2,620,065	3,298,181	3,829,226	4,339,302	5,506,476	6,283,395	5,708,933
Health Care Costs as percentage of personal services costs	0.0%	0.0%	9.0%	7.8%	9.1%	9.7%	9.7%	11.4%	10.9%	9.6%
City without Wooster Community Hospital	9,408,622	10,170,470	10,353,993	11,382,978	12,111,325	12,593,126	13,283,190	13,731,526	13,862,845	14,168,905
Annual Change		8.1%	1.8%	9.9%	6.4%	4.0%	5.5%	3.4%	4.4%	3.2%



**CITY OF WOOSTER, OHIO  
SERVICE INDICATORS  
LAST TEN YEARS**

**Schedule 5.3  
Governmental Activities**

Service Indicators	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
<i>Safety Services:</i>										
Police (000's)	\$2,906	\$3,058	\$3,098	\$3,318	\$4,035	\$4,159	\$4,369	\$4,573	\$4,830	\$4,719
Calls for Service	16,834	17,107	16,582	15,528	18,479	18,256	18,512	18,382	18,144	17,579
Traffic	2,321	2,364	2,416	3,005	3,022	2,790	3,935	3,233	2,823	2,342
Total Units of Service	19,155	19,471	18,998	18,533	21,501	21,046	22,447	21,615	20,967	19,921
Cost per Unit	\$151.71	\$157.05	\$163.07	\$179.03	\$187.67	\$197.61	\$194.64	\$211.56	\$230.36	\$236.89
Incidents per Citizen	0.8119	0.8150	0.7852	0.7564	0.8666	0.8418	0.8913	0.8503	0.8126	0.7613
Cost per Citizen	\$123.17	\$127.99	\$128.04	\$135.42	\$162.63	\$166.35	\$173.48	\$179.89	\$187.20	\$180.35
Fire (000's)	\$2,791	\$3,156	\$3,248	\$3,396	\$3,657	\$3,716	\$4,035	\$4,114	\$4,362	\$4,541
Fire Responses	954	976	989	846	858	897	999	984	900	897
Squad Responses	2,293	2,439	2,440	2,533	2,440	2,623	2,910	2,936	2,846	3,070
Total Responses	3,247	3,415	3,429	3,379	3,298	3,520	3,909	3,920	3,746	3,967
Cost per Response	\$860	\$924	\$947	\$1,005	\$1,109	\$1,056	\$1,032	\$1,050	\$1,164	\$1,145
Response per Citizen	0.1376	0.1429	0.1417	0.1379	0.1329	0.1408	0.1552	0.1542	0.1452	0.1516
Cost per Citizen	\$118.29	\$132.09	\$134.24	\$138.61	\$147.39	\$148.63	\$160.20	\$161.85	\$169.06	\$173.56
Street Lights (000's)	\$198	\$201	\$203	\$205	\$196	\$213	\$225	\$231	\$214	\$217
Cost per Acre	\$21.76	\$21.79	\$21.92	\$20.76	\$19.42	\$20.98	\$22.15	\$22.69	\$20.52	\$20.81
Traffic Control (000's)	\$357	\$389	\$423	\$420	\$552	\$384	\$387	\$615	\$286	\$434
Cost Per Citizen	\$15.13	\$16.28	\$17.48	\$17.14	\$22.25	\$15.36	\$15.37	\$24.19	\$11.08	\$16.60

*Health Services:*

Health Dept (000's)	\$106	\$111	\$129	\$133	\$136	\$141	\$142	\$141	\$132	\$138
Health Dept Cost per Citizen	\$4.49	\$4.65	\$5.33	\$5.43	\$5.48	\$5.64	\$5.64	\$5.55	\$5.13	\$5.27

*Leisure Services:*

Public Properties & Parks (000's)	\$405	\$511	\$492	\$614	\$715	\$600	\$727	\$825	\$746	\$870
Acres of Parks	450	450	450	450	450	450	450	450	450	530
Square Feet per Citizen	831	820	810	800	790	784	778	771	760	882
Cost per Square Foot	\$0.02	\$0.03	\$0.03	\$0.03	\$0.04	\$0.03	\$0.04	\$0.04	\$0.04	\$0.04
Cost per Citizen	\$17.17	\$21.39	\$20.33	\$25.06	\$28.82	\$24.00	\$28.87	\$32.45	\$28.92	\$33.23

Field House/Ice Rink (000's)	\$72	\$56	\$78	\$71	\$81	\$70	\$82	\$58	\$68	\$74
Natorium (000's)	\$10	\$9	\$8	\$11	\$5	\$8	\$10	\$7	\$5	\$5
Community Center (000's)	\$311	\$319	\$317	\$364	\$387	\$368	\$382	\$404	\$356	\$343
Pools (000's)	\$236	\$279	\$315	\$387	\$421	\$514	\$532	\$503	\$389	\$411
Recreation Programs (000's)	\$369	\$442	\$471	\$521	\$577	\$763	\$754	\$665	\$575	\$595
Total Recreation (000's)	\$998	\$1,105	\$1,189	\$1,354	\$1,471	\$1,723	\$1,760	\$1,637	\$1,392	\$1,429
Total Recreation Revenue (000's)	\$366	\$301	\$398	\$472	\$456	\$454	\$523	\$535	\$474	\$436
Participations (000's)	178	237	227	240	185	201	197	176	162	243
Participations per Citizen	7.56	9.92	9.37	9.81	7.46	8.04	7.82	6.91	6.30	9.29
Cost per Participation	\$5.60	\$4.66	\$5.25	\$5.63	\$7.94	\$8.72	\$8.93	\$9.32	\$8.57	\$5.88
Revenue per Participation	\$2.05	\$1.27	\$1.76	\$1.96	\$2.46	\$2.26	\$2.65	\$3.05	\$2.92	\$1.79
Cost per Citizen	\$42.30	\$46.25	\$49.14	\$55.26	\$59.30	\$68.92	\$69.87	\$64.39	\$53.96	\$54.61

*continued*



**CITY OF WOOSTER, OHIO**  
**SERVICE INDICATORS**  
**LAST TEN YEARS**

**Schedule 5.3**  
*continued*

Service Indicators	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
<i>Environment and Development</i>										
Zoning (000's)	\$90	\$100	\$115	\$156	\$415	\$307	\$165	\$180	\$195	\$154
Housing & Bldg Insp. (000's)	\$277	\$286	\$273	\$298	\$591	\$380	\$465	\$438	\$437	\$436
Total Zoning & Inspection										
Costs (000's)	\$367	\$386	\$388	\$454	\$1,006	\$687	\$630	\$618	\$632	\$590
Cost \ Dwelling Unit	\$35.56	\$36.83	\$36.65	\$42.88	\$94.25	\$63.85	\$57.54	\$56.03	\$56.60	\$52.27
Shade Trees (000's)	\$58	\$57	\$97	\$77	\$115	\$137	\$115	\$241	\$124	\$139
Shade Tree Cost per Acre	\$6.37	\$6.18	\$10.47	\$7.80	\$11.40	\$13.50	\$11.32	\$23.67	\$11.95	\$13.37
<i>Transportation Services:</i>										
Parking (000's)	\$25	\$43	\$32	\$32	\$33	\$36	\$38	\$32	\$23	\$28
Public Transit-Taxi Program(000's)	\$212	\$63	\$195	\$57	\$63	\$66	\$76	\$106	\$113	\$104
Street Maintenance (000's)	\$1,584	\$1,905	\$2,290	\$2,695	\$3,436	\$3,298	\$3,136	\$2,839	\$2,692	\$3,177
Street Cleaning (000's)	\$104	\$161	\$129	\$159	\$156	\$173	\$185	\$161	\$161	\$175
Snow & Ice Removal (000's)	\$138	\$136	\$53	\$122	\$141	\$117	\$137	\$200	\$187	\$215
Total Transportation (000's)	\$2,063	\$2,308	\$2,699	\$3,065	\$3,829	\$3,690	\$3,572	\$3,338	\$3,176	\$3,699
Cost per mile of street	\$16,098	\$19,368	\$21,512	\$25,197	\$31,276	\$30,097	\$28,712	\$26,544	\$25,160	\$28,262
Feet of street per citizen	25.59	25.51	25.33	25.69	25.62	25.43	25.53	25.29	24.92	24.57

*Administrative Services:*

Engineering (000's)	\$271	\$358	\$328	\$439	\$369	\$469	\$390	\$224	\$219	\$145
Cost per dollar general capital assets (w/o hospital)	\$0.0056	\$0.0055	\$0.0049	\$0.0062	\$0.0052	\$0.0066	\$0.0052	\$0.0030	\$0.0029	\$0.0019
Law (000's)	\$164	\$195	\$212	\$210	\$226	\$229	\$265	\$306	\$298	\$292
Cost per budget dollar	\$0.0032	\$0.0035	\$0.0035	\$0.0033	\$0.0034	\$0.0032	\$0.0032	\$0.0034	\$0.0032	\$0.0027
Finance (000's)	\$621	\$747	\$613	\$698	\$775	\$998	\$804	\$1,030	\$968	\$914
Cost per dollar of assets	\$0.0044	\$0.0045	\$0.0033	\$0.0036	\$0.0038	\$0.0046	\$0.0037	\$0.0044	\$0.0040	\$0.0036
Information Technology (000's)	\$180	\$301	\$242	\$342	\$437	\$425	\$510	\$440	\$434	\$555
Cost per Employee	\$800.00	\$1,297.41	\$1,085.20	\$1,583.33	\$2,032.56	\$2,043.27	\$2,566.68	\$2,224.47	\$2,185.91	\$2,828.68
Personnel (000's)	\$161	\$202	\$214	\$262	\$287	\$294	\$315	\$289	\$261	\$330
Cost per Employee	\$715.56	\$870.69	\$959.64	\$1,212.96	\$1,334.88	\$1,423.08	\$1,585.30	\$1,461.07	\$1,312.93	\$1,680.67
Director of Administration (000's)	\$279	\$285	\$277	\$227	\$283	\$287	\$296	\$340	\$254	\$317
Cost per Employee	\$1,240.00	\$1,228.45	\$1,242.15	\$1,050.93	\$1,316.28	\$1,379.81	\$1,489.68	\$1,718.91	\$1,281.68	\$1,619.05
Facilities Maintenance (000's)	\$195	\$217	\$334	\$309	\$247	\$401	\$346	\$371	\$346	\$764
Cost per Citizen	\$8.26	\$9.08	\$13.80	\$12.61	\$9.96	\$16.04	\$13.74	\$14.59	\$13.41	\$29.20
Mayor (000's)	\$117	\$140	\$127	\$132	\$136	\$141	\$108	\$141	\$157	\$152
Council (000's)	\$39	\$40	\$50	\$49	\$73	\$67	\$61	\$61	\$63	\$88

Sources: Respective year's departmental annual reports, full-accrual cost center reports,  
various demographic sources (see Schedule 4.1, this report)

**CITY OF WOOSTER, OHIO  
GOVERNMENTAL CAPITAL ASSETS  
BY FUNCTION AND ACTIVITY**

**Schedule 5.4  
Governmental Activities  
(accrual basis of accounting)**

Function and Activity:	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
<b>Safety Services:</b>										
Police	\$1,050,938	\$1,044,251	\$1,013,454	\$1,147,055	\$1,201,500	\$1,088,152	\$958,887	\$1,039,903	\$1,033,636	\$1,079,195
Traffic	1,974,752	2,066,933	2,188,829	\$2,293,134	\$2,366,808	\$2,623,335	2,864,327	3,227,660	4,077,712	4,659,394
Fire	1,593,303	2,310,577	2,136,324	\$2,483,039	\$2,915,952	\$2,831,456	2,622,460	3,306,294	3,410,641	3,429,501
<b>Total Safety Services</b>	<b>4,618,993</b>	<b>5,421,761</b>	<b>5,338,607</b>	<b>5,923,228</b>	<b>6,484,260</b>	<b>6,542,943</b>	<b>6,445,674</b>	<b>7,573,857</b>	<b>8,521,989</b>	<b>9,168,090</b>
<b>Leisure Services:</b>										
Community Center	675,282	746,059	709,923	757,036	790,665	800,133	673,033	656,749	686,780	674,171
Parks	1,553,907	1,637,285	2,052,893	2,453,116	2,719,578	2,879,606	2,945,394	3,159,322	3,287,553	3,355,084
Pools	696,102	817,728	903,718	1,084,776	1,178,631	1,287,652	1,189,621	1,207,654	1,179,962	1,311,047
Recreation Programs	324,266	346,837	336,278	350,570	361,343	373,430	282,350	283,919	302,577	301,688
<b>Total Leisure Services</b>	<b>3,249,557</b>	<b>3,547,909</b>	<b>4,002,812</b>	<b>4,645,498</b>	<b>5,050,217</b>	<b>5,340,821</b>	<b>5,090,398</b>	<b>5,307,644</b>	<b>5,456,872</b>	<b>5,641,990</b>
<b>Environment &amp; Development:</b>										
Planning	23,858	22,282	20,738	20,738	39,530	38,490	19,643	19,643	19,643	19,643
Inspections	78,927	63,477	96,568	124,895	152,234	155,392	112,645	104,120	104,120	114,870
<b>Total Environment &amp; Development</b>	<b>102,785</b>	<b>85,759</b>	<b>117,306</b>	<b>145,633</b>	<b>191,764</b>	<b>193,882</b>	<b>132,288</b>	<b>123,763</b>	<b>123,763</b>	<b>134,513</b>
<b>Transportation Services:</b>										
Street Cleaning	224,505	224,505	235,155	235,155	367,753	304,350	289,444	289,444	289,444	289,444
Snow Removal	55,866	64,663	66,980	158,164	158,164	158,164	107,981	107,981	107,981	122,881
Parking	847,699	847,699	846,988	846,988	846,988	490,367	480,297	480,297	480,297	480,297
Transit System	1,032,816	159,102	15,341	15,341	15,341	11,741	11,741	11,741	11,741	11,741
Street Construction	42,875,519	51,122,407	52,959,386	54,208,057	56,278,608	57,783,467	59,830,315	60,705,934	56,968,240	57,935,487
<b>Total Transportation Services</b>	<b>45,036,405</b>	<b>52,418,376</b>	<b>54,123,850</b>	<b>55,463,705</b>	<b>57,666,854</b>	<b>58,748,089</b>	<b>60,719,778</b>	<b>61,595,397</b>	<b>57,857,703</b>	<b>58,839,850</b>
<b>Administrative Services:</b>										
Administration	78,926	75,356	50,937	58,112	798,749	899,406	840,113	1,032,151	1,075,789	1,101,320
Finance	427,879	552,559	931,919	1,161,584	768,780	703,731	683,907	684,222	684,222	674,488
Law	16,257	25,341	15,907	15,907	19,050	18,532	1,000	1,000	1,000	1,000
Lands & Buildings	2,431,535	2,528,054	2,512,108	2,658,931	2,900,106	2,933,183	2,755,255	4,087,521	4,560,340	4,567,173
Engineer	215,812	249,642	244,696	251,851	292,686	267,866	247,686	262,976	265,476	330,181
<b>Total Administrative Services</b>	<b>3,170,409</b>	<b>3,430,952</b>	<b>3,755,567</b>	<b>4,146,385</b>	<b>4,779,371</b>	<b>4,822,718</b>	<b>4,527,961</b>	<b>6,067,870</b>	<b>6,586,827</b>	<b>6,674,162</b>
<b>Governmental Capital Assets</b>	<b>56,178,149</b>	<b>64,904,757</b>	<b>67,338,142</b>	<b>70,324,449</b>	<b>74,172,466</b>	<b>75,648,453</b>	<b>76,916,099</b>	<b>80,668,531</b>	<b>78,547,154</b>	<b>80,458,605</b>

Source: Respective Comprehensive Annual Financial Reports

**CITY OF WOOSTER, OHIO**  
**WATER PRODUCTION AND DISTRIBUTION**  
**CAPITAL ASSET INFORMATION**  
**LAST TEN YEARS**

**Schedule 5.5.1**  
**Business-type Activities**  
*(accrual basis of accounting)*

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
<b>CAPITAL ASSETS:</b>										
<i>Assets not being depreciated:</i>										
Land	\$151,023	\$151,023	\$151,023	\$151,023	\$151,023	\$162,992	\$201,830	\$201,830	\$201,830	\$201,830
Construction in progress	3,750,698	11,329,143	13,468,873	290,108	31,036	262,297	472,966	830,004	688,432	990,118
Total assets not being depreciated	3,901,721	11,480,166	13,619,896	441,131	182,059	425,289	674,796	1,031,834	890,262	1,191,948
<i>Assets being depreciated:</i>										
Buildings	1,852,609	1,852,609	1,852,592	12,019,180	12,088,908	12,097,409	12,072,238	12,059,089	12,133,214	12,140,123
Accumulated depreciation	(1,099,367)	(1,134,691)	(1,167,077)	(1,420,906)	(1,676,096)	(1,926,791)	(2,157,414)	(2,396,286)	(2,643,273)	(2,893,361)
Infrastructure	11,053,113	11,658,079	11,787,034	14,485,137	15,188,984	15,837,722	16,126,652	17,164,881	18,069,981	18,669,722
Accumulated depreciation	(4,179,386)	(4,450,922)	(4,751,034)	(5,176,567)	(5,578,492)	(6,038,915)	(6,408,732)	(6,939,549)	(6,945,622)	(7,412,908)
Equipment	1,003,685	1,090,591	1,184,811	2,828,161	3,501,280	3,678,176	3,231,950	3,360,850	3,370,850	3,448,329
Accumulated depreciation	(613,589)	(659,772)	(677,566)	(877,258)	(1,208,550)	(1,526,660)	(1,453,218)	(1,742,701)	(1,980,952)	(2,203,910)
Net depreciated capital assets	8,017,065	8,355,894	8,228,760	21,857,747	22,316,034	22,120,941	21,411,476	21,506,284	22,004,198	21,747,995
<b>TOTAL CAPITAL ASSETS</b>	<b>17,811,128</b>	<b>26,081,445</b>	<b>28,444,333</b>	<b>29,773,608</b>	<b>30,961,231</b>	<b>32,038,596</b>	<b>32,105,636</b>	<b>33,616,654</b>	<b>34,464,307</b>	<b>35,450,122</b>
<b>TOTAL ACCUMULATED DEPRECIATION</b>	<b>(5,892,342)</b>	<b>(6,245,385)</b>	<b>(6,595,677)</b>	<b>(7,474,730)</b>	<b>(8,463,138)</b>	<b>(9,492,366)</b>	<b>(10,019,365)</b>	<b>(11,078,536)</b>	<b>(11,569,847)</b>	<b>(12,510,179)</b>
<b>NET CAPITAL ASSETS</b>	<b>11,918,786</b>	<b>19,836,060</b>	<b>21,848,656</b>	<b>22,298,878</b>	<b>22,498,094</b>	<b>22,546,230</b>	<b>22,086,271</b>	<b>22,538,118</b>	<b>22,894,460</b>	<b>22,939,943</b>
<b>CAPITAL EXPENDITURES (cash basis)</b>	<b>\$2,646,814</b>	<b>\$8,050,264</b>	<b>\$2,728,646</b>	<b>\$ 1,164,708</b>	<b>\$ 1,187,623</b>	<b>\$ 1,090,804</b>	<b>\$ 736,847</b>	<b>\$ 1,526,701</b>	<b>\$ 1,428,742</b>	<b>\$ 1,089,068</b>
<b>DEPRECIATION</b>	<b>\$381,929</b>	<b>\$395,852</b>	<b>\$438,233</b>	<b>\$ 881,994</b>	<b>\$ 988,407</b>	<b>\$ 1,042,347</b>	<b>\$ 1,006,936</b>	<b>\$ 1,071,357</b>	<b>\$ 1,061,534</b>	<b>\$ 1,049,475</b>

Source: Respective comprehensive annual financial reports

**CITY OF WOOSTER, OHIO  
WATER POLLUTION CONTROL  
CAPITAL ASSET INFORMATION  
LAST TEN YEARS**

**Schedule 5.5.2  
Business-type Activities  
(accrual basis of accounting)**

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
<b>CAPITAL ASSETS:</b>										
<i>Assets not being depreciated:</i>										
Land	\$150,460	\$150,460	\$151,160	\$151,160	\$151,160	\$151,160	\$151,160	\$151,160	\$151,160	\$151,160
Construction in progress	55,776	242,741	2,329	105,008	692,738	484,322	992,941	1,119,846	1,049,753	3,583,735
Total assets not being depreciated	206,236	393,201	153,489	256,168	843,898	635,482	1,144,101	1,271,006	1,200,913	3,734,895
<i>Assets being depreciated:</i>										
Buildings	4,938,626	4,950,439	4,971,419	4,987,608	5,029,164	5,124,945	5,076,693	5,076,693	5,142,088	5,148,997
Accumulated depreciation	(1,901,855)	(2,052,599)	(2,204,239)	(2,361,412)	(2,519,291)	(2,682,525)	(2,813,555)	(2,981,287)	(3,146,467)	(3,314,063)
Infrastructure	14,011,553	14,324,445	14,646,313	14,903,927	15,175,245	15,692,652	15,735,451	16,796,373	16,879,526	17,554,351
Accumulated depreciation	(5,922,965)	(6,362,333)	(6,793,916)	(7,227,097)	(7,671,298)	(7,968,720)	(8,390,264)	(8,849,610)	(9,343,556)	(9,866,553)
Equipment	4,149,706	4,293,822	4,216,716	5,009,094	5,775,900	5,789,895	5,244,363	5,581,617	5,640,110	5,688,385
Accumulated depreciation	(2,093,971)	(2,312,451)	(2,463,052)	(2,727,750)	(3,125,170)	(3,341,692)	(3,189,017)	(3,532,663)	(3,934,112)	(4,291,206)
Net depreciated capital assets	13,181,094	12,841,324	12,373,241	12,584,370	12,664,550	12,614,555	11,663,671	12,091,123	11,237,589	10,919,911
TOTAL CAPITAL ASSETS	23,306,121	23,961,907	23,987,937	25,156,796	26,824,207	27,242,974	27,200,608	28,725,689	28,862,637	32,126,627
TOTAL ACCUMULATED DEPRECIATION	(9,918,791)	(10,727,382)	(11,461,207)	(12,316,258)	(13,315,759)	(13,992,937)	(14,392,836)	(15,363,560)	(16,424,135)	(17,471,822)
NET CAPITAL ASSETS	13,387,330	13,234,525	12,526,730	12,840,538	13,508,448	13,250,037	12,807,772	13,362,129	12,438,502	14,654,805
CAPITAL EXPENDITURES (cash basis)	\$380,721	\$696,928	\$212,548	\$ 829,168	\$ 1,667,411	\$ 925,264	\$ 767,394	\$ 1,546,639	\$ 527,517	\$ 3,284,726
DEPRECIATION	\$831,596	\$842,160	\$841,524	\$ 856,153	\$ 999,500	\$ 1,029,082	\$ 987,361	\$ 997,446	\$ 1,437,773	\$ 1,123,040

Source: Respective comprehensive annual financial reports

**CITY OF WOOSTER, OHIO  
STORM DRAINAGE UTILITY  
CAPITAL ASSET INFORMATION  
LAST TEN YEARS**

**Schedule 5.5.3  
Business-type Activities  
(accrual basis of accounting)**

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
<b>CAPITAL ASSETS:</b>										
<i>Assets not being depreciated:</i>										
Construction in progress	339	219,943	11,683	31,571	241,664	285,838	117,451	307,890	150,955	281,858
Total assets not being depreciated	339	219,943	11,683	31,571	241,664	285,838	117,451	307,890	150,955	281,858
<i>Assets being depreciated:</i>										
Infrastructure	4,278,960	4,312,325	4,723,443	4,929,278	4,978,235	5,392,627	6,009,677	7,676,592	8,623,646	9,550,976
Accumulated depreciation	(1,843,363)	(1,923,004)	(2,002,423)	(2,092,955)	(2,187,012)	(2,282,018)	(2,375,098)	(2,505,704)	(2,616,154)	(2,764,127)
Equipment	133,043	161,846	171,718	279,407	302,655	332,646	341,789	342,688	345,188	388,657
Accumulated depreciation	(33,528)	(52,940)	(68,313)	(89,914)	(124,805)	(164,228)	(190,135)	(226,453)	(252,802)	(278,071)
Net depreciated capital assets	2,535,112	2,498,227	2,824,425	3,025,816	2,969,073	3,279,027	3,786,233	5,287,123	6,099,878	6,897,435
<b>TOTAL CAPITAL ASSETS</b>	<b>4,412,342</b>	<b>4,694,114</b>	<b>4,906,844</b>	<b>5,240,257</b>	<b>5,522,554</b>	<b>6,011,111</b>	<b>6,468,918</b>	<b>8,327,170</b>	<b>9,119,789</b>	<b>10,221,491</b>
<b>TOTAL ACCUMULATED DEPRECIATION</b>	<b>(1,876,891)</b>	<b>(1,975,943)</b>	<b>(2,070,736)</b>	<b>(2,182,869)</b>	<b>(2,311,817)</b>	<b>(2,446,245)</b>	<b>(2,565,233)</b>	<b>(2,732,156)</b>	<b>(2,868,956)</b>	<b>(3,042,198)</b>
<b>NET CAPITAL ASSETS</b>	<b>2,535,451</b>	<b>2,718,171</b>	<b>2,836,108</b>	<b>3,057,388</b>	<b>3,210,737</b>	<b>3,564,866</b>	<b>3,903,684</b>	<b>5,595,014</b>	<b>6,250,833</b>	<b>7,179,293</b>
<b>CAPITAL EXPENDITURES (cash basis)</b>	<b>\$69,861</b>	<b>\$273,024</b>	<b>\$211,012</b>	<b>\$ 326,735</b>	<b>\$ 282,297</b>	<b>\$ 451,374</b>	<b>\$ 408,175</b>	<b>\$ 1,795,884</b>	<b>\$ 862,723</b>	<b>\$ 1,137,978</b>
<b>DEPRECIATION</b>	<b>\$95,983</b>	<b>\$99,064</b>	<b>\$96,214</b>	<b>\$ 112,133</b>	<b>\$ 128,948</b>	<b>\$ 134,428</b>	<b>\$ 134,586</b>	<b>\$ 166,923</b>	<b>\$ 239,970</b>	<b>\$ 224,050</b>

Source: Respective comprehensive annual financial reports

**CITY OF WOOSTER, OHIO  
 WOOSTER COMMUNITY HOSPITAL  
 SIGNIFICANT FINANCIAL AND STATISTICAL INFORMATION**

**Schedule 5.5.4  
 Business-type Services  
 (accrual basis of accounting)**

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
<b>ADMISSIONS</b>	4,513	4,508	4,867	4,431	4,798	4,837	5,506	5,389	5,574	5,318
<b>PATIENT DAYS:</b>										
Adult & Peds	17,443	17,802	18,635	15,679	16,801	16,777	18,689	18,181	19,320	18,777
Newborn Days	1,680	1,569	1,923	1,900	2,202	2,060	2,290	2,179	2,169	2,174
Adjusted Patient Days	33,390	34,032	36,140	35,014	39,104	42,035	44,671	46,224	47,490	48,062
<b>AVERAGE LENGTH OF STAY:</b>										
Total	3.87	3.93	3.81	3.52	3.50	3.4	3.4	3.4	3.5	3.5
Avg LOS-Medicare	4.97	4.87	4.70	4.37	4.30	4.2	4.3	4.1	4.2	4.4
Avg LOS-Other	2.93	3.07	3.05	2.86	2.90	2.8	2.8	2.8	2.8	2.8
<b>BIRTHS</b>	811	713	870	882	988	940	1,028	977	1,004	984
<b>EMERGENCY DEPARTMENT</b>										
ED Visits	19,276	19,932	21,268	21,998	22,128	22,702	23,323	24,341	23,906	25,484
ED Admits	2,691	2,693	3,073	3,079	3,076	3,137	3,443	3,321	3,492	3,349
RADIOLOGY OUTPATIENT VISITS	25,771	28,694	30,887	30,150	33,762	36,236	39,325	39,672	40,364	40,666
LAB OUTPATIENT PROCEDURES	-	-	-	136,315	192,546	230,729	245,738	256,574	283,395	278,567
<b>SURGERY:</b>										
Inpatient	1,083	1,063	993	941	1,011	1,024	1,075	1,092	1,259	1,155
Outpatient	2,799	2,867	2,949	3,391	3,569	4,073	3,901	3,852	4,308	4,310
OUTPATIENT REGISTRATION	41,186	42,100	49,394	54,783	69,807	79,434	86,366	84,385	86,373	92,380
HOME HEALTH ADMISSIONS	-	-	-	-	-	639	734	729	783	860
COST PER ADJUSTED DISCHARGE	\$3,977	\$4,036	\$3,830	\$3,830	\$3,780	\$3,907	\$4,180	\$4,414	\$4,816	\$5,178
TOTAL FTE'S (Hospital including Home Health and Contract)	509.7	524.4	526.9	485.6	536.4	556.4	593.1	643.8	656.4	668.4

Source: Wooster Community Hospital Monthly Board Reports